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Since June 5, 2014, the Ministry of Justice has designated 126 groups as "foreign agents". By May 13, 2016, at least 18 groups have shut down. Also, the Ministry has removed its "foreign agent" tag from 11 groups, acknowledging that they had stopped accepting foreign funding. Accordingly, on May 13, 2016, the official list of active "foreign agents" comprised 97 groups.

(Moscow) – In 2012 Russia's parliament adopted a law that required nongovernmental organizations (NGO)s to register as "foreign agents" with the Ministry of Justice if they engage in "political activity" and receive foreign funding. The definition of "political activity" under the law is so broad and vague that it can extend to all aspects of advocacy and human rights work.

Initially, the law required all respective NGOs to request the Ministry to have them registered and implied legal consequences for failure to do so. Because in Russia "foreign agent" can be interpreted only as "spy" or "traitor," there is little doubt that the law aims to demonize and marginalize independent advocacy groups. Russia's vibrant human rights groups resolutely boycotted the law, calling it "unjust" and "slanderous."

In early March 2013 the Russian government launched a nationwide campaign of intrusive inspections of hundreds of NGOs to identify advocacy groups the government deems "foreign agents" and force them to register as such.

Since the law entered into force, numerous rights groups challenged the prosecutor's office and the Ministry of Justice in courts; most lost their cases. As a result, by February 2015 at least 13 groups chose to shut down rather than wear the shameful "foreign agent" label, including Association of NGOs in Defense of Voters' Rights "Golos", JURIX (Lawyers for Constitutional Rights and Freedoms), the Moscow School of Civic Education (Moscow), Kostroma Center for Civic Initiatives Support, Anti-Discrimination Center (ADC) Memorial, Side by Side LGBT Film Festival, Coming Out, "Freedom of Information" Foundation, the League of Women Voters and Human Rights Resource Center (Saint-Petersburg), Center for Social Policy and Gender Studies

and Association "Partnership for Development" (Saratov), Interregional Non-Governmental Organization "The Committee Against Torture" (Nizhniy Novgorod).

In August 2013, Russia's then-federal ombudsman Vladimir Lukin, acting on behalf of four organizations and their leaders who were affected by the law, challenged the law in Russia's Constitutional Court. On April 8, 2014 Russia's Constitutional Court upheld the law, ruling that there were no legal or constitutional grounds for contending that the term "foreign agent" had negative connotations from the Soviet era and that, therefore, its use was "not intended to persecute or discredit" NGOs. The Constitutional Court also found that the "foreign agent" designation was in line with the public interest and the interest of state sovereignty.

On May 23, 2014 parliament amended the "foreign agents" law, this time authorizing the Ministry of Justice to register independent groups as "foreign agents" without their consent, if the ministry regards the organizations as engaged in "political activity" and if the organization is receiving foreign funding. On June 4, 2014 the amendments were signed into law.

On June 5, 2014 the Ministry of Justice promptly registered five groups as "foreign agents," and since then has registered a total of 126, including prominent civil society groups that vigorously protested this action.

I. By May 13, 2016 the registry of "foreign agents" maintained by the Ministry of Justice included the following groups:

- 1. Association of NGOs in Defense of Voters' Rights "Golos" (Moscow) June 5, 2014
- 2. Regional Public Association in Defense of Democratic Rights and Freedoms "Golos" (Moscow) June 5, 2014
- 3. Center for Social Policy and Gender Studies (Saratov) June 5, 2014 (the organization was shut down May 22, 2015)
- 4. Women of Don (Rostov region) June 5, 2014 ("foreign agent" status was suspended February 29, 2016)
- 5. Kostroma Center for Support of Public Initiatives (Kostroma) June 5, 2014 ("foreign agent" status was suspended June 19, 2015)
- 6. Interregional Human Rights Association "Agora" (Kazan) July 21, 2014
- 7. Regional public organization "Ecozaschita! Womens' Council" (Kaliningrad) July 21, 2014
- 8. Public Verdict Foundation (Moscow) July 21, 2014
- 9. Human Rights Center "Memorial" (Moscow) July 21, 2014
- 10. Lawyers for Constitutional Rights and Freedoms / JURIX (Moscow) July 21, 2014 (the organization was shut down May 26, 2015)
- 11. Soldiers' Mothers (Saint Petersburg) August 28, 2014 ("foreign agent" status was suspended October 23, 2015)
- 12. Freedom of Information Foundation / Institute for Information Freedom Development August 28, 2014
- 13. PIR Center September 3, 2014 ("foreign agent" status was suspended February 24, 2016)
- 14. Association "Partnership for Development" (Saratov) October 2, 2014 (the organization was shut down November 6, 2015)
- 15. "News Agency MEMO.RU" (Moscow) November 20, 2014
- 16. Regional Press Institute (St. Petersburg) November 20, 2014
- 17. Moscow School of Civic Education December 9, 2014
- 18. Rakurs, Arkhangelsk regional non-governmental LGBT organization December 15, 2014
- 19. All-Russian movement "For Human Rights" December 22, 2014 ("foreign agent" status was suspended December 30, 2015)

