

Iran (27)

14/5-04

(311)



IRAN
COUNTRY REPORT

April 2004

Country Information & Policy Unit

**IMMIGRATION AND NATIONALITY
DIRECTORATE**

HOME OFFICE, UNITED KINGDOM

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1. SCOPE OF DOCUMENT

1.1 This Country Report has been produced by the Country Information and Policy Unit, Immigration and Nationality Directorate, Home Office, for use by Home Office officials involved in the asylum / human rights determination process. The Report provides general background information about the issues most commonly raised in asylum / human rights claims made in the United Kingdom. It is not a detailed or comprehensive survey.

1.2 The Report is compiled from a wide range of recognised sources and does not contain any Home Office opinion or policy. All information in the Report is attributed, throughout the text, to original source material, which has been made available to those working in the asylum / human rights determination process. The Report aims to provide only a brief summary of the source material quoted. For a more detailed account, the relevant source documents should be examined directly.

1.3 The information contained in this Country Report is, by its nature, limited to information that we have been able to identify from various well-recognised sources. The contents of this Report are not exhaustive and the absence of information under any particular heading does not imply that any analysis or judgement has been exercised to exclude that information, but simply that relevant information on the subject has not been identified from the sources that have been consulted. Equally, the information included in the Reports should not be taken to imply anything beyond what is actually stated.

1.4 The great majority of the source material is readily available in the public domain. Copies of other source documents, such as those provided by government offices, may be provided upon request.

1.5 All sources have been checked for currency, and as far as can be ascertained, contain information which remained relevant at the time this Report was issued. Some source documents have been included because they contain relevant information not available in more recent documents.

1.6 This Country Report and the accompanying source material are publicly disclosable. Where sources identified in this Report are available in electronic form the relevant link has been included. The date that the relevant link was accessed in preparing the report is also included. Paper copies of the source documents have been distributed to nominated officers within IND.

1.7 It is intended to revise this Report on a six-monthly basis while the country remains within the top 35 asylum producing countries in the United Kingdom. Information contained in Country Reports is inevitably overtaken by events that occur between the 6 monthly publications. Caseworkers are informed of such changes in country conditions by means of Country Information Bulletins.

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2. GEOGRAPHY

2.1. The Jomhoori e Islami e Iran (Islamic Republic of Iran, Persia until 1935) lies in western Asia, and is bounded on the north by the Caspian Sea, Azerbaijan and Turkmenistan, by Turkey and Iraq to the west, by the Persian Arabian Gulf and the Gulf of Oman to the south, and by Pakistan and Afghanistan to the east. It has an area of 1.6 to 1.7 million square km. (635,000 to 636,000 sq.mi.) (1a)(pg423) (4)(pg1) The climate is one of extremes. It is a land of desert and mountain and is in the main semi-arid with, by contrast, a sub tropical climate in the north and northwest along parts of the Caspian coast. (1a)(pg361) This is a result of the considerable rainfall that falls in these areas. The Caspian coast has a hot and humid climate and this region is by far the most densely populated. (1a)(pg361) The capital city is Teheran, with an estimated population of 12 -15 million. (26d) The towns of Mashad, Esfahan, Tabriz and Shiraz each have populations of 1 - 3 million; the total

population of Iran is an estimated 66 million (2001 estimate). [1a](pg423) [4]

9pg1) [36]

2.2. The principal language is Farsi Persian and Persian dialects, spoken by about 50 per cent of the population. 27 per cent of the population are Turkic-speaking, Kurdish, Arab, Lur, Baloch, Turkish and others less than 25%.

[1b](pg2102) [4](pg1) The national flag comprises three unequal horizontal stripes of green, white and red, with the emblem of the Islamic Republic of Iran, the stylised word Allah centrally positioned in red and the inscription "God is Great" on the red and green stripes. [1b](pg2102)

For further information on geography, refer to Europa Yearbook, source [1a][1b]

3. ECONOMY

3.1. Pre - Revolutionary Iran's economic development was rapid. Traditionally an agricultural society, in 1961 Iran initiated a series of economic, social and administrative reforms (that became known as the Shah's White Revolution) [1a](pg361). The core of this program was land reform. By the 1970s, Iran had achieved significant industrialisation and economic modernisation, however the pace of growth had started to slow by the late 70s. [4](pg4). Increased central control, a result of the Revolution in 1979, disruption caused by the Iran/Iraq war and a general decline in oil prices in late 1985, contributed detrimentally to the economy. [1a](pg391) [4](pg4)

3.2. In March 1989, Khomeini approved President Rafsanjani's 5-year plan for economic development. [4](pg4) Since then Iran's five-year economic plans have emphasised a gradual move towards a market orientated economy and the development of the private sector. The third five-year plan, which came into force in March 2000, commits the Government to an ambitious programme of liberalisation, diversification and privatisation and the creation of 3.8m new jobs by 2005. The resolution of Iran's external debt problems have eased the policymaking environment, and facilitated the unification of the exchange rate at the start of 2002, but significant political obstacles to rapid reform remain. [24a] However a lack of consensus on the privatisation drive has resulted in delay. [5ad]

3.3. Today, Iran's economy is a mixture of central planning, state ownership of oil and other large enterprises, village agriculture and small scale businesses. [1a](pg391) [4](pg4) [24a] It has been stated by an Iranian official [21aah] that the unemployment rate is 15 per cent nationwide whilst the International Money Fund (IMF) and the CIA Fact Book for 2003 has put it as high as 16 per cent. [5a] [44] However figures quoted in the US State Department country report for 2002 released in April 2003 have estimated unemployment to be between 20 and 25 percent, and inflation at approximately 18 to 20 percent. [4m](pg1) The Iranian press also reported in September 2002 that some 12

million, from a population of 66 million live below the poverty line. [5ag] Due to the lack of opportunity large numbers of the educated are now seeking to move abroad, a situation which will have a detrimental effect in future. [21aav]

3.4. Large charitable foundations called bonyads, most with strong connections to the Government, controlled the extensive properties and business expropriated from the Pahlavi family and from other figures associated with the monarchy. The bonyads exercised considerable influence on the economy, but neither accounted publicly for revenue nor paid taxes. Legislation was introduced in the Majlis during the year, which would require the bonyads to pay taxes at the rate of 25 percent. It is not yet clear if this legislation became law. [4m](pg1)

3.5. A key factor in Iran's economic prospects is whether it will be able to gain full re-admittance to the international trading community World Trading Organisation (WTO). Membership will depend in large part upon the outcome of the political contest in Tehran and the success of Iran's policy of détente towards the outside world. [1a](pg416) [21w] [5ax]

3.6. Whilst the Secretary General of the United Nations Conference on Trade and Development has said that UNCTAD supports Tehran's will to join the WTO currently the United States administration is opposed to Iran gaining membership. It is to be expected that non-members will suffer grave economic losses in future years as a result of the majority of the international community following the same trade policies. [5ac]

3.7. In its annual review of the Iranian economy in September 2002 the IMF, notwithstanding concerns over unemployment rates and fiscal policy concluded that the economy had performed well during the year [5ar] and the World Bank is planning to lend Iran \$755m over the next two years although opposition from some of the World Bank's shareholders is to be expected. [21x]

3.8. In March 2003 the Deputy Governor of the Central Bank of Iran for Economic Affairs Akbar Kimanji reported that Iran's foreign debt stood at 23.438bn dollars up to 20 January 2003. [21ag] US sanctions were also renewed by President George Bush for a further year on 13 March 2003. [21ah]

3.9. On 25 August 2003 the IMF reported that the Iranian economy had performed well over the last three years, as evidenced by the rapid growth of the non-oil sector, a decline in unemployment, a reduction in external debt, the accumulation of gross official reserves and an improvement in key social indicators. These achievements are in large part attributable to structural reforms implemented over the last three years, including the opening up of the economy to international trade and foreign direct investment, exchange rate unification, and further progress in enhancing fiscal management and reforming the financial system. [4s] However, the report also noted that

domestic demand pressures stemming from a monetary expansion policy have intensified, generating rapid growth of liquidity and putting upward pressure on inflation. [45] [52a]

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4. HISTORY

4.1. Iran was one of the first countries to be occupied by the early Islamic armies that erupted from Arabia in the seventh century. Iran [formerly Persia] had been one of the greatest empires of the ancient world and despite frequently being overrun by other powers always maintained its own cultural and political identity. Within the Islamic world it retained its own language and adherence to the Shi'i interpretation of Islam. [1a](pg363) [4](pg2)

Pre 1979:

4.2. Modern Iranian history can be said to have begun when in 1907 a constitution was introduced which limited the royal absolutism exercised by past ruling dynasties. In 1921 Reza Khan, an army officer, seized control of the government, ruling as Reza Shah Palavi from 1925 onwards. [4](pg2) In 1941 he was forced to abdicate and his son became Shah Muhammad Reza Pahlavi, ruling until 1979. [4](pg2)

4.3. During late 1977 and 1978 public opposition to the regime increased dramatically, partly in response to the worsening economic situation, resulting from a slowdown in the pace of growth [1a](pg367) [4](pg3) and particularly as a result of the repressive nature of the Shah's rule. By late 1978 anti-government demonstrations and strikes were widespread, staged both by left wing and liberal opponents of the Shah, and Islamic activists. The most effective opposition came from supporters of Ayatollah Khomeini, who was by then based in France. [1a](pg367)

1979 - 1989:

4.4. The Shah was forced to leave Iran in January 1979, and Khomeini arrived in Tehran on 1 February 1979. A 15-member Revolutionary Council was formed to govern the country, in co-operation with a provisional government, and on 1 April 1979 Iran was declared an Islamic republic. Supreme authority was vested in the Wali Faqih, a religious leader, initially Khomeini, appointed by the Shi'ite clergy. In October 1981, Hojatoleslam Ali Khamenei was voted President and Mir Hussein Moussavi was appointed Prime Minister. [1a](pg368)

4.5. In September 1980 Iraq invaded Iran. Iranian forces displayed strong resistance and the war developed into a long conflict of attrition until a cease-fire came into effect in August 1988. Peace negotiations became deadlocked in disputes regarding the sovereignty of the Shatt al-Arab waterway, the

exchange of prisoners of war, and the withdrawal of armed forces to within international boundaries. The process received a boost when Saddam Hussein, President of Iraq sought formal peace with Iran in the 1990s [1a](pg374) as a result of the Gulf War.

4.6. Elections to the second Majlis Parliament in April and May 1984, resulted in a clear win for the IRP. The elections were boycotted by Nehzat-Azadi, the Iran Freedom Movement, and the sole opposition party to have a degree of official recognition, although this has since been revoked, in protest at the allegedly undemocratic conditions prevailing in Iran. Evidence to support such allegations was provided by the UN Human Rights Commission in a report published 1987 claiming that at least 7,000 executions of political opponents had been carried out by the Islamic regime between 1979 and 1985. [1a](pg369)

4.7. In 1985 there were reports of anti-government demonstrations and rioting in Tehran, and other cities, precipitated by austere economic conditions and dissatisfaction with the conduct of the war with Iraq.

4.8. Elections to the third Majlis in April and May 1988 apparently provided a stimulus to reformist elements in the Government identified with Ali Akbar Hashemi Rafsanjani, Speaker of the Majlis, and Prime Minister Mousavi by producing an assembly strongly representative of their views. [1a](pg372)

4.9. Ayatollah Khomeini died on 3 June 1989, and was replaced as Wali Fiqh spiritual leader by President Ali Khamenei who was quickly elevated to the clerical rank of Ayatollah in order to satisfy constitutional demands of the position. Rafsanjani easily won the presidential election in July 1989, his only opponent was widely regarded as a 'token' candidate. At the same time, voters in a referendum supported proposed amendments to the Constitution; the most important of which was the abolition of the post of Prime Minister, and a consequent increase in power for the President. [1a](pg373)

1990 to 1996:

4.10. In the early 1990s Rafsanjani successfully contained the influence of the 'conservative' faction within the leadership, and emerged from the fourth Majlis elections in 1992 in a strengthened position with regard to his policies of economic reform. Serious rioting reported to have occurred in several cities in April and May was attributed by some observers to dissatisfaction with the Government's economic reform programme. When Rafsanjani stood for re-election to the presidency on 11 June 1993 he was re-elected but had lost popular support since the previous election. [1a](pg375)

4.11. In 1993 the UNHCR adopted a resolution condemning continuing human rights violations in Iran and further extended the Special Rapporteur's mandate. The Special Rapporteur's mandate has in fact been in place and subject to renewal, periodically since the early 1980s. The first and only time that a resolution failed to be adopted was in 2002. On Islamic Republic Day 1

April an amnesty was decreed; the prison terms of 1,682 individuals convicted in public, military and Islamic Revolutionary courts were reduced. [2a] A campaign to uphold Islamic morality was launched, resulting in hundreds of arrests for dress code violation.

4.12. In February 1994, President Rafsanjani survived an assassination attempt, responsibility for which was claimed by the self-styled Free Officers of the Revolutionary Guards, [1a](pg375) and by Babrak Khorramdin BKO, an underground organisation opposed to the Islamic regime. [2a] Later that month, Ayatollah Khamenei announced an amnesty providing for the pardon or reduction of sentence of 1,500 prisoners. Further amnesties, affecting smaller numbers of prisoners, continued to be granted periodically on religious holidays and anniversaries. [2a] [2b]

4.13. Elections to the fifth Majlis were conducted in 1996. The Society of Combatant Clergy, a conservative faction which enjoyed the unofficial patronage of Ayatollah Khamenei, won only 96 seats, which represent a major decline as compared with 155 in the previous Majlis. The main reformist group which emerged at that point, the Servants of Construction, won a similar number of seats. The UN Special Rapporteur noted a number of irregularities in the elections; in particular the nullification of election results in eight jurisdictions apparently on ideological grounds. Most of the candidates disqualified were pragmatists rather than conservatives. [4a](pg10)

1997 to 1999:

4.14. President Rafsanjani stood down in 1997, in conformity with the Constitution that provides for the Presidency to be held by an individual for two consecutive terms only. [1a](pg378) In March 1997 he was appointed Chairman of a committee, the Expediency Council, which arbitrates between the Majlis and the Council of Guardians, the upper house of the legislative process, for a five-year term maintaining his continuing influential role in political life. [1a](pg378)

4.15. In August 1997, President Seyed Mohammad Khatami, regarded as a "liberal" and supported by the Servants of Iran's Construction [1a](pg378) amongst others, was inaugurated; following a landslide victory in elections held on May 23 the 2nd of Khordad in the Iranian calendar. During the campaign, a lively debate on political, economic and social issues occurred. There was considerable government intervention and censorship, with disqualified candidates and the intimidation of opposition campaigners by the encouragement of vigilante groups. Ayatollah Khamenei, in a break with precedent, backed one candidate, Majlis Speaker Ali Akbar Nateq-Nuri. Nonetheless, Khatami's election victory, with nearly 70 per cent of the vote, was not disputed and the regime apparently did not engage in election fraud. Khatami's election appeared to demonstrate a strong desire among his supporters, primarily women, youth and the middle class, for greater social and cultural freedom and increased economic opportunity. [4b](pg2) In a reflection of this new mood in the country, President Khatami in the months

following his election to the Presidency appeared conciliatory to the West and also urged more tolerance of dissent in Islamic societies amongst groups "who keep within the framework of law and order". [1a](pg378) There were signs that Khatami, with popular support, intended to move Iran towards greater openness and cultural rapprochement with the West. Khatami stated his intention to loosen constraints on freedom of expression, denounced terrorism and expressed regret for hostage taking at the US Embassy in Tehran. [7] Ayatollah Khamenei, meanwhile, continued to denounce the West's military and cultural ambitions, particularly those of the USA and Israel. The divergent messages between the two men were interpreted by Western commentators as indicative of the conflict between Iran's "moderate" and "conservative" factions. [1a](pg384)

4.16. President Khatami also continued to face active opposition of conservative MPs within the Majlis. Khatami did not push for direct political dialogue, compromising between moderate and conservative views.

4.17. The result of the Presidential election appeared to revive long-standing rivalries among members of the senior clergy in Iran, with Ayatollah Montazeri openly opposing Ayatollah Khamenei's authority and demanding that Khatami be permitted to govern without interference. Violent demonstrations in Qum and Tehran followed, until Khamenei urged an end to the protests; he none the less demanded that Montazeri be tried for treason and that all others who questioned his authority be prosecuted in accordance with the law. Montazeri's supporters protested in subsequent months that Montazeri was under house arrest. Khamenei expressed unprecedentedly vociferous criticism of Montazeri in May 1998. [1a](pg378) The house arrest or detention of some senior clergy remains an important and ongoing human rights issue. Montazeri was finally freed from house arrest on January 30 2003 amid concern over his deteriorating health. [21au].

4.18. Elections for the 86-member Council of Experts were held on 23 October 1998 amid controversy over the process of determining the eligibility of candidates. [19](pg5) The Council retains the power to appoint and dismiss the country's spiritual leader and to interpret its Constitution. [17b] It also has the power to oversee the leader's work and to dismiss him if he fails to perform his duties properly. This was the first national election since the presidential election in May 1997 and it aroused considerable interest. The Council of Guardians decided the eligibility of candidates to stand for election to the Council of Experts. [19](pg5) The conservatives succeeded in winning a majority of the 86 seats. [19](pg5)

4.19. President Khatami's attempts to introduce reform continued to meet resistance. The issue of press censorship increasingly became a focus of rivalry between conservatives and reformists. [1a](pg380) These tensions erupted into violence. On 8 July 1999, around 500 moderate students rallied outside Tehran University dormitory complex, to protest peacefully at the

closure of the newspaper Salam and calling for the expansions of press freedoms. The rally ended in clashes with hard-line vigilantes of the Ansar-e Hezbollah group. Police, who reportedly stood by during the clashes, raided the dormitories with excessive force. There were reports that students were thrown from windows. Student leaders were arrested in the early hours of the following day. The authorities later stated that one student had been killed, but students claimed that there had been eight deaths [1a](pg380) [5p] [5r] The demonstrations and sit-ins continued for six days and spread to other major cities. On 11 July, at least 10,000 students took part in a street protest in Tehran, and were attacked by Ansar-e Hezbollah members armed with clubs. Police in the city centre fired tear gas and shots into the air to disperse the crowd. 1,400-1,500 students were detained in the wake of the student protests. [4g](pg5) [18a] The protests were followed by a rally, in support of the Islamic republic, officially organised with the help of Basij.

4.20. The Supreme Council for National Security, led by Khatami, announced that two senior police officials had been dismissed and that the chief of police had been reprimanded. Following an appearance before a closed session of the Majlis in August 1999, it was reported that the chief of police had informed the legislature that almost 100 police officers had been arrested for their role in the campus raid. At the end of August it was announced that Tehran's head of police had been dismissed. In mid-September it was reported that four alleged leaders of the July riots had been sentenced to death; 45 defendants had been sentenced to terms of imprisonment and fined, and a further 20 had been acquitted. [1b](pg2105)

2000:

4.21. In elections which took place in February [22a] and May 2000, pro-reform candidates swept into power in the Majlis. In the first round in February, the initial counting took an inordinately long time. Then a partial recount was ordered, and then another, which was abandoned halfway for reasons which remained obscure. There was a lengthy pause during which there was much sniping and recrimination between the Interior Ministry, which was generally sympathetic to the reformists, and the conservative Council of Guardians. The Council of Guardians said that at 505 of 577 polling stations reviewed, fraud affected at least 10 per cent of the votes. The council also carried out an unprecedented third recount of ballots in the Tehran constituency [21a]. It was not until Ayatollah Khamenei delivered a ruling telling the Council of Guardians to invalidate those voting boxes which had definitely been tampered with, but to accept the rest of the results, that the issue of the Tehran constituency was laid to rest, [21b] and the second round of the elections could take place. The final results of the Majlis elections were [23a]:

2 nd of Khordad Front reformist	189 seats
Conservatives	54 seats
Independents mixture of conservatives/reformists	42 seats
Religious Minorities	5 seats
Total	290 seats

4.22. In the February round of elections, Rafsanjani finished a long way behind leading reformist rivals. In the first count he only just scraped through in 30th position in the 30 seat Tehran constituency, although this was later revised to 20th position. There were allegations that Rafsanjani's supporters had cheated to get him into parliament. In May, Mr Rafsanjani resigned his seat saying he was doing so for reasons of national unity. However, he remained a powerful figure as the Chairman of the Committee to Determine the Expediency of the Islamic Order. [21c]

4.23. There has been a gradual increase in Iran's contacts with the outside world. In July 1998, Iran and Iraq concluded talks to enable Iranian pilgrims to visit Shi'a Muslim shrines in Iraq for the first time in 18 years. The two sides agreed that 3,000 Iranians would be able to travel to the holy cities of Karbala and Najaf in southern Iraq every week from August 1998 onwards. [5a]

4.24. President Khatami welcomed the Foreign Minister of India to Iran in May 2000. [21d] Khatami himself visited China in June 2000 [21e] and Germany in July. [21f] Perhaps most importantly, in September, Khatami visited United Nations' headquarters in New York to take part in the Millennium Summit. There the US President, Bill Clinton, and Secretary of State, Madeleine Albright made a last-minute change to their schedules to hear Khatami's address, but did not meet him. The UN Secretary General Kofi Annan said, "I think we are moving forward, and perhaps I won't say we've made a major stride but let's say the ice is being broken and things are beginning to move in the right direction." [21g]

4.25. In March 2000 a gunman shot and severely wounded newspaper editor Saeed Hajjarian, a senior political advisor to President Khatami. The methods used raised widespread suspicions that the security forces were involved in the attack. The gunman later was arrested and sentenced along with four other defendants to 15-year prison sentences, although he has since been freed.

4.26. In August 2000 two leading reform intellectuals, Mohsen Kadivar and Abdul Karim Soroush were prevented by semi-official club and knife wielding vigilantes from addressing a student convention in Khorramabad. Subsequent clashes between students and vigilantes resulted in the death of a police officer and injuries. The authorities arrested 150 persons. [4h]

4.27. In November 2000 investigative journalist Akbar Ganji went on trial for statements he allegedly made during an April conference in Berlin on Iranian

politics. He was arrested in April upon his return to Iran and held over the next 6 months for long periods in solitary confinement. Ganji told the court that he was beaten and tortured in prison. Ganji previously had written articles implicating former President Rafsanjani in a series of murders of dissidents and intellectuals apparently carried out by security forces. [4h]

4.28. Also in November a Revolutionary Court began the trials of 16 writers, intellectuals, and political figures who took part in the same Berlin conference on the implications of the February Majlis elections. The 16 defendants, who were arrested in Iran after the conference and charged with taking part in anti-government and anti-Islamic activities, included Akbar Ganji, newspaper editor Mohammed Reza Jalaipour, Member of Parliament Jamileh Kadivar, women's rights activists Mehrangiz Kar and Shahla Lahji, opposition politician Ezzatollah Sahabi, student leader Ali Afshari, and others, including a translator for the German Embassy in Tehran. The trial was ongoing at year's end. [4h]

2001 to Current:

4.29. The Presidential Elections of 8 June 2001 saw the return of President Mohammad Khatami as president. Khatami won a landslide victory, securing 77 percent of the vote, and secured a second four-year term. [21k][21i] 10 members of the Freedom Movement were arrested in April 2001 in the campaigns leading up to the June elections; the Freedom Movement was banned in March 2001. [21j] Khatami was then confirmed in office by Iran's supreme spiritual leader, Ayatollah Ali Khamenei. However, in early August 2001, there was a slight hitch in the confirmation of the appointment by the Guardian Council, as conservative elements opposed to Khatami disrupted the election of replacement members to the Council, rendering it temporarily inquorate, by presenting two hard-line candidates designed to upset the Majlis. [21k][21i][21m]

4.30. The Majlis is currently mainly reformist. It was upset in August 2001 when a prominent woman member was sentenced to 22 months in jail by the conservative judiciary for comments made against clerics. 10 of the 11 female MPs threatened to walk out of the parliament and so disrupt parliamentary business. She has not yet served her sentence, although it still stands. Five more MPs have subsequently been sentenced to jail terms – one of which, Loqmanian, was actually sent to jail for a brief period before the Majles speaker, Karroubi, walked out and threatened not to return to his duties until Loqmanian was freed. The Supreme Leader subsequently pardoned him. [21n][21o]

4.31. Iran strongly condemned the terrorist attacks of 11 September 2001, led by a statement by Khamenei on 17 September, [21p][21q] and reiterated during the visit of the UK Foreign Secretary on 25 September. [21r] Iran and Iraq however condemned the bombing of Afghanistan by the United States on 8 October 2001.

4.32. However, in mid October 2001 details emerged of a secret agreement between Iran and the USA whereby Iran would offer assistance to any US personnel either shot down or forced to land within its borders, provided the USA respected Iran's territorial integrity. [1b](pg2109) There were also reports that Iran might be sharing intelligence with the USA. [1b](pg2109) Yet, despite an apparent shift in bilateral relations, in 2001 Iran continued to head the US Administration's list of states deemed to be most active in sponsoring terrorism. [1b](pg2109)

4.33. Early in 2002 relations deteriorated rapidly with the USA when the President, in his State of the Union address referred to Iran as forming together with Iraq and the Democratic People's Republic of Korea an "axis of evil", explicitly accusing Iran of aggressively pursuing the development of weapons of mass destruction and of "exporting terror". [1b](pg2109) The statement was denounced, in the strongest terms, by both "moderates" and "conservatives" in the Iranian leadership. [1b](pg2109)

4.34. The speed with which the US led military campaign in Afghanistan met its' immediate goals worked broadly in Iran's favour. The removal from power of the Taliban to be replaced by a more favourable Northern Alliance regime meant that the prospect of a peaceful Iran/Afghan border became much more likely. [5x] Relations with extra-regional countries including the UK, whose foreign secretary travelled twice to Tehran in late 2001 and in October 2002, also showed signs of improvement. [1a](pg357)

4.35. In September 2002 the UK named its new ambassador to Iran, after a previous nomination earlier that year led to disagreement. [1b](pg2110) [21y] The newly nominated ambassador was expected to go to Tehran before the end of 2002 and take up his post in January 2003. [21y] but he in fact took up his post on 01 December 2002. [21a]

4.36. Domestically the intense factional struggle between the pro-reform elected government and, legislature and hard-line conservatives entrenched within the state's unelected institutions continued. [5y]

4.37. In September 2002, President Khatami presented new bills to Parliament designed to override obstacles to his reform agenda. One new bill sought to increase the president's power to issue warnings when state institutions exceeded their constitutional functions. President Khatami had issued numerous such warnings over the years to protest the arbitrary closures of newspapers or the jailing of his supporters, but his warnings had been ignored. The bill was accompanied by another designed to curb the powers of the Council of Guardians to veto electoral candidates. By the end of the year, the bills had passed through Parliament easily, but their endorsement by the Council of Guardians was unlikely, [8h](pg1) and on 01 April 2003 the electoral bill was sent back to the Majlis for further amendment. [21ax] By 09 June 2003 the twin bills had been referred to the Guardian Council and had been rejected yet again. [46] President Khatami stated that

he would not be referring the Bills to the Expediency Council, the next part of the political process but recognised as being circuitous in this case, and expressed the hope that the dispute between the Majlis and the Guardian Council be resolved before the next Majlis elections. [21a00]

Student Unrest - June 2003.

4.38. Thousands of Iranians took to the streets on 10/11 June 2003 and again on the following 10 nights. Ostensibly they were protesting against draft proposals to privatise universities in Iran. They were joined by local residents and the demonstration reportedly escalated and became increasingly politicised, with slogans being chanted against political leaders. Militant supporters of religious leaders opposed to social reform began to attack the demonstrators and police rapidly intervened to end the clashes. As the demonstrations grew over the following nights, Tehran's Special Forces (Nirou-ye Vijeh) were deployed to disperse demonstrators. There were reports, however, that the Special Forces permitted some militants to attack peaceful demonstrators and that in certain instances excessive force may have been used to break up the demonstrations. Some demonstrators were reportedly attacked by unknown individuals on motorcycles wielding iron bars. [9w]

4.39. The demonstrations were part of countrywide unrest which began on 11 June and lasted for ten days. Hundreds of people have reportedly been arrested and according to a statement made by the head of the Tehran Justice Department Abbas Ali Alizadeh on 24 June "the judiciary is intent on dealing firmly with the main perpetrators". [9w] Around 4,000 people were reportedly arrested, up to 2,000 of whom were still held in mid-July. At least 65 have been charged, but the charges have not been made public. [9x]

4.40. Few students were reported among those arrested during the clashes which indicated that the dissent was by no means confined to the campuses where the trouble began. Many of those taking part in the protests, which later took the form of horn-sounding in traffic jams, were ordinary people, often families, who wanted to register their dismay that so little of the change they have been voting for since 1997 has been brought about. [21a01]

4.41. About 4,000 people were arrested all over the country before and after the protests. Although many of those have since been released, there are still scores of students behind bars. [21a02] Some of these have been in prison since they were arrested as a result of similar disturbances in 1999/2000/2001. For the moment however it appears that, the various students' organisations can go about their business unperturbed. There has been a certain depoliticisation of the student population. Students are losing interest because the political situation is not changing, and the centre of gravity of their activities has shifted towards cultural and social initiatives. [43][pg17]

4.42. It has been reported that some persons, including non-students, are still in danger of arrest because of their involvement in the student

demonstrations of July 1999 and that police used published photographs and film to identify participants in these demonstrations. It was further stated that it was possible that persons involved with the July 1999 demonstrations could still be arrested. However, it was stated that, if they were arrested, they would likely be charged with something else, such as a drug offence, rather than on the grounds of their involvement in the July 1999 demonstrations. [2u]

4.43. Parliamentary Elections - February 2004.

Iranians went to the polls on 20 February 2004 to elect a new parliament. Like previous elections, the battle was expected to be an ideological one between the elected reformists and the largely unelected hardliners who dominate the important institutions of the state. The reformists who form a majority in the parliament are led by President Mohammad Khatami, the hardliners control the judiciary, armed forces and constitutional oversight bodies such as the Council of Guardians. The hardliners, or conservatives, are led by Ayatollah Khamenei, who is the ultimate decision-maker and Supreme Leader. [21aaaf]

4.44. As part of the process leading up to the election Iran's Guardian Council failed to approve hundreds of reformist candidates in the parliamentary elections and by doing so provoked a political crisis. The move was generally seen as part of the power struggle in Iran between the conservatives who want to maintain a strict Islamic approach and reformers, backed by the elected government, who want greater liberalisation. While reformers control the parliament (Majlis), under Iran's constitution, a series of appointed supervisory bodies have the ultimate say on questions of legislation and also have sanction on electoral nominations. These bodies are in the hands of the conservatives and the conservatives felt that this was a good moment to try to prevent further domination of the parliament by reformers after the elections. [21aaag]

4.45. Not surprisingly Iran's religious conservatives swept to victory in the parliamentary poll, [24c] conservatives made sweeping gains in the first round of the general election winning 156 of the assembly's 290 seats with nearly 60 to be decided in a second round of voting. [21aaah] President Khatami remains President until 2005 when presidential elections take place.

