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Ethiopia – Civil certificates issued by the Vital Events Registration Agency

Introduction

The following note describes the certificates issued by the Ethiopian Vital Events Registration Agency (VERA), including the process of obtaining the certificates for Ethiopian nationals and non-nationals, respectively.

Background

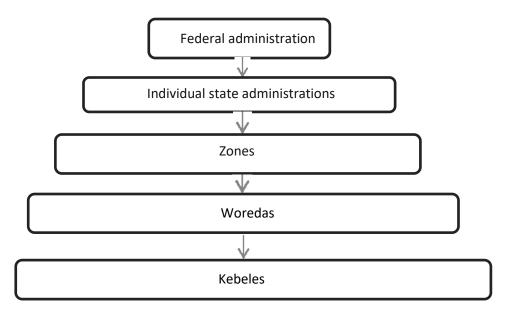
The Ethiopian administrative system consists of a federal government divided into nine regional states and two city administrations (Addis Ababa and Dire Dawa) with individual administrations. The regional states are divided into a number of administrative units called zones, which are again divided into woredas. The woredas are divided into kebele offices.¹

7 November 2023

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¹ Landinfo, 31 January 2020, p. 7.

Vital Events Registration Agency and civil registration in Ethiopia In August 2012, a proclamation of law was passed stating that civil registration was to be systematised.² The general point was to have a federal, regional and local organ in charge of civil registration and the issuance of civil documents:³

- The federal organ is established by the authority of the Council of Ministers and their mandates is to direct, coordinate and support the civil registration of vital events on a national basis as well as organise and keep records of vital events. VERA at the federal level is responsible for creating awareness of the need for national registration of vital events.⁴
- The regional organ is appointed by the specific region to direct, coordinate
 and structure the registering of vital events on a regional basis. The regional
 organ is also responsible for transferring the regional vital events records to
 the federal organ.
- The local organ consists of officers of civil status appointed by the regional organ and stationed in each local administrative Kebele office. The officer of civil status registers vital events, distribute copies of the records to relevant organs, issue certificates of registration, maintain and preserve the records of vital events registrations and create awareness of civil registration in the local community.⁵

The proclamation from 2012 established the legal and organisational framework of the vital events registration, but VERA was not established until August 2016. VERA was merged with the Main Department for Immigration and National Affairs in 2018, and hereafter named INVEA (Immigration, Nationality and Vital Events Agency). However, VERA still exists as a separate agency within INVEA. VERA covers every region in Ethiopia and is established in 87 % of the country's Kebele offices.⁶

General appearance of the certificates

VERA has made the appearance of the civil certificates uniform throughout Ethiopia. The frame of the various certificates has different colours; blue in the birth certificate (Image 1), pink in the certificate of adoption, (Image 2), green in the marriage certificate (Image 3), grey in the divorce certificate (Image 4) and brown in the death certificate (Image 5). The appearance of the documents is almost identical whether they are issued for refugees or Ethiopian nationals. The documents are personalised by hand. In Addis Ababa, however, registration has been digitised and the personal information is printed on the certificates.⁷

² Federal Negarit Gazeta, 22 August 2012, p. 6,497.

³ Federal Negarit Gazeta, 22 August 2012, p. 6,499; Landinfo, 31 January 2020, p. 8.

⁴ Federal VERA Branch, Addis Ababa, May 2018.

⁵ Federal Negarit Gazeta, 22 August 2012, p. 6,499.

⁶ Federal Negarit Gazeta, 7 August 2017, p. 9,811; Landinfo, 31 January 2020, pp. 6 & 8.

⁷ Landinfo, 31 January 2020, p. 10.

Birth certificate

According to the Federal Negarit Gazeta, the law establishing VERA and defining its responsibilities, the staff should automatically prepare a notification paper following a childbirth at a hospital or clinic. If the birth has not taken place at a health institution, the parents/guardian must seek out a lower level government official to prepare the notification paper and deliver it to the local administrative office to ensure birth registration.⁸

The notification paper states the full name and place of birth of the parents, their principal residence, marital status, citizenship, religion and ethnic origin as well as signature or thumb print of the person who witnessed the birth.⁹

Information about the child includes the child's name, date of birth, gender, weight at the time of birth, the place of birth, place of birth (hospital, home etc.), date and place of registration, attendant at birth and type of birth (single, twin, triplets etc.).¹⁰

It is possible to get a print-out of the registration. This registration must be provided when a citizen wants a birth certificate issued from VERA. Along with the registration, a valid Kebele card is required; if the applicant does not hold a Kebele card, an affidavit from the parents can be provided instead.¹¹

As the only vital event, births are required by law to be registered within 90 days of the event. Marriage, divorce and deaths must be registered within 30 days following the event. Failure to do so can be punished with prison for up to six months or a fine of up to 5.000 Birr. However, since most children in Ethiopia are born at home many of them are not registered within the required timeframe. It is worth noting, however, that not all registered children receive a birth certificate upon registration. 14

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⁸ Federal Negarit Gazeta, 7 August 2017, p. 9,814.