- 20. Human Rights Center (Kaliningrad) December 25, 2014
- 21. Krasnodar Regional Social Organization of University Alumni December 25, 2014
- 22. Regional social organization "Public Commission for Academic Sakharov's Heritage Preservation" December 25, 2014
- 23. Resource Human Rights Center (St. Petersburg) December 30, 2014 (the organization was shut down November 3, 2015)
- 24. Regional Public Organization "Man and the Law" (Republic of Mari El) December 30, 2014
- 25. Center for Social Development "Vozrozhdenive" (Pskov) December 30, 2014
- 26. Public Human Rights Organization "Civil Control" (St. Petersburg) December 30, 2014
- 27. The League of Women Voters (St. Petersburg) December 30, 2014 (the organization was shut down May 22, 2015)
- 28. Free Press Support Foundation December 30, 2014
- 29. Interregional Non-Governmental Organization "The Committee Against Torture" January 16, 2015
- 30. Educational Center "Memorial" (Sverdlov region) January 16, 2015
- 31. Autonomous non-profit human rights organization "Youth Center for Consulting and Training" January 20, 2015 ("foreign agent" status was suspended July 22, 2015)
- 32. "Information Bureau of the Nordic Council of Ministers in St. Petersburg" January 20, 2015
- 33. Jewish regional branch of the Russian public organization "Municipal Academy" January 26, 2015 (the organization was shut down May 22, 2015)
- 34. The noncommercial partnership "Press Development Institute Siberia" January 30, 2015
- 35. Center for social, psychological and legal help to victims of discrimination and homophobia "Maximum" (Murmansk) February 4, 2015 (the organization was shut down October 28, 2015)
- 36. Interregional public fund for civil society development "Golos-Povolzhye" (Samara) February 6, 2015
- 37. Interregional charity organization "Siberian Environmental Center" (Novosibirsk) February 12, 2015
- 38. Center for Civic Analysis and Independent Research / GRANI (Perm) February 13, 2015 ("foreign agent" status was suspended June 19, 2015)
- 39. Municipal public organization "Samara Center for Gender Studies" (Samara) February 16, 2015
- 40. Regional Fund "Center for Defense of Mass Media Rights" (Voronezh) February 26, 2015
- 41. Regional Charitable Social Foundation "For nature" (Chelyabinsk) March 6, 2015
- 42. Regional Ecological Social Movement "For nature" (Chelyabinsk) March 6, 2015
- 43. Humanist Youth Movement (Murmansk) March 13, 2015 (the organization was shut down August 25, 2015)
- 44. Regional Social Organization for Contribution to Harmonization of Interethnic Relations "Azerbaijan" March 13, 2015
- 45. Regional Social Environmental Organization "Bellona-Murmansk" March 19, 2015 (the organization was shut down October 16, 2015)
- 46. "Educational Center for Environment and Security" (Samara) March 20, 2015 ("foreign agent" status was suspended October 8, 2015)
- 47. Foundation "Migration XXI Century" March 27, 2015
- 48. Eco-logika (Rostov) April 3, 2015 ("foreign agent" status was suspended March 30, 2016)
- 49. Transparency International Russia April 7, 2015
- 50. Social Environmental Organization "Planeta Nadezhd" April 15, 2015
- 51. Foundation for Consumers' Rights Defense (Novosibirsk) April 17, 2015 (the organization was shut down May 12, 2016)
- 52. Civil Assistance Committee April 20, 2015

