Submission to the United Nations Universal Periodic Review of

The Arab Republic of Egypt

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Submitted by:1

Committee for Justice (CFJ)
Robert F. Kennedy Human Rights (RFKHR)





¹ A description of the submitting organizations is on page 2. Contact information for submitting organizations is in Annex 1.

The Committee for Justice

The Committee for Justice (CFJ) is a non-governmental organization established in Geneva, Switzerland in 2015 with the aim of defending victims of human rights violations across the Middle East and North Africa region.

Robert F. Kennedy Human Rights

Robert F. Kennedy Human Rights (RFKHR) is a non-governmental organization founded in 1968 by the family and friends of former United States Attorney General and Senator Robert F. Kennedy to continue his legacy of fighting for a more just and peaceful world. The international advocacy and litigation team works to protect human rights across Africa, the Americas, and Asia, with a particular emphasis on protecting civic space. RFKHR participates directly in strategic litigation of emblematic cases at the international and regional level.

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I. Introduction

- 1. In this submission, CFJ and RFKHR analyze Egypt's fulfillment of its human rights obligations since Egypt's prior Universal Periodic Review (UPR) in November 2019. The submission assesses Egypt's implementation of recommendations received during its previous cycle, and provides specific recommendations for Egypt to consider based on its response and actions over the past five years.
- 2. In particular, this submission aims to provide information on restrictions to civic space and human rights violations as they relate to journalists, lawyers, and human rights defenders (hereinafter "HRDs") in Egypt. Journalists, lawyers, and HRDs are at particular risk of being targeted by the Egyptian government due to their role as prominent actors in civil society.

II. Background and Recent Developments

- 3. Since 2019, civic space and human rights in Egypt have severely deteriorated, exacerbated by several recent developments related to presidential elections and Israel's war on Gaza.ⁱⁱ
- 4. President Abdel Fattah al-Sisi was elected to a third term in December 2023 in an election marred by arrests, intimidation "and onerous requirements for candidates that effectively prevented any meaningful competition." Leading up to the election, "security forces curtailed peaceful protests and harassed, detained, and prosecuted dozens of journalists as well as political and human rights activists." In response, the European Parliament passed a resolution calling for the Government to "stop stifling opposition" and "uphold the rule of law, freedom of expression, press, media and association, and judicial independence."
- 5. Following Israel's war on Gaza in October 2023, Egyptian authorities "detained and prosecuted dozens of protestors and activists in pro-Palestine protests" across the country. February Between October 7, 2023 and May 2024, authorities arrested and detained at least 120 protesters supporting Palestine. February Palestine.

III. Implementation of Prior UPR Recommendations

- 6. Egypt's third cycle UPR took place in November 2019 and was adopted by the Human Rights Council in March 2020. Egypt received 40 recommendations on freedom of expression and the press, 21 on detention, 19 on HRDs, 14 on civil society, 14 on freedom of association and peaceful assembly, and 7 on enforced disappearance 115 total.
- 7. Despite accepting 66 recommendations, there is no evidence to show Egypt has implemented them. Instead, Egypt has been accused of "deceptive" engagement with the UPR process and has continued to commit violations, "blatantly disregarding UN and

member state recommendations."xi For example, it supported the recommendation to "[t]ake the necessary measures to guarantee the freedom of expression and opinion of the population, in particular for [HRDs] and journalists, and investigate and punish cases of threats, reprisals and other acts of violence," but in the intervening period has in fact continued to violate the rights to freedom of expression and opinion, and use internet censorship to restrict freedom of the press.xii

8. Egypt rejected approximately 43% of these recommendations, primarily those that entailed taking specific actions. For example, Egypt did not accept a recommendation to "[r]efrain from all forms of reprisal against [HRDs]," and continues to enact reprisals as evidenced by examples of arbitrarily detaining HRDs as described in this submission.^{xiii}