⁹ Federal Negarit Gazeta, 7 August 2017, p. 9,813.

¹⁰ UNICEF, December 2016 - November 2017.

¹¹ Local lawyer, Addis Ababa, May 2018.

¹² Federal Negarit Gazeta, 22 August 2012, p. 6,502.

¹³ United Kingdom: Home Office, October 2017.

¹⁴ Landinfo 31 January 2020, p. 13.



Image 1. Birth certificate. 15

Certificate of adoption

In order to register an adoption the adoptive parents must go to the judicial office of the permanent residence of the adoptive parents and get an approval. ¹⁶ The approval from the judicial office must be shown to VERA, when applying for a certificate of adoption. Adoption should be registered within 30 days following the event. ¹⁷



Image 2. Adoption certificate. 18

¹⁵ UNICEF, December 2016 - November 2017.

¹⁶ Federal Negarit Gazeta, 7 August 2017, p. 9,813.

¹⁷ Federal Negarit Gazeta, 22 August 2012, p. 6,502.

¹⁸ UNICEF, December 2016 - November 2017.

Marriage certificate

A registration of the event of marriage is required to obtain a marriage certificate. To get the initial registration of one's marriage, proof of both the husband and wife being present at the time of the event as well as proof of age for both parties is required. Both parties must be over 18 years of age at the time of the marriage, but dispensation can be granted from the age of 16. The officer of civil status who witnessed the wedding ceremony can be the legal informant when registering the marriage. Marriages must be registered within 30 days of the wedding, but according to Landinfo, most couples are married in a religious or customary wedding and there is reason to believe that a majority of marriages are not registered. ²⁰

The marriage certificates issued to refugees display the refugee camp where the holders are registered, but are otherwise identical to the ones issued to nationals.



Image 3. Marriage certificate.²¹

Certificate of divorce

When spouses want to get a divorce, they first have to submit a request to the court and receive the court's approval. In order to obtain a certificate of divorce from VERA, a letter of approval from the court is required. The court decision must be presented to an officer of civil status for registration of the divorce within 30 days.²² The certificates issued to refugees and nationals are identical.

¹⁹ The Revised Family Code, 4 July 2000, article 7 & 12; UNICEF, December 2016 - November 2017.

²⁰ Landinfo, 31 January 2020, p. 15.

²¹ UNICEF, December 2016 - November 2017.

 $^{^{22}}$ Federal Negarit Gazette, 7 August 2017, p. 9,814; Federal Negarit Gazeta, 22 August 2012, p. 6507; Landinfo, 31 January 2020, p. 15.

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Image 4. Divorce certificate. 23

Death certificates

When a death occurs at a health institution the staff must produce a notification paper, which must include the name and gender of the deceased as well as the date, place and the cause of death. The staff must then deliver the notification to the officer of civil status enabling him to register the death. Fetal death is not registered.²⁴

If a death does not occur at a health institution, the relatives must contact a local government official to prepare the notification and have it delivered to the nearest administrative office to the place of death and have it registered. When requesting a death certificate from VERA, one must provide this registration.²⁵ According to the law from 2012, the cause of death must always be registered, but currently this is only the case for deaths occurring at a health institution.²⁶

The death certificates issued to refugees display the holder's refugee ID number or passport number as well as the refugee camp the holder is registered in, but is otherwise identical to the certificate issued to nationals.

²³ UNICEF, December 2016 - November 2017.

²⁴ UNICEF, December 2016 - November 2017.

²⁵ Federal Negarit Gazette, 7 August 2017, p. 9,815.

²⁶ Landinfo 31 January 2020, p. 14.

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Image 5. Death certificate. 27

Registration of refugees and issuance of documents

Upon arrival, asylum seekers are transported to one of four Reception & Registration Centres in Ethiopia to get registered as a refugee. The registration is conducted by the Administration for Refugee & Returnee Affairs (ARRA) in collaboration with UNHCR. ARRA is a control unit under the National Intelligence and Security Service and is responsible for granting the refugee status and for establishing identity of the arriving refugees. ²⁹

UNHCR runs the Reception & Registrations Centres located near the 18 official border crossings into Ethiopia. The Danish National ID Centre visited the Registration Centre in the region of Tigray, Endabaguna, where ARRA informed that the initial registration of newcomers can last from three days to one month. The registration process is twofold:

- ARRA conducts a screening for nationality resulting in the applicant being granted or denied refugee status. If the status is granted the refugee is issued a ration card.
- UNHCR conducts a registration where the refugee's biometrics and personal information is obtained.³²

²⁷ UNICEF, December 2016 - November 2017.