For further information on history, refer to Europa Yearbook, source [1a] [1b]

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5. STATE STRUCTURES

The Constitution

5.1. Iran's Constitution was adopted in 1979, and was amended in 1989 to provide for the abolition of the post of Prime Minister and consequent increase in power of the Presidency . It states that the form of government of Iran is that of an Islamic Republic and that the spirituality and ethics of Islam are to be the basis for political, social and economic relations. Persians, Turks, Arabs, Balochis, Turkomans and others will enjoy completely equal rights. [1a](pg429)

Citizenship and Nationality

5.2. Citizenship is based upon the Iranian Civil Code which stipulates that in general, birth within the territory of Iran does not automatically confer citizenship. Some instances where birth does confer citizenship is when a child is born to unknown parents, children born to non-citizens, one of whom was born within Iran or a child born to non-citizens, if after reaching the age of 18 the child continues to live within Iran for at least one year. [32] A child born to an Iranian father regardless of the country of birth is Iranian by descent. [32]

5.3. Iran's laws allow a male national to acquire Iranian citizenship for his wife and children, while women are not entitled to the same privilege. In December 2002 it was announced that the Majlis were to debate a bill to grant Iranian citizenship to foreign spouses of Iranian women with a view to removing this discrimination. [21av] In January 2003 the Majlis National Security and Foreign Policy Commission unanimously rejected the bill. [53a]

5.4. Iranian citizenship may be acquired upon fulfillment of the following conditions: the person must be at least 18 years of age, have resided in Iran for five years, not be a military service escapee and not have been convicted of a major crime in any country. [32] The wives and minor children under 18 of naturalised citizens are also considered Iranian citizens. [32] Dual citizenship is not recognised. [32] Iran allows individuals to hold dual nationality, but will treat a dual national as Iranian and ignore the second nationality. [26b]

Political System

5.5. The Constitution provides for a President to act as chief executive. The President is elected by universal adult suffrage for a term of 4 years. President Khatami was elected to his post in May 1997, after ex-President Rafsanjani completed the maximum permitted two terms, and was returned for a second time in the elections of June 2001. Legislative power is vested in the Islamic Consultative Assembly Majlis with 290 members increased from 270 members [5v][4g](pg1) who are similarly elected for a four-year term. Provision is made for the representation of Zoroastrians 1, Jews 1 and Christians 2. A 12 member Council of Guardians was established in 1980 that supervises elections and ensures that legislation is in accordance with

the Constitution and Islamic precepts. [1a](pg429) 6 clerical members are appointed by the Supreme Leader, with 6 lay jurists appointed by the head of the judiciary and approved by the Majlis. [4f](pg1) The Council of Guardians has been criticised for allegedly using its power of veto to exclude candidates for all elections Presidential, Majlis, Assembly of Experts, and Local Councils on the basis of discriminatory and arbitrary criteria. [8a](pg1) In March 2003 President Khatami walked out of a meeting of top Iranian policy makers, the Expediency Council, in protest at their decision to more than double funding for the Guardian's Council. [21a] The move by the council, in bypassing the Majlis, was seen by the hardliners as an attack on President Khatami's reform agenda. [21ak]

5.6. The executive, legislative and judicial wings of state power are subject to the authority of the Wali Faqih supreme religious/spiritual leader who, in the absence of the Imam Mehdi, the hidden Twelfth Imam, carries the burden of leadership. All legislation passed by the Majlis must be sent to the Council for the Protection of the Constitution, which will ensure that it is in accordance with the Constitution and Islamic legislation. [1a](pg429)

5.7. On 29 November 1997 President Khatami ordered the establishment of the "Committee for Inspection and Supervision on the Implementation of the Constitution". The aim was to regulate policy, give preference to articles relating to the individual and social rights, and improve communication of the legal rights of the individual. The text of the order, forwarded to the UNHCR in September 1998, depicts the strong mandate of the Committee as one which could go a long way towards resolving many of the existing discrepancies between the Constitution and actual laws and practices within Iran. [10m](pg11) Suffrage is universal at 15. [4j](pg1)

5.8. In September 2002 Iran's frustrated reformist President Mohammed Khatami presented a new bill to parliament aimed at enhancing his powers. It was the second of two proposals which reformists hoped would clear the way for the enactment of changes which have been largely blocked by the entrenched hardline minority holding positions of power. [21aa] By 10 November 2002 the Iranian Parliament had ratified the outlines of the electoral reform bill which would put an end to the arbitrary vetting of political candidates by the Guardian Council [21a] and also approved the draft of a bill which would give the President the right to suspend rulings by the conservative judiciary which he considers to be violations of the constitution. [21am] By the end of 2003, not unexpectedly, this legislation remained unenacted, delayed as a result of Guardian Council deliberations. [21a] [21ax] In March 2004 following on from the defeat of the reformers in the February 2004 parliamentary elections President Khatami officially withdrew both bills. [62a]

5.9. On 28 February 2003 Iran held only its second ever municipal council elections. They resulted in the worst electoral defeat in six years for Khatami and his reformist allies. These results were considered to be caused by voter apathy and low turn out at the polls caused by disenchantment with the slow

progress of political reform. [21an]

Political parties

5.10. The Islamic Republican Party (IRP) was founded in 1978 to bring about the Islamic Revolution under Ayatollah Khomeini. After the Revolution the IRP became the ruling party in what was effectively a one-party state. In June 1987 Ayatollah Khomeini officially disbanded the IRP at the request of party leaders, who said that it had achieved its purpose and might only 'provide an excuse for discord and factionalism' if it were not dissolved. [A list of political organisations is at [Annex B.](#)]

5.11. However, during 1998 several new political parties, which applied for registration, were established. [47](pg9) In May 1998 a licence was granted to the "Servants of Construction", a party including leading members Kharbaschi, former mayor of Tehran, Culture Minister Mojaheerani, Interior Minister Abdullah Nouri and Rafsanjani's daughter Faezeh Hashemi. [19](pg16) On 7 July 1998 the Solidarity Party of Islamic Iran was officially recognised as a new political party. It was set up by a group of Majlis' deputies and executive officials. The party stated that it had been formed "to create a healthy political climate", reinforcing society's needs for new political parties and groupings. The party was registered and its manifesto and constitution approved by the Interior Ministry. [5a][6a]

5.12. The same month, four further political associations were given "activity" permits: the "Society of Kermanshahi Students and Alumni", the "Yazd Almohsenin Society", the "Islamic Centre of Teachers of the Town of Borujen" and the "Association of Industrial and Economic Specialists and Managers. This was with the agreement of the Majlis and the Ministry of the Interior, [5a] setting the pattern for political parties seeking to establish themselves. In October 1998 a few Members of Parliament set up an "Islamic Worker's Party" and in December 1998 two brothers of President Khatami founded the "Islamic Partnership Front". [19](pg16) Vice-President Masumeh Ebtekhari and four ministers founded the "Islamic Iran Participation Front" the same month. [17c]

5.13. Of the unregistered parties within Iran, some, such as the "Iran Nation Party" had been tolerated. However, in November 1998 the leader of that party, Dariush Forouhar, and his wife Parvaneh Forouhar, were murdered by unknown assailants. Three senior members of INP were arrested at the outbreak of the street riots in July 1999, accused of provoking riots and using anti-Islamic slogans. Nine activists have reportedly been killed in the last decade. [5a]

5.14. Prominent political dissidents who disappeared in 1998 were Pirouz Davani in August and Javad Sharif in November. A spate of disappearances in late 1998 also included prominent writers and intellectuals, with Mohammad Mokhtari and Mohammad Jafar Pouyandeh later found dead. Several senior figures of the leadership blamed the disappearances and

murders on "foreign hands," but it was revealed that active-duty agents of the Ministry of Intelligence had carried out the killings. Minister of Intelligence Qorban Ali Dori-Najafabadi and several of his senior deputies resigned their posts following these revelations. In June 1999 the Military Prosecutor's Office released an initial report on the investigation, identifying a cell from within the Ministry of Intelligence led by four "main agents" as responsible for the murders. The leader among the agents reportedly was a former Deputy Minister of Intelligence, Saeed Emami, who, the Government stated, had committed suicide in prison by drinking a toxic hair removal solution several days prior to release of the report. The report also indicated that 23 persons had been arrested in association with the murders and that a further 33 were summoned for interrogation. [4g](pg4) In the early part of the year 2000, the Government announced that 18 men would stand trial in connection with the killings. The trial began in late December in a military court. The proceedings were closed. [4h] The identity of the defendants is still unknown, but former Minister of Intelligence Dori-Najafabadi had not been charged. [4h]

5.15. Human Rights Watch (HRW) reported that in January 2001, the court convicted fifteen out of the eighteen defendants for the killings. However, HRW also reported that the trial did not clarify who actually ordered the murders. Several Ministry of Intelligence officials were mentioned as possible suspects in the press, but they were not charged, and the trial did not produce any incriminating information regarding their involvement. In August 2001, the Supreme Court reversed the convictions of the fifteen officials and sent the case back to the Judicial Organization of the Armed Forces (JOAF) for further review. In May 2002, the JOAF withdrew two of the three death sentences after the families of the victims pardoned the murderers. However, the court sentenced them to ten years in prison and banned them from service in the Intelligence Ministry. The court reduced the prison sentences of several other defendants believed to be complicit in the case while leaving the rest intact. None of the original fifteen were pardoned or set free by year's end (2002). It is probable that all of the defendants will appeal the May 2002 verdicts. [4m](pg2) The USSD Human Rights Report for 2003 issued February 2004 states that controversy is still being caused by what is seen as the governments continuing efforts at what is seen as a cover up of high level involvement. [4n](pg2) Reform-oriented journalists and prominent cultural figures declared publicly their demands for a full accounting in the case and speculated that responsibility for ordering the murders lay at the highest level of the Government. Several citizens, including prominent investigative journalist Akbar Ganji, were arrested in connection with statements they have made about the case. [4h] Five of the interrogators have been jailed on charges of mis-treatment of the accused. The lawyer representing some of the victims, Naser Zarafshan, has also been given a prison sentence on charges of exposing state secrets. [26d]

Judiciary

5.16. The traditional court system is not independent and is subject to government and religious influence. [4k](pg5) The judicial system has been

designed to conform, where possible, to an Islamic canon based on the Koran, Sunna, and other Islamic sources. Article 157 provides that the head of the judiciary shall be a cleric chosen by the Supreme Leader. Ayatollah Mohammad Yazdi resigned as the head of the judiciary in August 1999, and was replaced by Ayatollah Mahmoud Hashemi Shahroudi. The head of the Supreme Court and Prosecutor General also must be clerics. [4j](pg3) [4k](pg6) There are several different court systems. The two most active are the traditional courts, which adjudicate civil and criminal offences, and the Islamic Revolutionary Courts, established in 1979 to try political offences, narcotics crimes "crimes against God", economic crimes such as hoarding and overpricing and official corruption. A special clerical court examines alleged transgressions within the clerical establishment and a military court investigates crimes committed in connection with military or security duties by members of the army, police and Revolutionary guards. [4k](pg6) Defendants have the right to a public trial, may choose their own lawyer, and have the right of appeal [4g](pg7). Trials are adjudicated by panels of judges, advised by the Government to base their decisions on Islamic law. [4f](pg5) The Revolutionary Courts may consider cases that are normally in the jurisdiction of the civil and criminal courts, and may also overturn their decisions. [4a](pg5)

5.17. Trials in the Revolutionary Courts, where crimes against national security and other principal offences are heard, have been notorious for their disregard of international standards of fairness. Revolutionary Court judges have acted as prosecutor and judge in the same case, and judges have been chosen for their ideological commitment to the system. Pre-trial detention often is prolonged and defendants lack access to attorneys. Indictments have often lacked clarity and included undefined offences such as "anti-revolutionary behaviour," "moral corruption," and "siding with global arrogance." Defendants do not have the right to confront their accusers. Others have been show trials that are intended merely to emphasise a coerced public confession. In 1992 the Lawyers Committee for Human Rights concluded that "the chronic abuses associated with the Islamic Revolutionary Courts are so numerous and so entrenched as to be beyond reform." The Government has undertaken no major reform of the Revolutionary Court system since that report. The Lawyers Committee for Human Rights then concluded that these courts were associated with abuses. [4f](pg5) [4g](pg6)

5.18. The legitimacy of the Special Clerical Court SCC system has been a subject of wide debate. The clerical courts, which were established in 1987 to investigate offences and crimes that are committed by clerics, are overseen directly by the Supreme Leader, are not provided for in the Constitution, and operate outside the domain of the judiciary. In particular, critics alleged that the clerical courts were used to prosecute certain clerics for expressing controversial ideas and for participating in activities outside the area of religion, including journalism. According to the US State Department Report on Human Rights Practices for 1999 in November 1999, former Interior Minister and Vice President Abdollah Nouri was sentenced by a branch of the SCC to a 5-year prison term for allegedly publishing "anti-Islamic articles,

insulting government officials, promoting friendly relations with the United States," and providing illegal publicity to dissident cleric Ayatollah Hossein Ali Montazeri in the pages of Khordad, a newspaper that was established by Nouri in late 1998 and closed at the time of his arrest. Nouri used the public trial to attack the legitimacy of the SCC. He was released on November 5 2002. [4m](pg7)

5.19. In April 1999 a branch of the SCC convicted Hojjatoleslam Mohsen Kadivar, a Shi'a cleric and popular seminary lecturer, to 18 months in prison for "dissemination of lies and confusing public opinion" in a series of broadcast interviews and newspaper articles. Kadivar advocated political reform and greater intellectual freedom and criticised the misuse of religion to maintain power. In an interview published in a newspaper, Kadivar criticised certain government officials for turning criticism against them into alleged crimes against the State. He also observed that such leaders "mistake themselves with Islam, with national interests, or with the interests of the system, and in this way believe that they should be immune from criticism." He also allegedly criticised former Supreme Leader Ayatollah Khomeini and demonstrated support for dissident cleric Ayatollah Montazeri. Kadivar's trial was not open to the public. [4g](Pg8)

5.20. The Supreme Court, which has 16 branches, revoked all laws dating from the previous regime which did not conform to Islam. [1a](pg433) It has limited authority to review cases. [4f](pg5) In October 1982 all courts set up prior to the Islamic Revolution were abolished. In June 1987 Ayatollah Khomeini ordered the creation of clerical courts to try members of the clergy opposed to government policy. A new system of retribution (qisas) was established, placing the emphasis on speedy justice. Islamic codes of correction were introduced in 1983, including the dismembering of a hand for theft, flogging for fornication and violations of the strict code of dress for women, and stoning for adultery. [1a](pg433)

5.21. Since May 1994, judges have been responsible for prosecution in public and revolutionary courts. [9a] Amnesty International has reported that trial hearings are often heard in camera and that political detainees have been denied access to legal counsel during judicial proceedings, despite official assurances to the contrary. [9a] [4b](pg5) [9b] Political trials which take place within prisons are sometimes conducted secretly. Where trials and summary proceedings of political prisoners deny the detainee access to legal counsel, they breach Iran's Constitution and also Article 14D of the ICCPR, to which Iran is a signatory. [9c](pg41) [9a] [4b](pg5) Amnesty International cites detainees in Iran having described the use of ill treatment and torture to obtain forced confessions. [9c](pg32)

5.22. During 1996, at least 110 people, including political prisoners, were executed. [9a][4b](pg2) 200 public executions were reported by the state media in 1997. [16a](pg1) Hangings within prisons such as Quasar of men detained for several years on charges of espionage during the Iran-Iraq war took place in

early 1995. [9b]

5.23. During 2000 at least 75 executions and 16 death sentences were imposed, often in connection with murder charges. [9m](pg4) Death sentence continued to be carried out throughout 2002: for example 5 drug smugglers were hanged in a prison at Mashad on 20 May 2002 and the previous week 4 people were hanged inside Tehran's Qasr prison. [5av] On 29 September 2002 5 members of a band "the black vultures" convicted of rape were hung, in public. [21z] According to Amnesty International there were at least 113 executions during 2002. [9q]

5.24. In November 2002 reformist professor Hashem Aghajari was sentenced to death at a closed trial for the crime of blaspheming against Islam in a speech he gave in Hamedan in June. In addition to the death sentence, he was sentenced to 74 lashes, exile to a remote desert location, eight years in jail, and a ban on teaching for ten years. His attorney appealed the verdict. The death sentence was widely denounced across the political spectrum. President Khatami and hundreds of Majlis members questioned the verdict, noting that the death sentence should not be applied. As a result of protests caused by the case, Supreme Leader Khamenei instructed the Hamedan court to re-examine the case. [4m](pg7) **[see also 6.24 and student demonstrations]** In June of 2003 the appeal court sentenced Aghajari to four years in jail. Mr Aghajari has filed an appeal against the new sentence stating that the verdict produced by the retrial was illegal because it was held behind closed doors. [21aak]

5.25. Although the Constitution prohibits arbitrary arrest and detention, there is reportedly no legal time limit on incommunicado detention, nor any judicial means to determine the legality of detention. Suspects may be held for questioning in jails or in local Revolutionary Guards offices. [4b](pg4)

5.26. The Law indicates a range of applicable punishments for types of offences. For example, two to ten years imprisonment for a person found to have formed a political organisation deemed to be destroying the security of the country, although the definition of what destroys the national security is not made clear. Similarly, punishments of imprisonment, lashes or fines can be imposed for insults against Iranian leaders or government representatives, but effectively serve to limit freedom of speech as the Law does not define the term "insult". [3c](pg73)

5.27. The Ta'zirat dictates that absolute authority be exercised over the populace. The degree of adherence to the proposed punishments within does vary, but continued reports of stoning and executions have brought international calls for greater reform. [10s] Four types of proof exist within the Iranian legal system. The application of confession, testimony, and oath and "the knowledge of the judge" remain unclear to those outside the Iranian judiciary. There is a marked concern that confessions are often gained by coercion and that the "testimony of righteous men" excludes women and

members of religious minorities. [10g](pg8)

5.28. The Iranian authorities have said that many of the executions conducted in Iran relate to drug trafficking offences, but no corroborative statistics or information on the protection of human rights policies in dealing with such offenders is available. Numbers of stoning and deaths as a consequence are unclear, though most take place in the larger cities such as Tehran, Hamedan, Isfahan and Kermanshah. All are endorsed by the Supreme Court [10b](pg5), including stoning of women found guilty of sexual relations outside marriage. [10h](pg12)

5.29. However, the Iranian Foreign Ministry states that whilst execution is in Islamic law and cannot be overturned, the Government is looking to alternative forms of punishment to stoning. [10b](pg5) In November 1997 an individual stoned to near death three months earlier was released after widespread international condemnation of the punishment. [47](pg4) Western human rights groups recognised that no public stonings were carried out in 1998 [10b](pg5) until a non-fatal stoning took place in Lahijan in late November. The subject was acquitted after he managed to free himself as the sentence was being carried out. [15] Two public stonings were carried out in May 2001 of women accused of adultery and acting in a pornographic movie respectively.

5.30. Amputation has been used as a punishment, although the practice has been widely regarded as contravening Article 7 of the ICCPR. In September 1997 three Iranians had hands or fingers amputated for theft and forgery offences. [10b](pg5) During 2002, Amnesty International recorded nine amputations, although the true figure may be significantly higher. Of the recorded amputations, one was a cross amputation. Punishment by amputation is imposed often in connection with theft. [9u]

5.31. Arbitrary arrest and detention has been and remains a feature within Iranian society. In 1997 large numbers of people arrested for suspected espionage or other political activity remained in detention without charge or trial, said to have been denied access to a lawyer of their choice or any other legal counsel. [8b](pg2) Senior Shi'a religious leaders and their followers have also been arrested and detained over recent years, some of whom are still detained or under house arrest. However, in March 1997 the decree to prohibit pre-trial detention of suspects, particularly the young, elderly, female or unwell, was issued by the Chief Justice Ayatollah Mohammed Yazdi. [3a]

5.32. The President of the Central Bar Association in Iran has described the shortage of lawyers as a potential stumbling block if lawyers are to play their role in fulfilling President Khatami's vision of a civil society. However, in 1998 the Association admitted 800 new candidates to its Bar admission course; it has established a Legal Assistance Department to make legal advice and the services of a lawyer more accessible, including to groups such as Baha'is; and a disciplinary court for lawyers within the Bar Association has been

active since 1997 and deals with complaints made against lawyers perceived as not having diligently represented their client's interests. The Bar Association published an open letter in August 1998 which set out the shortcomings of the present court system and lawyers and legal officials are beginning to speak out individually on changes needed. The changes are likely to impact on the future effectiveness of the role of lawyers as advocates for human rights. [19]

5.33. In December 2000, Judiciary Chief Mahmoud Hashemi Shahroudi announced an initiative to reform the Iranian judicial system. He said that the country is "still a long way off from having a reformed and developed judicial organization." He also announced that 40 judges, clerks, and other officials had been arrested on corruption charges. Some sources outside the country claim that Shahroudi used this initiative to purge the judiciary of some of its more moderate elements in the guise of fighting corruption. [4k](pg8)

5.34. The United Nations Special Representative stated in his report of 16 January 2002 that the long awaited bill on the reform of the Judiciary had finally reached the Majlis. [10p](pg7) At the time of preparation of this report, he had not seen a detailed description of the bill. However, according to press reports, it stipulated that exceptional tribunals like the revolutionary courts will be able to deal only with cases explicitly referred to them by law. Officials and military personnel will be tried only by Tehran's Criminal Courts. If this works out to be the case in practice, it will be a major improvement. On 3 September 2003 Parliament passed legislation to form a special commission to monitor performance of the judiciary. [21aa] The question of whether the judiciary will co-operate with the new Majlis commission has not yet been answered.

Court documentation

5.35. In the case of court summonses an attempt is always made to deliver a summons to appear before a court to the addressee in person. If the person concerned is not there, however, the summons may be delivered to a family member. If there is nobody present who can accept the summons, it is taken back to the court, where the judge decides whether an attempt should be made to arrest the person concerned. Such a decision depends on the nature of the case. However, a person may not be arrested without a written order from a judge. [41a](pg22) [43](pg17)

5.36. Public Courts have the power to issue arrest warrants in all types of cases unless the case in question falls under the jurisdiction of the Revolutionary Court. The arrest warrant is sent by the Public Court to the relevant police station, which is responsible for arresting the person concerned. The arrest warrant is shown to the person under arrest but not served. It is subsequently returned to the issuing court. Forms used for issuing arrest warrants are printed at a special government printing house. The form is completed by hand and contains the following information about

the person under arrest:

- First name and surname
- Address
- Occupation
- Father's name
- ID-card number

Once it has been completed, the form is stamped and signed by the court. Only one arrestee can be covered by the form. The reason for the issuing of the arrest warrant is not normally stated. (41a)(pg23)

5.37. On the question of authenticity of documentation it has been reported by the Embassy in Tehran that

"Outside every court in Iran any number of freelance typists can be found who produce all sorts of legal and bureaucratic documents at very low cost. Security features are most unlikely on any Iranian official documents and with the exception of Passports, BC's and military documents there is little uniformity." (26g)

Legal Rights and Detention

5.38. The Constitution of the Islamic Republic of Iran contains many important safeguards of rights and freedoms that are guaranteed in the international instruments to which Iran is a state party including those relating to freedom of expression and fair trial. These seek to ensure that all individuals enjoy the same rights under law. (9)(pg1)

5.39. Restrictive, contradictory and vaguely worded provisions contained in the Penal Code, the Theologians' Law - a body of law that deals with offences committed by clerics - and the Public and Revolutionary Courts' Procedural Law undermine the right to freedom of expression. For example, the Penal Code prohibits a range of activities, such as those connected with journalism or public discourse, which do not amount to recognisably criminal offences. (9)(pg2)

5.40. No reliable information is available regarding the number of disappearances. In the period immediately following arrest, many detainees are held incommunicado and denied access to lawyers and family members. (4k)(pg4)

5.41. It was reported in a written statement by France Liberte, a non Governmental Organisation in special consultative status to the UN Commission on Human Rights, that Iranian cities have been the scene of an unprecedented spate of savage punishments including amputation of fingers

and legs as well as floggings that have been carried out in public. [105]

5.42. In March of 2002 the reformist parliament approved the outline of a bill banning the use of torture to gain information from detainees. Before becoming law, the bill will have to go through a second reading and be approved by the Guardian Council. [53a] On the 8 June 2002 the Guardian Council rejected and returned the Bill for more "clarification". [89] The bill is currently stuck in the legislative process due to the inability of all parties to agree on a suitable definition of torture. On 16 March 2003 some 107 MPs called for Iran's accession to the Convention against Torture. [21av] On 12 August 2003 the Guardian Council rejected the motion on joining the convention on banning torture arguing that it contradicted the constitution and would increase public expenditure. [21aam] After an amended version was resubmitted the Guardian Council again referred it back to Parliament on 9 September 2003 requesting that yet more changes be made. [21aan]

Death Penalty

5.43. By law the death penalty can be carried out for offences such as espionage, murder, armed robbery, abduction, rape, adultery or incest, sexual intercourse between a non-Muslim man and a Muslim woman, homosexual intercourse, drug smuggling, the use of arms to spread fear or alarm among the people or deprive them of their freedom or security, or the spreading of corruption on earth (mofsed). [3c](pg83) There is an instance in which a thirteen year old boy Azizullah Shenwari was sentenced to death for drug trafficking although this was later commuted to life imprisonment and is currently under appeal. [9x] On 28 September 2003 it was announced that the Judiciary had drafted a bill, to be presented to Majlis, raising the minimum age for capital punishment from 15 to 18 and excluding children under 12 from all punishment and excludes under 18s from being able to receive jail terms or lashes. [18a] Some juvenile detention centres are to be established - but not yet nationwide.

5.44. The number of executions recorded by Amnesty International in Iran until June 2001 was 44, [3c] and is recorded as having reached 139 by year's end, although the true figure may be much higher. [9n] According to a written statement submitted by France Liberte, a NGO, to the UN Commission on Human Rights the number of announced executions since the beginning of 2002 - in six months - amounts to 200, indicating a 50 percent rise compared with the same period in 2001. [10a] By February 2003 Amnesty International had recorded a total of at least 111 executions in Iran and by 28 May 2003, when the Annual Report for 2003 was published, they reported that at least 113 people, including six women, were executed, many in public. At least two people were reportedly executed by stoning and at least one execution was broadcast on television. Late last year (2002) the head of the Supreme Administrative court announced a moratorium on the practice of stoning. [21ay] As in previous years, there was a surge in public executions and floggings between July and September. At least 84 people were flogged. The true

numbers of executions and floggings may have been considerably higher. Political organizations, for example, reported that 450 people were executed in 2002. [91] [9a] [92] (pg3) Amnesty International, in their death sentences and executions statistics for 2003 give a figure of at least 108 executions. [93d]

5.45. Human rights monitors have alleged that many of those executed for criminal offences, primarily narcotics charges, rape and murder, may be political dissidents. [4k] (pg3) The Iranian authorities do not permit visits to imprisoned dissidents by human rights monitors, although they have promised to look into their policy in the post-revolution environment. [4f] (pg4)

Internal Security

5.46. The Constitution says that reputation; life, property and dwellings are protected from trespass except as "provided by law". This used to enable security forces to enter homes and offices, monitor telephone conversations and open mail without court authorisation. [4f] (pg6) However in April 2000, the Supreme Court barred the security forces from seizing "illicit" materials from private homes such as tapes, CDs and videotapes. [5a]

5.47. There is shared responsibility for internal security. Agencies involved include the Ministry of Intelligence and Security, the Ministry of Interior and the Revolutionary Guards, [4f] (pg1) a military force that was established after the revolution. Paramilitary volunteer forces known as Basijis, and gangs of thugs known as the Ansar-e Hezbollah Helpers of the Party of God, act as vigilantes, and intimidate and threaten physically demonstrators, journalists, and individuals suspected of counter-revolutionary activities. The Ansar-e Hezbollah often are aligned with particular members of the leadership. [4k] (pg1)

5.48. The Sepah-e Pasharan-e Enghelab-e Eslami Islamic Revolutionary Guards Corps IRGC, was created by the revolutionary regime suspicious of the regular military. Its ground forces are said to number 100,000. It operates as the principal arm of domestic security, although it has to apply for a search warrant before it can raid a private home. In August 1994 some Pasharan units refused to intervene in riots in the city of Ghazvin. A Pasharan commander was among four senior army officers who are said to have sent a letter to the country's political leadership, warning the clerical rulers against "using the armed forces to crush civilian unrest and internal conflicts." Nevertheless, the Pasharan is reported to be continuing to disperse unauthorised gatherings by using violence. [9a]

5.49. In April 1998 the head of the Revolutionary Guards Corps made clear the fact that they would repress efforts to achieve reform by persons perceived to be "counter-revolutionaries". [8d]

5.50. The Basij, or Baseej paramilitary volunteer forces, come under the control of the Revolutionary Guards. [3a] (pg11) They have been active in monitoring the activities of citizens, enforcing the hijab and arresting women for violating the dress code, and seizing 'indecent' material and satellite dish

antennae. In May 1999 the Minister of Islamic Culture and Guidance stated in public that the Government might support an easing of the satellite ban. However, Supreme Leader Khamenei, who makes the ultimate determination on issues that involve radio and television broadcasting, quickly criticised any potential change as amounting to "surrender" to Western culture, effectively ending any further debate of the idea. [4g](pg13) The "Special Basijis" are not permitted to participate in political parties or groups, although other members of the Basij can belong to political associations if they are not on a Basij mission and do not use the name or resources of the Basij for the association. Basijis can participate in specialist or trade associations.