IV. Attacks on Civic Space

Freedom of Expression and the Press

- 9. The rights to freedom of expression and the press are well established under international law. xiv Egypt is obligated to uphold these rights under treaties it has ratified, including the International Covenant on Civil and Political Rights (ICCPR)xv and the African Charter on Human and Peoples' Rights (hereinafter "African Charter"), as well as its own Constitution. xvi
- 10. Nevertheless, the state of press freedom in Egypt is one of the worst in the world.xvii Egypt is currently ranked 170 out of the 180 countries in Reporters Sans Frontières's (RSF) annual press freedom index, its worst ever ranking.xviii Internet access is likewise heavily restricted, with Freedom House labeling Egypt as "not free" in its 2023 annual internet freedom report.xix
- 11. Laws enacted in recent years have facilitated the restriction of freedom of expression and the press. **x* For example, the Law Regulating the Press, Media, and the Supreme Council for Media Regulation (Law No. 180/2018)**x*i (hereinafter "SCMR law") has been widely criticized for "creat[ing] a restrictive media regulatory scheme that grants authorities broad discretion to censor or block content that is found to meet a number of vaguely phrased prohibitions."*xxiii
- 12. Similarly, the Anti-Cyber and Information Technology Crimes Law (Law No. 175/2018)^{xxiii} (hereinafter "cybercrime law") permits the authorities to "block websites without a judicial order on national security or economic grounds, which are vaguely defined,"^{xxiv} to punish individuals who visit banned websites with up to one year in prison, and to surveil internet users without judicial oversight.^{xxv} Combined with problematic national security legislation, ^{xxvi} Egypt has a "formidable" arsenal of legal tools available to

- oppress the media.xxvii
- 13. Egypt has used this legal arsenal to repeatedly block hundreds of websites, including foreign media outlets like the *Huffington Post Arabic*, and initiate spurious investigations into others, thereby negatively impacting press freedom and the right to access to information. xxviii
- 14. On **June 24, 2020**, authorities arrested **Nora Younis**, the editor-in-chief of the news platform *Al-Manassa*, after agents from the National Security Forces raided the website's headquarters. xxix She was charged with several cyber-related crimes under Case No. 9455/2020.xxx In **October 2020**, the Government blocked *Al-Manassa* as well as 100 other news media websites. xxxi
- 15. In **July 2021**, authorities blocked "180 Investigations" permanently without reason or due process.**xxiii In **November 2021**, the Government blocked Disclose, a nonprofit investigative journalism organization, "after it revealed that French companies had sold surveillance systems to Egypt.**xxxiii
- 16. In **July 2022**, *Al-Manassa* was targeted again when authorities blocked three separate links to the website, xxxiv and several staff members were "interrogated after publishing an article criticizing the lack of oversight mechanisms to hold the president accountable." xxxv
- 17. In **June 2023**, the authorities cited the SCMR law to temporarily block the websites of two media outlets, *Al Sulta Al Rabba* and *Masr 360*, most likely due to their publication of political content and reports of human rights violations.xxxvi
- Masr. XXXXVIII In addition to charging Mada Masr's journalists, XXXXVIII in October 2023 authorities officially blocked their website for six months and referred the case to the Public Prosecution after it published a story indicating that the Egyptian government was preparing to accept Palestinians fleeing Gaza. XXXXIX In November 2023, the authorities summoned editor-in-chief, Linah Attalah, for investigation on charges of publishing false news that could harm national security and operating a site without a license. XI Attalah was summoned again in February 2024 after the outlet published an investigative report on an Egyptian businessman's role in moving people and goods between Egypt and Gaza during Israel's war on Gaza. XII
- 19. In addition to these violations, the media landscape in Egypt has experienced a "hostile takeover" of state-owned media outlets, further repressing free and independent news sources. *lii The situation is so pervasive that it has been termed the "Sisification of the media." *sliii

- 20. The Egyptian government also intensified its use of **transnational repression** by targeting the families of journalists living abroad and using defamation campaigns to silence opposing voices. xliv
- 21. On **August 22, 2023**, the **father of Ahmed Gamal Ziada**, xlv an Egyptian Belgium-based journalist, was arrested outside Cairo and forcibly disappeared for 24 hours before being presented before the Supreme State Security Prosecution (SSSP). xlvi He was interrogated about his son's journalism, including Ziada's independent news website, Zawya3, and his coverage of Egyptian human rights issues. xlvii Ziada's father was charged with "spreading fake news," "harmful use of social media," and "membership of a subversive organization" before being released from pretrial detention on September 22, 2023. xlviii As of the time of his release, he was still subject to ongoing legal proceedings. xlix
- 22. In **February 2024**, government and pro-government actors enacted an aggressive smear campaign against **Ahmed Salem**, a UK-based Egyptian founder of the Sinai Foundation for Human Rights, in response to the Foundation's independent reporting on the Egyptian government's plans for receiving refugees from Gaza.¹ Salem received threats that "he would be brought back to Egypt" if he did not drop his work.¹ One threat warned Salem that he "is not far from reach, even abroad." lii

