Flygtningenævnets baggrundsmateriale

Bilagsnr.:	1330
Land:	Afghanistan
Kilde:	Austrian Centre for Country of Origin and Asylum Research and Documentation (ACCORD)
Titel:	ecoi.net featured topic on Afghanistan: Overview of recent developments and key players in Afghanistan
Udgivet:	7. april 2022
Optaget på baggrundsmaterialet:	19. april 2022

ACCORD – Austrian Centre for Country of Origin and Asylum Research and Documentation

ecoi.net featured topic on Afghanistan: Overview of recent developments and key players in Afghanistan

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Overview of recent developments and key players in Afghanistan

1. Recent Developments

Information on recent humanitarian developments in Afghanistan can be found in a December 2021 ACCORD query response. (ACCORD, 6 December 2021)

"On 14 April, United States President Joe Biden announced that 'U.S. troops, as well as forces deployed by our NATO Allies and operational partners, will be out of Afghanistan before we mark the 20th anniversary of that heinous attack on September 11th. It was commonly construed, based on the US-Taleban Doha deal, that the conditions allowing a full withdrawal of foreign forces would be a significant reduction in violence and at least the framework for a political settlement between the government and the Taleban. Biden, however, made it clear that this was not the case, saying, 'American troops shouldn't be used as a bargaining chip between warring parties in other countries." (AAN, 10 June 2021)[i]

"On 15 August, the Taliban capped their drive for power in Afghanistan by taking Kabul, the country's capital, for the first time since they ruled most of the country from 1996 to 2001. With the previous government's collapse, the group is now the de facto power throughout the country." (ICG, 26 August 2021, p. 1)[ii]

"The Taliban announced an 'interim' cabinet on 7 September, their first step since taking power on 15 August toward forming a government and signalling how they intend to rule. The cabinet is filled with long-time key Taliban figures from their days as a government and later an insurgency, and it bears a strong resemblance to their former regime of the 1990s." (ICG, 9 September 2021)

"Fearing for their lives, rights and security, thousands of Afghan citizens rushed to Kabul's Hamid Karzai International Airport, attempting to leave the country, where the United States of America had increased its military presence to manage the evacuations of foreign nationals, including diplomats,

and Afghans at risk, with all commercial flights having been suspended. Reports emerged from Taliban-held areas of the imposition of restrictions on personal and social freedoms and the erosion of women's rights and access to services, including education." (UNGA, 2 September 2021, p. 1)[iii]

"High-profile attacks by anti-Government elements occurred countrywide prior to the Taliban takeover of major cities. Between 16 May and 31 July, 18 suicide attacks were documented, compared with 11 in the prior period, including 16 suicide vehicle-borne improvised explosive devices primarily targeting Afghan National Defence and Security Forces positions. In addition, there were 68 attacks using magnetic improvised explosive devices, including 14 in Kabul." (UNGA, 2 September 2021, p. 6)

"Unprecedented numbers of civilians were killed and injured in the early months of 2021 and at least 560,000 people were displaced, including nearly 120,000 fleeing to Kabul as they sought refuge from Taliban advances. Those numbers represent the worst-ever period in what for some years has been the world's deadliest conflict. The count of displaced people in Afghanistan over the last seven months was twice the monthly average in the last five years, and the figures are expected to grow as aid agencies' accounting catches up with the scale of the crisis. Some 80 per cent of those fleeing violence since the end of May have been women and children. Thousands of displaced people in Kabul have been sleeping in the open air, and only a minuscule portion of them escaped during the international airlift that ended on 30 August." (ICG, 2 September 2021)

"Between 16 May and 31 July, the United Nations recorded 6,302 security-related incidents, a 25.6 per cent increase from the 5,016 incidents recorded during the same period in 2020. Armed clashes rose by 37.8 per cent, from 2,931 to 4,039 incidents; airstrikes increased by 236 per cent, from 136 to 457; and assassinations increased by 6 per cent, from 235 to 250. By contrast, detonations caused by improvised explosive devices decreased by 15 per cent, from 635 to 538. The southern, eastern and northern regions accounted for 60.4 per cent of all recorded incidents, with Helmand, Kandahar and Nangarhar Provinces consistently ranking as the most conflict-affected. As the Taliban progressively consolidated its territorial control since early August, conflict related types of security incidents, such as airstrikes, armed clashes and improvised explosive devices-related incidents, decreased significantly. (UNGA, 2 September 2021, pp. 5-6)

"Attacks claimed by or attributed to Islamic State in Iraq and the Levant Khorasan (ISIL-K) increased. Between 16 May and 18 August, the United Nations recorded 88 attacks, compared with 15 during the same period in 2020. The movement targeted civilians in urban areas using asymmetric tactics. It has claimed the launches of an estimated seven rockets targeting the presidential palace in Kabul during the official Eid celebration on 20 July, as well as a series of attacks using improvised explosive devices against religious minorities, including a Hazara gathering in Kunduz city on 13 May and a Sufi mosque in Kabul on 14 May, and several passenger vans either carrying Hazara Shias or traveling through predominantly Hazara Shia populated areas in Parwan Province and Kabul between 1 and 12 June. The group also claimed an attack on HALO Trust deminers in Baghlan Province on 8 June, in which 10 deminers were killed. Several claims concerned attacks on economic infrastructure and assets. Not all claims were verified amid controversy over the extent to which ISIL-K claimed attacks carried out by other groups or in coordination with it. The movement also issued an editorial on 17 June announcing plans to escalate attacks and in recent weeks had increasingly sought to challenge the Taliban as it asserted control across Afghanistan." (UNGA, 2 September 2021, p. 6)

"On 26 August ISKP carried out two bomb attacks at the entrance to Hamid Karzai International Airport in Kabul, killing as many as 170 civilians and 13 U.S. service members." (<u>DIS, September 2021, p. 14</u>) [iv]

"The ISKP has claimed responsibility for many recent unlawful attacks on the Hazara Shia community, including suicide bombings that killed at least 72 people at the Sayed Abad mosque in Kunduz on October 8, and a bombing that killed at least 63 people at the Bibi Fatima mosque in Kandahar on October 15. After the Kandahar attack, ISIS issued a statement saying it would target Shia in their homes and centers 'in every way, from slaughtering their necks to scattering their limbs... and the news of [ISIS's] attacks...in the temples of the [Shia] and their gatherings is not hidden from anyone, from Baghdad to Khorasan." (HRW, 25 October 2021)[v]

"In Afghanistan, IS and unidentified groups continued to attack the Taliban last week, with IS killing at least three Taliban members in Jalalabad city and injuring several more with a magnetic mine in Kabul city. The majority of attacks against the Taliban, however, continue to be unclaimed. Unidentified groups killed at least nine Taliban members in Kandahar, Takhar, and Helmand provinces. In Kandahar province, unknown attackers reportedly beheaded Taliban members in Kandahar (Dand) district." (ACLED, 2 December 2021)[vi]

On 2 November, another 25 people were killed and more than 50 wounded in an attack on Afghanistan's biggest military hospital in Kabul." (UNHCR, 2 November 2021, p. 1)

"More than 20 people have been killed and at least 16 injured in a gun and bomb assault on a military hospital in the Afghan capital Kabul. Attackers targeted the 400-bed Sardar Daud Khan hospital starting with two massive explosions outside the building, officials said. Gunmen then broke into the hospital grounds, witnesses said. An affiliate of the Islamic State group, IS-K, later said it had carried out the attack." (BBC, 2 November 2021)[vii]

"The security situation in Afghanistan remains highly volatile. (UNHCR, 2 November 2021, p. 1)[viii]

"Afghanistan is volatile but the country as a whole is (relatively) less dangerous than before August 2021 for many Afghans, due to the cessation of most armed conflict after the Taliban claimed victory. It nevertheless remains a dangerous country with ongoing threats of terrorism and kidnapping and other forms of violence. [...]

There have been multiple mass-casualty terrorist attacks since the Taliban takeover, with most claimed by Islamic State in Khorasan Province (ISKP). [...] Terrorist attacks remain possible anywhere in the country, but major attacks are most likely in key cities given the increased profile ISKP gets from such attacks. [...] Kabul remains insecure and has been subject to multiple attacks. [...]

Local sources suggest parts of the country are returning to a 'normality' that has not been seen for many years; for example, bazaars that were closed due to war are reopening. This relative peace has meant travel by road across Afghanistan is generally safer than it has been for some time, albeit from a low base. It is likely to be less safe for women than for men. [...]

The security situation is still evolving. It is unclear how long the current relative peace will continue [...] It is likely the terrorist attacks will continue and potentially increase. In addition to ISKP, there are numerous other, smaller militant groups and local leaders, many of whom had pledged their support for the Taliban, perceiving it as the likely winner of a conflict with the Afghan government. According to the Australian Strategic Policy Institute (ASPI), such local groups may 'hedge' their support for different leaders in response to the uncertainty." (DFAT, 14 January 2022, p. 10)[ix]

"Afghanistan is now more peaceful, following the end of the Taliban's insurgency. In Jalalabad, however, their forces are facing an near-daily stream of targeted attacks. IS [...] is using some of the same hit-and-run tactics that the Taliban so successfully employed against the previous government, including roadside bombs and stealthy assassinations." (BBC, 29 October 2021)

"Last week in South Asia and Afghanistan, labor groups, prisoners, and women led demonstrations in Afghanistan, as the Taliban was accused of threatening women activists and killing civilians. Meanwhile, Taliban forces clashed with the Islamic State (IS), the National Resistance Front (NRF), and unknown groups, while tensions continued with Pakistani military forces along the Durand Line." (ACLED, 27. January 2022)

"The conflict [between Pakistan and the Taliban government] stems from disagreements over the legitimacy of the Durand Line, which is a boundary demarcation created when Afghanistan's King Abdul Rahman Kahn and British India's Foreign Secretary Sir Mortimer Durand signed an agreement in 1893. Since then, the 2,600-kilometer border has largely been a lawless, porous, mountainous border with largely unfrequented routes. However, the border is not without controversy. Like the previous Afghan government led by President Ashraf Ghani, the Afghan Taliban have also been against the fencing of the border along the Durand Line. If the fencing issue is not resolved diplomatically between Pakistan and the Afghan Taliban government, then escalating tensions on border could eventually lead to a clash between the two sides." (JF, 14 January 2022) [x]

"Since the Taliban returned to power in Afghanistan in August, information has trickled in about tensions building between the ethnic Uzbek, Turkmen, and Tajik communities in parts of northern Afghanistan and the mainly Pashtun Taliban fighters who have moved to the area in recent months. The growing animosity between those ethnic groups and the Taliban ignited briefly in Faryab's provincial capital of Maimana in mid-January when protests over the arrest of a local leader led to fighting." (RFE/RL, 29 January 2022)[xi]

"Between 19 August and 31 December, the United Nations recorded 985 security-related incidents, a 91 per cent decrease compared to the same period in 2020. The number of security incidents fell significantly after 15 August, from 600 to fewer than 100 incidents per week. Available data indicate that armed clashes decreased by 98 per cent, from 7,430 to 148 incidents; air strikes by 99 per cent, from 501 to 3; detonations of improvised explosive devices by 91 per cent, from 1,118 to 101; and assassinations by 51 per cent, from 424 to 207. There has been an increase in other types of security incidents such as crime amid a rapid deterioration of the economic and humanitarian situation. The eastern, central, southern and western regions accounted for 75 per cent of all recorded incidents, with Nangarhar, Kabul, Kunar and Kandahar the most conflict-affected provinces. Despite the reduction in violence, the de facto authorities encountered several challenges, including an increase in attacks against their members. Some of the attacks are attributed to the National Resistance Front

comprising some figures from the former Government and opposition. These groups have been operating primarily in Panjshir Province and the Andarab district of Baghlan Province but have not made significant territorial inroads." (UNGA, 28 January 2022, p. 5)

"While there has been a significant reduction in civilian casualties since the seizure of power by the Taliban on 15 August 2021, [...] the protection of civilians remains a cause for concern. In the period between 15 August 2021 and 15 February 2022, UNAMA/OHCHR documented at least 1153 civilian casualties (at least 397 killed and 756 wounded), including 173 child casualties (55 killed, 118 wounded) and 25 civilian casualties among women (11 killed, 14 wounded)." (HRC, 4 March 2022, p. 6)[xii]

"Meanwhile, attacks on civilians represent the majority of violent events in the country over the past month, as both the Taliban and unknown groups targeted civilians across 22 provinces. Similar to prior weeks, victims include former security officials. Taliban forces also reportedly beat up civilians for not joining congregational prayers or for playing music during weddings […]. IS militants also continue to target civilians, killing several people across Kandahar and Kabul, including members of the Hazara ethnic group and Shiite Muslims. Additionally, IS militants killed a civilian in Farah city. This is the first report of an IS attack in Farah province in ACLED data." (ACLED, 13 January 2022)

"The Taliban's return to power raises major concerns as regards the respect of human rights in Afghanistan. These concerns are twofold: that the progress which has been achieved in the past twenty years, especially in areas such as women's rights, is dismantled; and that the Taliban, even when holding de facto power, continue to pursue the same methods they used as an insurgent group, including summary and targeted killings, torture, and other human rights and humanitarian law violations.