5.51. Ashura Brigades were reportedly created in 1993 after anti-government riots erupted in various Iranian cities. In 1998 they consisted of 17,000 Islamic militia men and women, and were composed of elements of the Revolutionary Guards and the Baseej volunteer militia. [3b]

5.52. Hezbollahi "partisans of God" consist of religious zealots who consider themselves as preservers of the Revolution. They have been active in harassing government critics and intellectuals, have firebombed bookstores and disrupted meetings. They are said to gather at the invitation of the state-affiliated media and generally act without meaningful police restraint or fear of persecution. [2c](pg12)[3a](pg12)

Prisons and Prison Conditions

5.53. Prison conditions are poor. Some prisoners are held in solitary confinement or denied adequate food or medical care in order to force confessions. [4n](pg3) Female prisoners reportedly have been raped or otherwise tortured while in detention. [10r](pg16) Prison guards reportedly intimidate family members of detainees and torture detainees in the presence of family members. [4k](pg5)

5.54. According to a January 2002 report by the UN Commission on Human Rights the press reported a statement by the head of the National Prisons Organisation stating that there were about 160,000 inmates of whom about two thirds were in prison for drug-related offences, that most of the inmates were aged between 22 and 38, and that 5,000 were women. Moreover, the prison population had increased over 40 per cent in the previous year, and the prisons were now housing more than 100,000 inmates beyond their capacity. Some commentators have questioned whether the figure of 160,000 includes the inmates of the detention centres run by many of the security agencies which were supposed to have been integrated with the National Prisons Organisation; this has not yet been effected. [10p](pg8)

5.55. The dominant feature of Iranian prisons is their overcrowding and this seems to have had the inevitable results of prison disturbances on the one hand and breakouts on the other. It also noted that HIV/AIDS and other diseases were spreading rapidly throughout the prison population. [4k](pg5) In 2000, drug users constituted more than half of the prison population and the

number of inmates incarcerated for drug related crimes was 80,415. [34] By September 2002 it was being reported that up to two thirds of Iranian prisoners were in jail on drug related offences. [5a] Eighty per cent of prison authorities acknowledged that drug use took place inside prisons although not at a great rate. [34]

5.56. One of the main plans to deal with these problems seems to be the establishment of a parallel system of camps for drug related offences, to be located in remote parts of the country. The Director of the Prisons Organisation reports that eight such camps are now in existence. [10p](pg5) The proliferation of unofficial, illegal detention centres, such as the so-called Prison 59 in Tehran, administered by the Intelligence Ministry and the Revolutionary Guards, [47a] also gave cause for concern. [10](pg3)

5.57. The first UN human rights monitors to visit the country for seven years said on 26 February 2003 that Iranians suffer large-scale arbitrary detentions and some prisons operate outside the control of the judicial system. Although the head of the five-member team examining arbitrary detentions said the authorities had cooperated fully with its requests, he raised concerns about unaccountable prisons, detainees being held without access to legal defence, violations of freedom of expression and other abuses. [16d]

5.58. Some moves have been announced in response to concerns over prison conditions. In December 2003 President Khatami announced a government probe into prison conditions [63a] following on from announcements relating to the use of solitary confinement and the proposed closure of some of the older prisons. [61b] In February 2004 a Swiss Commission on Human Rights visited and held talks with officials in charge of administration of the prisons, the judiciary and Foreign Ministry they also visited and inspected some prisons and rehabilitation Centres. [52d]

Military Service

5.59. Article 144 of the Constitution states that "the Army of the Islamic Republic of Iran must be an Islamic army," which is "committed to an Islamic ideology," and must "recruit into its service individuals who have faith in the objectives of the Islamic Revolution and are devoted to the cause of achieving its goals." However, members of religious minority communities sometimes served in the military. [4m](pg13) In August 2002 the Regular Armed Forces numbered about 520,000, [1b](pg211) including conscripts: army 325,000, Revolutionary Guard Corps Pasdaran Inqilab some 125,000, navy 18,000, airforce around 52,000. There are some 350,000 reserves. [1b](pg211) It is believed to have a few hundred thousand men in active service. [3c] The military is entrusted by the Constitution with the task of protecting the independence, territorial integrity and system of government of the Islamic Republic. [3a](pg10) Paramilitary forces comprise an estimated 300,000 volunteers of the Basij and some 40,000 under the command of the Ministry of the Interior. [1b](pg211) Iranian men become eligible for conscription for a 21

month period of compulsory military service [1b](pg2111) on their 18th birthday although the voluntary recruitment age is sixteen. [3a] Permanent military exemptions may be government-granted, or medically certified. There are a number of conditions for exemption, relating to age, disability, education and date of departure from Iran. The disabled, sole family guardians and support, and only sons, are exempted without cost. Men who left Iran after 1990 may purchase exemption for \$1,000 - 3,000. Those with PhDs or BAs who left Iran before March 1990 may pay up to \$16,600. [25] Men who are continuing graduate studies abroad who pay their own expenses will be granted a full exemption. Those who qualify are able to return to Iran periodically throughout their studies. Men born after 1958 who have degrees in fields deemed essential by the state, such as medicine, pharmacy, and dentistry, are not eligible for exemption. [2c](pg23) In a new regulation passed by the Majlis in February 2004 young men who have successfully undergone military training in the Basij or other military centres will also be able to purchase exemption. [22b]

5.60. The penalty for draft avoidance in peacetime is an extra 6 months -2 years service, and in wartime up to 10 years extra service or punishment at the discretion of the convicting judge. [2c](pg24) However, new provisions on buying exemption from military service and dealing with desertion cases are said to have been enacted recently, extending previous practices, although not sanctioned by Khamenei. [3c] Time still to be served and prison sentences imposed for desertion may now be bought off. [19](pg21)[25]

5.61. The right to conscientious objection is not legally recognised and there are no provisions for substitute service. [25] Iran appears as a co-signatory to a letter dated 24 April 2002 addressed to the UN Commission on Human Rights concerning the question of conscientious objection. In it she states that Iran does not recognise the universal applicability of conscientious objection to military service. [10a]

Medical Services

5.62. There are two types of hospitals in Iran, private and governmental. To receive treatment in the governmental hospitals, one must belong to the Social Security Scheme whereby the employer pays the subscriptions for the employee, which would then entitle them to subsidised medical treatment and medication. In Tehran and other larger cities such as Shiraz and Isfahan there are many well-reputed hospitals. These are staffed by physicians and specialists, most of whom are very experienced and internationally trained. There is an extensive range of specialist care found in Tehran, both in the private and governmental sector. For complex medical conditions where treatment is not available locally, the patients can apply to the Supreme Medical Council for financial assistance towards payment of medical expenses overseas. The Supreme Medical Council consists of a group of specialist doctors who assess and examine each case to determine whether such assistance in funding should be allocated. [26a]

Drugs

5.63. Most medications are available locally under various generic and company labels. [28b] The production of generic inhibitors for HIV/AIDS is also undertaken. [21aabb] Those medicines not available, which are approved by the US Food and Drug Administration, can be ordered through the Red Crescent Society by presenting a doctor's prescription. The prices for medications bought in Iran are much cheaper than the UK prescription and dispensing charges. There has also been considerable development in the pharmaceutical industry in Iran during the last decade. The essential raw material for the majority of medicines is imported from overseas and then the medicine produced and packaged locally. This is again subsidised by the Government. There is also a black market for certain types of foreign medications and the cost of such medications is quite high in comparison to those readily available at pharmacies. [26a]

Drug Addiction

5.64. Drug addiction is considered a crime but the authorities are ready to consider drug use as a medical problem. Drug users who are undergoing treatment are not meant to be persecuted, nor are the specialists offering treatment. The costs of diagnoses, treatment, medicines and rehabilitation are to be paid by the addicts according to the approved tariffs but the Government will finance the costs for those unable to pay. [34]

5.65. The State Welfare Organisation, affiliated to the Ministry of Health, is in charge of treatment and rehabilitation of drug users. Until recently there were 12 treatment and rehabilitation centres in the country with one centre for women. The centres were described as having the infrastructure of an overcrowded prison. These centres have now been closed and the new approach is the introduction of outpatient treatment centres. [34] In 2000, the number of out-patients centres in provincial capitals was 100 compared to 65 centres in 1999 and 40 in 1998. During 2000 it was anticipated that the treatment centres could offer services to over 100,000 volunteer addicts per annum. [5a] [34] In recent years a number of treatment facilities have been established by the private sector and are openly advertised in the press. The qualifications of the people running these clinics, and the outcomes of their activities, still remain largely untested. [34]

Psychiatric Treatment

5.66. In Iran, a village based primary care system serves over 60 regions of the country, with village centres linked to surrounding hospitals and medical schools. The national health program supports training in mental health care. [28c] The Government has also established four regional centres for the prevention of mental disorders. [27]

5.67 With a view to expanding mental health services in 2001 and beyond, Iran's national mental health programme was being revised, a new mental health act was in preparation, and efforts were being made to increase inpatient and outpatient mental health facilities and counselling services. [28b][28c][29]

5.68 A private members bill to make the administrative and technical affairs of the medical institutions in Iran consistent with the principles of holy Shari'ah was approved in 1998. The bill applied to all state and private medically related institutions set up with the permission of the Ministry of Health. [59]

Hiv/Aids

5.69. The first AIDS case was identified in 1986. The cumulative total to late 1997 was 1,297 cases of HIV infection and 192 cases of AIDS. The Iranian National Committee on AIDS had reported a cumulative total of 1,953 HIV/AIDS cases by April 2000. As of July 2001 there were 2,458 reported HIV infections and 357 AIDS cases. However, in 1999 it was estimated 25,000 people in Iran were HIV positive while in the same year the Ministry of Health estimated there were 60,000 people infected with HIV or AIDS. [34] In August 2002 it was announced that based on the latest available figures, over 3,912 people were HIV afflicted and that 3,680 had contracted AIDS, [5au] later adjusted upwards to 4,200 in November 2002. [21aaa] These figures had increased by November 2003 to 5,870 people with AIDS of which 53 had full blown AIDS and 694 people had died. [21aak]

5.70. It appears there are scant HIV prevention programs in place among drug users or drug injectors in Iran and what is available is unlikely to be specific and/or explicit about the ways to avoid becoming HIV infected. It has been reported that there are no printed materials on HIV/AIDS for drug users and drug users are a hidden population and difficult to gain access to. Efforts to distribute needles and syringes to imprisoned drug users has met with strong objections [34] although efforts are now being made to try and contain the problem within the prison community by segregating addicts. [21az] In recent times, however, harm reduction pilot programs have been introduced in the three provinces most affected by injecting drug use Kermanshah, Shiraz and Tehran and the Ministry of Health has initiated these. [34]

5.71. Although a National Aids Policy (NAP) does exist, and HIV infections are highest among intravenous drug users IDUs, the coordination of activities between the NAP and the National Drug Control Headquarters is generally lacking. Brochures have been prepared for schools and families on the issues of HIV/AIDS but none have specifically been produced for drug users. The main focus of the policy appears to be to control the nation's blood supply and the prevention of HIV transmission through medical injections. Specific mention and/or activities aimed at drug users has been omitted. [34] On the 23 August the Government approved an anti AIDS/HIV Virus Directive to create a nationwide committee, which would include the head of the Iran Red Crescent Society, to combat the AIDS virus. The figures for 2002 issued by the Health Ministry gave the total number of those HIV positive as 23,000 - 25,000 and the number of deaths as a result of AIDS related illness as 590 with 50 still receiving treatment. [21aat]

People with Disabilities

5.72. There is no available information regarding whether the Government has legislated or otherwise mandated accessibility for the disabled. However, the Cable News Network reported in 1996 on the harsh conditions in an institution for retarded children who had been abandoned by their parents. Film clips showed children tied or chained to their beds, in filthy conditions, and without appropriate care. It is not known to what extent this represents the typical treatment of the disabled. [4b]

Educational System

5.73. Primary education, beginning at age six and lasting five years, is compulsory for all children and is provided free of charge although this has not been fully implemented in rural areas. [1b](pg2112) Secondary education may last for a further seven years, divided into two cycles; one of three, and another of four years.

5.74. In 1996 primary enrolment in schools included 90 per cent of children aged between 6 and 11 years - 91 per cent of boys, 88 per cent of girls. In 1996 the total enrolment at primary and secondary schools combined amounted to 86 per cent of the school-age population - 90 per cent boys, 83 per cent girls. In 1997/98 the illiteracy rate within the population over the age of 15 years was 20.3 per cent for males and 34.1 per cent for females. [1a](pg440)

5.75. Expenditure on education by the Government represented 18.6 per cent of total spending in 2000/2001. [1a](pg440)

5.76. There are 37 Universities, including 16 in Tehran. There were 759,870 students enrolled at Iran's public colleges and universities in 2001/2002, in addition to the 806,639 students enrolled at the Islamic Azad University. [1b](pg2112) Applicants to universities are assessed for their support of government ideology and the Islamic system. Prospective university professors are required to co-operate with government authorities over a number of years before they are appointed. [4f](pg6)

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6. HUMAN RIGHTS

6.A Human Rights Issues

General

6.1. The Secretary-General to the United Nations, Kofi Annan, defined human rights obligations in Iran when he spoke at the University of Tehran on 10 December 1997. He said that:

"Human rights are what make us human. They are the principles by which we create the sacred home for human dignity... Human rights are the expression of those traditions of tolerance in all cultures that are the basis of peace and progress. Human rights, properly understood and justly interpreted, are foreign to no culture and native to all nations." [10b](pg2)

6.2. Iran is a signatory to the International Covenant on Economic, Social and Cultural Rights, the International Covenant on Civil and Political Rights (ICCPR), the 1951 Convention relating to the Status of Refugees and its 1967 Protocol, the International Convention on the Elimination of All Forms of Racial Discrimination, and five other international instruments. [9j](pg1) It is not a signatory to the Convention on the Elimination of All Forms of Discrimination against Women or the Convention against Torture and Other Cruel, Inhuman or Degrading Treatment or Punishment. [10c] On 12 August 2003 Iran's senior legislative body, the Guardian Council (Shoura-ye Negahban) refused to ratify Parliament's proposal of 23 July 2003 to accede to the Convention on the Elimination of All Forms of Discrimination against Women. [21aaf] [9y] Neither is it a signatory to the optional Protocols to the ICCPR including that aimed to abolish the death penalty. [9c](pg41) Amnesty International continues to raise Iran's continued use of the death penalty as a major concern. [9h][9i]

6.3. In 1996 the Government established a human rights committee in the Majlis and a human rights commission in the judiciary, but observers believe that they lack independence. Also, in 1996 the government allowed the first visit in 5 years of the UN Human Rights Commission Special Rapporteur. The UN Special Rapporteur and Human Rights Watch reported that the government was generally co-operative during their visits. However, the government continues to deny the universality of human rights and attempts to discredit critics. The UN Special Rapporteur for Religious Freedom and the UN Special Rapporteur for the Freedom of Expression also travelled to Iran in 1996. [4a](pg6) In July 2002 Iran's permanent representative to the United Nations in Geneva issued an open invitation to the representatives of the UN Human Rights Commission to visit Iran [5az] and the UN Working Group on Arbitrary Detention visited between 15 to 27 February 2003. [10t] The UNSR's mandate ended during April 2002 with the defeat of the resolution at the Commission on Human Rights (CHR). [4m](pg2) His mandate had allowed him

to report on the human rights situation there, in support of those striving for progress in human rights. However, the Iranian authorities had prevented him from visiting since 1996. [25H] Although this time the resolution narrowly failed, it led to the Iranians making a number of positive gestures. One of these was inviting the EU to engage in a dialogue on human rights. The first round of dialogue took place in mid-December 2002, followed by a second in mid-March 2003. [26H] In July 2003 the first-ever visit to Iran by the UN special rapporteur on freedom of expression and opinion was postponed at the Iranian Government's request. The reason given by officials was that there were difficulties in arranging the representatives schedule. The visit would have come at a moment when human rights were under strong pressure in Iran, with numerous recent arrests of liberal journalists and student leaders. [21AAS] The visit eventually took place from 4 November to 10 November 2003. [see 6.16. below] [10Y]

6.4. The Working Group on Arbitrary Detention which visited The Islamic Republic of Iran from 15 to 27 February 2003 visited a number of prisons, detention centres and police stations in Tehran, Shiraz and Esfahan and met government, legislative and judicial leaders, representatives of non-governmental organizations and families of prisoners. [10X](pg2)

6.5. The Working Group examined particularly the situation regarding detention pending trial and visiting rights, and reform of the public prosecution service and criminal procedure. In its recommendations it outlined that it,

"...gives priority to the progressive transfer of authority from the revolutionary tribunals and clerical courts to the ordinary courts to reduce the proliferation of judicial decision-making bodies, review of the practice of solitary confinement, the progressive freeing of prisoners of conscience, guarantees of due process and reform of imprisonment for debt. The Working Group concludes with the hope that the current obstacles to the reforms needed will be removed with a view to strengthening the rule of law". [10X](pg2)

6.6. Procedures governing arrest, detention and trial are rarely made public. [4b](pg4) There were reports of systematic human rights abuses which included extra-judicial killings and summary executions; disappearances; widespread use of torture and other degrading treatment; harsh prison conditions; arbitrary arrest and detention; lack of due process; unfair trials; infringement on citizens' privacy; and restrictions on freedom of speech, assembly, association, religion and movement. [4f](pg2) An example of alleged human rights abuses is that of the ill treatment of a magazine editor released in May 1998, said to have included mock-execution. [8d] Following a prison inspection by President Khatami in 1997, the new Director-General for prisons, Morteza Bakhtiari, told the UN Special Representative that the prison system was going to be reorganised, including the elimination of illegal detention centres. [19](pg10)

6.7. Brigadier General Ghamreza Naqdi, head of intelligence and security for the national police, was tried in 1999. He was accused of torturing detainees, following complaints brought by 312 Tehran district mayors and municipal officials, who were detained with Karbaschi in 1998. [59] He was acquitted of torture but sentenced to 8 months in jail on lesser charges including slander. Two other defendants were sentenced to up to five months in jail for keeping city officials in solitary confinement, preventing them from exercising in fresh air and ordering their hair shaved off. [59]

6.8. Several Iranian dissidents who fled abroad were tracked down and killed throughout the 1980s and 1990s by Iranian government agents. [46](pg3) Human rights are still being violated and in some areas the situation is thought to have deteriorated. [10a](pg1) The Khatami government, however, is putting emphasis on the rule of law, and has condemned all forms of terrorism, although Khatami considers that support for people who fight for the liberation of their land is not support for terrorism. [96](51)

6.9. The prospect of improvement of the human rights situation in Iran initially appeared to grow stronger since Khatami was elected in 1997 and Iran appeared to be in the early stages of transition. [10b](pg3) However the Iranian Government continued to be divided between reformers on the one hand, who control the presidency, parliament, and most other elected offices, and conservative hard-liners on the other hand, who dominate the judiciary, security services, and broadcast media. Efforts by reformers to bring about political, social, and economic reforms have ground to a halt, while a drive by conservatives to roll back the expansion of public freedoms has encountered stiff public resistance. [47a]

6.10. By 1998 progress was being made, particularly in the area of freedom of expression, [10m](pg4) but it faced considerable opposition. This included factional struggle and occasional violent tactics from hard-line elements opposed to change, [47](pg7) within the security forces such as the Revolutionary Guards Corps as well as outside. [8a] In May 2003 authorities banned the publication of an open letter to Khamenei - signed by 127 members of the pro reform parliament - which warned that time was running out for a peaceful transition. [21aau]

6.11. The national human rights institution, which aims to develop and protect human rights in Iran, is the Islamic Human Rights Commission (IHRC). The UN Commission on Human Rights recognises that the IHRC should aim to work within the 1993 Paris Principles, which established benchmarks for the competence of such national institutions as well as their composition of members and operational and other working methods. This is particularly important given the resistance to government objectives from some powerful quarters in Iran. [10b](pg6)

6.12. In late 1997 the Special and Permanent Representative of Iran to the UN in Geneva appealed to the Iranian Government to ensure that the

internationally recognised safeguards on human rights be adhered to. In particular, that the Universal Declaration of Human Rights (UDHR), the International Covenant on Civil and Political Rights (ICCPR), ratified by Iran in 1996, and the Declaration on the Protection of all Persons from being subjected to Torture and other Cruel, Inhuman or Degrading Treatment or Punishment adopted by the UN General Assembly in 1975 be applied. [10b](pg8) Mr Kharazi, the Iranian Foreign Minister, invited comments and dialogue with the UN High Commissioner for Human Rights and other participating states, but did not commit to any revision of the UDHR which includes Iran. [10d]

6.13. The US State Department Report of 2001 [4k] notes that the authorities in Iran restrict the work of local human rights groups. However, whilst international non-government organisations such as Human Rights Watch and Amnesty International are not permitted to establish offices in Iran or to conduct regular investigative visits there, [4f](pg13) the Government is providing other financial and organisational support for NGO's in Iran. HRW and members of an European judicial monitoring NGO were permitted to send representatives to Shiraz for the trial of 13 Iranian Jews on espionage charges. [4k](pg19) However, they were not allowed to monitor the trial proceedings.

6.14. In April 1998 the UN Commission on Human Rights welcomed the moves by the Iranian authorities to enable greater freedom of expression, particularly in the media and cultural fields, and in the willingness to allow more public demonstrations. It also recognised the expectation of the Iranian public for tangible progress with human rights and freedom of individuals, and the need to clamp down on extra-judicial groups who attempt to curtail all these areas of concern. The Commission is continuing to look at the human rights situation and in particular that of women, the minority religious groups such as the Baha'is and Christians, and the harassment of journalists, writers and dissidents. [10f](pg5)

6.15. Throughout 2001 scores of political prisoners, including prisoners of conscience, were arrested and others continued to be held in prolonged detention without trial or following unfair trials. Some had no access to lawyers or family. In a continuing clamp-down on freedom of expression and association, led by the judiciary, scores of students, journalists and intellectuals were detained. At least 139 people, including one minor, were executed and 285 flogged, many in public. [9a](pg1)

6.16. During 2002/2003 Iran engaged in a variety of discussions and bilateral meetings relating to the subject of Human Rights. For example, in October 2003, the European Union was engaged in the third meeting of a series which commenced in 2002. This dialogue is intended to facilitate improvements in the general human rights situation within Iran although views on the success of these meetings is at the moment mixed. [56a] Switzerland has also engaged in similar dialogue. [57] [58]

6.17. According to the Canadian Department of Foreign Affairs the human rights situation in Iran remained stable, but poor in 2003. Major areas of concern included Arbitrary arrests and Detentions (also reflected in the UN Report discussed at 6.4. above) and Freedom of Opinion and Expression (this aspect is further discussed at 6.16. below) concerns over Iran's human rights record led Canada to introduce a UN General Assembly resolution in November 2003. The resolution was adopted in both Third Committee and the General Assembly. [59] According to the US State Department's Country Report on Human Rights Practices - 2003 (released 25 February 2004) conditions within Iran worsened particularly in terms of arbitrary use of the law to incarcerate citizens and restrict adequate access to legal recourse. [4n](pg1)

6.18. The UN Special Rapporteur on the Right to freedom of opinion and expression was invited and visited Iran from 4 November 2003 to 10 November 2003. During his visit he noted:

" the willingness for reform among civil society, members of Parliament and at the highest levels of the Government, and that in most of his discussions, an improved framework for the protection of human rights, and in particular of the right to freedom of opinion and expression, was identified as an essential initial step towards reform. In this respect, he acknowledges that the Government and the Majlis are very active at the legislative level, endeavouring to improve the existing legal framework, in particular in relation to a better protection of human rights and fundamental freedoms".

However, the Special Rapporteur also noted and commented in his January 2004 report :

"that a major impediment to reform consists of various institutional locks on governmental, parliamentary and judicial processes resulting from the control exercised thereon by unelected institutions and bodies that are not accountable to the people. In the view of the Special Rapporteur, these institutions and bodies hamper reforms at the legislative level and in the functioning of the institutions". [10y](pg2)

Freedom of Speech and the Media

6.19. The Constitution provides for the freedom of the press, except when published ideas are "contrary to Islamic principles or are detrimental to public rights." In practice the Government does restrict freedom of speech and the press. [4n](pg7) The Government exerts control over the media by methods such as controlling television and radio broadcasting networks and access to newsprint. It owns all broadcasting facilities. [4n](pg7) However, since his inauguration President Khatami has stated his intention to loosen constraints on freedom of expression. [4b](pg6) Some signs of this were observed in 1997 and early 1998. In October 1997 a yearlong ban on the Iranian-Armenian

monthly publication 'Araz' and the 2½ year ban on the 'Jahan-e Eslam' newspaper were lifted. [4b](pg6) However it remains the case that the basic requirements for freedom of the press remain absent and its independence remained under threat from hardline members of the regime, particularly the judiciary who viewed the use of the press to openly debate questions of reform as a threat.

[4n](pg6)

6.20.

"In March and April of 2001, the Revolutionary Court ordered the arrest of at least 60 academics, journalists and intellectuals associated with the Milli Mazhabi national-religious trend, notably the Nehzat-e Azadi, Iran Freedom Movement. Some were released within days and many others between May and October 2001. In November 2001, at least 26 detainees were publicly accused by the judiciary of "acts against national security" and "seeking to overthrow the state by illegal means", vaguely worded charges which could attract long prison sentences. In November 2001, trial proceedings against at least 12 members of the Nehzat-e Azadi were initiated with the reading of a 500-page indictment. [9q](pg1) The trials had not started by the end of 2001, but at least six other detainees - including Dr Habibollah Payman and Dr Reza Raiss-Toussi - remained in detention without charge at the end of the year. The trial of Alireza Alijani and Ezzatollah Sahabi (see below) was scheduled to start in January 2002". [9q](pg1)

6.21. In July 2002 the Friday prayer leader of Isfahan, Taheri, resigned, stating that

"...he could no longer tolerate the corruption and repression of the country's clerical leadership ... "

Friday prayer leaders are appointed by the Senior Leader of the Islamic Republic, and are the senior religious authorities in their districts. [8h](pg1) He also accused Iran's clerical leaders of

"...directing and encouraging "a bunch of club wielders" and of marrying the ill-tempered, ugly hag of violence to religion." He observed that the centers of power were "unchecked and unbridled ...neither reproached by the executors of justice nor reproved by the law." [8h](pg1) This criticism of lack of accountability, corruption and lawlessness, coming from someone of impeccable religious credentials at the heart of the establishment, struck a deep chord. The conservative establishment sought to limit the damage by ordering official news outlets to restrict their coverage of the Ayatollah's statement, an order that was only partially successful".

[8h](pg1)

In July 2003, in another incident, Iran's supreme leader Ali Khamenei had to deny rumours that his office was guilty of receiving illegitimate payments linked to the motor trade. [21aaw]

6.22. On 27 July 2002 Iran's Revolutionary Court sentenced more than 30 liberal dissidents to up to 10 years in jail. The court also ruled to dissolve the Freedom Movement. [5ay] and by early 2003 it was evident that a press crackdown had intensified. [8q]

6.23.