The Right to Privacy, Digital Rights, and Cyber Surveillance

- 23. The right to privacy is central to the enjoyment and exercise of fundamental freedoms and is protected under international human rights law. liii The Egyptian constitution likewise protects this right, stipulating that "private life," defined as all forms of communication, "is inviolable, safeguarded and may not be infringed upon." liv
- 24. Nonetheless, the Egyptian government uses the cybercrime law, amongst others, to justify the mass surveillance of HRDs, journalists, lawyers, and the public without judicial oversight or due process. Volume Companies may be compelled to furnish the authorities with comprehensive data on user voice calls, text messages, website visits, and app usage across devices. Volume The cybercrime law further grants national security authorities "extensive powers to obtain user data, without limitation or standards." Volume Volum
- 25. Evolutions in digital surveillance technologies, viii such as Predator and Pegasus spyware, have facilitated the authorities' ability to monitor and censor social media and electronic communications, viix and to subsequently use this information to prosecute journalists, lawyers, and HRDs. viix
- 26. For example, in June 2022, journalist Donia Samir was arrested and charged with "joining a terrorist group" and "spreading false news" through social media under Case No. 440/2022

after she published a video on Facebook showing herself being harassed by the governor of South Sinai. lxi Several other journalists, bloggers, and online content creators were also charged under the same case and Case No. 441/2022. lxii Samir was later released in October 2023. lxiii

27. In **February 2024**, the US government placed Canada-based company Sandvine Inc. on a trade restriction list for supplying "deep packet inspection technology" to the Egyptian government, which it found the Egyptian authorities had used for "mass web-monitoring and censorship to block news as well as target political actors and human rights activists." In the context of the co

Freedom of Association and Assembly

- 28. The rights to freedom of association and peaceful assembly are enshrined in the ICCPR^{lxv} and the African Charter, lxvi both ratified by Egypt, as well as the Egyptian constitution. lxvii Nevertheless, the Egyptian government has enacted legislation that formally prohibits them.
- 29. Two laws, in particular, criminalize the right to peaceful assembly in Egypt: the **Law on Assembly (Law No. 10/1914)**, laviii and the **Law on Protest (Law No. 107/2013)**. laix Under both, the gathering of five persons or more may be deemed illegal. lax Heavy penalties are set for assembly, ranging from two to five years of imprisonment and a fine of 30,000 and 100,000 Egyptian pounds. Concerningly, the security forces hold absolute power to ban protests and to use force against peaceful protesters, a force which has historically proven excessive and lethal.
- 30. Similar laws impose obstacles to the exercise of the right to freedom of association. The 2014 amendments to the Penal Code, through Presidential Decree No. 128/2014, imposes harsher penalties on organizations receiving foreign funding that authorities suspect of undermining "national interest," "national sovereignty," or public peace, terms which are not precisely defined. [xxiii]
- 31. The Law on Regulating the Exercise of Civil Work (Law No. 149/2019) lxxiv imposes stringent regulations on civil society organizations (CSOs), including legal and administrative restrictions on their formation, lxxv activities, lxxvi access to resources, lxxvii and interaction with international entities. lxxviii This law not only conflicts with international legal standards, but also entrenches excessive government control over CSOs by interfering with their operations and enabling the arbitrary cessation of their activities if deemed "sensitive" by the government.
- 32. Egyptian authorities use this legal framework to justify interfering with the exercise of the rights to freedom of association and peaceful assembly. There are numerous examples of this occurring since Egypt's last UPR, only a portion of which are highlighted in this

