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Head of state: Hassan Sheikh Mohamud (replaced Sheikh Sharif Sheikh Ahmed in September)

Head of government: **Abdi Farah Shirdon Saaid (replaced Abdiweli Ali in October)** Head of Somaliland Republic: **Ahmed Mohamed Mahamoud Silanyo** 

Armed conflict continued between pro-government forces, the African Union Mission in Somalia (AMISOM) and the Islamist armed group al-Shabab, in southern and central Somalia. Pro-government forces took control of a number of key towns from al-Shabab, including the port of Kismayo. Political transition ended the mandate of the Transitional Federal Government (TFG). A new parliament was selected in August, a new president was appointed in September and a new prime minister in October. Thousands of civilians were killed, injured or displaced by armed conflict and generalized violence. Aid agency access remained constrained by fighting, insecurity and restrictions imposed by parties to the conflict. Eighteen journalists were killed; others were attacked, harassed and forced into exile. Humanitarian and human rights workers also remained targets for abuses. Armed groups continued to forcibly recruit people, including children, and to abduct, torture and unlawfully kill people. Serious human rights abuses, including war crimes, remained unpunished. In Somaliland, freedom of expression deteriorated, and one journalist was killed.

#### **Background**

The TFG and AMISOM remained in control of Somalia's capital, Mogadishu. Clashes with al-Shabab continued throughout the year, but there were fewer reported incidents and civilian casualties. Al-Shabab lost control of a number of key towns, including Baidoa, Afgoye, Merka and Kismayo, but remained in control of large parts of the countryside. Insecurity remained high. Civilians were at risk of indiscriminate fire, direct targeting and suicide attacks.

In July, Kenyan troops were formally incorporated into AMISOM, following their intervention in October 2011. International support for government security forces and allied militias continued, despite their lack of accountability for ongoing, serious human rights abuses.

In July, the UN Monitoring Group highlighted continuous violations of Somalia arms embargoes.

In February, the UN declared an end to famine in Somalia, but warned that a humanitarian crisis remained. By the end of 2012, 31% of the population remained in food crisis and required assistance.

In August, the TFG mandate ended. The 20 August deadline set for the TFG to hand over power to a new, more representative government was delayed several times. The parliament was selected in August and a new president appointed in September. A group of 135 elders was chosen to form a National Constituent Assembly (NCA), which would select 275 new MPs and approve Somalia's new Constitution. The NCA approved the Constitution on 1 August. While it did not amend the document, it made a number of recommendations for the new parliament to consider. The public referendum required to approve the Constitution had not taken place by the end of the year. A Technical Selection Committee (TSC) supported the NCA in vetting prospective MPs. Candidates were assessed according to a range of criteria, including consideration of whether they faced allegations of human rights abuses. The High Court overturned the TSC's decision to reject 16 nominated MPs because they were alleged warlords. In September, parliament elected Hassan Sheikh Mohamud as President. He defeated the incumbent, Sheikh Sharif Sheikh Ahmed, in a runoff by 190-79 votes. In October, the President appointed Abdi Farah Shirdon Saaid as Prime Minister. Parliament approved his nominated Cabinet of Ministers in November. It included Somalia's first woman Minister of Foreign Affairs.

In January, the state of Khatumo was created, claiming to consist of Sool, Sanag and Ayn regions, and claiming affiliation with the Mogadishu-based government. These regions are subject to disputes over control between Somaliland and Puntland. Clashes between Somaliland armed forces and militias allied to Khatumo state displaced thousands of people.

#### Abuses by parties to the armed conflict

#### Indiscriminate attacks

Hundreds of civilians were killed or injured by indiscriminate attacks by all parties to the conflict. Mortar attacks decreased, but some reportedly caused civilian casualties. Shooting and in-fighting between different TFG units and militia, particularly in Mogadishu, killed and injured civilians. So did improvised explosive devices and grenades, increasingly set off by al-Shabab or their sympathizers. Al-Shabab claimed responsibility for suicide attacks that killed or injured hundreds of people. Air strikes – some conducted by Kenya – also killed or injured civilians in southern and central Somalia.

- On 15 January, air strikes in Jilib killed at least seven people, including five children. No one claimed responsibility for the attack.
- On 28 March, a mortar attack reportedly targeting pro-government militia landed in the Beerta Darawiishta camp for internally displaced people (IDPs) in Mogadishu, killing three people, including a three-year-old child. Eight others were reportedly seriously injured.
- In April, suicide attacks in Mogadishu and Baidoa killed at least 22 people. At least 10 people, including the two presidents of Somalia's Olympic Committee and its Football Association, were killed in an attack on the capital's newly reopened National Theatre. In Baidoa, an attack close to a busy market killed at least 12 people and wounded more than 30, including 10 journalists. Direct targeting of civilians

Direct targeting of civilians

Civilians remained at risk of being directly targeted in attacks and killings in Mogadishu.

• On 9 November, Malaaq Isaac Uus, one of the traditional elders responsible for selecting new MPs, was shot dead outside a mosque in Waberi district, Mogadishu.

Al-Shabab factions continued to torture and unlawfully kill people they accused of spying or not conforming to their own interpretation of Islamic law. They killed people in public, including by stoning, and carried out amputations and floggings. They also imposed restrictive behavioural codes on women and men.

- Three men were reportedly shot and killed in public by al-Shabab members in Merka in July. They were accused of spying for the CIA and UK intelligence service MI6, and of being responsible for drone attacks.
- A woman was abducted and beheaded in August near Baidoa. Days before, al-Shabab had reportedly threatened her to stop her selling tea to government forces in the area.