These concerns are well-founded. While in their public discourse, the Taliban have pledged to respect human rights – within the framework of Sharia law – the reality on the ground contradicts these statements, as reported by the United Nations, NGOs and media sources.

Groups particularly at risk include: – people who have worked for foreign troops and diplomatic missions – as interpreters, drivers, security officers or other civilian occupations; – members of the Afghan security forces or Afghans who held political or administrative responsibilities; – women and girls – the main issues concerning the right to education, freedom of movement, access to work, to health care and the right to participate in public and political life; – children, some of whom are being recruited as child soldiers; – persons belonging to ethnic and religious minorities; – journalists and human rights defenders." (Coe-Pace, 28 September 2021, p. 12)[xiii]

As of 1 December 2021, UNHCR estimated 3.4 Million people to be internally displaced by conflict within Afghanistan. Of these, an estimated 736,889 have been displaced by conflict since January 1 2021 alone. (<u>UNHCR, 22 March 2022, p. 1</u>)

2. The Taliban

Detailed Information on the structures and different factions within the Taliban can be found in the report on the COI webinar with Katja Mielke and Emran Feroz. (ACCORD, March 2022)

"The Taliban is an umbrella organization comprising loosely connected insurgent groups, including more or less autonomous groups with varying degrees of loyalty to the leadership and the idea of The Islamic Emirate of Afghanistan. The Taliban's organisational structure is hierarchical, with an Amir ul – Muminin (Commander of the Faithful) on the top. He gives moral, religious and political statements, oversees judges, courts, and political commissions, assigns shadow governors and is in command of the military organization." (Landinfo, 13 May 2016, p. 4)[xiv]

"After first seizing power in the 1990s, the Taliban introduced and supported punishments according to their strict interpretation of Islamic law: they publicly executed murderers and adulterers and amputated thieves' limbs. Under the leadership of the reclusive Mullah Mohammed Omar (who is thought to have died in 2013), the Taliban also banned television, music, movies, make-up, and stopped girls aged 10 and over from attending school." (BBC, 7 September 2021)

"The death in 2013 of its original leader, Mullah Umar, was revealed in a July 2015 Taliban announcement. In a disputed selection process, he was succeeded by Akhtar Mohammad Mansour, who in turn was killed by a U.S. unmanned aerial vehicle strike on May 21, 2016. Several days later, the Taliban confirmed his death and announced the selection of one of his deputies, Haibatullah Akhunzadeh, as the new Taliban leader. The group announced two deputies: Mullah Yaqub (son of Mullah Umar) and Sirajuddin Haqqani (operational commander of the Haqqani Network)." (CRS, 19 May 2017, p. 16)[xv]

"Hibatullah Akhundzada became the supreme commander of the Taliban in May 2016, and is now leader of the so-called Islamic Emirate of Afghanistan. In the 1980s, he participated in the Islamist resistance against the Soviet military campaign in Afghanistan, but his reputation is more that of a religious leader than a military commander. Akhundzada worked as head of the Sharia Courts in the 1990s. (BBC, 7 September 2021)

"Sirajuddin Haqqani, the acting interior minister, is head of the militant group known as the Haqqani network, who are affiliated with the Taliban and have been behind some of the deadliest attacks in the country's two-decade-long war - including a truck bomb explosion in Kabul in 2017 that killed more than 150 people. Unlike the wider Taliban, the Haqqani network has been designated a foreign terrorist organisation by the US. It also maintains close ties to al-Qaeda." (BBC, 8 September 2021) More detailed information on Taliban-associated groups can be retrieved in the chapter of the same name below.

"In the year following the US-Taliban peace deal of February 2020 - which was the culmination of a long spell of direct talks - the Taliban appeared to shift its tactics from complex attacks in cities and on military outposts to a wave of targeted assassinations that terrorised Afghan civilians.

The targets - journalists, judges, peace activists, women in positions of power - appeared to suggest that the Taliban had not changed their extremist ideology, only their strategy.[...] The group is thought to now be stronger in numbers than at any point since they were ousted in 2001 - with up to 85,000 full time fighters, according to recent Nato estimates." (BBC, 3 July 2021)

A September 2021 policy brief by the research institute swisspeace outlines recent changes in the "new" Taliban's (media) appearance. (Swisspeace, September 2021)[xvi]

"[On 7 September 2021, the Taleban] announced their new interim administration. It is all-male, almost all-Pashtun, almost all clerical and all-Taleban. Set alongside their sustained military campaign in the Panjshir, the only province that held out against the Taleban takeover, and their violent response to protests across the country, it seems the movement's priorities have coalesced – internal cohesion, monopolisation of power, silencing of open dissent and dividing the 'spoils of war', in terms of government posts, between themselves." (AAN, 15 September 2021)

"What do the new appointments signify?

On 22 September, the Taliban published several new appointments, including at ministerial levels. The announcement came a day after the Chinese, Russian and Pakistani envoys met with the head of the Taliban government, Mullah Hassan Akhund, calling for more inclusive governance. The list of new appointees very slightly broadens the new government's makeup, as the interim administration is no longer composed entirely of Taliban stalwarts. Most of the new appointees either have no prior affiliation with the group or are not prominent members of it. Key appointees such as the ministers for trade and public health, and their deputies, do not appear to have past affiliations with the Taliban. Others with no formal connection with the movement include Nazar Mohammad Mutmaeen, head of the National Olympic Committee, and Najeebullah, head of atomic energy. Still, many of these outsiders are considered sympathetic to the Taliban.

Has the interim government now become inclusive?

Yes, slightly. With these additions, the new government now counts four Tajiks, two Uzbeks, one Turkmen, one Hazara, one Nuristani (an ethnic group native to Nuristan province) and one Khwaja (claiming Arabic lineage, Khwajas generally speak Dari as their native tongue). With a total of 53 members, this expanded cabinet is a small gesture toward including ethnic minorities, though it is still dominated by Pashtuns. Several of the new names appear to have been selected, in part, because of their ethnic backgrounds or professional experience. Noorudin Azizi, the new trade minister, is from Panjshir province, where the Taliban have been fighting the remnants of the Northern Resistance Front (NRF). [...]

Do the appointments include women or former establishment figures?

Despite continued international pressure, the Taliban have so far failed to appoint any women in their cabinet. [...]

Similarly, the Taliban have resisted calls from regional and Western governments to include figures from the previous Western-backed political establishment. Taliban interlocutors claim to Crisis Group that despite an internal push by some members to include figures associated with the former system in the new government, most of the top Taliban leadership has so far opposed such a move due to the perception that former politicians were corrupt and discredited. Perhaps more importantly, there were also concerns among the Taliban that if they moved to bring in either women or former politicians, they could risk backlash from the rank and file, who might view the leadership as betraying their ideals." (ICG, 28 September 2021)

"Media have reported that internal tensions within the senior Taliban leadership team resulted in clashes between bodyguards on 11 September leading to deputy prime minister Abdul Ghani Baradar remaining out of the public eye until 15 September. The tensions were apparently between Baradar and Khalil ur-Rahman Haqqani, the current Taliban minister for refugees. Sources from a variety of different media sites have stated that tensions had been exacerbated over the structure of the interim government. There is a conflict between "moderates" and the more hardline element within the senior Taliban leadership team over the formation of the government." (Insecurity Insight, 12 October 2021, p. 1)[xvii]

"On 30 October, the Taliban called on the United States and other countries to recognise their authority in Afghanistan. In a joint statement at the closure of the Tehran-hosted regional talks on Afghanistan on 27 October, the foreign ministers of Iran, China, Pakistan, Tajikistan, Turkmenistan, Uzbekistan and Russia highlighted that forming a broad-based political structure would be the only solution to the problems in the country. While urging for the protection of the fundamental rights of all Afghans, the foreign ministers also called for a non-interference approach, reiterating the need for support of 'national sovereignty, political independence, unity and territorial integrity of Afghanistan, and non-interference in its internal affairs'. While so far no country has formally recognised the Taliban government, senior officials from a number of countries, including Iran, have met with the de facto government's leadership both in Kabul and abroad. Reportedly, the Taliban's diplomats have started working in Afghanistan's mission in Pakistan and the European Union is planning to reopen its diplomatic mission in Afghanistan in the upcoming month." UNHCR, 2 November 2021, pp. 1-2)

2.1 Preliminary reports after the Taliban's seizure of power

"The Taliban have attempted to portray to the world that they will respect human rights - however the ground reality is far from this. This briefing specifically documents the repression of the rights of women and girls, the intimidation of human rights defenders, the crackdown on freedom of expression, the reprisals on former government workers as well as the challenges faced by refugees and those who wish to leave Afghanistan. These incidents form a litany of abuses that demonstrate the need for an independent monitoring mechanism in response to the human rights situation in Afghanistan." (Al et al., September 2021)[xviii]

"After seizing Kabul, Taliban fighters erected checkpoints throughout the capital and increased patrols, without uniforms. Reports also suggested that some people had been shot after having crossed checkpoints without approval. While statements by the Taliban included instructions not to enter anyone's house without permission and that 'life, property and honour' would be protected, numerous reports emerged of the Taliban conducting house-to-house searches for government personnel, weapons and property, and in some cases confiscation of the latter. Some reports indicated that the Taliban were allegedly searching for people who had 'worked with foreigners' and at times, beating them." (UNGA, 2 September 2021)

"Taliban forces advancing in Ghazni, Kandahar, and other Afghan provinces have summarily executed detained soldiers, police, and civilians with alleged ties to the Afghan government, Human Rights Watch said today. Residents from various provinces told Human Rights Watch that Taliban forces have in areas they enter, apparently identify residents who worked for the Afghan National Security Forces. They require former police and military personnel to register with them and provide a document purportedly guaranteeing their safety. However, the Taliban have later detained some of these people incommunicado and, in cases reported to Human Rights Watch, summarily executed them." (HRW, 3 August 2021)

