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SITUATION OF HUMAN RIGHTS IN BOSNIA AND HERZEGOVINA,
THE REPUBLIC OF CROATIA AND THE FEDERAL REPUBLIC OF
YUGOSLAVIA (SERBIA AND MONTENEGRO)

Note by the Secretary-General

Addendum

The present addendum updates as of 2 November 1999 the information contained in the report submitted by Mr. Jiri Dienstbier, Special Rapporteur of the Commission on Human Rights on the situation of human rights in the Federal Republic of Yugoslavia (Serbia and Montenegro), the Republic of Croatia and Bosnia and Herzegovina (A/54/396-S/1999/1000), in accordance with General Assembly resolution 53/163 of 9 December 1998 and Economic and Social Council decision 1999/232 of 27 July 1999. Pursuant to the requests of the Commission on Human Rights and the Council, the report will also be made available to the members of the Security Council and the Organization for Security and Cooperation in Europe.





A/54/396/Add.1
S/1999/1000/Add.1
English
Page 2

I. BOSNIA AND HERZEGOVINA

1. Violence targeting returnees and property remains an obstacle to return in many areas of the country. Personal security is still an issue particularly in Bosnian Croat-controlled municipalities in the western part of the country and in some parts of the Republika Srpska (RS). Local police have failed to prevent attacks and the perpetrators of crimes have neither been arrested nor prosecuted. A common feature of these municipalities is that the local police are almost entirely composed of persons belonging to the local majority ethnic group.

2. Returns to urban areas are best facilitated through repossession of property by returning pre-war owners, which requires strict implementation of property laws. This still does not occur in most of the Federation, while in the Republika Srpska it has not even started. In Banja Luka (RS), local authorities have made little effort to facilitate minority returns; for example, in 1999 there were only some 30 evictions of temporary tenants and reinstatements of previous owners. The vast majority of returns take place discreetly to the residences of relatives and friends.

3. The situation is exacerbated by poor economic prospects for returnees. Lack of employment opportunities, widespread discrimination in all areas, particularly in employment, lack of social assistance (e.g. pension rights, health services), as well as an educational system which is dominated by nationalist views are some of the problems faced by returnees to varying degrees in all areas.

4. Under strong pressure from the international community, both entities have made considerable progress on reform of laws affecting return in conformity with Annex 7 of the Dayton Agreement, but they have performed very poorly on implementation. Despite some important local breakthroughs, a lack of will by local authorities throughout the country to accept minority returns to pre-war homes, including both private and socially owned properties, is widely apparent. While registration of property claims is now largely complete in the Federation and is progressing in the Republika Srpska, progress on rendering decisions on those claims is exceedingly slow, and implementation of decisions, including evictions of current occupants of property, barely occurs at all outside of Sarajevo canton. There is a clear lack of will on the part of the authorities to tackle multiple occupancy and other forms of misallocation of housing stocks. Political intervention in the legal process in property cases has been observed throughout the country.

5. The only significant progress in restoration of property rights and return is achieved through constant pressure and supervision from international organizations and in many places, particularly in Herzegovina in the west and in parts of the Republika Srpska, international pressure is openly resisted. There is little sign of the development of a self-sustaining return process. In the Republika Srpska, the authorities have established a claim process for repossession of property by refugees and displaced persons, but the structures have not been established in all municipalities and in those where they have, they still do not operate effectively. Lack of trained staff and acute shortages of material and financial resources are other problems plaguing the

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process at the municipal level. The High Representative has taken one remedial measure by extending the deadline for returnees to register to reclaim socially owned property by six months, to 19 December 1999.

6. The success of minority returns within Bosnia and Herzegovina also depends on the political will of Croatia to respect and implement Annex 7 of the Dayton Agreement. Although the Government of Croatia through various agreements has undertaken to facilitate the return of refugees to Croatia, there are still 30,000-35,000 Croatian Serb refugees in the Republika Srpska. The return of those Croatian Serbs to Croatia would undoubtedly foster minority returns to the Republika Srpska (indeed many Croatian Serbs in the RS are currently occupying houses belonging to Bosniaks and Bosnian Croats). In spite of the adoption of a return programme in June 1998, however, Croatia has failed to allow major returns of refugees to take place, primarily as a result of persistent obstructions by implementing return bodies and continuing discriminatory laws. More specifically, the assessment of the complex return process shows that ethnic Serb refugees can return to Croatia but only rarely can they repossess their properties.