Extrajudicial executions, arbitrary detention, torture and ill-treatment were reportedly carried out in Baidoa and Beletweyne by militias allied to the government, often in response to ongoing insecurity and attacks by al-Shabab.

• In August, a deaf man was reportedly shot dead by Ethiopian troops in Baidoa, after he failed to stop when they asked him to.

#### Child soldiers

Al-Shabab continued to forcibly recruit children before and during military operations. Most were sent to the front line. Militias affiliated to the government were also accused of continuing to recruit and use child soldiers.

In July, the TFG signed an action plan with the UN to end the recruitment and use of children in its own armed forces. Implementation of the plan had not started at the end of 2012, and children remained in their armed forces.

#### Freedom of expression

Somali journalists and media workers continued to be attacked, harassed and intimidated by parties to the conflict. At least 18 media workers were killed. In November, the President announced the creation of a taskforce to investigate the killings of journalists and identify the perpetrators. However, no one was appointed to the taskforce and no one had been held accountable at the end of 2012. The Puntland authorities also continued to arbitrarily restrict media freedom.

- On 28 January, Hassan Osman Abdi ("Fantastic"), director of the Shabelle Media Network, was shot by unknown gunmen. He reportedly died on his way to hospital.
- On 20 September, three journalists Abdirahman Yasin Ali, director of Radio Hamar; Abdisatar Daher Sabriye, head of news at Radio Mogadishu; and Liban Ali Nur, head of news for Somali National TV – were killed during a suicide attack on a popular restaurant in Mogadishu. At least 12 other people were killed and dozens injured, including four journalists.
- On 27 September, the body of Abdirahman Mohamed, who worked for a sports website, was found beheaded close to a livestock market in Mogadishu.

- On 4 March, Ali Ahmed Abdi, a journalist with Radio Galkayo, was shot dead by unidentified gunmen. Farhan Jemiis Abdulle, a reporter for Radio Daljir, was killed on his way home on 2 May 2012 by two unidentified gunmen. Both journalists were killed in the northern part of Galkayo town, controlled by the Puntland authorities.
- The Puntland Minister of the Interior closed Radio Horseed in October, accusing it of spreading false news to destabilize Puntland. Horseed Media, owner of Radio Horseed, also had access to its website restricted in areas of Puntland.

#### Internally displaced people, refugees and asylum-seekers

Fighting, insecurity and acute malnutrition continued to displace hundreds of thousands of people. Almost 1.36 million Somalis were internally displaced in 2012, mostly in southern and central Somalia, according to UNHCR, the UN refugee agency.

IDP camps in Mogadishu continued to grow. There were regular reports of aid being diverted by government officials and camp managers, including from the UN Monitoring Group. Poor security also had an impact on service delivery to the camps. Reports of sexual violence against women and girls continued. IDPs were reportedly forcibly evicted from former government buildings to make way for rehabilitation projects, and from camps close to the airport for security reasons.

- In February, at least 60,000 people fled from the Afgoye corridor, the road linking Mogadishu with Afgoye town, ahead of an anticipated government and AMISOM offensive to retake Afgoye from al-Shabab.
- In September, over 10,000 people fled Kismayo ahead of an offensive that captured Kismayo port from al-Shabab.

There were over one million Somali refugees in the region, particularly in Ethiopia and Kenya. In November, Ethiopia's Dollo Ado refugee complex became the world's second largest, after Kenya's Dadaab complex – also for Somali refugees.

#### Restrictions on humanitarian aid

Humanitarian operations continued to be hampered by fighting, general insecurity and access restrictions.

- In January, al-Shabab announced a ban on the ICRC from operating in areas under its control. It alleged that the ICRC had handed out unfit food and had accused al-Shabab of blocking aid. Al-Shabab announced a ban on Save the Children in March, accusing it of distributing expired food, corruption and failing to comply with al-Shabab's rules for aid agencies. On 8 October, al-Shabab announced via Twitter that it was banning Islamic Relief Worldwide.
- In May, Ahmed Mohamed Noor, a humanitarian worker, was shot and killed by unidentified gunmen outside a mosque after leaving evening prayers in Mursil, close to Baidoa.

#### **Death penalty**

In Mogadishu, official government figures stated that four executions were carried out. However, there were indications that at least five executions were carried out. At least 51 death sentences were passed, following military court trials that lacked guarantees of fairness.

In Puntland, seven death sentences were reported and at least one execution was carried out.

#### **Somaliland**

Thousands of people were displaced by fighting in eastern Somalia between the Somaliland Army and militias affiliated to the newly created Khatumo state.

Freedom of expression was increasingly curtailed. Dozens of journalists were arbitrarily arrested and detained. Some reported being beaten in custody. One journalist was killed. A traditional elder was detained for four months for making statements criticizing the government.

- Ahmed Saakin Farah Ilyas, a journalist for Universal TV, was shot dead by unknown gunmen on 25 October in Las Anod town.
- Boqor Osman Mohamoud Buurmadow was arrested on 15 March in Hargeisa. He was charged on 24 April with "anti-national activity of a citizen abroad", "subversive or antinational propaganda" and "continuing offence" for comments he made in the United Arab Emirates criticizing the President of Somaliland's visit to China. On 8 July he was convicted and sentenced to one year's imprisonment for "insulting a public official", but he was released on 18 July.

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