"Following the fall of the Spin Boldak district of Kandahar province to the Taliban and the publication of reports of the killing of civilians by the group, the Afghanistan Independent Human Rights Commission (AIHRC) despite serious challenges in the area investigated and documented the incident and, in order to obtain reliable and accurate information, while referring to reliable local sources, it also interviewed a number of victims' families and eyewitnesses. The evidence indicates that the Taliban, in violation of international humanitarian law, committed retaliatory killings of civilians and looted the property of several local residents, including the properties related to former and current government officials." (AIHRC, 31 July 2021)[xix]

"Khost saw a procession on 17 August waving the black-red-green republic's flag, while on 18 August, Taleban fighters responded violently to a demonstration in Jalalabad in which the Taleban flag was replaced, killing at least three men and wounding several others. The Taleban spokesperson subsequently sought to defuse future protests responded by saying that people could raise whatever flag they wanted." (AAN, 19 August 2021)

"From 15 to 19 August, people gathered in Nangarhar and Kunar provinces to mark national flagraising ceremonies. According to credible reports, during these three days when protests took place, the Taliban reportedly killed a man and a boy, and injured eight others, when firing in an apparent attempt to disperse the crowds. On Tuesday this week (7 September), during a protest in Herat, the

Taliban reportedly shot and killed two men and wounded seven more. That same day in Kabul, credible reports indicate that the Taliban beat and detained protesters, including several women and up to 15 journalists." (OHCHR, 10 September 2021)[xx]

"Peaceful protesters across various provinces in Afghanistan over the past four weeks have faced an increasingly violent response by the Taliban, including the use of live ammunition, batons and whips. On Wednesday, 8 September, the Taliban issued an instruction prohibiting unauthorized assemblies. Yesterday, Thursday, they ordered telecommunications companies to switch off internet on mobile phones in specific areas of Kabul." (OHCHR, 10 September 2021)

"In Jalalabad, the Taliban reportedly dispersed protests by firing into crowds, resulting in the death of at least one person. Reports indicated that Taliban members had physically assaulted two local journalists taking footage of the rally. Similar incidents were reported in Kunar and Khost Provinces." (UNGA, 2 September 2021, p. 2)

"According to media reports, peaceful protests in Kabul, Badakhshan and Herat over the past two days have been dispersed by Taliban fighters firing rifles into the air, while some female protesters have reportedly been lashed with cables.

Amnesty International has independently verified videos of Taliban fighters firing guns into the air to disperse protests in Kabul, and also verified videos of violence against women protesters between 4 and 7 September in Kabul committed by the Taliban." (Al, 8 September 2021)

"Additionally, there was a slight increase in the number of protest events last week [20 – 26 November 2021]. Small groups of women protested against Taliban policies violating women's rights in Kabul and Rukha districts. Most of the protests took place on the International Day for the Elimination of Violence Against Women on 25 November. Meanwhile, hundreds of demonstrators gathered in Khost city, calling on the international community to lift economic sanctions on the Taliban government. The protesters also demand the Taliban government to resume development projects." (ACLED, 2 December 2021)

"The rule of law in Afghanistan has fully collapsed since the Taliban takeover, creating a situation in which lack of accountability for abuses prevails. National courts are no longer functioning, while Taliban customary courts around the country continue their work. Police and other law enforcement agencies are not carrying out their duties. Judges and prosecutors live in fear of revenge attacks by former Taliban detainees, and there is no [...] indication the Taliban intends to respect the existing legal framework and judicial processes." (FIDH, 23 November 2021)[xxi]

"The Taliban's notorious former head of religious police has said extreme punishments such as executions and amputations will resume in Afghanistan. Mullah Nooruddin Turabi, now in charge of prisons, told AP News amputations were 'necessary for security'. He said these punishments may not be meted out in public, as they were under previous Taliban rule in the 1990s. But he dismissed outrage over their past public executions: 'No-one will tell us what our laws should be.'" (BBC, 25 September 2021)

"The Taliban say they have shot dead four alleged kidnappers and hung their bodies in public squares in the Afghan city of Herat. The gruesome display came a day after a notorious Taliban official warned that extreme punishments such as executions and amputations would resume. The men were killed in a gun battle after allegedly seizing a businessman and his son, a local official said. Local residents said a body was hung from a crane in the city centre." (BBC, 25 September 2021)

"Afghanistan's Justice Ministry reiterated Monday [3 January 2022] that the country's independent lawyers will need to re-certify under a new qualification process ser by the Ministry, signaling the intent of the Taliban authorities to plough ahead with plans to strip the country's legal profession of its independence.

According to the statement, the country's lawyers will be authorized to continue practicing with their previous licenses until the new certification process has been finalized.

This was the latest step in a series of efforts by the new regime to crack down on the activities of the Afghanistan Independent Bar Association (AIBA), an organization established in 2008 to oversee the licensing of new lawyers, and to champion the rule of law and social justice.

On November 14, the Taliban Cabinet decreed that the Ministry of Justice (MOJ) would gain jurisdiction over AIBA affairs. On November 23, the AIBA offices in Kabul were taken over by armed Taliban who threatened the staff and lawyers who were present with violence before ordering them to leave and installing a new president with questionable professional qualifications. 'The person appointed as the new AIBA head is said to be part of the Ministry of Justice but has no relevant experience,' according to a Kabul-based JURIST correspondent. These armed forces had apparently

interpreted the Cabinet decree to indicate that the MOJ should have sole authority over licensing, as well as control of the AIBA's extensive member database and bank account." (Jurist, 3 January 2022) [xxii]

"The Ministry of Justice seized authority from the Afghanistan Independent Bar Association to issue licences to lawyers and appointed a caretaker for the Association on 24 November. The Ministry relayed to UNAMA that lawyers licensed by the Ministry would work independently and unimpeded and that women lawyers would be allowed to work in line with the necessary requirements." (<u>UNGA, 28 January 2022, p. 8</u>)

"Bilal Karimi, deputy spokesman for Afghanistan's Taliban-run government, said the country's Independent Election Commission and Electoral Complaint Commission have been dissolved. He called them 'unnecessary institutes for the current situation in Afghanistan.' He said if there is a need for the commissions in the future, the Taliban government can revive them. [...] Both elections commissions were mandated to administer and supervise all types of elections in the country, including presidential, parliamentary and provincial council elections. Karimi said the Taliban also dissolved the Ministry for Peace and the Ministry of Parliamentarian Affairs. He said they were unnecessary ministries in the government's current structure." (AP, 26 December 2021)[xxiii]

"The Taliban have banned hairdressers in Afghanistan's Helmand province from shaving or trimming beards, saying it breaches their interpretation of Islamic law. Anyone violating the rule will be punished, Taliban religious police say. Some barbers in the capital Kabul have said they also received similar orders. The instructions suggest a return to the strict rulings of the group's past tenure in power, despite promises of a milder form of government." (BBC, 26 September 2021)

On 30 October, at least three persons were killed when gunmen presenting themselves as the Taliban attacked a wedding in Nangarhar province, in eastern Afghanistan. The Taliban spokesperson, Zabihullah Mujahid, denied they were acting on behalf of the de facto authorities." (UNHCR, 2 November 2021, p. 1)

"The unnecessary or disproportionate use of force by the de facto authorities during protests, search operations and at checkpoints also resulted in deaths and injuries. On 13 January 2022, Taliban forces shot dead a young woman returning from a wedding party at a security checkpoint in Kabul. In late February 2022, the de facto ministry of interior reportedly issued a directive instructing de facto security personnel to refrain from firing at civilians at checkpoints. The directive reportedly also instructs de facto security forces to refrain from harassing, insulting, and beating suspects and states that de facto security forces have no right to conduct a house search without a court order or under the pretext of monitoring an accused person's residence. Further, it reportedly instructs the de facto security forces to perform their duties in the presence of lawyers and in broad daylight." (HRC, 4 March 2022, p. 7)

"One hundred days after the Taliban's violent and illegal seizing of power in Afghanistan, Afghan civil society is under siege. For women and girls, human rights defenders, journalists, and anyone daring to speak up for their rights, Afghanistan is not safe. In an attempt to forcefully suppress civil society and any form of dissent, the Taliban and its allies have carried out serious human rights violations and abuses, from arbitrary arrests and detentions, to torture, violent beatings, and house searches. In addition, over the past 100 days, the rule of law has collapsed. The absence of appropriate mechanisms to investigate abuses means that human rights violations remain largely unaddressed." (FIDH, 23 November 2021)

"Under the Taliban rule, the rights to freedom of expression, liberty and assembly are increasingly being curtailed, and any form of dissent is met with enforced disappearances, arbitrary arrests and unlawful detention. Enforced disappearances of women, and arbitrary arrest of journalists and civil society activists seem to be the latest tactics adopted by the Taliban to silence voices that speak out. The nine cases that we have documented contribute to a growing pattern of arbitrary arrests, unlawful detentions and enforced disappearances by the Taliban against those who have tried to question the Taliban by way of peaceful protests or by exercising their right to freedom of expression." (Al, 21 March 2022, p. 1)

"On February 22, Taliban spokesperson Zabiullah Mujahid announced that the Taliban, which took over Afghanistan in August 2021, had started "clearance operations" in Kabul and nearby provinces ostensibly to search for criminals and weapons. The door-to-door searches have created an atmosphere of fear. 'Everyone is worried about Taliban's house-to-house search in Kabul," New York Times reporter Sharif Hassan tweeted. "Anyone I know has some sort of documents at home which link them to foreign NGOs [nongovernmental organizations] or former government. Some have books Taliban may not like or music instruments. Some destroying documents/books, others trying to hide them." (HRW, 1 March 2022)

"The Taliban control systems holding sensitive biometric data that Western donor governments left behind in Afghanistan in August 2021, putting thousands of Afghans at risk, Human Rights Watch said today. [...] The Taliban's access to this data comes at a time when they are targeting individuals because of their past association with the former government, particularly members of the security forces, judges and prosecutors, and civil servants, including women working in these fields. The Taliban have also detained and abused people who have criticized their policies. Human Rights Watch in November documented the Taliban's killing or enforced disappearance of 47 former members of the Afghan National Security Forces (ANSF) – military personnel, police, intelligence service members, and militia – between August 15 and October 31, with the UN reporting credible allegations of the killing of at least 130 security forces members or their relatives.

The Taliban have targeted journalists and threatened human rights activists, including women's rights activists, women working in roles the Taliban believes are unsuitable for them, and people who are lesbian, gay, bisexual and transgender (LGBT).

Since the Taliban takeover on August 15, many people who believe themselves to be at risk have been in hiding and moving frequently. Taliban access to these systems may make it much harder, or impossible, for these people to remain hidden. The Taliban have also taken steps to block people from fleeing the country.

The Taliban have previously used biometric data to target people. In 2016 and 2017, journalists reported that Taliban fighters were using biometric scanners to identify and summarily execute bus passengers whom they determined were security force members, all the Afghans interviewed mentioned those incidents." (HRW, 30 March 2022)

"UNHCR remains concerned about the risk of human rights violations against civilians in this evolving context, including women and girls, those perceived to have a current or past association with the former Afghan government, international organizations or with the international military forces." (UNHCR, 19 November 2021)

2.2 Vulnerable Groups

Detailed Information on the situation of vulnerable groups after the Taliban takeover can be found in the report on the COI webinar with Katja Mielke and Emran Feroz. (ACCORD, March 2022)

Women and Girls

"Since 15 August 2021, women have been excluded from political life, as well as the workforce more broadly. They are absent from the all-male de facto administration and occupy a limited number of civil service positions. On 18 September 2021, the de facto authorities disbanded the Ministry of Women's Affairs (MoWA), which was established in 2001 to lead government efforts to promote gender equality. The premises of the ministry were taken over by the de facto ministry of propagation of virtue and prevention of vice. This triggered protests in Kabul from the female workers of the MoWA, who urged the Taliban to let them return to their work. [...] The de facto authorities have repeatedly asserted commitments to uphold women's rights within the framework of Islamic shari'a law [...] The de facto authorities have imposed restrictions limiting women's freedom of movement. [...] On 27 February 2022, de facto spokesperson Zabiullah Mujahid told a press conference that the de facto authorities would ban Afghans from leaving the country without "an excuse" and that women would not be able to fly abroad unless accompanied by a mahram. On 2 March, Mujahid clarified these comments, saying that Afghans with "legal documents" would not be prohibited from travelling. No further clarification on the requirement for women travelling overseas to have a mahram has been issued.