"In October (2002) the judicial authorities closed down the National Institute for Research Studies and Opinion Polls, which found in a poll commissioned by the Parliament that approximately three quarters of the population supported dialogue with the U.S., and close to half approved of U.S. policy towards their country". [4m](pg10)

Those involved with the poll were charged [21as]

"with a combination of spying for the U.S., illegal contacts with foreign embassies, working with anti-regime groups, and carrying out research on the order of the foreign polling organization; although government intelligence officials had publicly stated that the accused were not spies". [4m](pg10)

It was reported in the Iranian press on 2 February 2003 that two of the pollsters had been sentenced to seven and eight years respectively. [21at]

6.24. In November 2002 students nationwide protested at the death sentence imposed on Hashem Aghajari. A liberal journalist and academic, Hashem Aghajari, had been sentenced to death for apostasy - the renunciation of his belief. He was arrested in August 2002 after a speech in which he called for reform within the Islamic clerical establishment. [21aq] Protests subsided when senior clerical leaders threatened the students.

"On November 22, Ayatollah Khamenei issued an ultimatum stating that students should "return to their homes" or "the people will intervene" against them, a thinly veiled threat to unleash the same paramilitary forces that the authorities had used in July 1999 to crush student protests". [8h](pg5)

(see [2u] for chronology)

Student leaders in Tehran were arrested following the demonstrations against the death sentence for apostasy. At least six student activists were detained by plainclothes police on the orders of a revolutionary court. [21ap]

6.25. In February 2003 the death sentence for apostasy was quashed and the case was sent back to be retried by the same court that ordered his execution. [21aq] In March 2003 more than 120 Iranian MPs signed an open letter demanding an end to the expulsion and suspension of students

involved in November's demonstrations. [21ar]

6.26. On 23 June 2003 Canadian-Iranian photojournalist Zahra Kazemi, 54, was arrested for taking photographs outside Evin prison, in an area where photography is prohibited. According to a government enquiry, Zahra Kazemi died as a result of a blow to her skull, while under guard at the Baghiyetollah (or Baghiyeta'zam) Hospital in Tehran on 12 July 2003. The report recommended that the case be examined by a "special independent investigator" from the judiciary and that public information should be "swift". On 29 July judicial officials confirmed that five individuals had been arrested in connection with the case, of which three are said to be from Tehran's judiciary and two from the Ministry of Intelligence. [9aa] On 30 July a government spokesperson stated that Zahra Kazemi was murdered. Three of the suspects were subsequently released and two were charged with murder. However, the charges were dropped by the Tehran prosecutions office and further investigations were ordered. [48a] As a result of which an agent of the Ministry of Intelligence and Security (MOIS) is now on trial for murder. [1aax]

6.27. In October 2003 the long-awaited report by the parliament's Article 90 Commission, which deals with press freedoms, was read out in the chamber despite objections from right-wingers. It recited a litany of what it portrayed as irregularities and abuses by the Tehran prosecutor, Judge Saeed Mortazavi. It accused him of tampering with evidence, suborning witnesses and subverting the course of the investigation in many other ways. It said he had also refused to appear before the commission itself, which was a violation of the constitution. It concluded by referring its own report to the special disciplinary court for judges, calling for an investigation into what it called the violations by the Tehran prosecutor and by other judges who it said had acted illegally in the case. [21aax] [4N](Pg12)

6.28. Despite the fact that Iran has 48 non-governmental newspapers, some of which are very critical of the regime their existence does not indicate that there is a breadth of press freedom within Iran. [54] The regime continued to exercise control over the media by censorship via the Supreme Council for National Security [29b] and by suspending publications deemed unlawful as for example the dailies Yas e NO and Sharq just before the recent Parliamentary elections in February 2004. [29c]

Press Law

6.29. "Oversight of the press is carried out in accordance with a press law that was enacted in 1995. The law established the Press Supervisory Board, which is composed of the Minister of Islamic Culture and Guidance, a Supreme Court judge, a Member of Parliament, and a university professor who is appointed by the Minister of Islamic Culture and Guidance. The Board is responsible for issuing press licenses and for examining complaints..." [4K](pg9)

6.30. "The 1995 Press Law prohibits the publishing of a broad and ill-defined category of subjects, including material "insulting Islam and its sanctities" or "promoting subjects that might damage the foundation of the Islamic Republic." Generally prohibited topics include fault-finding comment regarding the personality and achievements of the late Leader of the Revolution, Ayatollah Khomeini; direct criticism of the Supreme Leader... questioning the tenets of certain Islamic legal principles... and advocating rights or autonomy for ethnic minorities". [4k](pg9)

6.31. In July 1999, Majlis deputies voted in principle for a major overhaul of Iran's press law. Proposed changes in the law include compelling journalists to reveal their sources, barring journalists and editors linked to certain opposition groups from engaging in any form of press activity, and increasing conservative influence over the media. [5o]. In August 1999 another amendment apparently directed at the independent press was proposed, which would define a new class of "political offences," including the "exchange of information with foreign embassies, diplomatic representatives, media, and political parties, that may be determined to put national interests in jeopardy." [4gg11]

6.32. "In March 2000, immediately after the success of reformers to capture a majority of seats in Parliament in the February 2000 parliamentary elections, the outgoing Parliament passed amendments to the Press Law that gave the Press Court increased procedural and jurisdictional power"... The new Parliament, which was seated in May 2000, introduced a bill in August 2000 to reverse the restrictive amendments. However, Supreme Leader Khamenei intervened with a letter to the Speaker demanding that the bill be dropped from consideration... Despite some strongly worded objections from members, the bill was withdrawn". [4k](pg9)

6.33. Offending writers are often subject to trial, with fines, suspension from journalistic activities, lashings, and imprisonment being common punishments, if found guilty of offences ranging from propaganda against the State to insulting the leadership of the Islamic Republic. [4b](pg6) Instances of vigilante activity against clerics and intellectuals regarded as critical of the Islamic establishment have been reported. [8c](pg2) Police raids and attacks by Ansar-e-Hezbollah on the offices of newspapers and liberal publications were reported in 1998, apparently without subsequent action being taken by the courts. [4f](pg8)

6.34. In June 1998 31 members of the Majlis demanded the impeachment of the Interior Minister, Hojatolislam Abdollah Nouri, accusing the noted liberal and supporter of reform as having used the media to create discord. Nouri was dismissed by a majority vote in the Majlis but President Khatami immediately appointed him to a newly created Cabinet post of Vice-President

for Development and Social Affairs. He also appointed Nouri's former deputy Mussavi Lari, also a liberal, as the acting Interior Minister in the wake of Nouri. [17a] In September 1998 Nouri and Ayatollah Mohajerani, the Culture and Islamic Guidance minister, were attacked by an unidentified group at a public meeting. [19](pg5)

6.35. Frequent clashes between moderates and conservative clergy over the freedom of journalism and the press have been evident since 1995. [3a](pg29) The levels of freedom of expression permitted by the Government during 1998 varied. The atmosphere of tolerance in early 1998 led to wide public debate, resulting in alarm within anti-reformist groups. The judiciary then closed down several publications and jailed writers and editors for exceeding what was interpreted to be permissible expression. At least 12 publications were banned or suspended in 1998. [4f](pg7)

6.36. When the pro-Khatami newspaper "Jameah" was banned by the courts in June 1998 for publishing controversial remarks made by a senior military official as well as immoral and insulting material, [3a](pg28) the editor was convicted of libel. He was also banned from practising for one year by the special press court. [17a] The paper was immediately permitted to re-open under a new name "Tous", which publicly questioned the authority of Ayatollah Khomeini and was banned by the Justice Department a week later. The ban was revoked by the Ministry of Culture and Islamic Guidance and a licence issued to re-open under the third name "Aftab-e Emrouz", or "Today's Sun" in August 1998. [3a](pg29)

6.37. Other actions against publications included the temporary closure of weekly paper "Navid-e-Esfahan" in October 1998 on charges such as "acting against the country's security and disturbing public opinion", and the suspension of biweekly publication "Asre-e-Ma" for "fabrication and dissemination of insults". The definition of what constitutes freedom of expression and what represents treason was considered by Iranian leaders. The President's press advisor confirmed in a press interview in September 1998 that the executive and the judiciary differed in their interpretation. She made it clear that the Press Supervisory Board, which has a representative from both the judiciary and the legislature, is responsible for supervising the press. It is not the role of the courts to do so. [10m](pg4)

6.38. In May and June 1999, a number of pro-reform newspaper publishers and editors were called before the Special Revolutionary courts or the Special Court for Clergy for alleged press violations. Amnesty International reported the detention on unspecified charges of Heshmatollah Tabarzadi, editor-in-chief of the weekly newspaper "Hoveyat-e-Kish" (Our Identity) and Hossein Hashani, its director. Tabarzadi is also president of the Islamic Students Association. [5m] [9g]

6.39. Iran's leading reformist newspaper, Salam, was banned by the Special Court for Clergy following a complaint by the intelligence minister. Salam had published what it claimed to be a secret memo detailing a plan by hard-liners

to muzzle the moderate press. The memo was attributed to Information Ministry official Sa'id Emami, who subsequently died in prison. The court charged Salam with violating Islamic principles, endangering national security and disturbing public opinion. The ministry subsequently withdrew its complaint but the ban remained in force. [5p] Salam's publisher was found guilty on all counts, including defamation, insulting language and publishing a classified document. [5u]

6.40. Many of the leading publications that represented the views of the reform movement were ordered closed during the year, including Rah-e No, Jame'eh, Salaam, Iran-e Farda, Adineh, Neshat, and Khordad. In March the magazine Zan Woman was ordered closed by a Revolutionary Court for publishing part of a New Year's greeting to the citizenry from the former Empress, Fara Pahlavi, who is living in exile, and for printing a cartoon satirising an aspect of Shari'a Islamic law that is currently in effect, under which the "blood money" that is paid to the family of a murdered woman equals half that paid to the family of a murdered man. A leading reformist daily, Neshat, was ordered closed in September, and its editor, Mashallah Shamsolvaezin, was arrested on charges concerning the publication in Neshat of an article that called for the abolition of the death penalty. However, his arrest was not carried out by the authorities until November. He was sentenced to a 6 month prison term for forgery, 12m rials fine for the use of a forged document and a 2.5 year prison term for publishing two sacrilegious articles. [5w].

6.41. Article 168 of the Iranian Constitution states that enquiry into press offences will be undertaken in open court before a jury. The press control regime is seen to need improvement, although progress is being made.

6.42. Following an amendment to the law on the establishment of public and revolutionary courts it was decided that the final verdict of the Press Court will be issued by three judges after they have asked the jury to express a view. The first session of the new format was held on 20 October 2003. [21aaaa]

6.43. The circulation of the press doubled between mid-1997 and 1998; up to 900 press publications licences were active in 1998; and at least 7 professional press associations have been established. [10m](pg5)

6.44. The repression continued throughout 2001. At least 20 newspapers and other publications were suspended by the courts on an array of vague charges such as "publishing lies" and "defamation." Publications were suspended for indeterminate periods by the judicial authorities, including the Special Court for the Clergy, and journalists were detained or sentenced to prison terms. Only two of the more than 50 publications closed in previous years were permitted to reopen. [9q](pg2) By years end, at least five journalists were in jail on charges related to their journalistic work, while dozens more had been summoned to court, were appealing pending prison sentences, or

had been fined and barred from practising their profession. [29] On the 11 August 2002 it was reported by the Ministry of Culture and Islamic Guidance that 85 publications had been banned since March 1998. [5aw] However by 07 August 2002 more than 5 Iranian news-based Web sites had been opened, 2 of them in place of recently banned daily newspapers. [5ax] By August 2003 however the plight of Iran's journalists was described as worsening, with further arrests, police summonses and threats. [3ac]

6.45. The Tehran Press Court prosecuted reformist publications throughout 2001, despite vocal protests from journalists and members of the reform dominated Majlis, or Parliament. In December, three Iranian Parliamentarians were convicted of libel and other offences in connection with their scathing criticisms of the judiciary. Among them was Hossein Loghmanian, who was jailed for libelling the courts after he denounced the press crackdown. [29]

6.46. The 73 year old journalist, Siamak Pourzand, was detained by security forces on 29 November 2001. None of the charges against him have been made public. Whilst the official newspaper Iran Daily reported that his trial had begun in public on 6 March 2002, and that he was represented by a lawyer, his family have contradicted this. Pourzand heads the Asiatic and Cultural Complex in Tehran and has contributed to several reformist newspapers. All of them have since been reported closed. On the 9 July 2002 the Tehran Appeals Court upheld an 11 year prison sentence against Pourzand. [39]

6.47. The monitoring of film and theatre productions has shown marked improvement, with routine and objective clearance procedures. The main inhibitors seem to be the scarcity of venues for showing the work. However, by early 2003 it was becoming apparent that film and theatre journalists were coming under renewed and increasing scrutiny, in line with other journalists. [38b]

6.48. Owning and operating a print shop or reprography centre is controlled by the Ministry of Culture and Islamic Guidance regulations governing the printing industry, namely under Article 4. [29]

Internet and Satellite

6.49. The Internet remained a small but important source of alternative information for many Iranians. Perhaps contrary to expectation, the Internet in Iran is not censored [21z] although the Head of the Judiciary, in September 2002, called for the establishment of a special committee to launch a judicial study on Internet related offences and for the presentation of a Bill on the issue. [21ac] According to one estimate, there are some 380,000 Internet users in Iran, out of a population of 73 million. The country had about 100 Internet Service Providers (ISPs) and about 1,500 Internet cafés in the capital, Tehran. Some ISPs do take it upon themselves to filter objectionable political and moral content. In November 2001, the Supreme Council of the Islamic Revolution, an unelected body with legislative powers in the field of culture

and education, announced that the state would take control of all Internet Service Providers over the next two years. [9q](pg2) In May, the authorities closed down some 450 Internet cafés in an apparent attempt to protect the state telecommunications monopoly against competition from low-cost Internet telephone service. The cafés were allowed to reopen in June after they obtained new licenses. [21q] [21u] [29]

6.50. That month, however, state telecom ordered Iranian ISPs to block material deemed immoral or threatening to state security, [26i] including dissident web sites. It was unclear whether the order was practical or enforceable and in November, the Supreme Cultural Revolution Council, a government body, issued a decree requiring all private ISPs to dismantle their operations and hand over their assets to the state. The controversial decree had not yet been implemented at press time. [38d]

6.51. Likewise, it remained unclear whether the directive was enforceable and whether the council had the constitutional authority to pass it in the first place. Parliament was expected to debate the issue in 2002. [21v] [29] Consequently a commission dominated by religious hardliners and including Intelligence Ministry officials was set up to monitor news websites considered "illegal" [38a] [see also 6.38]

6.52. During 2003 the government implemented threats made previously that it would censor Internet content. In May, the government ordered local Internet services providers to begin filtering pornographic material, as well as certain opposition news sites. According to local and international press reports, the conservative-controlled Supreme Cultural Revolutionary Council has ordered tens of thousands of sites to be blocked. [29b](pg2) The judiciary also announced that a dedicated unit had been created to deal with internet related issues. [4n](pg8)

6.53. Television and radio remained in the hands of the conservative establishment and largely reflected its views. Satellite dishes remained popular, despite a 1995 ban on their use, allowing Iranians access to international programming. In late October, however, authorities confiscated some 1,000 dishes and arrested several owners. The dish crackdown was an apparent state response to provocative broadcasts by satellite channels affiliated with secular Iranian opposition groups based in the United States. Satellite broadcasts of Iranian soccer matches were introduced by commentators who condemned the Islamic regime and called on Iranian citizens to hold street demonstrations. [4k](pg10) They also broadcast footage showing soccer fans vandalizing property after the matches. The authorities later threatened to confiscate thousands more dishes. [29] In May 2002 it was reported by the authorities in Tehran Province that amongst other things they had confiscated 11,191 satellite dishes. [21ab] By December 2002 a bill to reform the law banning the use of satellite receiving equipment was given its second reading at the Majlis. [21aac] By June 2003 Iran's judiciary had set new

strict rules governing Internet content and banning the publication of material deemed to be against the Islamic regime. [39b] The government undertook jamming of foreign satellite transmissions during the year by using powerful jamming signals. [4n](pg8) and in November 2003 a fresh wave of satellite dish confiscations took place as the result of a Revolutionary Court mandate. [4n](pg6)

Freedom of Religion

6.54. Religious freedom is set out in the 1979 Constitution of Iran. Jafari Shi'ite Islam is the official religion of Iran and accords full respect and recognition for other Islamic schools, including the Hanafi, Shafi'i, Maliki, Hanbali, and Zaydi. Shi'a Muslims make up 89 per cent of the population, Sunni Muslims amount to 10 per cent and non-Muslims such as Zoroastrians, Christians, Jews make up the remaining 1 per cent. [3b]

6.55. Article 13 recognises the Zoroastrian, Jewish and Christian minorities, [3c] specifically described in the Constitution as "protected religious minorities". [4b](pg8) [41a](pg25) Within the limits of the law, members of these faiths are free to perform their religious rites and ceremonies, and to act according to their own canon in matters of personal affairs and religious education. **[Further information on specific places of worship can be found at [1a] and [43].** Article 14 calls for the respect of the human rights of non-Muslims as long as they refrain from engaging in conspiracy or activities against Islam or the Islamic Republic of Iran. Article 15 protects the use of tribal and regional languages in the press, mass media and in schools. Article 64 provides for Majlis representation of the Zoroastrians, Jews and Christians to reserved Majlis seats. [41a](pg25)

6.56. Contrary to Article 19, which says that all people of Iran enjoy equal rights whatever their ethnic group or tribe, discrimination against religious minorities by the Government exists. [4f](pg9) Members of religious minorities other than the Zoroastrians, Jews and Christians are not elected to representative bodies. Senior government or military positions are also denied members of religious minorities. Although Zoroastrians, Jews and Christians are permitted to maintain schools, they experience disruptive interference of their administration by the Government. All public school students, including non-Muslims, must study Islam. [4f](pg2) University and public sector employment applicants are screened for adherence to Islam. [4c]

6.57. Religious minorities suffer discrimination in the legal system, receiving lower awards than Muslims in injury and death lawsuits, and incurring heavier punishments. However, the Majlis debated a Bill to equalize blood money for Muslims and non-Muslims and it was reported on 01 September 2002 that a Christian family received the same "blood money" as that of a Muslim in a murder case. [5a] Muslim men are free to marry non-Muslim women but marriages between Muslim women and non-Muslim men are not recognised. [3c] [4f](pg3)

6.58. The Government is highly suspicious of any proselytising of Muslims by

non-Muslims and intimidation is rife [41b](pg38) , in particular against Baha'is and evangelical Christians. [3c] [4f](pg3)

6.59. The Government does not ensure the right of citizens to change or renounce their religious faith. Apostasy, specifically conversion from Islam, can be punishable by death. [3c] [4f](pg3) The Government frequently charged members of religious minorities with crimes such as "confronting the regime" and apostasy, and conducted trials in these cases in the same manner as threats to national security. [4m](pg7) [41b](pg38)

6.60. Religious minorities, whose numbers have dwindled, remain particularly vulnerable. In August 2001, the UN Human Rights Commission's special representative on Iran reported that the number of individuals belonging to ethnic and religious minorities emigrating from Iran was estimated to be in the tens of thousands annually. [35a](pg5)

Legal Framework

6.61. Laws relating to religion have been used repeatedly to limit freedom of expression. These include, in particular, Art. 513 of the Penal Code and Art. 6 and 26 of the Press Code. [3c] Under Art. 513, offences considered to amount to "insult" to religion can be punished by death or imprisonment of [between] one to five years. Similarly, Art. 6 and 26 of the Press Code proscribe "writings containing apostasy and matters against Islamic standards "mavazin-e eslami" and "the true religion of Islam...", but state that such cases will be heard in a criminal court. [3c]

6.62. Both the Penal Code and Press Code do not specifically define what activities constitute insult to religion and have, indeed, been used to punish people for the expression of their opinion. [3c] Non-Muslim owners of grocery shops are required to indicate their religious affiliation on the fronts of their shops. [4f](pg2)

Sunni Muslims

6.63. Sunnis are in theory the largest religious minority in Iran, but are not recognised as a minority as they are part of the same Islamic family as the majority, the Shi'a Muslims. [3b] Sunni Muslims are largely drawn from the Kurdish, Arab, Turkoman, Baluchi and other ethnic minorities. [3a](pg34) They live mainly in the southern provinces of Sistan/Baluchistan and Khorassan. The area is economically poor, with limited developmental prospects. Of the occasional clashes between the Sunnis and the Shi'as in areas of mixed population, most have been in west Azerbaijan and in Sistan/Baluchistan. [10m](pg7) Sunnis also have accused the state broadcasting company of airing programmes insulting to Sunnis. There have been instances where Sunni clerics have been killed in recent years, some allegedly by government agents although it is unclear exactly how serious the situation is. [4k](pg13)

Christians

6.64. According to the Iranian Government, in 1997 there were between

117,000 and 200,000 Christians in Iran, although the UN Special Representative UNSR used the figure of 300,000 in a 2001 report [4f](pg1), made up of Assyro-Chaldeans and Armenians, [3c] with the greater number being Armenian. [2c](pg17) [3b] It is difficult however, to obtain a reliable estimate as there is the added complication of mixing ethnicity with religious affiliation. [10p](pg17) The UNSR also reported that Christians were emigrating at an estimated rate of 15,000 to 20,000 per year. [4f](pg1) They are concentrated mainly in urban areas, **[Further information on specific places of worship can be found at [1a] and [43] and are legally permitted to practice their religion and instruct their children, but may not proselytise Muslims. [3a](pg32)** The authorities have become particularly vigilant in recent years in curbing what is perceived as increasing proselytising activities by evangelical Christians, whose services are conducted in Persian. [4m](pg15) Conversion of a Muslim to a non-Muslim religion can be considered apostasy.

6.65. Government officials have reacted to this perceived activity by closing evangelical churches and arresting converts. Members of evangelical congregations are required to carry membership cards, photocopies of which must be provided to the authorities. Worshippers are subject to identity checks by authorities posted outside congregation centres. Meetings for evangelical services have been restricted by the authorities to Sundays, and church officials have been ordered to inform the Ministry of Information and Islamic Guidance before admitting new members to their congregations. [4n]

6.66. There were reports of eight deaths of evangelical Christians at the hands of the authorities in the past although none since 1994. Late in 1999, an investigative reporter alleged that officials within the Intelligence Ministry were responsible for the murders of three prominent evangelical ministers in 1994, a crime for which three female members of the Mujahedin-e Khalq organisation had been convicted. [4g](pg4)

6.67. Mistreatment of evangelical Christians continued during the period covered by this report. Christian groups have reported instances of government harassment of churchgoers in Tehran, in particular against worshippers at the Assembly of God congregation in the capital. Instances of harassment cited included conspicuous monitoring outside Christian premises by Revolutionary Guards to discourage Muslims or converts from entering church premises and demands for presentation of identity papers. [10p](pg18)

6.68. The Constitution provides for the representation of Assyrian and Chaldean Christians in reserved seats in the Majlis. [3a](pg32) Armenians have lived in Iran for centuries, mainly in Tehran. The Government appears to be tolerant of groups such as Armenian Christians because they conduct their services in Armenian and thus do not proselytise. [2a] Christian associations without an ethnic focus sometimes face difficulties in obtaining legal recognition of their existence. [2c](pg17) Christians are allowed to maintain their own schools and participate in a broad range of cultural activities within their own community. [3b]

Apostasy/Conversions

6.69. As stated above, proselytising Christian churches, especially Evangelicals, are likely to be regarded more suspiciously by the Iranian authorities. [3b] Apostasy, or conversion from Islam to another religion, is not acceptable in Islamic law. [3c] It states that an innate-apostate; one whose parents were Muslims and who embraced Islam but later left Islam, if a man, is to be executed. If a woman, she is to be imprisoned for life, but will be released if she repents. A national apostate, a person converting from another faith to Islam, and then reconverting back to the other faith is to be encouraged to repent [2p] and, upon refusal to repent, is to be executed. [3c] The most prominent cases of apostasy appear to occur from Islam to Christianity although Baha'is have also been accused of it and the death sentence has been carried out, even though the accused have said that they had always been Baha'i and were not therefore apostates.

6.70. Proselytising apostate converts who have begun preaching Christianity are likely to face execution. In that connection, a Western embassy said that there had been no reports of persons being executed on the grounds of conversion from Islam since 1994. In the source's opinion, although a convert may still be sentenced to a term of imprisonment if the authorities hear about his conversion, it is very rare nowadays for a criminal case to be brought against a convert. The source stressed that converts often remain Muslim for official purposes. [41a](pg26)

6.71. The source thought that converts who are known to the Iranian authorities are summoned to an interview at the Ministry of Information in order to be reprimanded. They are then allowed to go after being warned not to talk about what has taken place at the Ministry. If a criminal case is brought against them, they will be accused of something other than conversion. Many individuals try to convert with a view to emigrating, considering that the opportunities for obtaining asylum in the West are thereby greater. The Christian churches send letters of recommendation to converts and other persons belonging to the church on request. [41a](pg27) It would appear, however, that at present the Government is not pursuing an active and systematic policy of investigation and prosecution of cases of apostasy. [3c]

6.72. In practice, Muslim converts to Christianity may face obstacles such as not being admitted to university or not being issued a passport. Even Muslim converts, however, in reality appear able to practise their new faith up to a point. [2q] This means, for instance, that weekly church attendance is a possibility. On the other hand, those who actively display their new faith in public, in particular by proselytising, can expect to face severe repression, even if their conversion goes back decades. [43]

Jews

6.73. Jews are a constitutionally recognised minority of 20,000-40,000, [2c](pg19) [3a](pg33) although this estimate varies, with one representative in the Majlis. Before 1979 the Jewish population of Iran was estimated at 100,000, most living in Tehran. After the revolution they were eased out of government

positions as well as from some private sector employment. As a result they are engaged for the most part in small businesses and commercial pursuits. [4d](pg17) They are permitted to obtain passports and travel including to Israel, but they are normally denied multiple entry visas and permission for entire families to travel abroad together. [2c](pg19) [4d](pg17)

6.74. In May 1998 a Jewish businessman, Ruhollah Kakhodah-Zadeh, was hanged in prison without a public charge or legal proceeding. He may have been killed for assisting Jews to emigrate. As an accountant, Kakhodah-Zadeh had provided power-of-attorney services for Jews departing the country.