report.lxxx

- 33. In **October 2023**, at least 100 people were arrested during peaceful pro-Palestinian demonstrations that were held outside of sites pre-approved by the Government. Security forces violently dispersed the protests and the Public Prosecution summoned at least 14 of the arrested protestors for investigation. Security forces violently dispersed the protests and the Public Prosecution summoned at least 14 of the arrested protestors for investigation.
- 34. On **October 15, 2023**, authorities detained at least 13 people who were part of a gathering of teachers outside the Education Ministry east of Cairo that were peacefully protesting the mass disqualification of teachers who applied for jobs at public schools. Security forces reportedly "beat protestors, used water cannons to disperse them, and forced female teachers into buses to remove them from the protest. Staxiv The authorities ordered 14 of the protestors to be held in pretrial detention on charges of "joining a terrorist group," participating in an illegal assembly, and "spreading false news" in connection with Case No. 2333/2023. Their detention was renewed using a highly criticized remote video conference system on October 24, 2023. Staxivii
- 35. On **April 23, 2024**, authorities violently arrested and detained several lawyers, journalists, and HRDs for holding a peaceful demonstration in solidarity with the women of Sudan and Gaza outside the UN Women's regional office in Cairo. Lexaviii At least 19 people were arrested and detained in an unknown location overnight, before presenting 16 of them before the SSSP. Lexavix Defense lawyers were prevented from entering the premises to counsel their clients while they were being questioned, in clear violation of the detainees' right to counsel. The detainees were released on bail after the SSSP charged them with joining an illegal group and unlawful assembly. The detainees were released on bail after the SSSP charged them with joining an illegal group and unlawful assembly.

V. Arbitrary Arrests, Detention, and Enforced Disappearances

- 36. Under international human rights law^{xcii} and its own constitution, ^{xciii} Egypt is prohibited from arbitrarily depriving individuals of their liberty. Nevertheless, the Egyptian government notoriously contravenes these obligations by using arbitrary arrests, detention, and acts of torture and other cruel, inhumane and degrading treatment, ^{xciv} as tools of repression to silence journalists, lawyers, ^{xcv} and HRDs, among others. ^{xcvi}
- 37. **In 2023**, CFJ's Justice Watch Archive documented a total of 3,537 violations occurring within at least 49 detention centers: 3,185 cases of arbitrary deprivation of liberty, 174 cases of enforced disappearance, 106 cases of poor detention conditions, and 36 cases each of torture and deaths inside detention centers. xcvii
- 38. As the number of violations are too numerous to fully recount in this submission, the following sections detail a few emblematic examples of journalists, lawyers, and HRDs who

have been targeted and subjected to these measures by the authorities. xcviii

Counter-Terrorism Legislation & the Egyptian Security Apparatus

- 39. The Egyptian domestic legal framework facilitates these gross violations of human rights. Among the most potent legal weaponry at the Government's disposal are the Anti-Terrorism Law (Law No. 94/2015)^{xcix} and the Terrorism Entities Law (Law No. 8/2015),^c which provide the legal basis for surveillance, travel bans, asset freezes, and the designation of individuals and organizations as terrorist entities. These laws broaden the definition of "terrorists" and "terrorist entities" by vaguely referencing terms such as disruption of public order and the endangering of the security of society.^{ci}
- 40. The SSSP, a special branch of Egypt's Public Prosecution, functions in practice to silence anyone perceived to be critical of the regime often using the Anti-Terrorism and Terrorism Entities laws. Cii An Amnesty International investigation into the SSSP found that it "is responsible, on a significant scale, for arbitrary detention on the basis of misuse of vague national security legislation." Ciii It also found the SSSP is complicit in enforced disappearances and ill-treatment of detainees. Civ Meanwhile, due process violations within the SSSP are rife: the SSSP does not inform suspects of their rights and "systematically denie[s] the right to effective legal representation." Civ
- 41. Egyptian authorities also frequently abuse pretrial detention as a method of prolonged, often indefinite, detention, despite the Criminal Procedure Code stating it is an exceptional legal measure that cannot exceed two years for the most serious offenses, as prescribed under Article 143.^{cvi}
- 42. A 2022 New York Times investigation revealed that some 4,500 people were held in pretrial detention during a single six-month period, many of them on bogus Anti-Terrorism Law charges.^{cvii} Public data from between 2018 and 2022 indicates that 4,773 individuals have been held in arbitrary pretrial detention for longer than the maximum two year period, of whom 1,418 were held for longer than four years.^{cviii}
- 43. In addition, the SSSP regularly practices "recycling" or "rotation," a process in which a person who is released from pretrial detention is questioned and detained in connection with a new case, often on identical charges. This process allows Egyptian authorities to restart the clock on maximum pretrial detention time. The UN Working Group on Arbitrary Detention (UNWGAD) expressed concerns about the SSSP's practice of "nominally ordering [pretrial] detention pending further investigation but in practice enabling indefinite detention without prospect of trial."