38. Limitations on freedom of movement negatively impact other aspects of women's lives, such as access to health services and employment. In some provinces, women have reportedly been prevented from accessing medical care because they were not accompanied by a marham. Womenheaded households are also assessed as being at increased risk of poverty due to restrictions imposed on their freedom of movement and ability to work.

39. The change in effective authority has also had adverse impacts on access to justice, protection and support for women experiencing gender-based violence. The closure of various service providers working on gender-based violence, such as women's shelters, has left a huge institutional gap to assist and protect women and girls at risk." (<u>HRC, 4 March 2022, pp. 8-9</u>)

"Während die aktuelle Gesetzeslage nur einzelne Bereiche abdeckt und viel Interpretationsspielraum lässt, zeichnet sich eine Steigerung von Gewalt gegen Frauen bei gleichzeitiger Verschlechterung der Schutzsituation ab." (BAMF, 7 February 2022)[xxiv]

"Taliban leaders in Afghanistan are institutionalizing large scale and systematic gender-based discrimination and violence against women and girls, a group of UN human rights experts* said today. The experts reiterated their alarm expressed since August 2021 at a series of restrictive

measures that have been introduced since the Taliban's takeover of Afghanistan, particularly those concerning women and girls. [...] The experts also noted the increased risk of exploitation of women and girls including of trafficking for the purposes of child and forced marriage as well as sexual exploitation and forced labor.

These exclusionary and discriminatory policies are being enforced through a wave of measures such as barring women from returning to their jobs, requiring a male relative to accompany them in public spaces, prohibiting women from using public transport on their own, as well as imposing a strict dress code on women and girls. [...]

Of particular and grave concern is the continued denial of the fundamental right of women and girls to secondary and tertiary education, on the premise that women and men have to be segregated and that female students abide by a specific dress code. As such, the vast majority of girls' secondary schools remain closed and the majority of girls who should be attending grades 7-12 are being denied access to school, based solely on their gender. [...]

While these measures have affected women and girls of all spheres of life, the experts highlighted their particular concerns for women human rights defenders, women civil society activists and leaders, women judges and prosecutors, women in the security forces, women that were former government employees, and women journalists, all of whom have been considerably exposed to harassment, threats of violence and sometimes violence, and for whom civic space had been severely eroded." (OHCHR, 17 January 2022)

"A rapid and steep deterioration in women's and girls' rights has left millions of Afghan women and girls deprived of access to justice, education, employment, and healthcare. These violations contravene Afghanistan's obligations under several human rights treaties to which it is a state party, including: the Convention for the Elimination of Discrimination Against Women (CEDAW); the International Covenant on Economic, Social and Cultural Rights (ICESCR); and the Convention on the Rights of the Child (CRC).

The Taliban is well aware the world is watching. As a result, the group has made numerous public statements to express their commitment to the respect of women's and girls' rights. [...] However, women's active participation and contribution to Afghan society is far from reality. Severe restrictions imposed by the Taliban's on women's rights to freedom of movement, education, health, and work are in stark contrast to the group's statements and have had a negative impact on large segments of Afghan's society." (FIDH, 23 November 2021)

"The Taliban appear to have shut down the women's affairs ministry and replaced it with a department that once enforced strict religious doctrines.

On Friday, the sign at the ministry was removed, and a sign for the ministry of virtue and vice put in its place." (BBC, 17 September 2021)

"The Ministry of Vice and Virtue was included in the interim government that the Taliban announced on September 7, with a cleric appointed minister. It took over the building of the Ministry of Women's Affairs, which was eliminated. During previous Taliban rule, from 1996 to 2001, the Vice and Virtue Ministry became a notorious symbol of abuse, particularly against women and girls." (HRW, 29 October 2021)

"Their failure to [appoint women in government functions] exacerbates concerns about significant deterioration in women's rights under the new regime, especially after the new government announced that secondary school would resume for male students only, while claiming that female students will be able to return in the near future. No public explanation has been provided for why girls have been prevented from resuming their education. In addition, the majority of women in the public sector have not yet been allowed to return to work." (ICG, 28 September 2021)

"The Taliban in Afghanistan's western city of Herat are committing widespread and serious human rights violations against women and girls, Human Rights Watch and the San Jose State University (SJSU) Human Rights Institute said today. Since taking over the city on August 12, 2021, the Taliban have instilled fear among women and girls by searching out high-profile women; denying women freedom of movement outside their homes; imposing compulsory dress codes; severely curtailing access to employment and education; and restricting the right to peaceful assembly." (HRW, 23 September 2021)

"The new Taliban mayor of Afghanistan's capital Kabul has told female municipal employees to stay home unless their jobs cannot be filled by a man. Hamdullah Nomany said the Taliban 'found it necessary to stop women from working for a while." (BBC, 19 September 2021)

"The situation for women and girls in Afghanistan remains precarious. UNICEF reported that, in the northern provinces of Afghanistan, girls were being allowed to attend schools in grades 7-12. However, the de facto Taliban head of public awareness for the Kabul municipality has said, according to local media, that female government city employees were told not to come to their jobs while officials prepare a new 'plan' to allow women to work in government offices." (UNHCR, 26 October 2021, p. 1-2)

"Alam Gul Haqqani, the acting head of the passport office, said between 5,000 and 6,000 passports would be issued each day, with women being employed to process those meant for female citizens." (Reuters, 5 October 2021)[xxv]

"According to the interviewed journalist, in some public offices, such as the Ministry of Foreign Affairs, women who are still officially employed show up once a month to register their attendance, even though they are still not receiving salaries due to lack of resources. The women who are still physically part of the daily workforce in Afghanistan are mainly healthcare workers and some teachers, and many of them have not been paid either. [...] According to the Afghan professor of law, women employed in the private sector have largely been allowed to continue their work." (DIS, December 2021, p. 19)

"The policy of requiring a mahram, a male family member as chaperone, to accompany any woman leaving her home, is not in place according to a Kabul official but Taliban members on the street are still sometimes enforcing it, as well as harassing women about their clothing. The Taliban have systematically closed down shelters for women and girls fleeing domestic violence. Women's sports have been banned." (IPS, 29 October 2021)[xxvi]

"The latest directive, issued by the Taliban's Ministry of Promotion of Virtue and Prevention of Vice, said women travelling for more than 45 miles (72km) should be accompanied by a close male family member.

The document calls on vehicle owners to refuse rides to women not wearing Islamic head or face coverings, although it does not say which type of covering to use. Most Afghan women already wear headscarves. It also bans the playing of music in vehicles." (BBC, 27 December 2022)

"There are still about 230 Afghan female judges stranded in Afghanistan, all of them now in hiding. According to interviews with judges, and activists working on their behalf, former residences have been searched and ransacked and relatives threatened. Their careers are over, their bank accounts have been frozen, and their future as women in Afghanistan is grim,' said Judge Anisa Dhanji, a UK representative of the non-profit International Association of Women Judges, IAWJ. [...]

One Afghan judge hiding in Kabul told the IAWJ that a man she sentenced on terrorism charges had not only been released, and threatened her, but had now been appointed as a Taliban judge. Another judge said she was due to give birth imminently by planned Caesarean section, but she was too afraid to go to a hospital and identify herself there." (BBC, 6 October 2021)

"According to reports, women who have a public profile routinely face threats, detentions, abductions and little protection in place. Women associated with the previous administration are among those who have been allegedly hunted down by the Taliban. Among those are Banu Negar, a former female police officer who was killed in Ghor Province in early September 2021, and Alia Azizi, the head of Herat Women's Prison, who remains missing since 2 October 2021 after responding to a request by the Taliban to report for work." (Al, 1 April 2022)

"On 22 January, the United Nations Assistance Mission in Afghanistan (UNAMA) called on the Taliban to provide information on the whereabouts and protect rights of two women rights activists, Tamana Zaryab Paryani and Parawana Ibrahimkhel, who disappeared on 19 January from Kabul [...]. The Taliban have denied any involvement in their disappearance. Paryani was among about 25 women who took part in an antiTaliban protest on 16 January against the compulsory Islamic headscarf for women. Similar raids were reported across homes of female protesters in Kabul. Other reports claim that the Taliban's religious police have threatened to shoot women NGO workers in a north-western province of Afghanistan if they do not wear the allcovering burqa, two staff members told AFP. "The Taliban are intensifying their attacks on the civic space, and more specifically on women who are pioneers of the civic space," said Shaharzad Akbar, chairperson of the Afghanistan Independent Human Rights Commission." (UNHCR, 23 January 2022, p. 2)

"The Taliban authorities must urgently investigate the abduction of Alia Azizi, a senior female prison official who has been missing for more than three months after she reported for duty in Herat, and immediately and unconditionally release her if in their custody, Amnesty international said. Alia Azizi, a member of the ethnic Hazara community and the Head of Herat Women's Prison, never returned home after going to work on 2 October 2021. Despite several pleas by her family to the Taliban to investigate the case, a veil of secrecy still shrouds her disappearance." (Al, 21 January 2022)

"A Taliban fighter has been arrested for shooting dead a Hazara woman at a checkpoint in the Afghan capital as she returned from a wedding, a spokesman for the group says.

The killing of Zainab Abdullahi, 25, has horrified women, who face increasing restrictions since the Taliban returned to power in August. [...] Abdullahi was 'killed by mistake', Taliban spokesman Mohammad Naeem said on Twitter, adding that the arrested fighter will be punished. Her family has been offered 600,000 Afghani (about \$5,700) for the January 13 shooting in the capital's Dasht-e-Barchi neighbourhood, the interior ministry said separately." (Al Jazeera, 19 January 2022)[xxvii]

"The Taliban have excluded girls from Afghan secondary schools, with only boys and male teachers allowed back into classrooms. [...] Taliban officials who seized power last month said they were working to reach a decision on the matter. Many fear a return of the regime of the 1990s when the Taliban severely restricted girls' and women's rights. Under their new government, Taliban officials have said that women will be allowed to study and work in accordance with the group's interpretation of Islamic religious law." (BBC, 18 September 2021)

"Secondary schools have reopened for boys but remain closed to the vast majority of girls. Women are banned from most employment; the Taliban government added insult to injury by saying women in their employ could keep their jobs only if they were in a role a man cannot fill—such as being an attendant in a women's toilet. Women are mostly out of university, and due to new restrictions it is unclear when and how they can return. Many female teachers have been dismissed." (IPS, 29 October 2021)

"The late-night reversal of a decision by Taliban authorities in Afghanistan to allow girls from grades 7 to 12 to return to school has been met with distress from within the country and internationally – and fear that it could herald further restrictions. A Taliban spokesperson from the Ministry of Education on March 23 made the announcement reversing an earlier decision that all students would be expected to return to school, including girls." (IPS, 28 March 2022)

"What's more, in a number of provinces local Taliban officials had already begun allowing girls' secondary schools to re-open last year, despite the lack of a central official policy. Privately, Taliban figures admit the issue of female education is a controversial one amongst their most hardline elements. The chaotic nature of this policy reversal, suggests the groups' central leadership decided at the last minute to overrule their own Ministry of Education, nervous about alienating their most ultra-conservative members." (BBC, 23 March 2022)

"The Taliban has issued a decree barring forced marriage in Afghanistan, saying women should not be considered 'property' and must consent to marriage, but questions remain about whether the group [...] would extend women's rights around work and education. The decree was announced on Friday by the reclusive Taliban chief, Hibatullah Akhunzada [...] 'Both (women and men) should be equal,' said the decree, adding that 'no one can force women to marry by coercion or pressure'. The decree did not mention a minimum age for marriage, which previously was set at 16 years old.