6.75. In February and March 1999, 13 Jews were arrested by security forces in the cities of Isfahan and Shiraz. Among the group were several prominent rabbis, teachers of Hebrew, and their students, one a 16-year-old boy. They were held for 14 months or more without formal charges until their trial began in May 2000. The delay in clarification of charges appeared to violate Article 32 of the Constitution, which states in part that in cases of arrest "charges with the reasons for accusation must, without delay, be communicated and explained to the accused in writing, and a provisional dossier must be forwarded to the competent judicial authorities within a maximum of 24 hours so that the preliminaries to the trial can be completed as swiftly as possible". [4h]

6.76. Eight Iranian Muslims were also arrested. There was a strong feeling that the case was being used by hard-liners to undermine the reformists' efforts to improve Iran's image and relations with the outside world. [21] Defence lawyers said the prosecution's case rested largely on confessions given while the defendants were held in solitary confinement with no lawyers present. Two prominent ayatollahs had called for the death penalty but in the event the judge imposed jail sentences of four to thirteen years for 10 of the accused Jews. These sentences were further reduced on appeal. Three others were acquitted. [15g][23b] One of the 10 convicted was released in February 2001 upon completion of his prison term. A second was released at the end of his prison term in January 2002. [41](pg7) During October 2002 three more of the Jewish accused were pardoned. [21a0] In April 2003 it was announced that the last five were to be released. [40](pg5)

6.77. Education of Jewish children has become more difficult in recent years. The Government reportedly allows the teaching of Hebrew, recognizing that it is necessary for Jewish religious practice. However, it strongly discourages teachers from distributing Hebrew texts to students, in practice making it difficult to teach the language. Moreover, the Government has required that several Jewish schools remain open on Saturdays, the Jewish Sabbath, in conformity with the schedule of other schools in the school system. Because working or attending school on the Sabbath violates Jewish religious law, this requirement has made it difficult for observant Jews to both attend school and adhere to important tenets of their religion. [41](pg4)

6.78. Jews are reportedly allowed to practice their religion freely, provided that they do not proselytise. Their laws on divorce and burial are accepted by the Islamic courts and they enjoy a degree of self-administration. In general they do not face persecution because of their religion. This said, they might face bureaucratic difficulties such as having to wait longer for the issue of travel documents. [4k](pg16)

Zoroastrians

6.79. The Zoroastrian (the pre-Islamic religion of Iran) population of several thousand includes South Asian Zoroastrians Parsis and is concentrated in the southern cities of Yazd and Kerman. [3a](pg34) [3b] The Government figures reported by the United Nations in 1996 place the size of the Zoroastrian community at approximately 35,000 adherents although some recent (2003) figures are as low as 11,000. [64a] Zoroastrian groups cite a larger figure of approximately 60,000, according to the same U.N. report. Zoroastrianism was the official religion of the pre-Islamic Sassanid Empire and thus played a central role in the country's history. [4f](pg1) Traditionally, Zoroastrians do not accept converts [26c] [64a] and favour marriage between blood relations; they do not proselytise. [64a] However, most of the anti-conversion sentiment in the Zoroastrian world comes from the Indian Parsis where the traditionalist view of the religion is most securely embedded. Iranian Zoroastrians are much more likely to accept converts, marriages to non-Zoroastrians (who are then welcomed into the community) and people of mixed ancestry. The problems with conversion in Iran are, as with any case of the conversion of someone away from Islam. It is considered an offence against the Islamic Republic and may be seriously penalised. Therefore, conversions in Iran, if undertaken are likely to be done very quietly. [65] They are free to practice and teach their religion and have one representative in the Majlis. [3b]

6.80. There were no reports of government harassment of the Zoroastrian community during the period covered by this report. [4o](pg5)

Sabeans (Mandeans)

6.81. The Iranian Mandeans are included among the recognised religious minorities and live mainly in Khuzistan, near the Iraqi border. They work mainly in agriculture and with precious metals, are a low-profile group and are small in number. [3b] The small community faces discrimination similar to the country's other pre Islamic religious minorities. Mandeans enjoyed official support as a distinct religion prior to the revolution, but their legal status as a religion since then has been the subject of debate in the Majlis and never clarified. [4f](pg4)

Baha'is

6.82. The Baha'i faith was founded in the mid-19th century in southern Iran as an offshoot of Shi'a Islam. It has since developed into a separate religious faith. Baha'is believe in a God who is completely transcendent and unknowable, and that divine manifestations occur throughout the ages, in the form of prophets or messengers "Divine Educators", including Adam, Moses, Jesus, Zoroaster, Buddha and Mohammad. They believe that the founder of

their faith, Baha'ullah, was a divine manifestation, who will be followed by other manifestations as mankind develops, but that this will not happen for at least 1,000 years. Thus Baha'i doctrine accepts all prophetic religions as being true, but claim that theirs is the most suitable to the present age. They do not accept the Islamic belief that Mohammad is the 'seal' of prophets. Unlike Islamic practice, according to which the child of a Muslim is deemed automatically to be a Muslim, the Baha'is believe that each individual is responsible from the age of 15 for his/her own faith. [11][13]

6.83. There is no priesthood in the Baha'i faith, but there is an administrative hierarchy of elected local and national Spiritual Assemblies, with considerable authority. The highest organ of administration is the Universal House of Justice in Haifa. Other institutions include the appointed bodies known as the Hands of the Cause of God and the Continental Board of Counsellors, both concerned with spreading the faith and protecting the Baha'i community. [11][13]

6.84. The Baha'i community in Iran is said to number 300,000 - 350,000. It is the largest religious minority in the country and traditionally has suffered discrimination. [3b] [3c] [10](pg1) Ayatollah Mohammed Yazdi, who resigned as head of the judiciary in August 2000, stated in 1996 that the Baha'i faith was an espionage organization. Trials against Baha'is have reflected this view. [4m](pg8) Their religion is not acknowledged as a separate faith by Iranian Muslims, but is regarded as a heretical sect. Anti-Baha'i sentiment is rooted in the theological disapproval of the religious establishment; the perception that they co-operated with the Shah regime and opposed the revolution; [11][13] and the belief that they are agents of espionage activities, [3b] Zionism and imperialism. The Baha'i World Centre is in Haifa, Israel, and before 1979 many Baha'is made remittances and pilgrimages to Israel. Baha'i links with an area which is now in Israel lies in Baha'ullah's death in exile in what was at that time Ottoman Palestine. Participation in party politics is not permitted among Baha'is and anyone breaking this rule is liable to expulsion. [11][13] There is no evidence of Baha'is being involved in partisan politics, in Iran or elsewhere. [10](pg2) [11] [13]

6.85. Not being one of the protected religious minorities in Iran, Baha'is experience discrimination including extrajudicial executions [3b], arbitrary detention, dismissals from employment and confiscation of properties. [4k](pg14) Many have reportedly been denied retirement pensions and work permits, unemployment benefits, business and commercial licences. Some Baha'is dismissed from public sector jobs were required to return the salaries and pensions received while they were working, [4k](pg21) and Baha'i farmers can be denied access to farm co-operatives, which deprives them of their only access to credits, seeds and fertilisers. Although Baha'is do have access to the courts and have used them on occasion to attempt to reverse specific decisions, almost invariably the court rules against them. Baha'is are refused entry to universities, [3b][13] but in the past year have been allowed to enrol in the pre-university year at the high school level. They are, however,

still not allowed to enrol in Universities, where the form has four boxes for different religions, none of which is Baha'i. [56b](pg16)

6.86. Property rights of Baha'is are generally disregarded and both private and business properties may be confiscated. Blood money for Iranians killed is not enforceable where the victim is a Baha'i, and there have been instances of Baha'i conscripts having been killed by fellow soldiers or officers while undertaking military service. Since Baha'is are not a recognized religious minority, the recent change in the law will not apply to them. [4m](pg14) In 1996 the Head of the Judiciary stated that Baha'ism was an espionage organisation [4f](pg6) and Baha'is have since been strictly forbidden to seek probate. [10f](pg5)

6.87. Freedom of movement out of the country can be difficult for Baha'is. [2c](pg20) They are generally denied identity cards and passports [3b], although in 1997/8 there was an increase in the number of passports issued. [10f](pg5) Registration of Bahai's is a police function. [4f](pg2)

6.88. However, it has become somewhat easier for Baha'is to obtain passports in order to travel abroad. In addition some Iranian embassies abroad do not require applicants to state a religious affiliation. In such cases, Baha'is more likely are able to renew passports. [4k](pg15)

6.89. In January 1998, 21 Baha'is were held in prisons within Iran under various charges relating to their beliefs, 4 of whom faced the death penalty for Baha'i activities or apostasy. In July 1998 one of the detained Baha'is (Ruhu'llah Rawhani) was executed, accused of converting a woman from Islam to the Baha'i faith. [2r] [4f](pg2) [10f](pg2) The woman had denied the accusation. [4f](pg2) Two additional Baha'is had death sentences passed in October 1998 for practising the Baha'i faith and have appealed against the decision. [4f](pg2) The European Parliament called upon the Iranian authorities not to carry out the death sentences. [5i] Another Baha'i was sentenced to ten years imprisonment in October 1998.

6.90. By early 1999 the number of Baha'is detained had fallen to 14 [4f](pg4), 6 of whom remained on death row [4f](pg2), and 7 were known to be facing prison sentences of 3 to 8 years. Between September and October 1998 over 36 members of the Baha'i Institute of Higher Education (BIHE) were arrested in cities across the country. Charges ranged from teaching the faith to espionage activities. Those arrested were asked to sign a document supporting closure of the BIHE and to withdraw co-operation with it. [10m](pg6) In March 1999, the four remaining detainees from the 1998 raid on the Baha'i Institute of Higher Learning were convicted and sentenced to prison terms ranging from 3 to 10 years. [4h] But currently no Baha'i is on death row. [26f]

6.91. "Over the past 2 years, the Government has taken some positive steps in recognizing the rights of Baha'is, as well as other religious minorities. In November 1999, President

Khatami publicly stated that no one in the country should be persecuted because of his or her religious beliefs. He added that he would defend the civil rights of all citizens, regardless of their beliefs or religion... Subsequently the Expediency Council approved the "Right of Citizenship" bill, affirming the social and political rights of all citizens and their equality before the law. In February 2000, following approval of the bill, the head of the judiciary issued a circular letter to all registry offices throughout the country, which permits any couple to be registered as husband and wife without being required to state their religious affiliation. This measure effectively permits the registration of Baha'i marriages in the country. Previously Baha'i marriages were not recognized by the Government, leaving Baha'i women open to charges of prostitution. Consequently children of Baha'i marriages were not recognized as legitimate and therefore were denied inheritance rights". [41](pg15)

- 6.92. "In September 2001, the Ministry of Justice issued a report that reiterated that government policy continued to aim at the eventual elimination of the Baha'is as a community. It stated in part that Baha'is would only be permitted to enroll in schools if they did not identify themselves as Baha'is, and that Baha'is preferably should be enrolled in schools that have a strong and imposing religious ideology". [41](pg4)

It is also reported that

"all those identified as Baha'is must be expelled from universities, either in the admission process or during the course of their studies whenever their identity as Baha'is becomes known". [4m](pg14)

- 6.93. Members of the Baha'i community continued to be denied the right to participate in religious gatherings and faced official discrimination in education, employment, travel, and housing. According to the UN Human Rights Commission's special representative on Iran, seven Baha'is remained in jail in Iran during the year. [35a](pg5)

- 6.94. "In what appeared to be a hopeful development, in 2002 the Government offered the Tehran community a piece of land for use as a cemetery. However, the land was in the desert, with no access to water, making it impossible to perform Baha'i mourning rituals. In addition the Government stipulated that no markers be put on individual graves and that no mortuary facilities be built on the site, making it impossible to perform a proper burial". [41](pg3)

6.95. By the end of 2003 it was reported by Baha'i sources that there were four Bahai's remaining in prison as a result of practising their faith. Sentences varied from a life sentence for one to four years for another. It was also reported by this source that it was felt the existing incidences of short term arrest and detention of adherents was aimed at engendering a feeling of insecurity and disruption of the lives of individuals. [4n](pg4)

Freedom of Assembly and Association

6.96. The Constitution permits assemblies and marches "provided they do not violate the principles of Islam". [4k](pg11) In practice, the Government restricts freedom of assembly. [4b](pg8) There have been reports that demonstrations and riots have been broken up by the armed security and anti-riot forces, resulting in deaths and arrests. [4k](pg11)

6.97. There is conflict between the announced government policy on freedom of expression and the activities of some of the judiciary and security services, as well as the extra-judicial groups such as Ansar-e-Hezbollah. However, since the 1997 election, the Government has shown signs of addressing the unlawful measures resorted to by some groups to curtail freedom of expression. [10b]

6.98. There are reports of low grade conflict surrounding the events staged in July 2000 by students to mark the anniversary of the 1999 student demonstrations. Contemporary reports conflict, but reformist events were countered by conservative student events, and confrontation between the two groups occurred. The riot police were usually on hand, sometimes dispersing demonstrators at the onset of violence, and in other instances standing by as the factions struggled and then broke away, intervening afterwards and arresting stragglers. [2i]

6.99. In August 2000, two leading reform intellectuals were prevented by semi-official vigilantes armed with clubs and knives from addressing a student convention in Khorramabad. Subsequent clashes between students and vigilantes resulted in the death of a police officer and injuries. The authorities arrested 150. [4k](pg11)

6.100. In October 2001 riots and demonstrations broke out throughout the country after the national soccer team lost a match it had been heavily favoured to win. Many Iranians are convinced their team had been told to lose against Bahrain, because the government was afraid that the street celebrations and rioting that had followed previous victories were endangering stability. [66a] The main participants in the unrest were young persons, who appeared to use the situation to show their general displeasure with the restrictive lifestyle imposed on them by the Regime. The Government arrested hundreds [4k](pg11) but all were quickly released.

6.101. In July 2002 several thousand people took to the streets of the Iranian

capital, Tehran, to mark the anniversary of violent street protests in 1999. The protesters defied a government ban on any gathering to commemorate the riots, which were sparked by a police raid on a student dormitory. There were sporadic clashes and some demonstrators were arrested or beaten, but no serious injuries were reported. [21ad]

6.102. There were major disturbances in June 2003 when thousands of Iranians took to the streets on 10/11 June 2003 and again on the following 10 nights. Ostensibly they were protesting against draft proposals to privatise universities in Iran. They were joined by local residents and the demonstration reportedly escalated and became increasingly politicised, with slogans being chanted against political leaders. [see 4.38. for further details]

6.103. Students continued to hold meetings and rallies for a variety of reasons, the authorities maintaining control by insisting that all such meetings should be held inside university compounds. [21aac] In October 2003 students at Shahid Beheshti Medical College went on hunger strike protesting at the quality of their food; [21aab] and in December 2003, despite intimidation from vigilante groups students commemorated the anniversary of the killing of a number of students in 1953. [21aad] All of these events were heavily policed by the authorities.

Employment Rights

6.104. Unemployment was an issue discussed in closed, unofficial sessions by the Majlis in 1998. The Majlis and the Government aimed to address the problem together with ways of creating employment and managing investment. The private sector was to be involved in future sessions. The Majlis estimated that between 1986 and 1996 over 8,300,000 joined the employment age group of 15 to 64 years in Iran, whilst only 3,600,000 jobs were created. Notwithstanding this, the unemployment rate fell from 14.8 per cent to 9.1 per cent, and the population growth rate fell correspondingly from 3.2 per cent to 1.7 per cent. [5e] However, 800,000 citizens are added to the labour market each year, [19](pg5) and whilst 16 per cent unemployment is the official statistical guideline, unofficial estimates of 20 per cent or 25 per cent may be more realistic. [47](pg2) The Majlis estimated that the average economic growth rate must reach 6.7 per cent. It was at 1 per cent in July 1998 to maintain the employment level. [5e] Inflation in 1998 was an estimated 25 per cent. [47](pg2) By 2003 estimated inflation was 17 per cent with economic growth at 6 per cent. [4e]

6.105. The capacity of the country's mining and industrial sectors to create employment was also discussed. Ongoing projects in the industrial sector would create 51,000 new jobs each year if completed, but have been delayed due to a shortage of rials and foreign currency. Concern about the recession among the Majlis has led to calls for reform of the law on taxation and employment. [5g]

6.106. The Labour Code allows for the establishment of unions: However, the Government does not allow independent unions to exist. [4k](pg21) There is one national, government controlled, labour organisation known as the Worker's House, founded in 1982. [4k](pg21) The Labour Code also allows employers and employees to establish guilds. The guilds issue vocational licenses and help members find jobs. [4k](pg22) The US State Department reported in its most recent report on Human Rights practices that,

"According to the International Confederation of Free Trade Unions (ICFTU), the role of the Worker's House changed in recent years, and there was more tolerance of workers' organizations, which included four nurses organizations, a health workers' union, and a textile workers' union. The report also notes that a 2000 law exempted companies with up to five employees from the need to comply with labor legislation for 6 years. This law affected approximately 3 million workers, making them easier to hire and fire". [4n](pg14)

6.107. No strike is tolerated that is deemed to be at odds with Government policy. The law also prohibits strikes by government workers. However, in January 2002 teachers took part in large demonstrations, outside Parliament in Tehran, demanding higher pay and better conditions. [21aF]

6.108. The Labour Law prohibits forced and bonded labour by children, employment of minors under 15 years of age and places restrictions on the employment of minors under 18. However, laws pertaining to child labour are not enforced adequately and this issue is a serious problem. [4k](pg22)

6.109. There are no known affiliations with international labour organisations. [4k](pg22)]

People Trafficking

6.110. The law does not prohibit specifically trafficking in persons. However people were reportedly trafficked to, through, and from the country during the year. [4k](pg23) There have been regular but unconfirmed reports of the Mojahedin-e Khalq (MKO) trafficking children from camps in Iraq to Europe and North America. [30] It was difficult to measure the extent of the Government's efforts to curb human trafficking, but national and international press reporting indicated that Tehran has taken action against bandits involved in abducting women and children. The regime has also reportedly arrested, convicted, and executed numerous human trafficking offenders. During the year, police reportedly arrested numerous members of prostitution rings and closed down brothels. [4m](pg22)

Freedom of Movement

6.111. Iranians enjoy freedom of movement within Iran. [2c](pg20)

"Citizens may travel to any part of the country, although there have been occasional restrictions on travel to Kurdish areas during times of heavy fighting". [4f](pg11)

However, leaving Iran may be difficult for certain Iranians, particularly women, Baha'is, Jews in some cases, certain government opponents, those thought to be members of the radical opposition groups [2c](pg20) and draft-age males. [4f](pg11)

6.112. All Iranians may apply to the passport office within the Ministry of the Interior for passports and exit visas. [41a](pg6) Any outstanding business with government, such as unpaid taxes, would have to be settled before the government would issue travel documents. Men must submit proof that they have either completed their military service or have an exemption [2c](pg20). Government employees may need a letter of permission or to post a bond to travel abroad. Citizens who were educated at public expense and whose skills are in short supply are required to post bonds to obtain exit permits. [4f](pg11) Women must have written, notarised permission from their father, husband or legal guardian, except in certain circumstances e.g. widows. No one under 18 is issued a passport, except under special circumstances where the minor is travelling without a parent or guardian. [2c](pg20)

6.113. Passports are checked at the airport for criminal offences by the police, and against computerised lists by the Ministry of Intelligence for political, Sharia, narcotic, commercial or tax offences. The airport authorities seem to be in possession of lists which are not the same as those kept at the passport office and possession of a passport and exit visa does not guarantee exit. With so many checks by the authorities involved, it would be difficult for passengers who are wanted by the Iranian authorities to pass the control system at Tehran's airport by means of bribery or false documentation. [41a](pg10) Counterfeit passports are, reportedly, uncommon in Iran. [2c](pg21)

6.114. People seeking to leave Iran illegally do so most commonly overland through Turkey, Pakistan or Azerbaijan. [2c](pg21) [3c] The penalties for violating or attempting to violate exit regulations, such as leaving on an illegal or falsified document, range from 1 month - 3 years imprisonment and/or a fine. [2c](pg24) The actual penalty being dependant on the individual circumstances. [26e]

6.115. Citizens returning from abroad are sometimes searched and interviewed by the authorities upon return. This happens particularly at times when the authorities note increased activities of dissident groups outside the country, as in late 1998. [4f](pg11) On the basis of the information Amnesty International receives, usually a person who gets back will be asked why s/he was abroad. If the answer is along the lines of "I just tried to find a job", they will most likely be allowed to go home to their families. Generally speaking, it does depend on what kind of documentation exists on the returnee and what the actual practice of the country is in which the concerned individual applied

for asylum. [3c]

6.116. Upon return, in recent years the practice has become more liberal with regard to possession and confiscation of items purchased abroad, such as CDs from Dubai and other Western products. It mostly depends on what the authorities are looking for. If they assume that a person has returned from a country like the USA this person certainly will be questioned and undergo stringent checks, but will normally not be detained for a longer period of time. [3c]

6.117. Since 9 August 1998, British Airways has resumed direct flights to Teheran and stated the intention to station its flight crew there. [6b] Iranian nationals need to obtain a visa to travel to, or through, the United Kingdom. [2a][20b]

6.118. Government attitudes to the question of returnees people who left illegally, failed asylum seekers etc seems to have become more pragmatic. In September 2002 the deputy foreign minister announced that Iranians who have obtained the citizenship of foreign countries with Iran's prior agreement can, once again, become Iranian citizens. [21aag] and further that the question of illegal exit had been resolved.

6.119. In the case of returned asylum seekers it has been reported by observers that they have seen no evidence that failed claimants, persons who have illegally exited Iran, or deportees face any significant problem upon return to Iran. [26] Several times in the recent past, senior government officials have declared that all Iranians living abroad are welcome to return home without fear of reprisal. ... and the Foreign Ministry's Consular Department has confirmed that applying for asylum abroad is not an offence in Iran. [21]

Refugees in Iran

6.120. The Government of Iran generally co-operates with the UNHCR and other humanitarian organisations in assisting refugees. Iranian law contains provisions for granting refugee status in accordance with the 1951 UN Convention relating to the Status of Refugees and the 1967 Protocol. [4f](pg11)

6.121. The country hosts a large refugee population, mostly Afghans who fled during the Soviet occupation. The UNHCR estimates that there are approximately 1.4 million Afghan refugees in the country, though the Government puts estimates as high as 2.3 million and latest estimates from the United States Committee for Refugees gives a figure of some 2 million. [35b]

6.122. The UNHCR estimate that there were approximately 450,000 to 510,000 Iraqi Kurdish refugees in the country at the end of 2001, of whom approximately 83 per cent were Shi'a and 17 per cent non-Shi'a. An

additional 70,000 refugees were Shi'a Arabs. [4m](pg17) Many of these Iraqi refugees originally were expelled by Iraq at the beginning of the Iran-Iraq war because of their suspected Iranian origin. In numerous instances, both the Iraqi and Iranian Governments dispute their citizenship. Other Iraqi refugees arrived following Iraq's invasion of Kuwait in 1990. [4h] During 2001, the governments of Iraq and Iran signed an agreement to facilitate the voluntary repatriation of refugees in both countries. At year's end, it was unclear how the agreement would affect Iraqi refugees in Iran. Some 1,727 Iraqi Arabs repatriated from Iran in 2001, a modest increase from the 1,360 who repatriated in 2000. UNHCR did not promote these repatriations, however, telling would-be returnees that the agency could not monitor or guarantee their safety upon return. [35a](pg4) An estimated 18,000 Iraqi Kurds returned spontaneously to northern Iraq in 1999 without UNHCR assistance and without passing through government controls. In 2000 and 2001, spontaneous repatriations of Iraqi Kurds to northern Iraq slowed considerably; only 2,277 were known to have returned in 2000, while in 2001 the number dropped once again, to 1,389. [35a](pg4)

6.123. The Iranian Interior Ministry announced on the 30 March 2004 that the repatriation of Iraqi refugees had begun after the ousting Saddam Hussein. It was claimed that 70,000 had returned voluntarily leaving 125,000 still resident within Iran. [42b] The largest refugee camp, Ashrafi, which had originally held 12,000 Iraqi refugees had closed in February 2004 as a result. [3e]

6.124. In early 2002 the Iranian authorities and UNHCR were co-operating in establishing registration centres for refugees wishing to return to Afghanistan; exit points were to be constructed at three points along the Iran-Afghanistan border in preparation for the commencement of voluntary repatriations. [1b](pg2110) The programme of voluntary returns under UNHCR auspices commenced in April 2002. It is claimed that some 500,000 refugees had returned to Afghanistan from Iran by the end of January 2003 and it is expected that the remainder will have been repatriated by 2004. [1b](pg2110) Hundreds of thousands of Afghan refugees returned to Afghanistan during the year. Since the fall of the Taliban it is estimated by the Iranian Government that 706,000 Afghans have "voluntarily returned". [49b] The UNHCR expressed concern that the Government was pressing them to leave, a contention the Government denied. [4m](pg17)

6.125. In a tough new move the Iranian Government announced that from 20 March 2005 Afghans will no longer be considered as refugees and that they would face heightened restrictions. These will include denial of access, unless a residency permit is held, to employment and to many of the social services infrastructure such as education and rental and banking facilities. This is seen as a move to accelerate repatriation. [49b]

6.126. Although the Government claims to host more than 30,000 refugees of other nationalities, including Tajiks, Bosnians, Azeris, Eritreans, Somalis,

Bangladeshis and Pakistanis, it has provided no information about them nor allowed the UNHCR or other organisations access to them. [4m](pg17)

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6.B Human Rights - Specific Groups

Ethnic minority groups

6.127. In general, the Government does not discriminate on the basis of race. [2b] Although in some instances, it discriminated on the basis of language, such as with the Kurds, Azeris, and Ahwazi Arabs. [4m](pg19) The majority are ethnic Persians. The largest ethnic minority in Iran are the Azeris. Other minorities include the Kurds, the Arabs of Khuzistan, the Baluchis of Baluchistan and Sistan, the Bakhtiari of the Bakhtiari mountains, the nomadic Qashqais of central/south east Iran, and the nomadic Sunni border tribe of Turkomans.

Kurds

6.128. The Kurds are believed to number about 6 million and live in the north west of the country, principally in the province of Kurdistan, along the borders with Iraq and Turkey. The Islamic regime deals harshly with rebellious Kurdish leaders seeking autonomy - notably those of the Kurdish Democratic Party of Iran (KDPI) and the Marxist Komaleh - and their militant supporters. [3b][4d](pg22) Iranian troops are permanently stationed in Kurdish areas and also monitor the activities of members of the Iraqi Kurdish Democratic Party in the areas. [3b] However, ethnic Kurds can be found in all walks of life in Iran both in the private and public economic sectors as well as in Iran's military and civilian establishments. [3a](pg30) [4d](pg22)

6.129. Most Kurds are Sunni Muslims but there is a minority of Shi'i Muslim Kurds in Iran, primarily in the province of Kermanshah. While the Kurds in Iran traditionally had a nomadic component to their society, most have been settled due to government policy. The Kurds speak several dialects of the Kurdish language and are divided into many tribes. [3a]

6.130. The status of the Kurds in Iran remains basically unchanged since 1989. The UN Special Rapporteur reported that the Government appeared to be encouraging Kurdish cultural expression, and subsidizing some Kurdish language classes. The number of Kurdish publications increased, and discussion of limited Kurdish TV broadcasting began. However, there was still no public school education in the Kurdish language. [4m](pg20) The KDPI and Komala are still engaged in a military campaign in an effort to gain regional autonomy, mostly using bases in the part of Iraq which is now the Kurdish autonomous zone. [3a] In late 2000, a Kurdish Member of Parliament publicly alleged the existence of a campaign of repression and serial killings against the Kurdish community in Iran and in the following year, in October 2001, all six members of the Iranian Parliament from Kurdistan province

collectively resigned. Their joint letter to the Interior Minister claimed that the legitimate rights of the Kurds, especially the Sunni amongst them, were being denied. Whilst there are a number of Kurdish MPs they are not able to form a pro-Kurdish party and they hold their seats as independent candidates. [104] (pg8)

6.131. There has been sporadic civil disruption within the Kurdish area of Iran. On 17 October 2003 a demonstration was held in the town of Sardasht when security forces opened fire killing one and injuring at least two others. The demonstration was originally held in protest at the killing, by the security forces, apparently by accident, of three citizens on the road between Sardasht and Piran. [21aaa] It has also been reported by the Kurdish press that larger demonstrations were triggered by events within the Kurdish area of Iraq when as a result of the signing of the Iraqi constitution it transpired that Iraqi Kurdistan had gained considerable status within the Iraqi federal plan. The demonstrations followed as a result of Iranian Kurds showing solidarity and support with the Iraqi Kurds. The security forces reacted vigorously to the demonstrators. [55]

Arabs

6.132. The Arabs in Iran probably date back to the Arab conquest during the 7th and 8th centuries which brought Islam to Iran. The main factor that differentiates them from Iran's Persian speaking majority is that they speak one of several dialects of Arabic. [33] At least two million Arabs, mainly Shi'a Muslims, live in Iran, chiefly in Khuzestan and in the south. The Sunni Arabs tend to live on the Gulf coastline. [3a](pg30) About 40% live in urban areas and the majority of these urban Arabs are unskilled workers. Some urban Arabs and most rural Arabs are tribally organized. These tribal loyalties can have a major impact not only on a societal level but also on political considerations. The rural Arabs of Khuzestan are mostly farmers and fishermen and many of those that live along the Persian Gulf coastal plains are pastoral nomads. These areas contain most of Iran's oil reserves. [33] Many are employed in the agriculture and oil industries. [3a](pg30)

6.133. Both the urban and rural Arabs of Khuzestan are intermingled with the Persians, Turks and Lurs who also live in the province and often inter-marry with them. Despite this, Iranian Arabs are regarded by themselves and by Iran's other ethnic groups as separate and distinct from non-Arabs. [33]

6.134. The Government of Iraq, both before and after Iran's 1979 revolution, accused Iran of discrimination against its Arab population. Despite this, the Arab population of Khuzestan sided with Iran during the Iran-Iraq war. [3a](pg30) [33] Outside of Khuzestan there is little ethnic solidarity among Iran's Arabs. The division between Shi'i and Sunni Muslims also hampers ethnic solidarity. [33]

6.135. The Arab Political Cultural Organization (APCO) was formed in 1979. It requested some concessions in April 1979 and was given the green light to form a provincial council with limited autonomy. Unrest occurred afterwards due to the presence of Revolutionary Guards, especially in the Khuzestani city of Khorramshahr. The unrest continued and escalated when the Arabs

started bombing oil refineries and pipelines on "Black Wednesday" June 14, 1979. On April 30, 1980, they seized the Iranian embassy in London in order to free 91 Arabs imprisoned in Iran. [33]

6.136. However attempts to gain autonomy gave way to support for Iran during the Iran-Iraq war. [33]

6.137. Foreign representatives of the Ahwazi Arabs of Khuzistan, whose numbers could range as high as 4 million or more, claimed that their community in the southwest of the country suffered from discrimination. They claimed that the Ahwazis were denied the right to study, speak, publish newspapers, and educate their children in Arabic, and that the use of Arabic names for babies was prohibited except for ordinary Shi'a religious names. They asserted that the Government has ignored their appeals to de-mine the vast stretches of Khuzistan which were mined during the Iran-Iraq War, and that consequently, many people, especially children, continued to be maimed by mines. [4m](pg21)

6.138. "Like every other group, (in terms of levels of discrimination), Arabs do not openly express their ethnic identity". [3c]

However during the February 2000 elections police fired at crowds of demonstrators protesting against alleged ballot rigging in two towns in southwestern Iran, Shush and Shadegan, killing eight and wounding scores more, [5aab] and

"...there is some evidence of riots in Abadan that have been connected to the fact that Khuzestan as a province has been neglected by the central Government". [3c]

The riots in Abadan began on 5 July 2000 with a peaceful demonstration outside the office of the Governor of Abadan, Mr Nazemi, close to Bassij Square, which was formerly Taiib Square. Between 7,000 and 8,000 demonstrators (residents of Abadan) protested from 8 a.m. against the poor quality of the drinking water. The fact that the drinking water contained too much salt was a problem which was known to everyone. The first three hours of the demonstration went by peacefully. Riots then broke out on and around Bassij Square, and the tone of the demonstration became political rather than social. A total of around 300 people were arrested and It was rumoured that a few people were killed. [43](pg13)