²⁸ ARRA, Addis Ababa, May 2018.

²⁹ ARRA, Addis Ababa, May 2018; ARRA, Shire, May 2018.

³⁰ UNHCR, Hitsats Refugee Camp, May 2018.

³¹ ARRA, Hitsats Refugee Camp, May 2018.

³² ARRA, Addis Ababa, May 2018.

After being granted the refugee status the individual can get his/her vital events registered at the VERA office in the refugee camp that he/she is assigned to.³³ To have civil certificates is not mandatory, and many only get them, when they need them.³⁴ VERA has registered vital events for refugees since October 2017.³⁵ There is no issuance fee for refugees.³⁶

Within 30 days after registering a refugee, ARRA sends two copies of the registration form to ARRA's headquarters in Addis Ababa.³⁷

Since 2016, personal information obtained by ARRA and UNHCR when registering has been stored in a database accessible to both ARRA and UNHCR. Only UNHCR can edit information in the database.³⁸

To secure stable issuance procedures in the refugee camps more than one VERA officer with authority to issue certificates is employed in each camp.³⁹ VERA registers vital events taking place before and after a refugee's arrival in Ethiopia.⁴⁰

It is most common for refugees to bring documents such as school registrations and ID-cards. They rarely bring national passports. Thus the refugees are not required to provide ID documents from their country of origin when requesting a civil certificate. ⁴¹ If the refugees do not possess an ID document, VERA accepts the identity established in the registration conducted by ARRA and UNHCR. ⁴²

Error correction

When a clerical error is pointed out by an interested party, a civil registration officer is obligated to correct it. Correction in a specific document must be conducted so the original text remains visible in the document. If the clerical error is on all copies of the civil registration the officer of civil status must inform all bodies who have a copy of the document of the error.⁴³ Errors of other nature than clerical cannot be corrected without the consent of a court.⁴⁴

To alter information in the civil records one must file an application of correction to the courts. On this background the court decides whether the existing record

³³ ARRA, Hitsats Refugee Camp, May 2018.

³⁴ ARRA, Hitsats Refugee Camp, May 2018.

³⁵ ARRA, Addis Ababa, May 2018.

³⁶ VERA officer, Hitsats Refugee Camp, May 2018.

³⁷ Federal Negarit Gazette, 7 August 2017, p. 9,815.

³⁸ UNHCR, 3 June 2018.

³⁹ ARRA, Hitsats Refugee Camp, May 2018.

⁴⁰ ARRA, Hitsats Refugee Camp, May 2018.

⁴¹ Administration for Refugee-Returnee Affairs, Addis Ababa, May 2018.

⁴² VERA officer, Hitsats Refugee Camp, May 2018.

⁴³ Federal Negarit Gazette, 22 August 2012, p. 6,511.

⁴⁴ Federal Negarit Gazette, 22 August 2012, p. 6,512.

should be corrected or a new record should be produced.⁴⁵ If a court rules to annul the existing record the judgment must be stored together with the new record. The reason for the correction must be written on the back of the registration form. The officer of civil status shall inform all official organs already in possession of a registration about the change.⁴⁶ When the new registration form has been sent to all official bodies a new certificate of registration is issued to the interested party.⁴⁷

Lost documents

Ethiopian nationals are entitled to get a lost, damaged or invalid certificate reissued.⁴⁸

The Woreda offices keep a physical archive of the documents that they have issued at district level and the federal VERA office keeps a nationwide record of all issued documents. Thus, it is only possible to get a new document issued if the citizen applies at the original Woreda office and proves his/her identity with the same Kebele card as presented when the certificate was originally issued.⁴⁹ The federal VERA office is currently in the process of digitalising their records.⁵⁰

⁴⁵ Federal Negarit Gazette, 22 August 2012, p. 6,512.

⁴⁶ Federal Negarit Gazette, 22 August 2012, p. 6,512.

⁴⁷ Federal Negarit Gazette, 22 August 2012, p. 6,512.

⁴⁸ Federal Negarit Gazette, 7 August 2017, p. 9,816.

⁴⁹ Local lawyer, Addis Ababa, May 2018.

⁵⁰ VERA, Addis Ababa, May 2018.

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