The group also said a widow will now be allowed to re-marry 17 weeks after her husband's death, choosing her new husband freely. [...] Longstanding tribal traditions have held it customary for a widow to marry one of her husband's brothers or relatives in the event of his death.

The Taliban leadership says it has ordered Afghan courts to treat women fairly, especially widows seeking inheritance as next of kin. The group [...] also said it had asked government ministers to spread awareness about women's rights across the population." (Al Jazeera, 3 December 2021)

"On 3 December, the Taliban leader issued a decree on the rights of women, which included upholding their right to consent to marriage and instructing the de facto Supreme Court to adjudicate cases involving women. While welcomed by some, the decree was criticized for failing to address the full spectrum of women's rights, including granting women the right to work and girls the right to education beyond grade six, or 11 to 12 years of age." (UNGA, 28 January 2022, p. 2)

The following recently published reports provide more detailed information on the situation of women in Afghanistan:

- BAMF Federal Office for Migration and Refugees (Germany): Länderreport 48; Afghanistan: Die Situation von Frauen, 1996 2022 (Stand: 01/2022), 7 February 2022 (available at ecoi.net) https://www.ecoi.net/en/document/2069072.html
- UN Women UN Entity for Gender Equality and the Empowerment of Women / UNHCR UN High Commissioner for Refugees: Afghanistan Crisis Update; Women and Girls in Displacement, 1 March 2022 (available at ecoi.net)
 https://www.ecoi.net/en/file/local/2068691/Afghanistan_factsheet.pdf
- Al Amnesty International: "They are the revolution"; Afghan women fighting for their future under the Taliban rule [ASA 11/4968/2021], November 2021 (available at ecoi.net)

Members of the former government and national security forces

"Since 15 August 2021, the Taliban leadership has repeatedly announced guarantees of protection (referred to as a "general amnesty" for former government officials and members of the Afghan National Security Forces, notwithstanding the length of the conflict, the multiple layers of grievances and the recent history of the country. The Taliban's Supreme Leader, the de facto prime minister, the de facto minister of defense, the de facto minister of interior and other senior officials and local officials have, on several occasions, called on Taliban fighters to honour the general amnesty and refrain from harming former government officials. Despite these commitments, UNAMA/OHCHR has received credible allegations regarding the killing of more than 130 former Afghan National Security and Defence Forces (ANSDF) and Government personnel or their family members. Of them, around 100 were extrajudicial killings attributed to the de facto authorities or their affiliates. For instance, on 4 November 2021, in Balkh province, seven de facto authorities personnel entered a private residence and shot and killed two women and two men. Both women and one of the men were former ANSDF employees." (HRC, 4 March 2022, p. 6)

"Despite announcements of general amnesties for those who worked for or defended the former Government, we continue to receive credible allegations of killings, enforced disappearances, and other violations that are not being addressed by the judiciary." (UNAMA, 26 January 2022)[xxviii]

"More than 100 former members of the Afghan government, its security forces and those who worked with international troops have been killed since the <u>Taliban took over the country in August</u>, according to a report by the United Nations." (<u>Al Jazeera, 31 January 2022</u>)

"Despite announcements of general amnesties for former members of the Government, its security forces and those who worked with international military forces, UNAMA continued to receive credible allegations of killings, enforced disappearances and other violations regarding those individuals. Since 15 August, UNAMA has received allegations of more than 100 such killings that it determined to be credible, of which more than two thirds were alleged to have been extrajudicial killings committed by the de facto authorities or their affiliates. UNAMA also received credible allegations of the extrajudicial killing of at least 50 individuals suspected of affiliation with ISIL-KP." (UNGA, 28 January 2022, p. 7)

"Taliban forces unlawfully killed 13 ethnic Hazaras, including a 17-year-old girl, in Afghanistan's Daykundi province after members of the security forces of the former government surrendered, a new investigation by Amnesty International has revealed. The killings happened in Kahor village of Khidir district on 30 August. Eleven of the victims were former members of the Afghan National Defence Security Forces (ANDSF), and two were civilians. According to eyewitness testimony gathered by Amnesty International, the Taliban extrajudicially executed nine of the ANDSF members after they had surrendered, killings that appear to be war crimes. Two civilians were killed as they attempted to flee, including a 17-year-old girl shot when the Taliban opened fire on a crowd of people." (Al, 5 October 2021)

"Afghan military pilots who fled to Tajikistan when the Taliban seized power in Kabul say the militant group is pressuring them to return to Afghanistan by threatening to kill their relatives. Trained by the United States, the Afghan pilots say their documents have been completed for traveling and they hope they will soon be able to go to the United States. But two Afghan pilots who are sheltering at sanatoriums on the outskirts of Dushanbe told RFE/RL's Tajik Service on October 23 that the Taliban is now trying to force them to return to Afghanistan. One Afghan pilot, speaking on condition of anonymity, told RFE/RL that his son back in Afghanistan was beaten by the Taliban and that the militants threatened to kill the boy if the pilot did not return. Another pilot told RFE/RL that Taliban militants have gone to the homes of several of his family members to demand that the pilot return to Afghanistan. He told RFE/RL that the Taliban has a list of the names of all 143 Afghan pilots now in Tajikistan. He said Taliban authorities are increasing pressure on all of the pilots by threatening their relatives in Afghanistan. Taliban spokesman Zabiullah Mujahid denied that the Taliban is threatening the relatives of the pilots." (RFE/RL, 23 October 2021)

"This report documents the summary execution or enforced disappearance of 47 former members of the Afghan National Security Forces (ANSF)—military personnel, police, intelligence service members, and paramilitary militia—who had surrendered to or were apprehended by Taliban forces between August 15 and October 31, 2021. The report focuses on Ghazni, Helmand, Kandahar, and Kunduz provinces, but the cases reflect a broader pattern of abuses reported in Khost, Paktiya, Paktika, and other provinces. [...]

Summary killings and enforced disappearances have taken place despite the Taliban's announced amnesty for former government civilian and military officials and reassurances from the Taliban leadership that they would hold their forces accountable for violations of the amnesty order. In the weeks before the Taliban overran Kabul, revenge killings, including the targeting of government

officials, were already on the increase in major cities and along key highways. This was evident in July, when Taliban forces escalated their operations around Kandahar city and carried out summary executions of surrendered and captured members of the security forces. Similar patterns have emerged in many other provinces, including since August 15.

The Taliban, through their intelligence operations and access to employment records that the former government left behind, have identified new targets for arrest and execution. Baz Muhammad, originally from Paktika province, had been employed in Kandahar by the National Directorate of Security (NDS), the former state intelligence agency. Around September 30, Taliban forces came to his house in Kandahar city and arrested him; relatives later found his body. The murder, about 45 days after the Taliban had taken over the country, suggests that senior officials ordered or were at least aware of the killing. These continuing executions have generated fear among former government officials and others who might have believed that the Taliban takeover would bring an end to the violence characteristic of the armed conflict.

The Taliban leadership has directed members of surrendering ANSF units to register with them to receive a letter guaranteeing their safety. Under this amnesty program, individuals who have registered have been screened for ties to particular military, police, militia, and special forces units, or to commanders or former provincial authorities, in addition to being required to surrender weapons. However, the Taliban have used these screenings to detain and summarily execute or forcibly disappear individuals within days of their registration, leaving their bodies for their relatives or communities to find." (HRW, November 2021, p. 1-2)

"However, according to the Afghan professor of law, the treatment of Afghans associated with the previous government by the Taliban has varied depending on their professions and previous tasks. As an example hereof, he explained that health workers and people employed in the health sector have largely not been targeted by the Taliban. The same is true for people employed in the education sector, although there have been restraints on the curricula in some parts of the country, because education has been regarded as somewhat controversial. The London-based journalist and the Kabul-based journalist shared this view that the treatment Afghans associated with the previous government has varied depending on what job they previously held." (DIS, December 2021, p. 24)

"Islamic Emirate of Afghanistan said they will investigate cases of former security personnel being kidnapped, tortured, and arrested by rank and file of IEA. A spokesperson of the IEA Ahmadullah Wasiq said that they are fully committed to the general amnesty announced by Supreme Leader Hebtullah Akhundzada and will not allow anyone to violate amnesty. Ahamdullah Wasiq said that all cases of the former commanders, security officials, and activists being mistreated by Taliban affiliates [sic].

It comes a day after the Supreme Leader himself in a meeting with the provincial officials of Kandahar asked the Taliban affiliates to respect his general amnesty and stop extrajudicial punishment.

The cases are not to that extent that is shown on social media. Places, where mistreatment is seen, will be fully under our surveillance.' Said Wasiq.

The reactions from the IEA come after videos of a former Afghan commander being tortured by a Taliban affiliate went viral on social media." (KP, 31 December 2021)[xxix]

Shiite minority and Hazara

"The Hazara-Shia community in west Kabul city, particularly its sprawling neighbourhood Dasht-e Barchi, has been the target of some of the city's deadliest attacks, especially since 2016. The community has particularly been hit hard in west Kabul, but Hazaras and Shias have also been persistently targeted elsewhere in Afghanistan. [...] After the Taleban first took over in August 2021, the neighbourhood experienced a short-lived respite from attacks but has since become the scene of a new cycle of assassinations and bombings, leaving its ethnic Hazara and Shia Muslim residents particularly vulnerable to an unrelenting campaign of targeted killings." (AAN, 17 January 2022)

"Taliban fighters massacred nine ethnic Hazara men after taking control of Afghanistan's Ghazni province last month, Amnesty International said today. On-the-ground researchers spoke to eyewitnesses who gave harrowing accounts of the killings, which took place between 4-6 July in the village of Mundarakht, Malistan district." (Al, 19 August 2021)

"Despite repeated Taliban promises to honour minority rights, the ABC has confirmed reports of hundreds of Hazara families [...] being ordered out of their homes and off their farmlands since the Taliban took power on August 15. Many are now living in tents or sheltering under trees. Most evictions have happened in remote rural areas where population numbers are unclear and, without internet and phone services, information is difficult to confirm." (ABC, 15 October 2021)[xxx]

"In early October 2021, the Taliban and associated militias forcibly evicted hundreds of Hazara families from the southern Helmand province and the northern Balkh province. These followed earlier evictions from Daikundi, Uruzgan, and Kandahar provinces. Since the Taliban came to power in August, the Taliban have told many Hazaras and other residents in these five provinces to leave their homes and farms, in many cases with only a few days' notice and without any opportunity to present their legal claims to the land. A former United Nations political analyst said that he saw eviction notices telling residents that if they did not comply, they 'had no right to complain about the consequences.' [...] 'The Taliban are forcibly evicting Hazaras and others on the basis of ethnicity or political opinion to reward Taliban supporters,' said Patricia Gossman, associate Asia director at Human Rights Watch. 'These evictions, carried out with threats of force and without any legal process, are serious abuses that amount to collective punishment.' [...] The largest displacements have taken place in 15 villages in Daikundi and Uruzgan provinces, where the Taliban evicted at least 2,800 Hazara residents in September. The families relocated to other districts, leaving their belongings and crops behind. One former resident said that 'after the Taliban takeover, we received a letter from the Taliban informing us that we should leave our houses because the lands are in dispute. A few representatives went to the district officials to ask for an investigation but around five of them have been arrested.' Human Rights Watch was unable to determine if they have been released." (HRW, 22 October 2021)