6.139. There have been death sentences, although those convicted had been involved in violent acts such as the bombing of offices and liaisons, etc. [3c] As recently as January 2002 five Arab activists were hanged in Ahvaz for arms smuggling. According to the Ahwazian Arab Peoples Democratic and Popular Front, an organisation based in Europe, another five men have recently been condemned to death in Ahvaz, apparently for opposing the Government's policy of land seizures in the region [3c] and on 10 June 2002, according to Amnesty International, a sixteen year old, a member of Iran's Arab minority, was reportedly detained without charge at Tehran's Mehrabad

airport. Detained with other individuals, not specifically Arab, he was held in connection with passport and visa violations, though the arrest may have been politically motivated. [90] Amnesty International has expressed concern in terms of possible torture and illegal detention. [90]

Baluchis

6.140. The Baluchis are Sunni Muslims, numbering between one and two million. [30](pg30) Iranian Baluch are not targeted as a group and not persecuted unless they are involved in some general opposition-related activities. They are mainly concentrated in Sistan and Baluchistan province at the border with Pakistan and Afghanistan. [30] There are large areas in these provinces that are not under the control of the Iranian authorities. In addition, the jails are overcrowded with Afghans and Baluchis who have been lured into the lucrative drug trade. [30]

6.141. The situation of the Baluchis since 1989 seems to have remained unchanged, both economically and politically. They still inhabit some of the poorest regions in Iran and still are denied autonomy by the Iranian government. [33] The Baluchi grievances have related to discrimination against them in the economic, educational, cultural and political fields. A number of Baluchi Sunni leaders have been killed, and it has been suggested that the circumstances could be taken to suggest the involvement of the authorities in their deaths. [100](pg9) There are the occasional outbreaks of violence such as the reported clashes between demonstrators and police in Saravan, a result of the death of a motorcyclist shot by the police for refusing to stop. It was claimed that up to 5 people died as a result of the clashes. [21aaa]

Azeris

6.142. Iranian Azeris are not targeted as a group and not persecuted unless they are involved in some general opposition-related activities. [30] The Azerbaijanis, also known as the Azeris, are the largest minority in Iran comprising between one quarter and one third of Iran's population estimates vary because the Iranian census does not count Azeris specifically. They are Shi'i Muslims and in most respects similar to the rest of the Iranian population. [33] Many prominent Iranian Shi'i clerics have been and are Azeris. The one factor that differentiates them from the rest of the Iranian population is that their native language is Azeri Turkish. They live in the north western provinces of East and West Azerbaijan as well as in Tehran and scattered communities in between these provinces and Tehran. [33]

6.143. For a brief period after the revolution, the Azeri language press flourished. Also, with Soviet encouragement and support, Azeri nationalism and the desire for autonomy began to resurge. However, the Iranian Government considered this nationalism to be the result of Soviet interference in Iranian affairs and began to repress this resurgent nationalism in the early 1980s. After 1981, there were few reports of disturbances and by 1984, only one of the many Azeri language publications remained. The Azeris, particularly since the late 1980s, have participated in the Iranian

government at a national level as much as any other group, including ethnic Iranians, up to the highest levels of government. [33]

6.144. The Azeris have no illegal or legal political parties or organizations. As has been the case since the mid-1980s, the Azeris have not had to deal with much repression or discrimination. The Iranian government prefers to emphasize the cultural similarities between the Persian speaking majority of Iran and the Azeris. The only repression or discrimination that occurred since the revolution has been immediately after the revolution in order to repress the stirring Azeri nationalism and demands for autonomy. [33] Nevertheless, there have been complaints about discrimination against Azeris by the Iranian regime, particularly against Turkic speaking Azeris. One commentator writes of the dominance of a policy of 'Persian chauvinism' leading to the removal of the Azeri language from official use in all areas such as schools, courts, government structures and the army as well as the prohibition of some forms of Azeri cultural expression. [104](pg7)

Women

6.145. Iranian women were very much involved in the 1979 Revolution. Women were told to take to the streets and participate in the overthrow of the Shah and in the establishment of an Islamic State. While initially women in the Revolution were heralded as heroic militants, gradually the clerical elite has come to describe the ideal woman as an obedient wife and mother. [3c]

6.146. Both the Constitution and international conventions adopted by Iran grant men and women equal rights. This conforms to Islamic criteria. Further, Article 21 of the Constitution stipulates that the government shall guarantee women's rights in all respects and create a favourable atmosphere for restoring their material and spiritual rights. [3b]

6.147. This is not to say that women do not face social and legal discrimination. [4f](pg13) The view of women in a primarily familial context and motherhood role continues to be encouraged. Women may work or study, [4k](pg19) although some areas of study are closed to women, female students are segregated from male teachers, and social constraints inhibit their opportunities. [2d] This said, the literacy level was more than 80 per cent among Iranian women in 1998 [14a] and may now be above 90 per cent. In a recent statement made by the adviser to the President on Women's Affairs, it was reported that the percentage of 6-14 year old girls attending school had increased from 94 per cent to 97 per cent and that the percentage of girls accepted at universities had increased to 64 per cent. [5a] The choice of a woman's occupation depends on her husband, who may prevent her working if he deems it contrary to the family's interest, although he must prove this to the Special Civil Tribunal. [2d][3c] Women workers are subject to difficulties in the work place particularly as a result of entrenched cultural attitudes. [21aaq]

6.148. The State enforces gender segregation in most public spaces, and prohibits women mixing openly with unmarried men or men not related to them. Women must ride in a reserved section on public buses, although the

first woman bus driver has just taken to the roads, [21aag] and must enter public buildings, universities, and airports through separate entrances. Although this restriction does not appear to be enforced universally when it is it is often because they have to go through security checks and this facilitates the checking of individuals by women. Women are prohibited from attending male sporting events, [4h] although foreign women have been allowed to watch international football matches in Iran and it was announced in early January 2003 that a Tehran football club - Paykan - had started to allow women into its stadium to watch games. [17e] In August 2002 the authorities banned women as well as youths under 25, from smoking the Middle Eastern Water Pipe, or Narguileh, in Tehran's restaurants and cafes, as part of a bid to maintain "social discipline". [5ap]

6.149. However, in a report dated January 30 2003, it has been said that many of these restrictions are being eroded. [39a]

6.150. 30 per cent of doctors are said to be women. However, in 1998 the Majlis passed legislation that mandated segregation of the sexes in the provision of medical care. The bill provided for women to be treated only by female physicians and men by male physicians and raised questions about the quality of care that women could receive under such a regime, considering the current imbalance between the number of trained and licensed male and female physicians and specialists. [4h] This law is almost universally ignored without problem. Women's recruitment to the police force was approved in 1998, though mainly to work in women-related functions; it was announced on 29 August 2002 that soon, in Zanzan Province, female police officers will carry out patrol duties [5ai] and soon similar units will become active in other provinces. It is anticipated that by early 2003 there will be at least 400 qualified policewomen joining male colleagues on the streets of Tehran. [21aad] In May 2003 it was expected that Iran's first female police officers would graduate in August 2003 [21aap] and they did in fact graduate on 04 October 2003. [21aay]

6.151. In the political field, women have been appointed to two positions of some responsibility by President Khatami, with Masumeh Ebtekar appointed as the first female vice president for environmental protection thereby giving a woman Cabinet rank for the first time since the founding of the Islamic Republic [1a](pg378) and Azam Nouri as Deputy Minister of Culture and Islamic Guidance, both in 1997. He has also appointed a woman to serve as Presidential Advisor in the Foreign Ministry's Department for Women and Social Affairs. One of the district mayors of Tehran is also female. However, women held only 13 of the 290 Majlis seats during the year 2002. [4h] [26i] (This number is liable to change as a result of the February 2004 elections). On 27 May 2002 it was reported that the Government was planning to employ women in the Foreign Ministry as secretaries and charge d'affaires. [5ak]

6.152. Women have been appointed to four positions of family court judge by President Khatami. [3b] However, the role of the four female judges was

challenged and described as symbolic, as judicial consultants brought in to improve the image of women in Iran for the benefit of the international community. [10m](pg6) Their authority is limited principally to family law cases. [4f](pg12) Following the first female prosecutor appointment in 1996, twenty women were reported to be training as investigative judges. [3b] Women have also been appointed to senior diplomatic positions overseas although women must be married to serve overseas as diplomats. These developments indicate some change in the situation of women within Iran. [10m](pg6)

6.153. Women suffer discrimination in the legal code, [3c] particularly in family and property matters. This is the area that affects women most badly. It is difficult for many women, particularly those living outside large cities, to obtain legal redress. Under the legal system, women are denied equal rights of testimony and inheritance. [10j](pg3) A bill passed by the Majlis on 22 May 2002 gave divorced mothers the same custody rights over boys as girls [5a] and now awaits Guardian Council. It should be appreciated that it is necessary for the Guardian Council to approve any legislation before it can become law and in areas such as this it is highly unlikely that they will so approve. A woman's testimony is worth less than that of a man's, making it difficult for a woman to prove a case against a male defendant. [9c](pg9)

6.154. Violence against women in the family is recognised, with "blood money" - *Diyah*. Although the award to a women will be only half of that made to a man. In addition, families of female victims of violent crimes are reported to have to pay for an assailant's court costs. The "blood money" paid to the family of a female crime victim is half the sum paid for a man, and will remain so even if the new law passed by the Majlis equalizing "blood money" for Muslims and non-Muslims is accepted by the Guardian Council. On 27 December 2003 the bill was approved by the Expediency Council. [53b] Any change would only pertain to men. [4m](pg20) Little detail is known of the degree of domestic violence in Iran, with no official statistics on abuse within the family [4f](pg13) although surveys (eg Tehran University surveys) indicate levels of domestic violence are very high, women have almost no legal redress, and there is a fair amount of social tolerance of domestic violence. Iran welcomed UN contributions to the drafting of a convention on the elimination of forced labour and trafficking in women for sexual and other exploitation. [10n](pg4)

6.155. A prominent Iranian scholar, Ayatollah Bojnourdi, spoke out in favour of the revision of laws, which are discriminating between men and women. In 1998 the judiciary's Bureau of Women's Affairs further said that legislation meant to reduce hardship for women in divorce and property cases had not yet properly implemented. [10b] In addition to the position of women regarding evidence of witness, inheritance, retribution and judgement in civil and penal codes, the continued arranged marriages of young girls by fathers and grandfathers was noted. [10b]

6.156. Women are given segregated medical treatment following the recent

"Medical Religious Standard Conformity Act", other than where emergency wards are used. They also travel in segregated railway carriages unless travelling with a male companion; have access to separate parks within some cities; and can use separate facilities in a newly opened passport office. While the Iranian authorities have claimed such steps are for the safety and convenience of women, they do not represent gender equality according to international standards. [10m](pg6)

6.157. In December 1997 President Khatami called for a re-evaluation of religious attitudes towards women, to "purge practices that are considered religious but are not". [10b] Conservatives responded by trying to ban activism for women's rights. [8d](pg1) In June 1998, legal scholar Hojatolislam Sayyid Mohsen Saidzadeh was convicted by the SCC for his outspoken criticism of the treatment women under the law. He was released from prison early in 1999. However, the Government banned him from performing any clerical duties for 5 years and prohibited him from publishing. [4g](pg9) A bill aimed at making defence of women's rights outside legal and Sharia frameworks illegal, passed its second reading in August 1998. This bill would also prevent pictures of unveiled women from appearing in the press. [8d](pg1)

6.158. Limited practical improvement in the condition of women is evident. The Deputy Speaker in the Majlis has stated that laws need to be amended before women can enjoy their full rights. In 1998 the Government published several papers on a three-year action plan to help prevent, identify and deal with violence against women. [10b]

6.159. The question of passport issuance still requires the husband's permission:

"With regard to passports, the requirements are usually checked when a person wanting to leave applies for a passport. If the criteria, one of them being the husband's permission, are not fulfilled the passport will not be issued. Once you are at the airport you should not have a problem. There does not seem to exist a special written permission by the husband for a woman to leave the country". [3c]

6.160. On 10 March 2004 the United Nations Development Programme announced that it was to set up a Women's Information Centre in Iran to promote the conditions of women in the country. [3f]

The Hijab

6.161. The Hijab modest dress code became mandatory in 1980 and is required to be worn in all public places regardless of a woman's religion or citizenship. [3c] Women's hair must be fully covered and their faces free of make-up. Contravention of the dress code is punishable by either a verbal reprimand, [3a](pg35) [3b] a fine, 74 strokes of the lash [3a](pg35) [3b] or a prison term of up to three months. [8b](pg3) Enforcement has varied considerably

since the death of Ayatollah Khomeini, and continues to be enforced arbitrarily. Thousands of women have been arrested and taken in for questioning and in some cases flogged; arrests are carried out by the morality police, the Revolutionary Guards and the Baseej. Detentions increase during periods such as the period of Moharram in May 1998, associated with mourning and piety. Failure to observe the Islamic dress code at work by government workers can result in prosecution under a law passed in 1993. [47](pg15)

6.162. The public attempts at loosening the Hijab are driven predominantly by those aged under 25 years, who make up 60 per cent of the population. There is some evidence that this rigidity, particularly in Tehran, is loosening. [40a] The battle between Khatami and the hard-line conservatives over relaxing the Islamic restrictions continues. [14a]

6.163. The Web is providing a way for women in Iran to talk freely about taboo subjects such as sex and boyfriends. [21a] as a result of the increase in the number of weblogs (a form of chat or discussion sites) or online journals. [21a]

Marriage

6.164. Current law in Iran sanctions two types of marriage: permanent marriage and temporary marriage called sigheh or mut'a. Temporary marriage is limited by a period of time, normally specified in the marriage contract, which may vary from 1 hour to 99 years. The husband may terminate the marriage at any time. Men are allowed up to four permanent wives and an unlimited number of concubines or temporary wives. [2d][47](pg14) Muslim men are free to marry non-Muslim women, but marriage between Muslim women and non-Muslim men is not recognised. [47](pg14)

6.165. The marriage rate increased by only 4 per cent from 1987 to 1995, whereas the divorce rate increased by 9 per cent over the same period. [3b] The showing of the film "Leila" in Tehran in 1997 generated public debate about the status of married women, and of multiple marriage in particular. [10b] The minimum legal age for marriage is 9 years. [47](pg14) Although the Majlis have passed a bill raising the age to 13 for girls and 15 for boys there may be instances, particularly in rural areas where this will be ignored, although marriage at the minimum age is rare. [4b] All women must have the permission of the father or a living male relative to marry.

Mehriyeh

6.166. "One of the most important details to be agreed upon is to set a "mehriyeh". This is the amount of monetary compensation that the future husband will have to pay his wife in the unfortunate case of a divorce. Mehriyeh has proven to be a fairly effective insurance policy for the women in a society where there are limited options after a divorce. The process of setting the mehriyeh amount is sometimes the subject of much controversy and business-like negotiations, occasionally causing one side (or both) to call

the whole thing off! For many aristocratic and modern Iranian families, a high mehriyeh is a status symbol, while many religious and orthodox families, as well as the intellectual types, express their confidence and faith in the future strength of the new marriage by setting the mehriyeh to be a very small token amount or simply a copy of the holy book of Ghoraan (The Moslem holy book of Qoran) and a couple of pieces of Iranian crystal sugar rocks! The sugar is to symbolise the sweetness and joy that is intended and sought from the marriage." [51]

6.167. Following the 1979 Revolution in Iran, Islamic leaders told the populace to procreate and produce an army of 20 million. The population subsequently grew by up to 4 per cent per annum. However, the clerics now support the notion of contraception with teachings from the Koran, and the population growth rate has halved. [15a]

6.168. Iran's reformist parliament passed a bill on 27 August 2002 which would allow donation of fetuses for the first time since the 1979 Islamic Revolution but the bill needs approval by the conservative Guardian Council of Clerics to become law. [5an]

Divorce

6.169. Divorce applies to permanent marriage only. A husband wishing to divorce is required [3c](pg103) to obtain court permission to register the divorce if his wife does not agree to the divorce, but registration can only be delayed by the court, not prevented. A husband is not required to cite a reason for divorcing his wife. The conditions under which a woman may divorce depend on the year that she married, and the legislation that was in effect at the time of her marriage. [2d] On 28 September 2002 it was reported that the Guardian Council had returned, to the Majlis, for further consideration, a bill which would allow women greater rights to divorce their husbands for example on grounds of drug addiction, insanity, impotence or inability to financially provide for his family. [5am] In December 2002 the Guardian Council approved this bill [21aaf] which gives women the right to ask for divorce on 12 specific grounds eg addiction, imprisonment and emotional difficulties - although this does not constitute full equal rights. Divorced women, particularly in rural areas, may find themselves socially isolated and may face financial difficulty. [19](pg19)

6.170. In 1986 the Government issued a 12-point model contract for marriage and divorce which limited the privileges traditionally accorded to men under Islamic law. A divorced woman's rights to a share of the matrimonial properties and to increased alimony rights were recognised. [4f](pg14)

6.171. In the event of divorce, the father traditionally has legal custody of his children [2d], unless a woman can show her spouse to be an unfit father and applies under legislation passed in November 1998 to obtain custody. [4f](pg14) [10b] The civil code provides for custody of a male child to belong to the mother until the child is 2 years old, and of a female child until she is 5. [2d] Women who remarry are forced to give up custody of children from earlier

marriages to their father. [4f](pg14)

6.172. The position of a divorced woman and further relationships after divorce can be fraught, with accusations of "immoral behaviour" and possible "adultery" brought to the Ershad. [2m]

6.173. The phenomenon of husband killing, punishable by death, is on the rise in the male dominated society, some point to abuse or philandering as factors. [5oo]

Abortion

6.174. The position of whether it is legal to perform abortions is unclear in law, and many doctors are reluctant to proceed. This is irrespective of a fatwa by Ayatollah Ali Khamenei that abortion may be undertaken in cases of medical necessity, such as when thalassemia has been detected. Illegal abortion clinics have been prosecuted in recent years. [2e]

6.175. There are a number of women's organizations, semi-official as well as non-governmental, that have been created since the Revolution and in particular in the last few years such as the Cultural and Social Council for Women, the Women's Affairs Commission, Women's Affairs Bureau, Women's Sports Department, International Office for Women, Bureau for Promotion of Rural Women's activities, Rural Women's Cooperative, Women's Solidarity Societies, etc. [3c](pg102)

Children

6.176. Education is officially compulsory for five years, between 6 and 10 years of age, but this entitlement has not been fully implemented in rural areas. Secondary education from the age of 11 lasts for up to seven years, in blocks of three and four years. 16 of the 37 universities are in Tehran. [1a](pg440) All education is taught in Farsi/Persian with only the occasional and minimal use of minority languages. [10p](pg16)

6.177. The law prohibits employment of minors under 15 years of age and places special restrictions on the employment of minors under the age of 18. The law permits children to work in agriculture, domestic service and some small businesses, but minors may not normally be employed in night work or hard labour. [4h] Most children have access to some form of health care. [4b](pg12) There is no known pattern of child abuse. [4f](pg14)

6.178. There are indications of under 18s in Government armed forces as the voluntary recruitment age is sixteen. There is also reportedly extensive child involvement in paramilitary organisations. Child soldiers, some as young as nine were used during the Iran - Iraq war of 1980 -1988. [3o]

6.179. At a meeting of the United Nations General Assembly on Children on 10 May 2002 Dr. Kamal Kharrazi, Minister for Foreign Affairs, stated that the Iranian Parliament had been active in the promulgation of necessary

legislation with the view to improving conditions for children and youth throughout the country. A new bill had been initiated in Parliament, which focused on child growth, protection and development. The aim of the bill is to tackle major causes of social and family problems that children may be subjected to. [31] As of 29 August 2002 the Bill had not yet been ratified by the Guardian Council. [521] It is also noteworthy to mention that the International Labour Organisation (ILO) Convention of 1999 on the Worst Forms of Child Labor has recently been adopted by the Parliament and Iran has therefore become a party thereto. [31]

Child Care Arrangements

6.180. Iran's initial report (CRC/C/41/Add.5, July 1998) was considered by the United Nations Committee on the Rights of the Child at its May/June 2000 session. The report prepared by the government contained information on subjects such as: material assistance and support programmes for poor parents; state protection and assistance for children deprived of their family environment and adoption. [104] It went on to state that it "should be noted that separation from parents against the will of children rarely takes place in the Islamic Republic of Iran due to cultural and religious attachments. Children have a special attachment to their parents and this attachment is not severed under normal circumstances, except in rare cases such as those involving abuse of the child by parents (for example), narcotics trafficking, immoral activities, or neglect by parents of their children. In such cases parentless children are placed in the institutions managed by the Welfare Organisation, NGOs and charitable bodies. The Judiciary of the Islamic Republic of Iran plans to establish institutions for the care of parentless children". [104]

6.181. "According to Islamic principles, if a child for whatever reason cannot remain with his or her parents, he or she is given to one of the relatives, and in (a) case (where) there is no paternal relative, there are private places where children can be placed:

(a) Nursery. This is a place where parentless children from infancy to five years of age are placed and cared for on a 24-hour basis. In the 10 nurseries operating in provincial centres there are more than 465 infants and children;

(b) Day and Night Protection Services Complex. This is a place within the Urban Protection Services Complexes where children above the age of five are cared for, on the basis of separation by gender and 24-hour service, until the time they reach the legal age of maturity and are qualified to be released. The ceiling for the number of children that can be accepted in these units is nine. There are 38 such units nationwide which protect about 500 children;

(c) Independent Day and Night Centre. This is an independent institution for children from 12 years to legal age that operates under the direct supervision of the Welfare Organisation for the purpose of providing for the physical, emotional and social needs of children. The ceiling for the number of children in these 24-hour units is 30. The total number of such independent units

nationwide is 19 and they cover 561 children". [10v]

6.182. Some families in Iran volunteer to raise and care for three to five children under the protection of the Welfare Organisation like other members of their own family. This method of foster parenting is mostly for girls up to 13 years of age who are without parents and relatives. About 10 to 14 children without guardians accepted by the Welfare Organisation are placed with a committed family and can acquire their personality development within a family environment. So far, 5 houses for 51 girls have been established. [10v]

6.183. In its response to the Iranian Government's report the Committee noted that whilst the State party's report (CRC/C/41/Add.5) was prepared according to the Committee's guidelines for reporting, the Committee regretted that the report was essentially legalistic and did not provide a self-critical evaluation of the prevailing situation of the exercise of children's rights in the country. Moreover, the Committee noted that "the rights of the child were seen through a paternalistic lens; the child was not seen as an active subject of human rights. There were significant gaps in information relating to general measures of implementation, general principles, particularly non-discrimination and the best interests of the child, civil rights and freedoms and special protection measures". [10w](pg1)

Homosexuals/ Transsexuals

6.184. Although homosexuality is never spoken about and thus a hidden issue, in practice it is not difficult to encounter homosexuals in Iran. There are special parks in Tehran, known as homosexual meeting places. There are also a large number of transvestites walking around in North Tehran. Furthermore, sex changes are permitted in Iran and operations are frequently and openly carried out. A different sexual orientation may, however, create problems. Still, homosexuality is practised every day, and as long as this happens behind closed doors within your own four walls, and as long as people do not intend to proselytise 'transvestism' or homosexuality, they will most likely remain unharmed. [3c](pg104)

6.185. Technically, homosexual behaviour is sharply condemned by Islam, and the Islamic code of law Sharia law adopted by Iran. Sodomy is punishable by death if both parties are considered to be adults of sound mind and free will. [2b] It must be proven by either four confessions from the accused, the testimony of four righteous men who witnessed the act [2b][15b] or through the knowledge of a Sharia judge "derived through customary methods". If the accused repents before the witnesses testify, the penalty "will be quashed". [2c](pg15)

6.186. From a legal point of view it is important to take a look at Iranian law particularly the Islamic Punishment Act, which carries the following provisions for homosexual acts:

Art. 110: The prescribed punishment for homosexual relations in case of intercourse is execution and the mode of the execution is at the discretion of the religious judge.

Art. 111: Homosexual intercourse leads to execution provided that both the active and passive party are of age, sane and consenting.

Art. 112: Where a person of age commits homosexual intercourse with an adolescent, the active party shall be executed and the passive party, if he has not been reluctant, shall receive a flogging of up to 74 lashes.

Art. 113: Where an adolescent commits homosexual intercourse with another adolescent, they shall receive a flogging of up to 74 strokes of the whip unless one of them has been reluctant.

Art. 114 to 126 establish how to prove homosexual intercourse.

Art. 127 to 134 relate to lesbian sexual relations. Punishment for sexual intercourse among lesbians is 100 lashes. If the offence is then repeated 3 times - the punishment is execution. [3c](pg105)

6.187. So far, no cases of execution only on the grounds of homosexual relations have been identified. In fact, the burden of proof is quite high and it would be difficult to prove homosexual liaisons or intercourse. According to some reports in local papers there have been instances of execution of homosexuals. It is not confirmed whether the homosexual act alone led to execution or whether the person was accused on other charges too. [3c](pg105)

6.188. Last year there were reports that a man accused of sodomising and then murdering his nephew was to be thrown over a cliff in a sack. This was given widespread publicity by the Iranian opposition in the UK and was taken up by other wires, but we have heard no reports that the sentence was ever carried out. [5aaa]

6.189. However, jurisprudence, burden of proof notwithstanding, certainly has used accusations of homosexuality. Furthermore, it does happen that homosexuality is mentioned as one of the accusations amongst other offences held against the defendant. For instance, accusations of homosexuality have been used in unfair trials, such as the case of a Sunni leader in Shiraz in 1996/97, who was clearly prosecuted for political reasons. There have also been other political cases, although not in the recent past. [3c](pg105)

6.190. According to the Ta'azirat of November 1983 (valid to June 1996) sentences of imprisonment for between 1 and 10 years and up to 74 lashes are possible. The death penalty may also be incurred if the act is deemed to be an "Act against God and corruption on earth". Since June 1996 the revised Ta'azirat omits direct threat of lashes or the death penalty. The penalties of lashing and of death are, however, still judicial options, even though they are not mentioned within the revised Ta'azirat. Reports suggest that since 1996 they have rarely been used. [19](pg18). The most recent report of execution is of the death by stoning of a man dating from 1995, on charges of repeated acts of "adultery and sodomy". [2c](pg15) Reports of use of the death penalty in cases where the only offence is sodomy/execution are extremely difficult to substantiate, and are held to be an unlikely sentence. More usually lashing is the punishment. [2j]

6.191. However, strict though the legal position is, expert opinion consulted by the Canadian IRB states "... in practice homosexuality is present, and has been in the past, for the most part tolerantly treated and frequently occurring in countries where Islam predominates... In practice it is only public transgression of Islamic morals that is condemned and therefore Islamic law stresses the role of eye-witnesses to an offence." [21]

6.192. The same source stated that the police are not empowered nor do they actively pursue homosexual activity of any kind that is performed behind the "veil of decency" of closed doors. [21]

6.193. Sources indicate that there are held to be many differing levels of homosexual activity within Iranian society. In rural areas, even "lavat" - sexual activity can be considered socially to be compensatory sexual behaviour for heterosexual sexual intercourse, and the practitioners held not to be homosexuals. [21] The key offensive practice is sodomy, or more particularly to be sodomised, as an unnatural inversion of God's creation, and some experts hold that "homosexuals" are understood in Iran to be willing passive partners. [21]

6.194. Lesbian cases rarely come before the courts, as the case usually fails the test of proof of four righteous witnesses. Sources hold that lesbian behaviour in public is impossible to distinguish from accepted social contact between women in Iran. [20] The source concludes, "Of female same-sex behaviour musahaqa almost nothing is known. Islamic law considers it sex outside marriage and therefore as adultery, with all the consequences already described. Yet because no penetration takes place, punishment is theoretically limited to one hundred lashes. In practice lesbian behaviour is regarded as relatively unimportant, because it usually takes place discreetly." [20] Other sources expand that lesbianism defined as genital contact between women is punishable by 100 lashes each and by death on the fourth offence. [20] (pg15)

Political Dissent

6.195. The Constitution provides for the establishment of political parties and professional associations as long as they do not violate the principles of "freedom, sovereignty and national unity" or question Islam or the Islamic Republic. [41] (pg9)

6.196. Open opposition to the Iranian Constitution's principles of Islamic clerical supremacy is not tolerated. Most independent organisations have either been banned, co-opted by the regime, or are moribund. The regime follows closely the activities of prominent political opposition figures abroad, attempts to disrupt their activities, and occasionally carries out political assassinations of such leaders although this has not been the case since Khatami came to power in 1997. Inside Iran, militant political opponents are either executed or given long prison terms, particularly members of the Mojahedin-e Khalq MEK. [40] A list of political organisations, including those operating abroad, is at [Annex B](#). Part C of the annex lists "registered" parties.