- 44. Officials from the NSA first arrested **Hoda Abdel Moneim**, a lawyer and HRD, cxi on November 1, 2018, at her home in Cairo and forcibly disappeared her for 21 days. cxii On November 21, 2018, the authorities presented Abdel Moneim before the SSSP in connection with Case No. 1552/2018 under charges of joining a terrorist organization and receiving funds in order to carry out the aims of a terrorist group, and ordered her to be held in pretrial detention. cxiii
- 45. On **January 17, 2021**, the Cairo Criminal Court held a hearing to consider the renewal of Abdel Moneim's detention, despite her pretrial detention exceeding the mandated two-year limit. CXIV The authorities denied her demands for medical care and renewed her pretrial detention. CXIV
- 46. Abdel Moneim has been the subject of several communications submitted to the Egyptian government by UN special procedures. In addition, on **November 15, 2021**, the UNWGAD found Abdel Moneim's deprivation of liberty to be arbitrary.
- 47. In **October 2023**, the SSSP again ordered the detention of Abdel Moneim on the final day of her previous sentence and referred her case to an Emergency State Security Court (ESSC). CXVIII On **March 5, 2023**, the Terrorism Circuit of the ESSC sentenced her to five years in prison on the charge of joining an unspecified terrorist organization and acquitted her on the charge of receiving foreign funds. CXXIX
- 48. Upon completion of her sentence, Abdel Moneim was again brought before the SSSP in connection with a new case, No. 730/2020, and again charged with "joining and financing a terrorist organization." She was also charged for a second time with committing a terrorism financing crime, despite being acquitted of the same charge by the ESSC. cxxii
- 49. On **April 22, 2024**, Abdel Moneim marked 2,000 days of Egyptian authorities holding her in arbitrary detention, where she remains as of the date of this submission.^{cxxii}
- 50. **Ibrahim Metwally**, a lawyer and HRD, cxxiii was first arrested on September 10, 2017. Cxxiv The NSA arrested and forcibly disappeared Metwally from the Cairo airport as he was preparing to travel to Geneva for the 113th session of the UN Working Group on Enforced and Involuntary Disappearance at the UN Human Rights Council. Cxxiv On September 12, 2017, Metwally was referred for investigation before the SSSP in connection with Case No. 900/2017 on charges of "assuming leadership of a group established in violation of the law," "publishing false news and statements," and "communicating with foreign parties." Cxxivi On **September 26, 2019**, the UNWGAD confirmed the arbitrary nature of his detention.