- 53. Foundation 19/29 Foundation for Support of Investigative Journalism April 24, 2015
- 54. Commemorative Centre of History of Political Repressions "Perm 36" April 29, 2015
- 55. Women's League (Kaliningrad) April 29, 2015 (the organization was shut down December 16, 2015)
- 56. Legal Expert Partnership "Soyuz" May 7, 2015 (the organization was shut down 25 August 2015)
- 57. Center for Development of Non-Commercial Organizations May 13, 2015
- 58. Club of Accountants and Auditors of Non-Commercial Organizations May 13, 2015 ("foreign agent" status was suspended March 30, 2016)
- 59. Informational Bureau of the Council of Ministers of Northern Countries (Kaliningrad) May 13, 2015
- 60. Sutyajnik (Yekaterinburg) May 15, 2015
- 61. Human Rights Academy (Yekaterinburg) May 15, 2015
- 62. Ecological Center "Dront" (Nizhny Novgorod) May 22, 2015
- 63. The non-profit organization "Liberal Mission" Scientific Foundation of Theoretical and Applied Research May 25, 2015 ("foreign agent" status was suspended September 11, 2015)
- 64. The non-profit Dynasty Foundation May 25, 2015
- 65. Union of Employers (Tula region) May 28, 2015
- 66. Youth organization "Nuori Karjala/Young Karelia" June 19, 2015 (the organization was shut down March 25, 2016)
- 67. Siberian Center for Support of Social Initiatives June 19, 2015
- 68. Interregional Social Foundation for Peace in the South and in the Northern Caucasus June 19, 2015
- 69. Informational Center "Free Inform" June 22, 2015
- 70. Center for Independent Sociological Studies (St. Petersburg) June 22, 2015
- 71. Regional Organization for Population and Development June 23, 2015
- 72. Geblerov Ecological Societ (Barnaul) June 23, 2015
- 73. Association "Legal Basis" (Yekaterinburg) July 3, 2015
- 74. Interregional Non-governmental Organization "Northern Environmental Coalition" (Petrozavodsk) July 8, 2015 (the organization was shut down December 1, 2015)
- 75. Komi Human Rights Commission "Memorial" (Syktyvkar) July 21, 2015
- 76. Altai Regional Public Fund for 21st Century Altai (Barnaul) July 22, 2015 (the organization was shut down March 28, 2016)
- 77. Interregional Public Foundation for Civil Society Development "GOLOS-Ural" (Chelyabinsk region) July 22, 2015
- 78. SREDA Foundation July 28, 2015
- 79. Non-governmental environmental organization "Green World" (Nizhny Novgorod) July 29, 2015
- 80. Civic Action Foundation (Perm) August 5, 2015
- 81. Alliance of Funds of Local Communities of the Perm territory August 11, 2015
- 82. Kabardino-Balkaria Human Rights Center regional branch of the "For Human Rights" All-Russian movement (Nalchik) August 18, 2015 (the organization was shut down November 6, 2015)
- 83. The Human Rights Center of the Chechen Republic (Grozny) August 21, 2015
- 84. Interregional Social Ecological Foundation "ISAR-Siberia" (Novosibirsk) August 26, 2015
- 85. Perm Regional Human Rights Center (Perm) September 3, 2015
- 86. Siberia's lifeline (Novosibirsk) September 3, 2015
- 87. Golos Foundation in Support of Democracy September 4, 2015
- 88. Jewish Cultural Center "Hesed-Teshuva" (Ryazan) September 4, 2015
- 89. Sakhalin Environment Watch (Yuzhno-Sakhalinsk) September 18, 2015