Conclusion

7. There is a near-total absence of rule of law in the area of property rights in Bosnia and Herzegovina, leading to very few returns taking place. There is, furthermore, insufficient progress on eliminating discriminatory practices in relation to social and economic rights. It is of no use to repeat forever the same concrete recommendations. We can limit ourselves to the statement that the Dayton Agreement and individual decisions affecting property must be fully implemented if basic human rights are to be respected. It is alarming that four years after Dayton its mandate has still not been effectively utilized.

II. REPUBLIC OF CROATIA

8. The Special Rapporteur is concerned by the statement of the President of Croatia that Bosnia and Herzegovina should be split into three separate entities. He recalls that the President is one of the signatories to the Dayton Agreement, and wishes to stress that any attempt at undermining the agreement can only worsen ethnic tensions in Bosnia and Herzegovina and may result in further violations of human rights and possible humanitarian catastrophes.

9. Parliamentary elections in Croatia are now set for 22 December 1999. The ruling party has agreed in principle to a proposal by the opposition that a parliamentary commission be set up to oversee the pre-election campaign coverage by the electronic media. However, the ruling party disagrees with the opposition regarding the authority of the proposed parliamentary commission to issue warnings and suspend television editors who violate the rules.

10. The Croatian Parliament elected eight new judges of the Constitutional Court. Six of the judges were nominated by the ruling party and two by the "Opposition Six". The new judges were not elected individually on the basis of their capabilities, but as part of a "package". This prompted most of the

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"Opposition Six" to stage a walkout before the vote, claiming that the procedure envisaged for the election had not been respected.

11. With the upcoming elections in Croatia, some 29 women's non-governmental organizations have united to form the Women's Ad Hoc Coalition focusing on monitoring and influencing the course of the elections from the perspective of women's participation in the country's public and political life. The Women's Ad Hoc Coalition proposed an amendment to the draft Election Law calling for 40 per cent representation of women on candidate lists, and also establishing that male and female candidates be listed alternately in the first eight positions on the lists.

12. The expected pre-election dissolution of Parliament may mean that the Government will not - regardless of the deadline set in the Government's Return Programme - comply with its obligation to amend three major pieces of discriminatory legislation, namely, the Law on the Status of Expelled Persons and Refugees, the Law on Reconstruction, and the Law on Areas of Special State Concern. The retention of laws which discriminate against Croatian citizens on the basis of ethnicity indicates that the equal rights of all Croatian citizens are not respected in the country. This is also an important factor inhibiting the return of Serb refugees to Croatia. Ethnic Serb returnees continue to lack effective legal remedies for the restitution of occupied property.

13. A civil court judge has finally been appointed in Donji Lapac, north of Knin. It may be hoped that the Government will take similar measures in nearby Korenica, where citizens have been denied - almost continuously since 1991 - any legal remedy for matters such as property restitution as well as administrative issues including inheritance.

14. The security situation in the Danube region is reportedly stable. However, tensions still remain in some villages around Vukovar and the number of security incidents in Sotin continues to be high. At a meeting in Sotin on 30 September - attended, among others, by the chairperson of the National Trust Establishment Commission and Serb leaders from the region - it was constructively proposed that an ethnically mixed working group of Serb and Croat residents of the village should be set up to maintain dialogue, resolve differences and facilitate the search for missing persons.

15. The Special Rapporteur considers that due process was respected in the decision of the County Court of Zagreb which, on 4 October, convicted Second World War concentration camp commander Dinko Sakic for crimes against humanity and sentenced him to the longest possible term of 20 years in prison. With regard to Mladen Naležilic ("Tuta"), the Special Rapporteur commends the 21 October ruling of the Constitutional Court that he stand trial at the International Criminal Tribunal for the Former Yugoslavia (ICTY) in The Hague.

16. The Special Rapporteur's attention has been drawn to the retrial of Mirko Graorac, an ethnic Serb, in the Split County Court. The Court found Mr. Graorac guilty of committing war crimes against war prisoners and the civilian population in Manjaca, a prison camp in Bosnia and Herzegovina. Both international and local observers and lawyers noted deficiencies in the application of international fair-trial standards, for instance that there was