- 51. On **October 14, 2019**, the Cairo Criminal Court acquitted Metwally on Case No. 900/2017 after the authorities had held him in pretrial detention for two years. cxxviii Following this release, the authorities forcibly disappeared Metwally for two weeks. cxxix
- 52. On **November 5, 2019**, Metwally was presented before the SSSP in connection with a new case, No. 1470/2019, based on identical charges to his previous case. cxxx
- 53. On **September 10, 2023**, Metwally marked six years of imprisonment by the Egyptian authorities as retaliation for his human rights advocacy. The authorities continue to renew his pretrial detention.
- 54. On **September 29, 2019**, Egyptian authorities arrested **Mohamed El-Baqer**, a lawyer and director of the Adalah Center for Rights and Freedoms, without a warrant while he was representing his client, journalist and HRD Alaa Abdel Fattah, at the SSSP in the 5th settlement in Cairo. CXXXXIII While Baqer was handcuffed and in the absence of a lawyer, the SSSP interrogated him about his engagement with Egypt's UPR. CXXXXIV He was later charged under Case No. 1356/2019, the same case as Abdel Fattah, with "publishing false news," "belonging to a terrorist group," and "receiving funds to carry out the goals of this group." The authorities ordered him in pretrial detention and later forcibly disappeared him for 24 hours. CXXXXVI On October 1, 2019, Baqer was transferred to the notoriously brutal Tora prison. CXXXXVII
- 55. On **August 31, 2020**, Baqer was again presented before the SSSP and put under a new case, No. 855/2020, and accused of "joining a terrorist organization" and participating in a criminal agreement with the intention of committing a terrorist crime. CXXXXVIII He was then ordered to be held in pretrial detention.
- 56. On **November 8, 2021**, Baqer was presented before an ESSC under Case No. 1228/2021, the charges for which were essentially copied from the initial Case No. 1356/2019. CXXXIX On **December 20, 2021**, an ESSC sentenced Baqer to four years in prison on false news charges. CXI
- 57. On **July 19, 2023**, President al-Sisi granted Baqer a presidential pardon related to Case No. 1228/2021, and he was subsequently released from detention on July 20, 2023. Cashi At the time of his release, Baqer had been held in pretrial detention for almost four years, and he is still subject to ongoing legal proceedings in the other two cases against him (Nos. 855/2020 and 1356/2019).
- 58. On **May 29, 2021, Ezzat Eid Taha Fadl** (also known as Ezzat Ghoneim), a lawyer and HRD, cxlii was charged for the third time under a new case, No. 1552/2018, with "joining a terrorist group," "spreading false news inside and outside of Egypt," and "threatening

- national security with the objective of weakening public trust and defaming the State image."cxliii
- 59. The authorities had already placed Fadl under two separate cases, Nos. 441/2018 and 1118/2019, with identical charges to those in his most recent case. The NSA first arrested him on March 1, 2018 in Giza, Egypt and then forcibly disappeared him for three days before presenting him to the SSSP. Calv Although he had been ordered released from pretrial detention on September 4, 2018 with precautionary measures, the authorities subjected him to a second period of enforced disappearance for five months. Calvi
- 60. The latest case the authorities placed Fadl under in May 2021, Case No. 1552/2018, is the same case that other staff members of Fadl's organization, ECRF, are accused under. and March 2023, Fadl was sentenced to 15 years imprisonment by an ESSC under that case.

Attacks Against Journalists

- 61. According to RSF and the Committee to Protect Journalists, Egypt is one of the biggest jailers of journalists in the world. The majority of journalists held in pretrial detention are incarcerated for longer than the maximum two-year period mandated by the Criminal Procedure Code. Cl
- 62. On **June 10, 2024**, the arbitrary detention of **Tawfik Ghanem**, a journalist and former news agency bureau chief, was renewed; he has now been imprisoned without trial for 1,020 days in violation of the Criminal Procedure Code. Cli On **May 21, 2021**, Egyptian authorities arrested him at his home and forcibly disappeared him for five days. Cli He was subsequently charged with belonging to a "banned organization" and spreading "false information." Since then, his pretrial detention has been systematically renewed. Cli The Egyptian authorities previously targeted him for his journalism and initiated a travel ban and asset freeze against him in 2017.
- 63. On **August 19, 2023**, the Egyptian authorities arrested **Karim Asaad**, a journalist with the fact-checking platform *Matsa Daash*. Security forces assaulted Asaad and his wife before confiscating their devices. He was detained for two days after posting an article about an Egyptian plane detained in Zambia. Selviii
- 64. In **September 2023**, prominent blogger and independent journalist **Mohamed Radwan Mohamed**, known as "Mohamed Oxygen," began his fifth year in detention after Egyptian authorities first arrested him on April 6, 2018 following his reporting on anomalies in the presidential elections. Clix On July 31, 2019, Mohamed Oxygen was released with conditional measures requiring him to report to the police station twice a week for two hours and refraining from blogging. Clx On **September 21, 2019**, when he reported to the police station,

the authorities detained him for a second time for posting videos about a series of protests and charged him with "endangering state security" and "spreading false news." On **December 21, 2021**, Mohamed Oxygen was sentenced to four years in prison, which went into effect in January 2022. During this period, Mohamed Oxygen endured horrific conditions in detention and, in July 2021, he attempted suicide. Between **April 13, 2024** and **May 2, 2024**, Mohamed Oxygen was on a hunger strike citing the inhumane conditions in detention. Clasiv