"Schon mit dem Abzug der ersten amerikanischen Soldat_innen Anfang Mai 2021 wuchs unter den Hazara die Angst, in Zukunft noch ungeschützter dem Terror ausgeliefert zu sein. Die Hazara-Abgeordnete Raihana Azad bezeichnete den Rückzug der US- und Nato-Truppen als Freibrief für die Terroristen des IS: "Er gibt ihnen Raum und Möglichkeiten, sich jetzt zu entfalten." (Al, 15 November 2021)

"According to the London-based journalist and the Afghan professor of law, however, Hazaras in Afghanistan are regarded as inferior by many Taliban members as they are Shia Muslims [source: an Afghan professor of Law; a London-based journalist]. In this relation, two sources consulted for this report stated that Hazaras in Afghanistan have faced discrimination regarding access to the legal system as well as resources, since the Taliban takeover [source: a London-based journalist; an expert in Afghan security policy]". (DIS, December 2021, p. 28)

Journalists and media workers

"Taliban authorities have carried out far-reaching censorship and violence against Afghan media in district and provincial centers, drastically limiting critical reporting in Afghanistan, Human Rights Watch said today. The situation facing journalists outside Kabul appears much worse than inside the capital, particularly for women. Journalists in the provinces have described Taliban members threatening, detaining, and beating them and their colleagues who were trying to report the news. Many journalists have felt compelled to self-censor and report only Taliban statements and official events. Women journalists have faced the most intense repression. [...] [J]ournalists throughout Afghanistan have said that the Taliban severely restrict their work in violation of the Afghan media law and international human rights standards on freedom of expression and the media. An estimated 80 percent of women journalists across Afghanistan have lost their jobs or left the profession since the Taliban takeover in August 2021, and hundreds of media outlets have closed." (HRW, 7 March 2022)

"Journalists and cameramen from Afghan media outlets Ariana, Tolo and Etilaat-e- Roz have said that they were beaten up and detained by Taliban fighters while trying to cover protests, before having their equipment confiscated or their footage destroyed." (AI, 8 September 2021)

"Afghan journalists have been harassed by the Taliban, arrested and beaten with cables. Some reporters have been subjected to mistreatment amounting to torture. Incidents involving media personnel have been on the rise in both Kabul and provincial cities since the start of the week." (RSF, 10 September 2021)[xxxi]

"ACLED records over a dozen incidents where Taliban members have attacked journalists and have closed radio stations since mid-August." (ACLED, 2 December 2021)

"Taliban intelligence officials have made death threats against journalists who have criticized Taliban officials and have required journalists to submit all reports for approval before publication. New guidelines from the Vice and Virtue Ministry dictate the dress of female journalists on television and prohibit soap operas and entertainment programs featuring female actors.

The Taliban's new media regulations and threats against journalists reflect broader efforts to silence all criticism of Taliban rule,' said Patricia Gossman, associate Asia director at Human Rights Watch. 'The disappearance of any space for dissent and worsening restrictions for women in the media and arts is devastating.'

Several journalists said that they have been summoned by local officials immediately after publishing reports on Taliban abuses. One journalist who had reported complaints about Taliban searching houses and beating people said that the deputy governor called him into his office and told him that if he broadcast anything like that again, 'He would hang me in the town square.'

Other media staff have reported that heavily armed Taliban intelligence officials visited their offices and warned journalists not to use the word 'Taliban' in their reporting but to refer to the 'Islamic Emirate' in all publications. In one province, intelligence officials ordered local media to replace the word for suicide bomber with the word for martyr after a published report mentioned that Interior Minister Sirajuddin Haqqani had honored the families of suicide bombers." (HRW, 22 November 2021)

"Taliban authorities should immediately and unconditionally release journalists Faisal Modaris, Idris Rahimi, and Milad Azizi, and cease detaining members of the press for their work, the Committee to Protect Journalists said today.

On January 6, armed Taliban authorities detained the three journalists, all of whom work at the Kabul Lovers YouTube-based broadcaster, along with Azizi's brother Rashid Azizi, while they were at a restaurant in the Shari Naw area of Kabul's District Four, according to three people with knowledge of the situation who spoke to CPJ on the condition of anonymity, citing fear of retaliation by the Taliban, as well as posts on Twitter by local journalists and activists." (CPJ, 11 January 2022)[xxxii]

"Reporters Without Borders (RSF) is very disturbed by the '11 journalism rules' that the Taliban announced at a meeting with the media on 19 September. The rules that Afghan journalists will now have to implement are vaguely worded, dangerous and liable to be used to persecute them. [...] The first three rules, which forbid journalists to broadcast or publish stories that are 'contrary to Islam,' 'insult national figures' or violate 'privacy,' are loosely based on Afghanistan's existing national media law, which also incorporated a requirement to comply with international norms, including article 19 of the Universal Declaration of Human Rights and the International Covenant on Civil and Political Rights. The absence of this requirement in the new rules opens the door to censorship and repression, because there is no indication as to who determines, or on what basis it is determined, that a comment or a report is contrary to Islam or disrespectful to a national figure." (RSF, 22 September 2021)

"The latest set of Taliban guidelines, which have been issued to Afghan television channels, features eight new rules. They include the banning of films considered against the principles of Sharia - or Islamic - law and Afghan values, while footage of men exposing intimate parts of the body is prohibited. Comedy and entertainment shows that insult religion or may be considered offensive to Afghans are also forbidden. The Taliban have insisted that foreign films promoting foreign cultural values should not be broadcast. Afghan television channels show mostly foreign dramas with lead female characters. A member of an organisation that represents journalists in Afghanistan, Hujjatullah Mujaddedi, said the announcement of new restrictions was unexpected. He told the BBC that some of the rules were not practical and that if implemented, broadcasters may be forced to close." (BBC, 21 November 2021)

LGBTIQ people

"This is a really scary time to be in Afghanistan,' Executive Director Kimahli Powell of Rainbow Railroad, the only international LGBT+ organisation on the ground in Afghanistan, told FRANCE 24 in a telephone interview.

'We have received reports of names of suspected LGBTQI people circulating,' he said. In some cases, landing on one of these ad hoc lists could even prove fatal. 'We now know for sure the Taliban has 'kill lists' circulating, identifying LBTQI+ persons.'

According to Powell, the Taliban most likely profited from the power vacuum that took place in the days and weeks leading up to the US withdrawal deadline to draw up these 'kill lists' by paying close attention to the names of people that foreign rights groups were trying to evacuate. [...] Powell also said the Taliban seem to have complemented these lists through active persecution, by means of 'entrapment' and data leaks.

'[Some] individuals who have reached out to us have told us about how they've received a mystery email from someone claiming to be connected with Rainbow Railroad asking for their information and passport. That's how we know the information has been leaked." (France 24, 2 November 2021) [xxxiii]

"Lesbian, gay, bisexual and transgender (LGBT) Afghans and people who do not conform to rigid gender norms in Afghanistan have faced an increasingly desperate situation and grave threats to their safety and lives under the Taliban, Human Rights Watch and OutRight Action International said in a report released today.

The 43-page report [...] is based on 60 interviews with LGBT Afghans. Many reported that Taliban members attacked or threatened them because of their sexual orientation or gender identity. Others reported abuse from family members, neighbors, and romantic partners who now support the Taliban or believed they had to act against LGBT people close to them to ensure their own safety. Some fled their homes from attacks by Taliban members or supporters pursuing them. Others watched lives they had carefully built over the years disappear overnight and found themselves at risk of being targeted at any time because of their sexual orientation or gender identity. [...]

Afghanistan was a dangerous place for LGBT people well before the Taliban retook full control of the country on August 15, 2021. In 2018, the government of then-President Ashraf Ghani passed a law that explicitly criminalized same-sex sexual relations, and the previous penal code included vague language widely interpreted as making same-sex relations a criminal offense. LGBT people interviewed had experienced many abuses because of their sexual orientation or gender identity prior to the Taliban's return to power [...] However, when the Taliban [...] regained control of the country, the situation dramatically worsened. The Taliban reaffirmed the previous government's criminalization of same-sex relations, and some of its leaders vowed to take a hard line against the rights of LGBT people." (HRW, 26 January 2022)

3. Other actors

"Although these rapid developments in the conflict have put the Taliban in control of all of Afghanistan but the Panjshir Valley and other small pockets of resistance, it should be noted that the Taliban does not constitute the only actor in the country." (DIS, September 2021, p. 12)

3.1 Taliban-associated groups

3.1.1 Haqqani Network

Detailed Information on the different factions within the Taliban can be found in the report on the COI webinar with Katja Mielke and Emran Feroz. (ACCORD, March 2022)

"[T]he Haqqani Network (HQN) was formed in the late 1980s, around the time of the then-Soviet Union's invasion of Afghanistan. HQN's founder Jalaluddin Haqqani established a relationship with Usama bin Laden in the mid-1980s and joined the Taliban in 1995. After the fall of the Taliban in Afghanistan in 2001, Haqqani retreated to Pakistan where, under the leadership of his son Sirajuddin, HQN continued to direct and conduct terrorist activity in Afghanistan. In 2015, Sirajuddin Haqqani was appointed Deputy Leader of the Taliban." (USDOS, 16 December 2021)[xxxiv]

"The 'Haqqani Network,' is often cited by U.S. officials as a potent threat to U.S. and allied forces and interests, and a 'critical enabler of Al Qaeda'. [...] Some see the Haqqani Network as on the decline. The Haqqani Network had about 3,000 fighters and supporters at its zenith during 2004-2010, but it is believed to have far fewer currently. However, the network is still capable of carrying out operations, particularly in Kabul city. [...] The group apparently has turned increasingly to kidnapping to perhaps earn funds and publicize its significance." (CRS, 19 May 2017, p. 20)

"Strength: HQN [Haqqani Network] is estimated to have between 3,000 and 5,000 fighters.

Location/Area of Operation: Afghanistan and Pakistan

Funding and External Aid: HQN is funded primarily from taxing local commerce, extortion, smuggling, and other licit and illicit business ventures. In addition to the funding it receives as part of the broader Afghan Taliban, the group receives some funds from donors in Pakistan and the Gulf." (USDOS, 16 December 2021)

"After the death of his father, Jalaluddin Haqqani, he [Sirajuddin Haqqani] became the new leader of the Haqqani network, which has been credited with some of the most violent attacks that have occurred in Afghanistan against Afghan forces and their Western allies in recent years. The Haqqani network is currently one of the region's most powerful and feared militant groups. Some say it is even more influential than the Islamic State group in Afghanistan." (BBC, 7 September 2021)

Based on a Skype-interview with "Sune Engel Rasmussen (SER), a well-informed journalist with extensive and updated knowledge about the situation in Afghanistan" the Danish Immigration service (DIS) states that the Haqqani network constitutes the most anti-Western part of the Taliban and will likely outline the Taliban's policy in the future. They are further said to have a very close relationship to al-Qaeda and also have some form of connection to the Islamic State in Afghanistan (ISKP). Furthermore, they report that there is consensus between the (former) Afghan security services and Western intelligence that the Haqqani network has facilitated and contributed to the very bloody terrorist attacks carried out by the ISKP in Kabul, where the victims have primarily been Hazaras (DIS, September 2021, p. 38).