6.197. There have been reports that many of those executed for alleged criminal offences, primarily narcotics charges, were actually political dissidents. Furthermore, a law passed in November 1995 criminalised dissent and applied sentences of imprisonment, or in extreme cases the death penalty, to offences such as "attempts against the security of the State", including imprisonment terms of between three to ten years for assassination attempts against the Leader of the Islamic Republic or the chiefs of the three branches of state power or supreme religious authorities Marja'e Taqlid. Insults against high-ranking Iranian officials, against the memory of Imam Khomeini, and against the Leader of the Islamic Republic, carry the threat of execution if they fall under the "Sab-Onnabi" blasphemy category, or sentences to an imprisonment term of between six months and five years. [4a] [12] Reliable statistics are not available, but observers believe that scores or hundreds of Iranians are currently imprisoned for their political beliefs. [4b](pg4)

6.198. Activities of opposition groups such as Tudeh, Iran Paad, Komala, and Fedayeen have not been evident in Iran in recent years. [19](pg17) Over 1,000 members of such dissident groups were executed in 1988/1989, including 38 named members of Tudeh. [21] and the situation for the Kurds appears to have deteriorated recently. According to Amnesty International a number of Kurds, including members of Komala, have been executed in recent months. [9v]

6.199. Abbas Amir Entezam is Iran's longest serving prisoner of conscience. He was sentenced to life imprisonment in December 1980 after an unfair trial lasting only minutes. In 1998 he was charged with defamation, though the prison authorities would not release him to attend the trial, despite the judge's reportedly specific request. The charges were later dropped and even though his bail was reportedly paid, he was never released. In February 1999, a re-trial was set to review these charges. The International Commission of Jurors request to send an observer to the trial was reportedly denied. The case was then referred back to the Revolutionary Court, which has not set a date for a third trial. Over the last year and as recently as three months ago judicial officials reportedly told Abbas Amir Entezam that if he were to sign a confession with statements stating that he spied for the United States, and if he asked for a pardon, that it would be given. In reply, Abbas Amir Entezam is reported to have replied that he had spent 22 years in prison following an unfair trial and that all he wanted was a fair and open retrial. [9aa]

6.200. In September 2001 he was released for one month's "obligatory leave" on medical grounds, reportedly at the request of his doctor. [9j]

Mojahedin-e Khalq MEK/MKO or PMOI (Peoples Mojahedin of Iran)

6.201. The Mojahedin organisation is one of the most active militant opposition groupings with a worldwide network of members and supporters. Its ideology, based on Islam, emphasises the necessity of social change and

incorporates many Marxist ideas. It advocates a two-pronged strategy of armed struggle and the use of propaganda to achieve its political objectives. During the 1970s, the MEK was at the forefront of opposition to the Shah. During the early phase of the Islamic revolution it was an uneasy ally with the clergy, was responsible for several assassinations and supported the takeover of the US Embassy and the holding of American hostages. However, the clergy's drive to consolidate power led to a final break in 1981. Since 1986, when the French Government closed down its headquarters in Paris, the Mojahedin has been based in Iraq and has branches in Europe and North America. In 1987, MEK's leader Masud Rajavi announced the formation of the National Liberation Army, which conducted raids into Iran during the Iran-Iraq war. The Mojahedin have been responsible for acts of sabotage, violent attacks that victimise civilians, and violence against Iranian government targets in the West. [2a][4c] The MEK/PMOI is a proscribed organisation under the UK Terrorism Act 2000 and is a member of the National Council of Resistance Iran (NCRI). [See [Annex B](#)]

6.202. Popular support for the Mojahedin has declined in Iran, and Iraq's support of it has fluctuated with the level of hostility between the two regimes. The Iranian regime's treatment of the Mojahedin opposition has been extremely severe, with reports of large numbers of executions and torture although there have not been any recent reports. Known or suspected members of MEK face either execution or long prison terms if caught in Iran. [4c] The organisation claimed responsibility for 2 attacks in June 1998, including one on a revolutionary court where three people died as a result. In August 1998 the MEK took responsibility for an attack on the former head of Evin Prison. Iran sporadically launches attacks in MEK bases in central Iraq. [19](pg17)

6.203. During 2003 there were no reported deaths due to fighting between Iranian government fighters and armed rebels for the second consecutive year. [60a](pg1) The US-led invasion of Iraq in March 2003 resulted in the disarming of the Mojahedin Khalq rebels based in that country. The lingering conflict between the MKO opposition group and the Iranian government was deeply affected by the US-led invasion of Iraq in March 2003. In April 2003, the Mujahedeen Khalq surrendered to US forces following a bombing campaign targeting their bases in Iraq. [60a](pg4) After the MKO disarmament, the Iranian government expressed interest in assisting the repatriation of rebel fighters and announced that they were proposing to issue an amnesty. [52b] In December 2003 it was reported that the amnesty offer from President Mohamed Khatami - coupled with relatively soft treatment of recently captured MKO operatives and the expulsion deadline - was sparking new hope. In Geneva in December 2003, Mr. Khatami said Iran was ready to accept MKO fighters who "are in Iraq and regret" past acts. "We will welcome them and judge them according to the law," he said. [67a] The government made clear that the proposed amnesty would not be extended to the leadership. [60a](pg4) It was reported by the Christian Science Monitor that the views of a dozen former militants interviewed for a December 2003 article -

often for several hours each, half of them still imprisoned by Iran's Revolutionary Court - was that the MKO is no longer deemed a critical threat by the Iranian regime. [67a] In December 2003, the Iraqi Governing Council indicated it would expel members of the MKO from Iraq possibly to Iran, [60a(pg4)] with the intention to have carried this out by 2005. [52c] However, in spite of this offer, the vast majority of Mujahedeen Khalq fighters remained in their camps in Iraq, supervised by US/UK coalition forces. [60a(pg4)]

Rastakhiz Party and Monarchists

6.204. The Rastakhiz Party was established by the Shah in 1975 to run a one-party state and membership was viewed as a civic duty. All officials of the government, even those at the middle and lower levels of the bureaucracy were almost automatically made members of the party because of their government employment status. Iranians, particularly those in the professions or in business, regardless of their political views, usually joined to enhance their professional or business prospects. The Islamic regime has not in the past, nor does it now, act against Iranians simply because they or their relatives were members of the Rastakhiz Party. [4c]

6.205. A purported Monarchist organisation entitled Javid Iran was investigated by the Canadian IRB in June 2001. The organisation was alleged to have been active in Shiraz between March and October 2000. No information about this organisation could be found by the IRB and an expert source doubted its existence. [2h]

6.206. There is no evidence of any pattern of action by the regime today against Iranians simply because at one time they were middle-level or low ranking functionaries of the Shah's bureaucracy. [4d](pg11)

SAVAK

6.207. The Islamic regime was especially harsh against very high officials of SAVAK, the Shah's security organisation, following the fall of the Shah. During the first months of the Revolution, high level SAVAK officials were either executed or given very long prison sentences. Many SAVAK employees - particularly those known or suspected of having an active role in repressing Muslim clergymen and secular opponents of the Shah - were punished severely. However, a number of highly trained SAVAK employees have become part of the new security apparatus set up to replace SAVAK. In general, most low level SAVAK functionaries who found themselves detained for a short time during the initial stages of the Revolution were simply dismissed. [4c]

Kurdish Democratic Party of Iran (KDPI)

6.208. There are two major Kurdish parties in Iran as well as many smaller ones, including Kurdish branches of other Iranian political parties. [33] The KDPI was originally formed as an illegal organisation after World War II during the Shah's reign, to seek cultural and local autonomy. It has maintained a constant policy of demanding democracy for Iran and autonomy

for the Kurds. It has not demanded a separate state, perhaps because of the close historical and cultural ties between Iran and its Kurds. Most of its support comes from the urban middle class, intellectuals, merchants and government employees. Since 1981, it has formally been part of the Iranian National Resistance Council - a coalition of Iranian opposition groups based in Paris and has militarily opposed the Iranian Government. [33]

6.209. The regime deals harshly with its leaders and their militant supporters. There are reports of extra-judicial killings and questionable detentions of Kurdish militant activists. [4c] In November 1998 a former member of the KDPI was sentenced to death following his forcible return to Iran from Turkey. [9g] It was alleged by the KDPI that the Government executed party member Jalil Zewal in December 2003, after 9 years in prison during which he was reportedly subjected to torture. KDPI member Ramin Sharifi was also executed in December 2003 after his arrest in July 2003. KDPI reports also said that hard-line vigilante groups had killed at least seven other Kurdish civilians during 2003. [4n](pg2)

6.210. The KDPI has been driven into neighbouring Iraq. Iran's support for Jalal Talabani, the leader of the PUK which runs the chunk of the Iraqi enclave contiguous with Iran, has helped to prevent the KDPI from launching cross border attacks. [24b] It is not known whether the KDPI uses children as soldiers. [30j]

Komala

6.211. The Revolutionary Organization of the Toilers of Kurdistan Komala is the other major Kurdish party. While there are claims that it has existed as an underground organization since 1969, it first appeared publicly in 1983 as the Kurdish branch of the Communist Party of Iran. While it has often violently disagreed with the KDPI, the Komala has supported the KDPI's stance for democracy and autonomy. [33] It does appear that there has been a noticeable use of death sentences and executions by the authorities against Komala recently, an apparent attempt to intimidate the inhabitants of Khordestan. [9ac] Two political activists associated with the outlawed Komala party, Sassan al-Kanaan and Mohammad Golabi, were executed in February and March 2003. [4n](pg2)

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6.C Human Rights - Other Issues

Adultery

6.212. Under the Islamic Penal Code adopted by the Majlis in November 1995, those found guilty of adultery, (the "Burden of Proof" this either by confession or the testimony of four just men or three just men and two just women, is outlined in more detail at [50j]), are subject to execution by stoning.

If a husband discovers his wife in an adulterous act he may kill her and her partner without legal consequence; a wife who discovers her husband with another woman does not have the same right. [2b] There have been several reports of execution for adultery in recent years. [2b][15b] However, in December 2002 it was announced that there would be a moratorium on stoning as a punishment for adultery, [21a] opening the way for women lawmakers to propose a bill banning stoning. [37a]

6.213. One IRB report has qualified understanding of the law regarding adultery, stating that the standard of proof and punishment concerning adultery reflects the contradictory practices and decisions of the Iranian Islamic courts. In essence, rural small town courts are more likely to inflict harsher sentences and perverse judgements than courts in Tehran. Reporting in 1997, the source stated that there were no recent cases of stoning in Tehran. Stoning for adultery is held not to be a widespread phenomenon. [2k] However, in July 2001, Amnesty international received a reported case of a stoning to death of a woman for adultery. The sentence undertaken in Evin prison, Tehran. [9h]

6.214. Three cases in 2001 put execution by stoning back in the center of the human rights debate over Iran. Late in 2000, a woman named Maryam Ayoubi was sentenced to death by stoning for adultery and murdering her husband in collaboration with her lover. Then, in May 2001, a woman was stoned to death in Tehran's Evin prison. She had been convicted of acting in pornographic films and having sexual relationships outside marriage. Amnesty International states that in recent years Iran has imposed stoning sentences only sporadically. Before 2001, the last stonings were reported in 1997. "Amnesty International has recorded sentences for adultery and murder that have resulted in stoning. However, according to the information that Amnesty International has, there has not been a stoning carried out [for several years] until this year. The one before this was in 1997." [42a] Late last year the head of the Supreme Administrative Court announced that the practice had been suspended. [21a] No executions by stoning have been reported by the Iranian Press for over a year, although Amnesty International reported at least two cases during 2002 and in November 2003 four men found guilty of a series of kidnappings and rapes were sentenced to execution by stoning. [61a]

6.215. Temporary marriage Sigheh in Farsi is often used as a means of smoothing problems over; a woman's first temporary marriage requires her father's written permission. [2k]

6.216. The sentencing to death by stoning in January 1998 of a German businessman for having been found guilty of intercourse with a Muslim woman was classed as punishment for adultery because he was not Muslim. [16a] The accused countered the charges by claiming his conversion to Islam. [14b] A Mehrabad Court of Appeal upheld the death sentence in October 1998. By February 1999 the case had been returned to the Tehran justice department for further review. [5j] [5k] He was eventually acquitted for lack of

evidence but fined 20 million rials and allowed to leave Iran in January 2000. [24k]

6.217. The case of Mohammad Ali Ghasemi from Tehran was also publicised in late 1995. He was convicted of three adulterous relationships with women and illegal drug use, resulting in a sentence of 170 lashes. [10x][pg30] Flogging is the standard punishment for single males involved in adultery; such cases do not carry the death penalty. [2n]

6.218. Enticing a person to commit adultery is an offence, with lashes as punishment left to the judge's discretion. Such punishment may be dictated to the married person even if they are the unwilling object of such attention. [2j]

Illegal Drugs Situation

6.219. Iran, which borders the largest opium producing country in world, Afghanistan, has become a major bridge linking the drug production zone to the lucrative consumer markets of the Persian Gulf, Turkey, Russia and Europe. [34] Currently the major trafficking routes into Iran can be found in the provinces of Khorassan, Sistan and Baluchestan, areas with harsh climatic conditions and rugged mountainous terrain. In these areas there are numerous border skirmishes with drug smugglers and in 2000 a total of 1,532 armed confrontations occurred. In the last two decades more than 3,000 law enforcement officials have been killed and 10,000 disabled. In 2000, 142 law enforcement personnel and 904 drug traffickers have been killed in armed clashes. [34]

6.220. Drug use is on the rise in Iran and the country is increasingly vulnerable. Drugs are commonly bought from street dealers and ethnographic studies show that deserted buildings, gardens or parks in the suburban areas of cities are common sites for using drugs. Opium tends to be used in the privacy of people's homes and hashish is commonly used at parties, rolled as a cigarette and smoked. [34] The Government of Iran estimates the number of drug addicts at over 1.2 million with an additional 600,000 drug users. [34] By September 2002 this figure had been further reported officially as 3 per cent of the population of nearly 70 million people. [5as]

6.221. The Anti-Narcotics Law of 1988 covers all aspects of drug control including cultivation, production, consumption, sales and distribution. In 1997 this law was amended in order to be more responsive to the internal drug problem. The age of criminal responsibility is 16 years. The possession and smuggling of opium and cannabis of up to 50 grams can result in a fine of 4 million rials and up to 50 lashes. The penalties become harsher according to the amount that is found on the person. The death penalty may be commuted to life imprisonment and 74 lashes if the quantity does not exceed 20 kg and the perpetrator did not succeed in smuggling/distributing/selling. The execution of drug offenders is usually limited to drug lords, organised drug criminals and armed drug traffickers. Anyone who deals in, puts on sale or

carries heroin or morphine is sentenced to various punishments, for example for more than five centigrams to one gram the fine is two to six million rials in cash plus 30 to 70 lashes. [34]

6.222. It is up to the judge to distinguish whether the person is an addict or a trafficker; a positive test to opium shows the person was an addict while possession (and presumably a non positive test) was interpreted as being a trafficker. [34](pg104)

6.223. The imposition of the death penalty for the "most serious crimes " resulted in 155 executions in 1998, 60 of which were carried out in public. [10m](pg10) Of the 199 executions in 1997, most were said by the authorities in Iran to have been related to drug trafficking. [10b] The judiciary has had a free hand to deal with drugs traffickers, supported by new legislation. [3a](pg24) 60 per cent of the 160,000 prisoners, including most of the female prisoners currently in the state system, are said to be there for drug-related offences. [10b] However, human rights monitors have alleged that many of those executed for criminal offences such as narcotics charges were political dissidents. [3b]

6.224. An appeal by a businessman in early 1998 against a sentence of death was unsuccessful. He had been convicted in June 1997 of corruption, embezzlement and organising parties at which drugs were present. [3e]

6.225. The Iranian media provides public information on drug-trafficking violations, having seized large quantities of drugs such as opium and heroin on its borders with Afghanistan. [5c][5g] It has announced the blocking of drug shipments from Afghanistan and Pakistan to the Persian Gulf Arab States and Europe. [5c] The army and the Islamic Revolution Guards Corps maintain a strong presence at the borders in order to deal with drug smuggling. [5i]

6.226. The European Parliament, and in particular the United Nations Drug Control Programme, is to financially support Iranian anti-narcotics campaigns at the country's western and eastern borders. [5g] The United States has now removed Iran from its list of countries perceived to contribute to the international trade in illegal drugs via the USA. [10b][17c] However, the US continues to regard Iran as a transit point for opiates heading for Europe. [17c]

6.227 The Government of Iran is now openly recognising the extent of the social problem generated by drugs in the country. Official estimates are that 2 million persons out of a population of 65 million are now addicts. The extent of smuggling has reportedly made soft drugs as accessible as cigarettes, especially in border cities. The efforts of the Iranian authorities to stop this traffic have been internationally recognised, but Iran is paying a high price in terms of human life and budgetary resources in this struggle. [10p](pg21)

Exiles / Dissidents outside Iran

6.228. Executions of exiled dissidents have taken place outside Iran in 1995.

In separate cases in Turkey, Germany and Switzerland assassins were found guilty of having carried out executions of Iranians abroad on the orders of the Iranian authorities, including the Ministry of Intelligence and Security. [3a](pg21) The Istanbul Court of Appeal upheld in 1998 the conviction of an Iranian national for complicity in the 1996 murder of Zahra Rajabi and Ali Moradi, who were both associated with the National Council of Resistance (NCR), an exile group that has claimed responsibility for several terrorist attacks within Iran. The UN Special Representative reported in 1998 that Italian security authorities continued their investigation into the 1993 killing in Rome of Mohammad Hossein Naghdi, the NCR's representative in Italy. [4g](pg4) In July 1999, Germany said it had arrested an Iranian in Berlin on suspicion of spying on exiled dissidents. Iran denied that the man had links to its government. [5g]

6.229. The ascendancy of political moderates in parliamentary elections in February 2000 sparked a backlash by hard-liners that continued into 2001, resulting in a crackdown on freedom of expression and other human rights abuses, particularly directed against members of the reformist media, women, and minorities. The backlash continued to dissuade many Iranian expatriates from returning and convinced many Iranians to leave. [35a](pg4)

6.230. The 15 Khordad Foundation, a revolutionary charity linked with the conservative clerical leadership in Iran, has continued to offer Muslims and non-Muslims alike a reward to murder British novelist Salman Rushdie. [3a](pg29) The thirteen-year threat of assassination to Rushdie followed the issue of a fatwa, or religious edict, in 1989 by Ayatollah Khomeini to punish blasphemy of Islam in "The Satanic Verses". [14c](15c) On 24 September 1998 Robin Cook, the United Kingdom Foreign Secretary, obtained assurances from Kamal Kharazmi, Iranian Foreign Minister, that the Government of Iran had no intention to threaten or endanger the life of Rushdie. Neither would it encourage or assist others to do so. The Iranian assurances were seen as a major breakthrough and both countries upgraded their diplomatic links to ambassadorial level as a consequence. [15c]

6.231. This is not to say that the £1.2 million bounty raised to £1.5 million in 1997 [16c] and again to about £1.9 m in February 2002 [17d] offered on Rushdie, by the 15 Khordad Foundation can be realistically expected to be revoked. Both the UK Action Committee for Islamic Affairs [15c] and the leader of the Muslim Parliament for Great Britain [14d](16b) insist that the fatwa is irrevocable and stands, which is in line with the 1997 statement by the Chief Prosecutor in Iran. [16c] On 14 February 2004 the Foundation issued a statement saying that the Fatwa was still valid. [21aaa] At the same time an Iranian extremist Islamic group calling itself the General Staff for the Glorification of Martyrs of the Islamic World has offered a 100,000 dollars reward for the killing of British novelist Salman Rushdie. [21aaa]

6.232. The UNHCR estimates 23,000 Iranian refugees are in Iraq. Some belong to armed groups hostile to the Iranian Government but many want to

return home [34]; more than 4,500 registered last year for the voluntary repatriation scheme. Most of the refugees have lived in Iraq for more than two decades, since the start of the 1980-88 Iran-Iraq war which uprooted them from their homes. Iraq and Iran launched a voluntary repatriation scheme last year, but it was thrown into disarray by the U.S.-led invasion of Iraq in March 2003. [49a]

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ANNEXES

ANNEX A

CHRONOLOGY

1925 Reza Khan seized power in Persia by military coup. Subsequently elected Shah.

1935 Persia renamed Iran.

1941 British and Soviet forces occupied Iran; Shah forced to abdicate in favour of his son.

1946 Following end of war, occupying forces left.

1963 Shah launched 'White Revolution'. Reforms opposed by landlords and conservative clergy.

1964 Ayatollah Khomeini deported to Iraq for opposition activities.

1965 Prime Minister Mansur assassinated, reportedly by a follower of Khomeini.

1977-1978 Anti-government strikes and demonstrations.

1979 January: Shah forced to leave country.

February: Khomeini returned and took power.

April: Iran declared an Islamic republic. Supreme authority given to Wali al-Faqih appointed by clergy, initially Khomeini.

November: Students seized hostages in US Embassy in Tehran.

1980 February: Bani-Sadr elected President.

September: Iraq invaded Iran. Strongly resisted by Iran; outbreak of hostilities.

1981 January: US hostages released.

June: Fighting between MEK supporting Bani-Sadr and Revolutionary Guard Corps led to Bani-Sadr's dismissal and his departure for France.

July: Muhammad Ali Rajaei voted President. Muhammad Javad Bahonar became Prime Minister.

August: President and Prime Minister killed in bomb attack, MEK blamed.

October: Hojatolislam Ali Khamenei elected President; Mir Hussein Moussavi appointed Prime Minister.

1979-1985 Fierce repression of anti-government elements.

1987 Islamic Republican Party dissolved.

20 July 1987 UN Security Council adopted Resolution 598.

1988 Cease-fire declared in Iran/Iraq war.

1989 3 June: Death of Ayatollah Khomeini. Replaced by Ayatollah Khamenei formerly President Khamenei.

July: Rafsanjani became President. Post of Prime Minister abolished.

1993 Rafsanjani re-elected with reduced margin.

1994 February: Rafsanjani survived assassination by BKO.

1997 May: Rafsanjani stood down. Seyed Mohammad Khatami won Presidential election by landslide.

June: Closure of the Iranian Embassy in Kabul, followed by a trade embargo with Afghanistan initiated by Iran.

August: Khatami inaugurated.

October: Khatami appointed former Prime Minister Moussavi as his senior advisor.

American vessels were present in the Persian Gulf to calm tension between Iran and Iraq over the September bombings in southern Iraq.

December: The Conference of the Organisation of the Islamic Conference

was held in Tehran.

1998 March: The Iranian gas and oil industry was opened up to foreign investors for the first time.

June: The impeachment of the Interior Minister by the Majlis was followed by his immediate re-appointment by Khatami in a newly created Vice-President Cabinet post.

July: The former mayor of Tehran was found guilty on charges of corruption and embezzlement. He was sentenced to 5 years imprisonment and other punishments.

The Solidarity Party of Islamic Iran was recognised and registered as a new political party.

An amnesty was issued for 1,041 prisoners sentenced by the revolutionary and public courts.

August: Iranians were permitted to visit Shi'a Muslim shrines in Iraq for the first time in 18 years.

British Airways resumed direct flights to Tehran.

Iranians, including diplomats, were captured by the Taleban in northern Afghanistan.

September: The Government of Iran gave the United Kingdom assurances that it had no intention, nor would it take any action to threaten the life of Salman Rushdie or those associated with his work, nor would it encourage or assist others to do so. They also disassociated themselves from the bounty offered to carry out the fatwa and stated that they did not support it.

October: The deaths of Iranians captured in August by the Taleban led to Iranian troops amassing at the border with Afghanistan. Exchange of mortar and artillery fire has resulted.

1999. February: State and local elections held for the first time since the revolution.

July: A student demonstration for press reform resulted in a police raid on Tehran University dormitory complex. Six days of street riots followed, the worst since the revolution.

2000. February: Khatami and his liberal/reformist supporters win 170 of 290 seats in the Majlis. Conservatives lose control of Parliament for the first time since the revolution.

April: New Press Law adopted. Sixteen reformist newspapers banned.

August: Fatwa religious decree issued allowing women to lead religious congregations of female worshippers.

2001. June: Khatami re-elected for a second term after winning just under 77 per cent of the vote.

August: Khatami sworn in.

2002. January: US President describes Iraq, Iran and North Korea as an "axis of evil" in his State of the Union address. This is a reference to the proliferation of long range missiles said to be under development and a perceived threat considered to be as dangerous to the US as terrorism. This statement causes offence across the Iranian political spectrum.

February: Iran rejects the proposed new UK ambassador to Tehran.

September: Russian technicians begin construction of Iran's first nuclear reactor at Bushehr, despite strong objections from the United States.

Iran accepts Britain's nomination for a new ambassador, ending a diplomatic spat over the previous candidate's rejection.

UK Foreign Secretary, Jack Straw, is in Iran at the end of a Middle East tour for talks that are expected to focus on the Iraq crisis.

December: Richard Dalton, the new UK ambassador took up his post on 1 December 2002. Iran, Iraq consider resuming trade.

2003 February: A military aircraft crashes in the south-east of the country, killing all 302 people on board. It is Iran's worst air disaster.

March: Local elections in Iran appear to have swung in favour of conservative candidates, in a blow to reformist President Khatami.

Iran's Revolutionary Guards renew the death sentence on British author Salman Rushdie, passed 14 years ago by the late Ayatollah Khomeini.

Iranian Foreign Minister Kamal Kharrazi says his country is not taking sides in the war in Iraq.

June: Thousands attend student led protests in Tehran against the clerical establishment.

August: Diplomatic crisis with UK over arrest of former Iranian ambassador to Argentina, sought by Buenos Aires on warrant alleging complicity in 1994 Jewish centre bombing.

September: UN nuclear watchdog gives Tehran weeks to prove that it is not pursuing atomic weapons programme.

October: Shirin Ebadi becomes Iran's first Nobel Peace Prize winner. The lawyer and human rights campaigner became Iran's first female judge in 1975 but was forced to resign after 1979 revolution.

November: Iran says it is suspending its uranium enrichment programme

and will allow tougher UN inspections of its nuclear facilities.

IAEA report says Iran has admitted producing high-grade plutonium for peaceful purposes, but concludes there is no evidence of a nuclear weapons programme.

December: 40,000 people are killed in an earthquake in south-east Iran; the city of Bam is devastated.

2004: February: Conservatives gain control of parliament in controversial elections. Thousands of reformist candidates were disqualified by the hardline Council of Guardians ahead of the polls.

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ANNEX B

A list of Registered Parties appears at Part C

The following comprises a list of parties and movements listed by Iranian name with English translation.

a) Political Parties [Iranian Names]

- Affiliate of Nehzat-e Azadi (Liberation Movement of Iran)
- Ansar-e-Hizbollah (Helpers of the Party of God)
- Fedayin-e Khalq (Warriors of the People)
- Hezb Democrat Kordestan Iran (Democratic Party of Iranian Kurdistan)
- Hezb-e Hambastegi-ye Iran-e Islami(Islamic Iran Solidarity Party)
- Hezb-e Kargozaran-e Sazandegi (Servants of Construction Party)
- Hezb-e Komunist Iran (Communist Party of Iran)
- Hezb-e-sabz Hayeh Iran (Green Party of Iran)
- Hezbollah (Army of God)
- Jebbeh-ye Masharekat-e Iran-e Islami (Islamic Iran Participation Front)
- Komala-ye Shureshgari-ye Zahmat Keshan-e Kordestan-e Iran (Revolutionary Organisation of the Toilers of Iran)
- Majma-e Niruha-ye Khat-e Imam (Assembly of the Followers of the Imam's Line)

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- Mujahedin-e Khalq (Holy Warriors of the People)
- National Council of Resistance
- Nehzat-e Azadi (Liberation Movement of Iran)
- Do-e Khordad (Second Khordad Front)
- Rahe Azadi (Democratic People's Party of Iran)
- Rahe Kargar (Organization of Revolutionary Workers of Iran)
- Sarbedaran (Union of Communists of Iran)
- Tudeh Party of Iran (Party of the Masses)
- Worker-Communist Party of Iran

Monarchist groups:

- Babak Khorramdin Organization (BKO)
- Constitutionalist Movement of Iran-Front Line (CMI)
- Derafsh-e Kaviani (Organization of Kaviani Banner)
- Iran Paad
- Movement of National Resistance (MNR)
- Negahbanane Irane Djawid (NID) (Guardians of Eternal Iran)
- Shahin
- Shora-e Saltanat-talaban-e Iran dar Kanada (Iranian Monarchist Council of Canada) (IMCC)
- Sultanat Taliban

b) POLITICAL ORGANISATIONS

The following comprises a list of Organisations with a short description of their political leanings.

Ansar-e-Hizbollah (Helpers of the Party of God)

Formed 1995, seeks to gain access to the political process for religious militants, and includes vigilante activities. Has aligned with some members of the clergy. A public physical assault on two reformist government ministers in September 1998 was attributed to this group. Members were instrumental in the clashes with students in July 1999.

Ahwazian Arab Peoples Democratic Popular Front (various forms)

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An Arabic group which is dedicated to the autonomy/independence of the mainly arabic province of Khuzistan in southwestern Iran.

Association for the Defence of Freedom and the Sovereignty of the Iranian Nation (ADFSIN)

Affiliate of Nehzat-e Azadi.

Babak Khorramdin Organisation

Monarchist, strongly anti-clerical. Has claimed responsibility for armed attacks within Iran, including an attempt to kill President Rafsanjani in February 1993.

Baluch National Movement

Seeks greater provincial autonomy.

Fedayin-e Khalq (Warriors of the People)

Urban Marxist guerrillas. Spokesman Farrakh Negahdar.

Fraksion-e Hezbollah

Formed 1996 by deputies in the Majlis who had contested the 1996 legislative elections as a loose coalition known as the Society of Combatant Clergy. Leader Ali Akbar Hossaini.

Hezb-e Komunist Iran (Communist Party)

Formed 1979 on grounds that Tudeh Party was Moscow-controlled. Sec. Gen. = Azaryun.

Iran Nation Party

An unregistered party previously tolerated by the Iranian authorities. Was led by Dariush Forouhar until he and his wife Parvaneh were murdered by unknown assailants on 22 November 1998. Current leader Bahram Namazi arrested with two other activists in July 1999.