- 65. On **September 9, 2023**, poet **Galal al-Behairy** attempted suicide in detention, where the authorities have held him for the last five years. clav His suicide attempt came four days after he resumed a hunger strike in protest of his prolonged arbitrary detention. clavi On March 3, 2018, Behairy was arrested after he released *Balaha*, a song that indirectly satirized President al-Sisi, alongside the song's director, **Shady Habash**. clavii Habash died in the Tora prison on **May 1, 2020**, after being held in pretrial detention for two years. claviii In **July 2021**, Behairy was found guilty of "blasphemy," publishing "false news," and "insulting the military establishment," by a military court for writing a book of poetry allegedly criticizing the Egyptian army. claix Behairy was due to be released in 2021 but was "recycled" under a new case, No. 2000/2021, on charges of "joining a terrorist group" and "spreading false news." clax
- 66. On **October 12, 2019**, journalist and HRD **Esraa Abdel Fattah**^{clxxi} was arrested and forcibly disappeared for 24 hours. The authorities presented her at the SSSP in connection with Case No. 488/2019 on charges of "spreading false news" and "joining a terrorist group." On **August 31, 2020**, the authorities placed her under another case, No. 855/2020, accusing her of conducting the same activities as the charges from Case No. 488/2019. Clxxiv On **July 17, 2021**, the Public Prosecution ordered her to be released after holding her in pretrial detention for nearly 22 months. Clxxv

Attacks Against Human Rights Defenders

- 67. **Alaa Abdel Fattah** is a prominent HRD and co-founder of the popular blog aggregator, *Manalaa*, which promotes free speech and human rights. The Egyptian authorities have repeatedly arrested and detained him for his involvement in peaceful protests. Lixxvii
- 68. On **September 29, 2019**, Abdel Fattah was arrested at the El-Dokki Police Station while fulfilling his probationary requirements for a previous case where he was accused of illegal protesting. Clxxviii The authorities presented him before the SSSP in connection with Case No. 1356/2019 under charges of "belonging to a terrorist group," "spreading false news and undermining national security," "misusing social media," and "funding a terrorist group." The SSSP ordered him to be placed in pretrial detention, after which he was transferred to the Tora prison and tortured by prison officials. Clxxxx

- 69. In **October 2021**, the authorities referred Alaa Abdel Fattah to the ESSC Misdemeanor Court in Cairo connected with Case No. 1228/2021 without informing his lawyers and thus preventing him from presenting a defense. Lexical He was charged with "publishing false news that harm the country's interest on their social media pages," and sentenced to five years in prison. Lexical Because of the nature of the ESSC, he is prevented from seeking an appeal. Lexical At the time of this submission, Abdel Fattah remains imprisoned.
- 70. On June 17, 2020, Dr. Ahmed Shawky Abdelsattar Mohamed Amasha, a trade unionist and HRD, clxxxiv was arrested and forcibly disappeared for 25 days in connection with Case No. 1360/2019 under charges of "joining a terrorist group." clxxxv He was recycled into that case after the authorities first arrested him on March 10, 2017 in retaliation for his activities as an HRD, including documenting cases of enforced disappearance for UN special procedures. clxxxvi At that point, they forcibly disappeared him until presenting him before the prosecution nearly a month later on April 1, 2017 when he was charged with "belonging to a banned group" in connection with Case No. 316/2017 and transferred to the Tora prison. clxxxvii During his enforced disappearance, the authorities subjected him to torture and ill-treatment. clxxxviii He was released on bail on October 4, 2019 before being arrested again in June 2020. clxxxix
- 71. On **February 15, 2022**, the Cairo Criminal Court renewed Dr. Amasha's pretrial detention. Cxc As of the date of the submission, the authorities continue to hold Dr. Amasha in pretrial detention, now in connection with Case No. 4743/2022 under charges of "joining a banned group" and "possessing publications." Cxci

Travel Bans and Asset Freezes

- 72. The ICCPR^{excii} and the African Charter^{exciii} provide that everyone has the right to leave any country, including their own, without arbitrary interference, while the Egyptian constitution also guarantees freedom of movement.^{exciv}
- 73. Despite these obligations, the Egyptian government commonly uses travel bans and asset freezes as another measure to intimidate and silence journalists, lawyers, and HRDs.^{cxcv} Travel bans are regulated by a **1994 decision by the interior minister, No. 2214**, regarding "regulating (travel) bans list," which "gives security agencies sweeping powers to impose travel bans without court orders for a renewable three year period." Often, the bans are not formally announced and there is no clear way to legally challenge them. CXCVIII Placing individuals on the terrorism list also effectively constitutes a travel ban and suspension of assets.