- 90. Yasavey Manzara Information and Research Center (Naryan-Mar) September 23, 2015
- 91. Consumer Rights and Environment Protection Association "Princip" (Moscow region) October 5, 2015
- 92. Far East Center for the Development of Civil Initiatives and Social Partnership (Vladivostok)— October 13, 2015
- 93. Russian Research Center for Human Rights October 20, 2015
- 94. Women of the Don (Rostov region) October 27, 2015
- 95. Friends of the Siberian Forests (Krasnoyarsk) October 28, 2015
- 96. Photography Club "Sobytiye" (Omsk) October 28, 2015 (the organization was shut down December 16, 2015)
- 97. Research and Information Center "Memorial" (St. Petersburg) November 6, 2015
- 98. Baikal Environmental Wave (Irkutsk) November 10, 2015
- 99. Glasnost Defense Foundation November 19, 2015
- 100. Human Rights Institute November 20, 2015
- 101. Center for Support of Indigenous Peoples of the North November 27, 2015
- 102. Green World (Leningrad region) December 2, 2015
- 103. Mashr (Republic of Ingushetia) December 8, 2015
- 104. Woman's World (Kaliningrad) December 11, 2015
- 105. Panorama Information and Research Center (Moscow) December 18, 2015
- 106. Dauria Ecological Center (Chita) December 30, 2015
- 107. Yekaterinburg Memorial Society (Yekaterinburg) December 30, 2015
- 108. Bureau of Public Investigations (Nizhny Novgorod) January 14, 2016
- 109. Committee for the Prevention of Torture (Orenburg) January 14, 2016
- 110. Institute of Forecasting and Resolving of Political Conflicts (Nizhny Novgorod) January 22, 2016
- 111. Ryazan Historical, Educational and Human Rights Center "Memorial" (Ryazan) February 1, 2016
- 112. Society of Assistance to Social Protection of Citizens "Peterburgskaya EGIDA" (Saint Petersburg) February 2, 2016 (the organization was shut down April 26, 2016)
- 113. Center for Health and Social Support "SIBALT" (Omsk) February 15, 2016
- 114. Chelyabinsk Regional Organ of Public Independent Action "Ural Human Rights Group" (Chelyabinsk) February 15, 2016
- 115. Women of Eurasia (Chelyabinsk) February 15, 2016
- 116. Ural Democratic Foundation (Chelyabinsk) February 15, 2016
- 117. Legal and Social Support Charitable Foundation "Sphere" (Saint Petersburg) March 1, 2016
- 118. Centre for Civic Education and Human Rights (Perm) March 3, 2016
- 119. The International Development Fund for Indigenous Peoples of the North, Siberia and the Far East of the Russian Federation "Batani" (Moscow) March 11, 2016
- 120. Center for Social and Labor Rights (Moscow) March 21, 2016
- 121. Arkhar (Gorno-Altaysk) April 5, 2016
- 122. Publishing House "Valentin Manuylov" April 15, 2016

And the four NGOs which registered voluntarily:

- 1. Non-commercial Partnership "Supporting Competition in the CIS Countries" June 27, 2013
- 2. "The Union of Young Political Scientists", Karachay-Cherkess Republican Youth Social Organization December 15, 2014
- 3. Regional Social Movement "Novgorod Women's Parliament" (Veliky Novgorod) March 6, 2015
- 4. Center of Independent Researchers of the Altai Republic June 10, 2015

II. Administrative Court Cases – at least 58 NGOs

Groups that a court has found responsible for failing to register as a "foreign agent" may be fined up to 500,000 rubles (over US\$16,000), and their leaders personally – up to 300,000 rubles (approximately \$10,000). They are:

- 1. Association of NGOs in Defense of Voters' Rights "Golos" (Moscow) NGO lost the suit
- 2. Kostroma Center for Support of Public Initiatives (Kostroma) NGO lost the suit
- 3. Anti-Discrimination Center "Memorial" (St. Petersburg) NGO won two administrative cases, but later lost a similar civil suit to the prosecutor's office and chose to shut down
- 4. Coming Out (St. Petersburg) NGO won the administrative case but later lost a similar civil suit to the prosecutor's office
- 5. Side by Side LGBT Film Festival (St. Petersburg) NGO won the suit
- 6. Regional Public Association in Defense of Democratic Rights and Freedoms "Golos" (Moscow) NGO lost the suit
- 7. Center for Civic Analysis and Independent Research / GRANI (Perm) NGO won the suit
- 8. Perm Civic Chamber (Perm) NGO won the suit
- 9. Perm Regional Human Rights Center (Perm) NGO won the suit
- 10. Women of Don (Rostov region) NGO lost the suit
- 11. Ecozachita! Zhensovet (Kaliningrad) NGO lost the suit
- 12. Association "Partnership for Development" (Saratov) NGO lost the suit
- 13. News Agency "MEMO.RU" (Moscow) NGO lost the suit
- 14. Regional Press Institute (St. Petersburg) NGO lost the suit
- 15. Moscow School of Civic Education NGO lost the suit
- 16. All-Russian movement "For Human Rights" NGO lost the suit
- 17. Regional Public Organization "Man and the Law" (Republic of Mari El) NGO lost the suit
- 18. Human Rights Center (Kaliningrad) NGO won the suit
- 19. Krasnodar Regional Social Organization of University Alumni the proceedings was discontinued
- 20. Regional social organization "Public Commission for Academic Sakharov's Heritage Preservation" NGO lost the suit
- 21. Autonomous non-profit human rights organization "Youth Center for Consulting and Training" (Volgograd) NGO lost the suit
- 22. Rakurs, Arkhangelsk regional non-governmental LGBT organization NGO lost the suit
- 23. Center for social, psychological and legal help to victims of discrimination and homophobia "Maximum" (Murmansk) NGO lost the suit
- 24. Educational Center "Memorial" (Sverdlov region) NGO lost the suit, court of appeal decreased the amount of fine
- 25. Interregional public fund for civil society development "Golos-Povolzhye" (Samara) NGO lost the suit
- 26. Citizens' Watch (St. Petersburg) NGO lost the suit
- 27. The noncommercial partnership "Press Development Institute Siberia" NGO won the suit
- 28. Regional Fund "Center for Defense of Mass Media Rights" NGO lost the suit
- 29. Regional Social Organization for Contribution to Harmonization of Interethnic Relations "Azerbaijan" NGO lost the suit
- 30. Regional Charitable Social Foundation "For nature" (Chelyabinsk) NGO lost the suit
- 31. Regional Ecological Social Movement "For nature" (Chelyabinsk) NGO won the suit
- 32. Eco-logika (Rostov) NGO lost the suit
- 33. Regional Social Environmental Organization "Bellona-Murmansk" NGO lost the suit
- 34. Foundation "Migration XXI Century" NGO lost the suit
- 35. Interregional charity organization "Siberian Environmental Center" (Novosibirsk) NGO lost the suit, court of appeal decreased the amount of fine