"From 2001 until 2015, Al Qaeda was considered by U.S. officials to have only a minimal presence (fewer than 100) in Afghanistan itself, operating mostly as a facilitator for insurgent groups and mainly in the northeast. However, in late 2015 U.S. Special Operations forces and their ANDSF partners discovered and destroyed a large Al Qaeda training camp in Qandahar Province—a discovery that indicated that Al Qaeda had expanded its presence in Afghanistan. In April 2016, U.S. commanders publicly raised their estimates of Al Qaeda fighters in Afghanistan to 100-300, and said that relations between Al Qaeda and the Taliban are increasingly close. Afghan officials put the number of Al Qaeda fighters in Afghanistan at 300-500." (CRS, 19 May 2017, p. 17)

"Al Qaeda (AQ) is still assessed to have a presence in Afghanistan and its decades-long ties with the Taliban appear to have remained strong in recent years. In May 2021, U.N. sanctions monitors reported that Al Qaeda 'has minimized over communications with Taliban leadership in an effort to 'lay low' and not jeopardize the Taliban's diplomatic position.' In October 2020, Afghan forces killed a high-ranking AQ operative in Afghanistan's Ghazni province, where he reportedly was living and working with Taliban forces, further underscoring questions about AQ-Taliban links and Taliban intentions with regard to Al Qaeda. In general, U.S. government assessments indicate that the Taliban are not fulfilling their counterterrorism commitments concerning Al Qaeda. For example, in its report on the final quarter of 2020, the Office of the Inspector General for the Department of Defense relayed an assessment from the Defense Intelligence Agency (DIA) that the Taliban maintain ties to Al Qaeda and that some AQ members are 'integrated into the Taliban's forces and command structure.' In a semiannual report released in April 2021, the Department of Defense stated, 'The Taliban have maintained mutually beneficial relations with AQ-related organizations and are unlikely to take substantive action against these groups."' (CRS, 11 June 2021, pp. 1-2)

"The security situation in Afghanistan remains fragile, with uncertainty surrounding the peace process and a risk of further deterioration. As reported by the Monitoring Team in its twelfth report to the Security Council Committee established pursuant to resolution 1988 (2011) (see S/2021/486), Al-Qaida is present in at least 15 Afghan provinces, primarily in the eastern, southern and southeastern regions. Its weekly Thabat newsletter reports on its operations inside Afghanistan. Al-Qaida in the Indian Subcontinent (AQIS) operates under Taliban protection from Kandahar, Helmand and Nimruz Provinces." (UNSC, 21 July 2021, p. 14)[xxxv]

"Al-Qaeda is bound to the Taliban by a pledge of allegiance - or 'bay'ah' - which was first offered in the 1990s by Osama Bin Laden to his Taliban counterpart Mullah Omar. The pledge has been renewed several times since, although it has not always been publicly acknowledged by the Taliban.

Under the 2020 peace deal with the US, the Taliban agreed not to allow al-Qaeda or any other extremist group to operate in areas under their control. They reiterated this vow days after the takeover of Kabul on 15 August. But they do not appear to have publicly rejected al-Qaeda either. [...]

And al-Qaeda reportedly maintains strong links with the Haqqani network, which is part of the Taliban." (BBC, 7 September 2021)

According to DIS, the journalist and Afghanistan expert Sune Engel Rasmussen estimates that al-Qaeda will get even firmer in the future foothold in Afghanistan either directly facilitated by the Taliban or due to the emerging lawlessness in remote parts of the country. It is already known that al-Qaeda is in Afghanistan under the Taliban's protection, and it could have an impact on the situation of the Hazaras in the future (DIS, September 2021, p. 38).

"Kahl [US under-secretary of defence for policy] also suggested that al-Qaida in Afghanistan posed another and perhaps more complex problem, given its ties to the Taliban, adding that it could take al-Qaida 'a year or two' to regenerate the capability to carry out attacks outside of Afghanistan." (UNHCR, 2 November 2021, p. 1)

"The makeup of the Taliban's first cabinet raises questions about the likelihood of Afghanistan becoming a base for Al-Qa'ida again. [...]

Indeed, the Taliban have proceeded to <u>negotiate new agreements with jihadist groups</u> after signing the deal [Doha Agreement]. According to Taliban sources, three jihadist groups (Lashkar-e Taiba, Lashkar-e Jhangvi and the Islamic Movement of Uzbekistan) agreed to sign such deals which placed them under greater Taliban control, restricted their freedom of movement and banned them from carrying out activities against other countries. Other groups, which are more numerous, refused to sign or indulged in protracted negotiations, clearly trying to buy time. Among the latter, the most noteworthy were Al-Qa'ida and the Tehrik-i-Taliban Pakistan (TTP). [...]

Still, the pro-jihadist lobby has fairly good hopes of prevailing in Kabul. The Haqqani network has a powerful presence in the cabinet, with four ministerial posts – including the minister of the interior – and has obvious influence on government activities due to its control over Kabul. In any case, Al-Qa'ida is not trusting its fate to the uncertain outcome of power struggles in Kabul and has been preparing back-up options in case its allies within the Taliban lose out. In recent months it has

encouraged the TTP to move to the Loya Paktia region, under the protection of the Haqqani network. Now old members of Al-Qa'ida are moving from Waziristan to the Afghan province of Paktia, local sources say, a further sign that it might be seeking to turn the area into its new safe haven." (Giustozzi, 20 September 2021)[xxxvi]

3.2 Islamic State - Khorasan Province

"An Islamic State affiliate—Islamic State-Khorasan Province (ISKP, often also referred to as Islamic State of Iraq and the Levant-Khorasan, ISIL-K), named after an area that once included parts of what is now Iran, Afghanistan, and Pakistan—has been active in Afghanistan since mid-2014." (CRS, 19 May 2017, p. 20)

"IS formally launched its Afghanistan operations on January 10, 2015, when Pakistani and Afghan militants pledged their allegiance to its so-called caliphate in Syria and Iraq[...]. Since then, IS-Khorasan has proved itself to be one of group's most brutal iterations, attacking soft targets, targeting Shia populations, killing Sufis and destroying shrines, as well as beheading its own dissidents, kidnapping their children and marrying off their widows. [...]

IS-Khorasan chose to base itself in Afghanistan's Nangarhar Province, a strategic location bordering Pakistan's tribal areas. Its recruits came from both sides of the porous border and could easily escape a surgical strike or military operation by fleeing to either side of the Durand line. [...]

From the very beginning, IS-Khorasan identified its targets—Shia communities, foreign troops, the security forces, the Afghan central government and the Taliban, who had not previously been challenged by an insurgent group." (JF, 6 April 2018)

"At present, ISIL strongholds in Afghanistan are in the eastern provinces of Nangarhar, Kunar, Nuristan and Laghman. The total strength of ISIL in Afghanistan is estimated at between 2,500 and 4,000 militants. ISIL is also reported to control some training camps in Afghanistan, and to have created a network of cells in various Afghan cities, including Kabul. The local ISIL leadership maintains close contacts with the group's core in the Syrian Arab Republic and Iraq. Important personnel appointments are made through the central leadership, and the publication of propaganda videos is coordinated. Following the killing of ISIL leader Abu Sayed Bajauri on 14 July 2018, the leadership council of ISIL in Afghanistan appointed Mawlawi Ziya ul-Haq (aka Abu Omar Al-Khorasani) as the fourth 'emir' of the group since its establishment." (UN Security Council, 1 February 2019, p. 7)

"Beyond the Taliban, a significant share of U.S. operations have been aimed at the local Islamic State affiliate, known as Islamic State-Khorasan Province (ISKP, also known as ISIS-K). Estimates of ISKP strength generally ranged from 2,000 to 4,000 fighters until ISKP 'collapsed' in late 2019 due to offensives by U.S. and Afghan forces and, separately, the Taliban. ISKP and Taliban forces have sometimes fought over control of territory or because of political or other differences. A number of ISKP leaders have been killed in U.S. strikes since 2016, and Afghan forces arrested and captured two successive ISKP leaders in the spring of 2020. U.S. officials caution that ISKP remains a threat, pointing to several high profile attacks attributed to the group in 2020. The United Nations reports that casualties from ISKP attacks in 2020 decreased 45% from 2019. Some suggest that the Taliban's participation in peace talks or a putative political settlement could prompt disaffected (or newly unemployed) fighters to join ISKP." (CRS, 11 June 2021, pp. 5-6)

"Despite territorial, leadership, manpower and financial losses during 2020 in Kunar and Nangarhar Provinces, Islamic State in Iraq and the Levant-Khorasan (ISIL-K) (QDe.161) has moved into other provinces, including Nuristan, Badghis, Sari Pul, Baghlan, Badakhshan, Kunduz and Kabul, where fighters have formed sleeper cells. The group has strengthened its positions in and around Kabul, where it conducts most of its attacks, targeting minorities, activists, government employees and personnel of the Afghan National Defence and Security Forces. [...] In its efforts to resurge, ISIL-K has prioritized the recruitment and training of new supporters; its leaders also hope to attract intransigent Taliban and other militants who reject the Agreement for Bringing Peace to Afghanistan between the United States of America and the Taliban and to recruit fighters from the Syrian Arab Republic, Iraq and other conflict zones." (UN Security Council, 21 July 2021, pp. 14-15)

According to a report of the Norwegian COI entity Landinfo, in the aftermath of the attack on August 26 2021 on the Kabul airport, it is speculated whether the ISKP is capable of challenging the Taliban's control, which could lead to the continuation of hostilities in the country. Basically, ISKP pr. August 2021 is said to be an actor with limited military force in Afghanistan. They are said to have no territorial control and the number of warriors is limited. But it can still not be excluded that they may play a role in the time to come as some Taliban fighters may disagree with the direction that the Taliban chooses, especially if they settle on a moderate and inclusive line. This can lead to some Taliban changing sides and switching to ISKP. The same could happen if divisions among the Taliban appear. Furthermore, Landinfo states that in connection with the Taliban's seizure of power, many prisoners were released, among whom some may have been affiliated with ISKP, which can increase the impact of the ISKP (Landinfo, 2 September 2021).

"According to Colin Kahl, US under-secretary of defence for policy, the Islamic State in Afghanistan could have the capability of conducting 'external operations', including attacking the US, in as little as six months." (UNHCR, 2 November 2021, p. 1)

"For the moment, IS does not control any territory in Afghanistan. The group had previously managed to establish bases in both Nangarhar and Kunar provinces, before being driven out by assaults from the Taliban, as well as Afghan army units backed by American airstrikes. The group has just a few thousand fighters compared to around 70,000 Taliban members, who are now equipped with American weapons.

But there are fears IS could end up recruiting some of the other Central Asian and Pakistani foreign fighters believed to be based in the country, as well as disillusioned Taliban members if rival factions develop within the group in the future. The US is hoping to continue using so-called 'over the horizon' strikes, launched from outside Afghanistan, to target IS. The Taliban however, are bullish about being able to take on the insurgents alone." (BBC, 29 October 2021)

"The ISKP armed group has repeatedly carried out devastating attacks that appear designed to spread terror and inflict maximum suffering particularly on Afghanistan's Hazara community,' said Patricia Gossman, associate Asia director at Human Rights Watch. 'The numerous attacks targeting Hazaras amount to crimes against humanity, and those responsible should be brought to justice.'

The ISKP has posed a serious threat to Hazaras and other Afghan civilians since at least 2015, when the Islamist armed group began attacks on mosques, hospitals, schools, and other civilian facilities, especially in predominantly Shia neighborhoods. These attacks have killed at least 1,500 civilians and injured thousands more, mostly religious minorities.