- 74. On **May 8, 2020, Waleed Khalil el-Sayed Salem** was informed he had been placed on a travel ban when attempting to board a flight to the United States at Cairo airport, after which the authorities confiscated his passport. This was despite the cancellation in March 2019 of probationary measures imposed on him following his release from 7-months of pretrial detention in December 2018. At the time, Salem was a PhD candidate in the department of Political Science at the University of Washington in the US. Li is believed his research into the Egyptian judiciary is what prompted the authorities to arrest and detain him. Due to the travel ban, Salem was unable to complete his PhD and has been separated from his daughter since his arrest in 2018.
- 75. On **September 2, 2021**, the Cairo Criminal Court added **Hoda Abdel Moneim** to the terrorism list for five years following the end of her sentence. CCIV Abdel Moneim was placed under precautionary measures for police monitoring.
- 76. In **November 2020**, the Cairo Criminal Court added **Alaa Abdel Fattah** and **Baqer** to the terrorist list in Case No. 1781/2019. On **January 18, 2022**, the Court of Cassation, the country's highest court, upheld the decision. Although he received a presidential pardon in July 2023, Baqer is still subject to the restrictions imposed by being on the terrorist list, including a travel ban, an asset freeze, and prohibition from engaging in political or civic work for five years. Ceviii

VI. Recommendations

The signatories of this submission issue the following recommendations to the Government of Egypt:

- 1. End, investigate, and prosecute all threats, judicial harassment, and attacks against journalists, lawyers, and HRDs, and establish an independent body to oversee these investigations to ensure accountability and transparency;
- 2. Immediately and unconditionally release and drop all charges against journalists, lawyers, and HRDs who have been arbitrarily detained for exercising their rights to freedom of expression, association, and peaceful assembly;
- 3. Repeal or amend vague and restrictive laws that are used to target and limit the activities of journalists, lawyers, and HRDs including the SCMR (No. 180/2018) and cybercrime (No. 175/2018) laws, the laws on assembly (No. 10/194) and on protest (No. 107/2013), the law on regulating the exercise of civil work (No. 149/2019), the anti-terrorism (No. 94/2015) and terrorism entities (No. 8/2015) laws, and relevant presidential decrees to ensure that they align with international human rights standards;
- 4. Respect the rights to freedom of expression and the press and ensure that journalists, bloggers, and social media users, are able to carry out their work and express their opinions without reprisal;

- 5. Ensure that all Egyptians have open access to free, independent information, and halt practices of media censorship and the blocking of websites critical of the government;
- 6. Respect the right to privacy and end the use of mass cyber surveillance without judicial oversight or due process;
- 7. Ensure lawyers and HRDs are able to effectively carry out their work without fear of reprisal or intimidation, both online or offline;
- 8. Respect the rights to association and peaceful assembly, and lift all restrictions not in-line with international human rights standards;
- 9. Create a safe and enabling environment for all CSOs, and facilitate their registration, access to funding, and operation without undue restrictions, in-line with international human rights standards;
- 10. End the use of arbitrary arrest, pretrial detention, "recycling" and prolonged detention, and ensure any arrests are in compliance with ICCPR obligations;
- 11. Eradicate torture and enforced disappearances and hold all perpetrators accountable;
- 12. End the use of travel bans and asset freezes as a form of reprisal against journalists, lawyers, and HRDs;
- 13. Establish regular and meaningful consultations with journalists, lawyers, and HRDs to address their concerns and integrate their input into the policy-making process;
- 14. Fully cooperate with regional and international human rights mechanisms, and allow mandate-holders to conduct visits and assessments freely;
- 15. Implement recommendations related to the rights to freedom of expression, association, and peaceful assembly from previous UPR cycles and other international human rights reviews.

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