- 36. The non-profit organization "Liberal Mission" Scientific Foundation of Theoretical and Applied Research NGO lost the suit
- 37. Center for Development of Non-Commercial Organizations NGO lost the suit
- 38. The non-profit Dynasty Foundation NGO lost the suit
- 39. Foundation 19/29 Foundation for Support of Investigative Journalism NGO lost the suit
- 40. Association "Legal Basis" (Yekaterinburg) NGO lost the suit
- 41. Ecological Center "Dront" (Nizhny Novgorod) NGO lost the suit
- 42. Regional Organization for Population and Development NGO lost the suit
- 43. Center for Independent Sociological Studies (St. Petersburg) NGO lost the suit
- 44. Human Rights Center "Memorial" NGO lost the suit
- 45. Transparency International Russia NGO lost the suit
- 46. Interregional Non-Governmental Organization "Committee Against Torture" NGO lost the suit
- 47. Geblerov Ecological Societ (Barnaul) NGO won the suit
- 48. Civic Action Foundation (Perm) NGO lost the suit
- 49. Interregional Social Ecological Foundation "ISAR-Siberia" (Novosibirsk) NGO lost the suit
- 50. Sakhalin Environment Watch (Yuzhno-Sakhalinsk) NGO lost the suit and is appealing the ruling
- 51. Club of Accountants and Auditors of Non-Commercial Organizations NGO lost the suit
- 52. Women's League (Kaliningrad) NGO won the suit
- 53. Russian Research Center for Human Rights NGO lost the suit
- 54. Interregional Public Foundation for Civil Society Development "GOLOS-Ural" (Chelyabinsk region) NGO lost the suit
- 55. Human Rights Institute NGO lost the suit
- 56. Interregional Human Rights Association "Agora" NGO lost the suit
- 57. Glasnost Defense Foundation suit pending
- 58. Baikal Environmental Wave (Irkutsk) suit pending

III. The leaders of at least 8 NGOs faced administrative charges personally:

- 1. Anti-Discrimination Center "Memorial" (St. Petersburg) NGO won the suit but the organization chose two shut down when it lost a "foreign agent" civil suit to the prosecutor's office
- 2. Side by Side LGBT Film Festival (St. Petersburg) NGO won the suit
- 3. Coming Out (St. Petersburg) NGO won the suit
- 4. Association "Partnership for Development" NGO lost the suit
- 5. Kostroma Center for Support of Public Initiatives (Kostroma) NGO lost the suit
- 6. Association of NGOs in Defense of Voters' Rights "Golos" (Moscow) NGO won the suit
- 7. Autonomous non-profit human rights organization "Youth Center for Consulting and Training" (Volgograd) NGO lost the suit
- 8. Baikal Environmental Wave (Irkutsk) suit pending

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