Iran Paad

A self-proclaimed monarchist support organisation within the United Kingdom and other countries outside Iran. It is based in London and claims to have thousands of members. The group conducts meetings and has held some anti-Iranian regime demonstrations, mainly in London.

Islamic Iran Participation Front

One of a number of new political parties established in 1998. A reformist political group of cultural and political figures. Founded on search for freedom of thought, logical dialogue and rule of law in social behaviour.

Islamic Republican Party (IRP)

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Formed 1978 to bring about Islamic revolution under Khomeini. Disbanded 1985.

Komala, or Komaleh, or Revolutionary Organisation of the Toilers of Iran

Established 1969, merged with Union of Communist Fighters in 1983 to form Communist Party of Iran. Two members of Komala reportedly executed 1992.

Kurdistan Democratic Party of Iran(KDPI)

Largest Kurdish opposition group, demanding autonomy. Based in Iraq. Gen. Sec. = Abdullah Hassan-Zadeh. Former Gen. Sec Sadiq Sharifkandeh assassinated Berlin 1992.

KDPI Revolutionary Command

Split from KDPI in late 1980s. Engages in military operations.

Majma-e Hezbollah

Formed 1996 by deputies in the Majlis who supported Rafsanjani and who had contested the 1996 legislative elections as a loose coalition known as the Servants of Iran's Construction. Leader = Abdollah Nouri.

Mojahedin-e Khalq (MEK)

Otherwise People's Mojahedin of Iran. Islamist/Marxist guerrilla group formed 1965. Member of National Council of Resistance. Leaders = Masud Rajavi and Maryam Rajavi, based in Iraq since 1986 with offices in Paris.

Movement of National Resistance

Monarchist, led by late Shapur Bakhtiar, forced into exile in Revolution 1978-1979. Paris-based. No longer very active.

Nehzat-Azadi (Liberation Movement of Iran/Iran Freedom Movement)

Nehzat-e Azadi (the Iran Freedom Movement). Nehzat-e Azadi descends from the movement that, in 1951, brought to power the democratic nationalist government of Mohammad Mossadegh, which was overthrown two years later by the Shah in a CIA-backed coup d'état. In 1979, the group was at the forefront of the Islamic revolution; tolerated by the Islamic regime, although it was declared "illegal" in 1991, after applying for registration in 1989. Supports constitutional rule by political parties within an Islamic framework; does not agree with a role for clerics in government. Led by Mehdi Bazargan and Gen. Sec. Dr Ibrahim Yazdi. Ten members of the Freedom Movement were arrested in April 2001 in the campaigns leading up to the June elections: The Freedom Movement was banned in March 2001 and officially dissolved in July 2002.

National Council of Resistance

Formed in Paris by former president Bani Sadr and Masud Rajavi in 1981, following failed uprising. Initially a broad coalition, including MEK, KDPI, National Democratic Front, Hoviyat Group offshoot of the minority Fedayin and several small leftist groups. Bani-Sadr left 1984. Now under control of MEK.

National Liberation Army of Iran

Armed militant wing of MEK. Established in Iraq 1985. In July 1988 briefly held Iranian towns of Kerand and Islamabad Gharb. Driven back into Iraq by Iranian troops within days. At least 2,500 political prisoners executed in Iran as a result, not all linked to MEK. No other major military encounters with Iranian army.

Organisation of Kaviyani Banner/Kaviyani Flag or Derafsh Kaviani

Changed name in 1992 to Organisation for Human Rights and Fundamental Liberties for Iran. Emerged from defunct Iranian Salvation Front. Led by Manoucher Gandji, a former minister under the Shah. Main operation consists of broadcasts from radio station "Voice of Kaviyani Banner of Iran". Claims network of resistance cells and distributes audio and videotapes within Iran. Not involved in the armed struggle.

Peykar

Minor communist opposition group.

Rah-e Kargar Worker's Road

Minor communist opposition group.

Rastakhiz Party

Formed 1975 to run one-party state under Shah. Inoperative since 1979 revolution.

Sarbedaran

Minor communist opposition group.

Solidarity Party of Islamic Iran

A new political party officially recognised on 7 July 1998. It was set up by a group of Majlis deputies and executive officials. The party was registered in accordance with the provisions of the Interior Ministry's Article 10 pertaining to political parties. The Interior Ministry has approved the party manifesto and details of its founders. Sec.Gen. Ebrahim Asgharzadeh.

Tudeh Party

Communist. Formed 1941, banned 1949, came into open 1979, banned

1983. First Sec. central committee = Ali Khavari.

United Baluch Organisation

Seeks greater provincial autonomy.

Jebhe Ettihad E Melli Mihani Iran (United Front of Iranian Nationalists)

A European based political organisation (established December 1997) which is believed to be the result of the National Front Party and the National Unity Party joining forces after the revolution. It appears to be Nationalist in outlook broadly supporting democracy, gender equality, secularism and the defence of Iran's borders. It purports to have an active presence within Iran, but to date it has proved extremely difficult to obtain any corroborative evidence. It has an UK office and supports a web site which claims membership both within Iran and in some other countries. It produces a magazine called Bamdad.

c) List of Legally Registered Parties as at July 2000. [Not definitive]

All opposition groups in Iran have hitherto been proscribed. Since President KHATAMI's election in May 1997, several political parties have been licensed. Until the Solidarity Party of Islamic Iran was registered in 1998, none of the groups were registered under the Political Parties Act 1981. So far 110 parties and political groups have received license from the Parties Article 10 Commission. The following is the list of 95 of them of which details are held. The date is the date of the license; the names are the members of the founding boards

1. Jam'iyat-e Zanan-e Jomhuri-e Elam-e Iran IR of Iran Women Society, 02/07/1989;

Sahara Mostafavi, Marziyeh Hadidchi Dabbagh, Robabeh Rafiei-Taari Fayyazbakhsh, Fatemeh Iranmanesh, Sediqeh Moqaddasi, Qodsiyeh Firoozan, Sheila Jelodarzadeh and Fatemeh Tabatabaei.

2. Majma-e Rowhaniyoun-e Mobarez Militant Clerics League, 02/07/1989;

Mahdi Karrubi, Seyed Aliakbar Mohtashami, Seyed Mohamadali Abtahi, Abdolvahed Mussavi-Lari, Majid Ansari, Assadollah Bayat, Seyed Mohammad Khatami, Rasul Montajabnia, Sadeq Khalkhali-Givi, Seyed Mahmoud Doaei, Seyed Mohamadreza Tavassoli.

3. Jam'iyat-e Fadaian-e Eslam Islam Devotees Society, 02/07/1989;

Mohamadmehdi Abdekhodaei, Mohamadali Lavassani, Seyed Mohammad Mirdamad-Esfahani, Mohamadreza Niknam-Amini, Seyed Javad Vahedi-Bodla, Seyed Hassan Mortazavi, Asghari Omri, Ali Bahar-Hamedani, Mohamadmehdi Farju.

4. Kanoon-e Honarmandan va Nevissandegan-e Mosalman Muslim Artists & Writers Center, 02/07/1989;

Morteza Heidari, Farzin Negaarestan, Seyed Mohamadbaqer Fadavi, Adham Zarqaam, Beitollah Saturation, Seyed Air Mansouri, Abulqassem Kaakhi, Alireza Noroozi-talab.

5. Jame-e Rowhaniat-e Mobarez-e Tabriz Tabriz Militant Clergy Association, 18/08/1989;

Seyed Hossein Mussavi-Tabrizi, Mohammad Imaani-Yaamchi, Mohammad Karimi, Seyed Razi Balaaghi, Qodrat Shojaie, Najaf Aqazadeh-Astarkaan, Esshaq Forootan, Mohammad Rohanizadeh, Ezzat Lahooti.

6. Hezb-e Hedayat-e Elam Islamic Guidance Party, 19/01/1990 [collapsed in 1996];

Aliakbar Khoshru, Seyed Hossein Abtahi, Ebrahim Heidari, Alireza Allahdaadi, Dariyoush Zargari, Ebrahim Shams, Mohamadrza Taalebian.

7. Kanoon-e Faregholtahsilan-e Shebhi Qarrehi Hend Center for Graduates From Indian Subcontinent, 19/02/1990;

Manouchehr Mottaki, Seyed Mehdi Nabizadeh, Abbasali Taslimi, Javad Salimi, Mehdi Mohtashami, Seyed Ahmad MirJafar-Tafti, Anosheh Gilaninejad, Massoud Mohammadzamani, Mohammad Assadi-Taari

8. Jam'iyat-e Mo'talefehi Elam Islamic Coalition Society, 11/12/1990:

Habibollah Asgarowladi, Assadollah Badamchian, Seyed Asghar Rokhsefat.

9. Kanoon-e Elam-e Mohandessin Engineers Islamic Center, 11/12/1990;

Gholamreza Abdollahi, Majid Habibian, Mokhtar Matinrazm, Aliasghar Khashehchi, Mostafa Noori-Latif, Mohamadhassan Najafi-Qodsi, Mohamadhassan Tavallaie, Ahmad Roshanfekar-Raad.

10. Kanoon-e Wali-e Asr Wali-Asr Center, 26/02/1991;

Ramazan Jannati-Razavi, Hassan Amiri-Qariyehali, Mohammad Sohrabi, Hassan Rashidi-Taashkuie, Mohamadali Khorassani, Aliakbar Amiri, Mohamadali Hakimi, Gholamreza Khorassani.

11. Anjoman-e Elam-e Mo'allemaan-e Iran Islamic Association of Iranian Teachers, 09/04/1991;

Morteza Katiraie, Asghar Noroozi, Movahednia, Abbas Douzdouzani, Goharolsharieh Dastgheib.

12. Jame-e Elam-e Mohandessin Islamic Association of Engineers, 28/05/1991;

Hassan Ghafoorifard, Mohamadreza Bahonar, Seyed Mohsen Behfar, Seyed Morteza Nabavi, Seyed Mojtaba Shohreh-hashemi, Gholamhossein Amiri.

13. Anjoman-e Mohandesaan-e Iran Association of Iranian Engineers, 01/10/1991;

Rahmatollah Khosravi, Mohamadreza Behzadian, Alimohamad Ahmadi, Seyed Hassan al-Hosseini, Karim Malekasa, Ahmad Kabiri, Mohsen Nariman, Mohammad Qomi.

14. Saazeman-e Mojahedin-e Enqelab-e Elam-e Iran Islamic Revolution Mojahedin Organization, 01/10/1991;

Mohammad Salaamati, Behzad Nabavi, Hossein Sadeqi.

15. Anjoman-e Elam-e Modarressin-e Daneshgaha Islamic Association of University Tutors, 10/11/1991;

Najafqoli Habibi, Alireza Saffarian, Mahmoud Saremi, Davood Soleymani, Qorban Behzadinejad, Mirfaziollah Mussavi.

16. Jame-e Zeinab S, Zeinab S.A. Association, 10/11/1991;

Maryam Zaferani-Behroozi, Manizheh Noubakht, Nafiseh Fayyazbakhsh, Parvin Salimi, Shamsi Moetazedi, Azam Nooshehgol, Nahidazam Rampanahi, Massoumeh Rezaie-Nazari.

17. Khanehi Kargar Labor House, 04/01/1992;

Alireza Mahjoob, Hossein Kamali, Ali Rabi'i, Reza Mohamad Wali, Mohammad Daneshvar, Esrafil Ebadati, Mahmoud Assadi.

18. Markaz-e Elam-e Daneshgahian Islamic Center for University Academicians, 21/04/1992;

Reza Dehqani-Farzaam, Minoo Raastmanesh, Mohamadreza Shirzad, Asghar Zokaie, Majid Qaemian, Bahman Noori, Nasser Derakhshan, Ali Hosseinpour.

19. Anjoman-e Elam-e Mohandessan-e Zaminshenassi va Ma'dan-e Iran Islamic Association of Iranian Geologists and Mining Engineers, 26/05/1992;

Hossein Mozafarinejad, Mohamadbaqer Farhadian, Ebrahim Raastad, Mohamadossein Ekhtiarabadi, Nematollah Rashidnejad, Mohamadtaqi Karehi, Mohamadjavad Vaezipour.

20. Jame-e Elam-e Bakhtiyariha Bakhtiyaris Islamic Association, 26/05/1992;

Assadollah Kian-ersi, Omidvaar Rezaie, Qassem Soleymani, Ali Yussefpour, Qoli Sheikhi, Ali Qanbari, Zabih Karimi, Mohamadreza Mirqaeab.

21. Anjoman-e Faregholtahsilan-e Uroupa, Amrica va Oqyanoussiyeh Association of Graduates From Europe, America and the Pacific, 04/08/1992;

Mehrdad Fooladinejad, Seyed Hossein Fassihi-Langarudi, Ali Khoshbaaten, Ebrahim Nematipour, Ali Asghari, Hamid Mehdiqoli, Hossein Raqamizadeh, Seyed Amireddin Sadrnejad.

22. Jame-e Elam-e Farhangian Educators' Islamic Association, 22/08/1992;

Ezzatollah Dehqani, Mansoureh Farahmandzad, Maryam Zaferani-Behrooz, Manizheh Noubakht, Seyed Abulqassem Raoofian, Ali Farahmandzad, Assadollah Badamchian, Mohammad Elahian.

23. Jame-e Zanan-e Enqelab-e Elam Women Association of Islamic Revolution, 24/11/1992;

Azam Alaei-Taleqani, Badrolmolouk Emampour, Parvindokht Yazdani.

24. Anjoman-e Elam-e Mohandessin-e Khorassan Islamic Association of Khorassan Engineers, 24/11/1992;

Aliasghar Azami, Hassan Alijani-Moqaddam, Abbas Amiripour, Ahmad Sheikh-salim, Seyed Mohsen Banihashemi-Chaharom, Ahmad Yarahmadi-Khorassani, Seyed Hashem Banihashemi, Seyed Khalil Mehdizadegan.

25. Anjoman-e Elam-e Pezeshkan Islamic Association of Physicians, 20/01/1993;

Aliakbar Velayati, Abbas Sheibani, Dr. Shahrzad, Vahid Dastjerdi, Shahabeddin Sadr.

26. Anjoman-e Elam-e Jame-e Pezeshki-e Iran Islamic Association of Iranian Medical Community, 09/04/1993;

Mohammad Farhadi, Ahmadali Noorbaala-Tafti, Hassan Hosseini-Toodeshki, Seyed Mohammad Sadr, Mohamadreza Raahchamani, Omidvaar Rezaie-Mirqaed, Seyed Hossein Fattahi, Mohamadreza Vaez-Mahdavi.

27. Kanoon-e Elam-e Daneshgahian-e Khorassan Islamic Center of University Academicians of Khorassan, 01/10/1993;

Mehdi Hassanzadeh, Mohammadali Gandomi, Mehdi Parsa, Hassan Razmi, Seyed Mojtaba Sadat Na'ichian, Mohamad-sadeq Javadihesar, Wali

Niknaam-Shaahrak.

28. Anjoman-e Elam-e Farhangian-e Khorassan Islamic Association of Khorassan Educators, 01/10/1993;

Ahmad Yarahmadi, Nasrollah Mojtahedpour, Javad Aryanmanesh, Seyed Mohsen bani Hashemi, Seyed Ali Fayyazbakhsh, Gholamhossein Afzali, Gholamnabi Golestani, Aliasghar Khalizadeh, Azizollah Tavakkoli.

29. Jame-e Anjomanha-ye Islami-e Asnaaf va Bazaar Association of Islamic Associations of Guilds and Traders, 31/10/1993:

Said Amani, Ahmad Karimi-Esfahani, Mashallah Javaherian, Mahmoud Faqih-Rezaie, Morteza Kashani-Zarrin, Massoud Zandiyeh, Mohamadhossein Abdolkhaleqi, Ali Rahmani.

30. Anjoman-e Elam Faregholtahsilan-e Amrica va Canada Islamic Association of Graduates From America and Canada, 23/11/1993;

Reza Shiva, Farrokh Parsizadeh, Davood Bahrami-Siavoshani, Hamid Nasrollahzadeh, Nasser Soltani, Mansour Khodadadi.

31. Jame-e Islami-e Daneshgahian-e Iran Islamic Association of Iranian Academics, 30/11/1993;

Ali Abbaspour, Seyed Mostafa Mirsalim, Abbas Sheibani, Reza Maknoon, Karim Zaare'.

32. Jame-e Elam-e Karmandan Islamic Association of Employees, 06/06/1994;

Mohamad-sadeq Fayyaz, Nasrollah Mirzaie-Nasir, Hassan Kazempour-Dehkordi, Mostafa Biglar, Ahmadreza Bayat, Seyed Kamal Sajjadi, Mohammad Bokharaie, Rahim Alizadeh-Baarooq.

33. Ettehadiehi Elam-e Daneshjooyan va Faregholtahsilan-e Daneshgaha va Mo'assesaat-e Amoozesh-e 'Ali Islamic Union of Students and Graduates From Universities and Colleges of Advanced Education, 09/12/1994:

Heshmatollah Tabarzadi, Mohamadhassan Alipour, Reza Sarafraaz, Mohamadhossein Zarei, Mohammad Salamati [not to be mistaken with Mr Mohammad Salamati of the Islamic Revolution Mojahedin Organization], Seyed Javad Emami.

34. Jame-e Islami-e Kargaran Islamic Association of Workers, 11/08/1995;

Alireza Saber-Kouchaksaraie, Mostafa Biglar, Abdullah Hamidi, Mohammad Eqbal, Massoud Berahman, Majid Afshari.

35. Jame-e Anjomanha-ye Elam-e Assnaaf-e Khorassan Society of Islamic Associations of Khorassan Traders, 15/06/1996;

Ali Shamqadri, Mohamadali Ghaffarian, Massoud Akhavizadeh, Seyed Ali Shoostari, Nasser Moqaddam, Mohamad-ebrahim Vahedian-Azimi, Mohamadhossein Niazmand.

36. Jame-e Elam-e Dandaanpezeshkan Islamic Association of Dentists, 12/06/1996;

Nasrollah Eshqyar, Abbas Monzavi, Mohamad-sadeq Ahmadakhondi, Ahmadhossein Nekoofar, Kazem Ashofteh-Yazdi.

37. Jam'iyat-e Elam-e Vokalaa-ye Daadgostari Islamic Bar Association, 04/07/1997;

Nabiollah Ahamadloo, Gholamreza Amini, Said Khorshidi, Abazar Mohebbi.

38. Jame-e Elam-e Daampezeshkan Islamic Association of

Veterinarians, 27/06/1997

Alireza Sadiqi, Mohamadali Akhavizadegan, Mohamadkazem Kuhi, Mohamadali Rad.

39. Anjoman-e Rooznameh-negaaran-e Mosalman Association of Muslim Journalists, 02/08/1997;

Hossein Shariatmadari, Hossein Entezami, Seyed Mohammad Safizadeh, Seyed Jalal Fayyazi, Abbas Salimi-Namin, Seyed Morteza Nabavi, Mehdi Shojaie, Alireza Mokhtarpour, Mehdi Nasiri.

40. Jam'iyat-e Defaa' az Arzeshha-ye Enqelab-e Elam Association for Defense of Values of the Islamic Revolution, 14/10/1997;

Mohammad Mohammadi-Nik, Seyed Ali Ghayouri-Najafabadi, Seyed Aliakbar Abotorabi, Ali Raazini, Ruhollah Hosseinian, Mohamad-sadeq Arabnia, Ahmad Pournajati, Mohammad Shariatmadari, Mohsen Soltani-Shirazi.

41. Anjoman-e Elam-e Kargaran-e Khorassan Islamic Association of Khorassan Labourers, 31/01/1998;

Ahmad Tavakkoli-Afshaar, Mahmoud Mohamadi-Thani, Hassan Sadeqi Fatthabaad, Hassan Saidizadeh, Gholamhossein Torkzadeh, Gholamabbas Hamidi, Mohammad Nejati.

42. Kanoon-e Faregholtahsilan-e Azarbaijan-e Gharbi Center for Graduates From West Azarbaijan, 10/03/1998;

Ali Kamyar, Alireza Siavashpour, Qassem Moridi, Amir Eslamitabaar, Mohsen Baqerzadeh.

43. Anjoman-e Elam-e Faregholtahsilan-e Daneshkadehi Fanni-e Daneshgahi Tehran Islamic Association of Engineering Faculty Graduates of the Tehran University, 13/03/1998;

Ali Asghari, Reza Faraji-dana, Seyed Mehdi Fakhraie, Habibollah Bitaraf, Abdolmajid Shahidi.

44. Anjonman-e Elam-e Faregholtahsilan-e Daneshkadehi Oloom-e Qazaie va Khadamaat-e Edaari Islamic Association of Graduates of Law and Administrative Services, 13/03/1998;

Abdolhashem Yaqoobi, Mohamadhassan Pirzadeh, Abbasali Zaare', Safollah Faghanpour-Azizi, Mohamadhassan Mirzabeigi, Mansour Dastgoshadeh, Aliakbar Mollataba-Elahi.

45. Jame-e Elam-e Nassehin-e Qom Qom Islamic Society of Counsellors, 13/04/1998;

Hossein Irani, Mohamadali Shar'i, Asghar Abdollahi, Reza Ashtiani-Araqi, Mohammad Khalaj, Aliahmad Mianji, Jafar Emami.

46. Anjoman-e Elam-e Faregholtahsilan-e Daneshgah-e Tarbiat-e Mo'allem Islamic Association of Graduates From the Teachers Training University, 30/05/1998;

Yussef Nikimaleki, Yaqoob Siminrooy, Abbas Mirgaloobie-Bayat, Kobra Alipour, Mostafa Monssef, Hossein Salehi.

47. Anjoman-e Elam-e Faregholtahsilan-e Filipin Islamic Association of Graduates From the Philippines, 01/06/1998;

Mohamadreza Nezamdoust, Ali Abedzadeh, Parviz Jeihooni, Ahmad Makhmali, Hojjatollah Bakhtiyary.

48. Anjoman-e Elam-e Faregholtahsilan-e Italia Islamic Association of Graduates From Italy, 01/06/1998;

- Seyed Mohamadbaqer Hosseini, Mohamadhassan Qadiri-Abyaneh, Hojjat Bahrami, Qodratollah Karbalaie, Hassan Haaj-najjari, Hossein Madadi.
- 49. Majma-e Namaayandegan-e Advaar-e Mokhtalef-e Majles-e Shoraa-ye Elam League of All-Term Majlis Deputies**, 01/06/1998;
Aliasghar Rahmani-Khalili, Mohsen Rahami, Asghar Faqih-Aliabadi, Gholamreza Ansari, Zabiollah Safaie.
- 50. Hezb-e Hambastegi-e Iran-e Elam Islamic Iran Solidarity Party**, 10/07/1998;
Mohamadreza Raahchamani, Seyed Mahmood Mirlohi, Gholamreza Ansari, Elyass Hazrati, Qodratollah Nazarinia, Aliasghar Abde-ahmadi, Gholamheydar Ebrahimbai-Salami, Seyed Mohammad Hashemi, Qorbanali Qandehari, Seyed Waliollah Tavakkoli.
- 51. Jam'iyat-e Fadaian-e Rahbar Society of Devotees of Leader**, 21/07/1998;
Nematollah Taqaa', Abbas Toobaie, Mohamadhossein Roozitalab, Mohamadreza Moshfeqian.
- 52. Jam'iyat-e Hoqooqdanaan-e Irani-e Modaafe-e Hoqq-e Bashari Society of Iranian Lawyers Defending Human Rights**, 30/08/1998;
Gholamreza Amini, Ghodratollah Noroozi, Fatemeh Hizomi-Araani, Mansour Alizadi, Nabiollah Ahmadloo, Ahmad Arabameri, Said Khorshidi, Abaazar Mohebbi, Hamidreza Dehqanboudeh.
- 53. Jam'iyat-e Elam-e Zanan Islamic Society of Women**, 18/10/1998;
Maryam Mohseni, Batool Rangbar-Kohan, Fatemeh Azizabadi, Sahara Azizabadi-Faraahani.
- 54. Kanoon-e Namaayandegan-e Advaar-e Majles-e Shoraa-ye Elam Center for Deputies of Various Terms of Majlis**, 08/11/1998;
Ali Mobini-Dehkordi, Alinaqi [Seyed-] khamoushi, Mostafa Naseri, Mohamadhashem Rahbari, Abdollah Noroozi.
- 55. Jam'iyat-e Khedmatgozaaran-e Sazandegi-e Khorassan Khorassan Construction Servants Society**, 08/11/1998;
Ahmad Yarahmadi-Khorassani, Ghafoor Helmi-Tarfi, Seyed Jalal Fayyazi, Abdollah Koopaie, Seyed Khalil Mehdizadegan, Mohsen Amirian, Mohamadreza Mohseni, Alireza Safari, Gholamhossein Heidari, Mostafa Yaqini, Javad Aryanmanesh, Abdolmajid Helmi, Aliasghar Azami.
- 56. Majma-e Elam-e Karmandan-e Khatt-e Emam Islamic League of Employees Following the Imam Line**, 08/11/1998;
Ali Toohidloo, Seyed Hassan Kazemi, Mohamadali Safari, Ramazan Mirzaiepour-Shafi'i, Massoumeh Mohtarami.
- 57. Jame-e Elam-e Pezeshkan Islamic Association of Physicians**, 10/11/1998;
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Hossein Sarafriz, Abbas Allahyar, Hassan Faraji-Golhin.

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Mohammad Hashemi-Bahremani, Ataollah Mohajerani, Mohsen Noorbakhsh, Mohamadali Najafi, Faezeh Hashemi-Bahremani, Hossein Mar'ashi, Reza Amrollahi.

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Vahid Ahmadi, Mahmoud Nili-Ahmadabadi, Adel Torkaman-Rahmani, Rahmatollah Qajar, Mohamadali Doostari, Seyed Hessameddin Zagardi, Ziaeddin Shoale.

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Gholamreza Sediqi Ora'i, Hassan Jamshidi, Mohamad javad Faza'eli-Akhlaqi, Nasser Mohammadi, Seyed Reza Vasse'i, Hossein Rathaie, Hamidreza Qandehariyoun.

95. Hezb-e Esteqlal-e Iran Iran Independence Party, 09/07/1999;
Secretary Sadeq Shams

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ANNEX C

PROMINENT PEOPLE

BANI-SADR Abolhasan President 1980-1981. Dismissed by Khomeini and exiled to France.

BAZARGAN Dr Mehdi Leader of Liberal Movement of Iran Nehzat-Azadi. Prime Minister in provisional government Feb-Nov 1979. Died in January 1995.

EBTEKAR Ma'sumeh One of seven vice presidents appointed in 1997 and the first woman appointed to such a senior government post since the Islamic Revolution.

HASHEMI-SHAHRUDI Mahmoud Head of the judiciary and close to both the president and the supreme leader. He has promised to co-operate with President Khatami in reforming the judiciary. He is broad-minded and relatively untouched by the factionalism which affects the ruling clerics in Tehran.

HASSANZADEH Mustapha Gen. Secretary of KDPI.

KARBASCHI Gholamhossein Tehran's former mayor, convicted in 1998 on corruption and other charges.

KHAMENEI Hojatoleslam Ali President 1981-1989. Supreme Leader of the Islamic Revolution, Chief of State and Commander-in-Chief of the armed forces, 1989-.

KHARRAZI Kamal Foreign Affairs Minister

KHATAMI Seyed Mohammad President August 1997- following landslide election victory in May 1995.

KHOMEINI Ruhollah Ayatollah. Exiled 1964-1979. Supreme leader 1979-1989. Died 03 June 1989. Traditionalist Muslim: issued fatwa against Salman Rushdie.

MONTAZERI Hussein Ali He is one of Iran's highest ranking theologians and has a mass following among religious reformists. He was once nominated to succeed Ayatollah Khomeini, but was sacked by him for disagreeing on policy issues including human rights on which he took a softer line. He was put under house arrest in the holy city of Qom after criticising Ayatollah Khamenei for interfering in secular matters. He was finally freed from house arrest on January 2003 amid concern over his deteriorating health.

MOUSSAVI Mir Hussein Prime Minister 1981-1989 post abolished. Senior advisor to President Khatami, October 1997-.

NATEQ-NURI Ali Akbar Majlis Speaker in 1997; unsuccessfully opposed Khatami in 1997 Presidential elections, despite backing of Khamenei.

NOURI Hojatolislam Abdollah Minister of Interior 1997-June 1998. Vice-President for Development and Social Affairs, June 1998-.

PAHLAVI Mohammad Reza Shah of Iran 1941-1979. Died in Egypt, July 1980.

RAFSANJANI Ali Akbar Hashemi President 1989-1995. One of seven vice-presidents appointed in 1997 [1997-].

RAJAVI Massoud Leader of MEK. Active in overthrow of Shah and led unsuccessful coup in 1981. Fled to France 1981.

RAHJAVI Maryam Wife of Massoud Rajavi; significant figure in MEK.

RAJANI Muhammad Ali Prime Minister 1979-1981. Elected President July 1981; assassinated late August 1981.

YAZDI Mohammad The former head of the judiciary, which he turned into a bastion of the right. One of his changes was to establish general courts which gave total power to the judge and did away with many of the safeguards for the defendant. He was deputy speaker in parliament under Rafsanjani for several years. He is now a member of the powerful Council of Guardians.

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