ISKP attacks have taken place in Kabul, Jalalabad, Herat, and other cities. Some have targeted Hindu and Sikh religious minorities, as well as Hazara. The ISKP has also killed journalists, civil society activists, and health workers, and targeted schools, particularly girls' schools in Nangarhar in 2018. Their attacks first surged in 2016-2018 and then ebbed after the group suffered military setbacks in 2019. Since 2020, attacks have again increased." (HRW, 25 October 2021)

"Attacks claimed by or attributed to ISIL-KP increased and expanded beyond the movement's previous areas of focus in Kabul and eastern Afghanistan. Between 19 August and 31 December, the United Nations recorded 152 attacks by the group in 16 provinces, compared to 20 attacks in 5 provinces during the same period in 2020." (UNGA, 28 January 2022, p. 5)

"A suicide bombing at a Shia Mosque in the southern Afghan city of Kandahar killed over 50 people and injured more than 80 on 15 October. A series of three explosions took place at the mosque, with one bomb detonated at the door of the mosque, and two more inside the building. [...] On 8 October a suicide attack on a Shia Mosque in the northern city of Kunduz killed at least 50 people and injured over 100, again during Friday prayers. According to CSW sources, Islamic State – Khorasan Province (IS-K), a local branch of the Islamic State group who claimed responsibility for the attack on 8 October". (CSW, 18 October 2021)[xxxviii]

"There has been surge in IS-K attacks against the Taliban and Afghan civilians in the past two months. Experts say the extremist group has been bolstered by the diminished U.S. counterterrorism presence in Afghanistan and the Taliban's inadvertent release of hundreds of IS-K inmates from prisons during its sweep of the country. [...] The Taliban has tried to downplay the threat posed by IS-K, vowing to eliminate the group. But communities caught in the middle of the intensifying war between the Taliban and IS-K said they fear more violence." (RFE/RL, 13 October 2021)

"IS has been conducting an intense media warfare campaign against the Taliban to delegitimize it as a governing body and discredit them as a religious authority (Terrorism Monitor, December 16, 2021). The focus of this effort is the telling of a new history of the Taliban. According to this narrative, a once pious and honourable movement has deviated from Islam, become morally corrupted, and ultimately betrayed its founding principles." (JF, 11 March 2022)

"Since August 2021, UNAMA/OHCHR received credible allegations of the killing of more than 50 persons suspected of ISIL-KP affiliation, of which around 35 were extrajudicial killings attributed to de facto authorities. While the vast majority of these incidents occurred in Nangarhar Province in October and November 2021, with a period of no incidents in January 2022, in the second week of February 2022 there were three extrajudicial killings of persons suspected of ISIL-KP affiliation recorded in the province. Many of those killed were also subjected to enforced disappearance, torture, and ill-treatment by the de facto authorities. In a number of cases, dismembered bodies were found by the roadside." (HRC, 4 March 2022, p. 6)

"IS accuses the Taliban of being 'apostates' for not being sufficiently hardline; the Taliban dismiss IS as heretical extremists." (BBC, 29 October 2021)

3.3 National Resistance Front (NRF)

"In the Panjshir Valley, the remnants of the former Afghan government and local militias had formed the National Resistance Front (NRF) led by former Vice President of the Republic, Amrullah Saleh and Ahmad Massoud. The NRF was said to consist of several thousand men with equipment from the Afghan army prior to the Taliban capture of Panjshir. In the days following the Taliban capture of Panjshir, Massoud vowed that the NRF would continue to resist the Taliban." (DIS, September 2021, p. 12)

"In the prevailing atmosphere of insecurity, several political opposition figures announced the establishment of 'resistance forces' and councils to coordinate local defence efforts, often supported by members of parliament and provincial councils, community elders and religious leaders. Following the takeover of Kabul on 15 August, First Vice President Amrullah Saleh posted on social media an invitation for Afghans to join the resistance to the Taliban, announcing himself as caretaker under the constitution." (UNGA, 2 September 2021, pp. 2-3)

"The Taliban said on Tuesday they had taken the valley [Panjshir] - the last region of Afghanistan holding out against their rule - from the Afghanistan National Resistance Front. The NRF, led by Ahmed Shah Massoud's son, said they would continue to fight." (BBC, 10 September 2021)

"FRANCE 24 spoke to Ali Maisam Nazary, head of foreign relations for the National Resistance Front of Afghanistan (NRF) [...]. Nazary claimed that the country's new rulers 'are not victorious' in Afghanistan's north-eastern Panjshir region, that the 'resistance is continuing' and that the NRF actually controls 'more than half' of Panjshir, despite Taliban 'propaganda' to the contrary." (France24, 5 October 2021)

"U.S. officials have confirmed that a newly formed armed group resisting Taliban rule in Afghanistan has registered with the Justice Department to carry out political lobbying in the United States. The confirmation came in response to claims by the anti-Taliban National Resistance Front (NRF) that its international office has 'received authorization to officially open' in America. [...]

The NRF claims it has set up bases in crucial mountainous parts Panjshir Valley, a predominantly ethnic Tajik province, about 100 kilometers northeast of the Afghan capital, Kabul. Taliban officials reject those claims and say leaders of the so-called resistance have long left Afghanistan." (VOA, 1 November 2021)[xxxviii]

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- [i] The Afghanistan Analysts Network (AAN) is an independent non-profit policy research organisation with its main office in Kabul.
- [ii] The International Crisis Group (ICG) is a Brussels-based transnational non-profit, non-governmental organization that carries out field research on violent conflict and advances policies to prevent, mitigate or resolve conflict.
- [iii] The UN General Assembly (UNGA) is one of the six principal organs of the United Nations and the only one in which all member nations have equal representation.
- [iv] The Danish Immigration Service (DIS) is an agency within the Danish Ministry of Immigration and Integration that deals with cases concerning foreigners' right to visit and stay in Denmark.
- $[\underline{v}]$ Human Rights Watch (HRW) is an international non-governmental organisation, headquartered in New York City, which seeks to protect human rights worldwide.
- [vi] The Armed Conflict Location & Event Data Project (ACLED) collects, analyses and maps information on crisis and conflict in Africa, South & Southeast Asia and the Middle East and provides datasets on conflict-related incidents.
- [vii] The British Broadcasting Corporation (BBC) is a British public service broadcaster headquartered in London.
- [viii] The Office of the United Nations High Commissioner for Refugees (UNHCR) is a United Nations agency with the mandate to protect and support refugees and assist in their voluntary repatriation, local integration, or resettlement to a third country.
- [ix] Department of Foreign Affairs and Trade (DFAT) is the Department of Foreign Affairs and Trade of the Australian Government.
- [\underline{x}] The Jamestown Foundation (JF) is a Washington, D.C.-based information platform providing media and monitoring reports aimed at informing and educating policy makers and the broader policy community about events and trends in societies that are strategically or tactically important to the

United States and in which public access to such information is often restricted.

[xi] Radio Free Europe/Radio Liberty (RFE/RL) is a broadcasting organisation created by the American anti-communist organisation National Committee for a Free Europe in 1949 and is funded by the U.S. Congress. It provides news to countries in Eastern Europe, Central Asia and the Middle East.

[xii] The UN Human Rights Council (HRC), formerly known as the UN Commission on Human Rights, is an inter-governmental body within the United Nations system working to promote and protect human rights across the world.

[xiii] The Council of Europe's Parliamentary Assembly (Coe-PACE) is an interparliamentary body consisting of 318 deputies from the parliaments of its 47 member states dealing with democracy, human rights and political, economic and social issues.

 $[\underline{xiv}]$ The Norwegian Country of Origin Information Center Landinfo is an independent body within the Norwegian immigration authorities that provides COI services to various actors within Norway's immigration authorities.

[xv] The US Congressional Research Service (CRS) is a public policy research arm of the US Congress.

[xvi] swisspeace is an independent peace research institute based in Basel.

[xvii] Insecurity Insight examines threats facing people living and working in dangerous environments. The organisation's data collection and analysis methods generate insights relevant for aid workers, aid agencies and those concerned with the protection of health workers, educators, IDPs and refugees.

[xviii] Amnesty International (Al) is an international non-governmental human rights organisation. It based on London (UK).

[xix] The Afghanistan Independent Human Rights Commission (AIHRC) is a national human rights organisation in Afghanistan, dedicated to promoting, protecting and monitoring human rights and the investigation of human rights abuses.

[xx] The Office of the United Nations High Commissioner for Human Rights (OHCHR) is a department of the Secretariat of the United Nations, mandated to promote and protect human rights and to prevent human rights violations.

[xxi] The International Federation for Human Rights (Fédération internationale des ligues des droits de l'Homme, FIDH) is an umbrella organisation of human rights NGOs.

[xxii] Jurist is a legal news and commentary service of a team of around 50 law student reporters, editors, commentators, designers and developers from 12 law schools in the US, the UK and India in collaboration with the University of Pittsburgh School of Law in Pittsburgh, Pennsylvania, USA.

[xxiii] Associated Press News (AP) is a New York based news agency.

[xxiv] The Federal Office for Migration and Refugees (Bundesamt für Migration und Flüchtlinge, BAMF) is the German authority responsible for conducting asylum procedures and protecting refugees. Furthermore, BAMF coordinates the promotion of integration and carries out research in the area of migration.

[xxv] Reuters is a London-based international news agency.

[xxvi] The Inter Press Service – News Agency (IPS) is a global non-profit, non-governmental news agency, emphasising on issues of development, globalisation, human rights and the environment.

[xxvii] Al Jazeera is a Qatar-based TV news network.

[xxviii] The UN Assistance Mission in Afghanistan (UNAMA) is a political UN mission established on 28 March 2002 by United Nations Security Council Resolution 1401.

[xxix] The Khaama Press News Agency (KP) is an online Afghan news agency.

[xxx] ABC News is Australia's public service broadcaster.

[xxxi] Reporters Sans Frontières (RSF) (English: Reporters Without Borders) is a Paris-based international non-governmental organization devoted to protecting freedom of expression by reporting on violations of press freedom.

[xxxii] Committee to Protect Journalists (CPJ) is a US-based NGO Committee to Protect Journalists.

[xxxiii] France 24 is an international news channel in the Maghreb and in the French-speaking African countries.

[xxxiv] The US Department of State (USDOS) is the US federal executive department mainly responsible for international affairs and foreign policy issues.

[xxxv] The United Nations Security Council (UNSC), one of the six main organs of the UN, is primarily responsible for maintaining international peace and security. The UNSC regularly publishes reports about their international missions and worldwide developments concerning politics, security, human rights etc.

[xxxvi] Giustozzi, Antonio holds a PhD from the London School of Economics and Political Science and is Senior Research Fellow at the Royal United Services Institute and visiting professor at King's College London. His areas of expertise are among others Afghanistan, Pakistan and insurgencies.

[xxxvii] Christian Solidarity Worldwide (CSW) is a Christian advocacy organisation with the aim of promoting religious freedom worldwide, seeking to influence governments on religious freedom issues.

[xxxviii] Voice of America (VOA) is a U.S. international broadcaster, providing news and information in more than 40 languages. VOA produces content for digital, television, and radio platforms.

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ecoi.net summary:
Brief compilation on
recent developments and key
actors in Afghanistan

Country: Afghanistan

Source:

ACCORD – Austrian Centre for Country of Origin and Asylum Research and Documentation

Document type: Periodical Report

Language: English

Published: 7 April 2022

Document ID: 2070964

Austrian Red Cross
Austrian Centre for Country of Origin and
Asylum Research and Documentation (ACCORD)

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ecoi.net is run by the Austrian Red Cross (department ACCORD) in cooperation with Informationsverbund Asyl & Migration. ecoi.net is funded by the Asylum, Migration and Integration Fund, the Austrian Ministry of the Interior and Caritas Austria. ecoi.net is supported by ECRE & UNHCR.





